## **Oldham Borough Council**



# Council Meeting Wednesday 7 November 2018

#### **OLDHAM BOROUGH COUNCIL**

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL, CIVIC CENTRE, OLDHAM

Tuesday, 30 October 2018

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 7 November 2018 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:

#### **Open Council**

1 Questions to Cabinet Members from the public and Councillors on ward or district issues

(15 minutes for public questions and 25 minutes for Councillor questions)

#### **Formal Council**

- 2 To receive apologies for absence
- To order that the Minutes of the meeting of the Council held on 12th September 2018 be signed as a correct record (Pages 1 46)
- 4 To receive declarations of interest in any matter to be determined at the meeting
- 5 To deal with matters which the Mayor considers to be urgent business
- 6 To receive communications relating to the business of the Council
- 7 To receive and note petitions received relating to the business of the Council (time limit 20 minutes)
- 8 Outstanding Business from the previous meeting

(time limit 15 minutes).

Councillor Chauhan to MOVE and Councillor M Bashforth to SECOND: <u>Creating a healthy and thriving Oldham</u>

Oldham Council notes:

- That good health is more than the lack of disease or illness.
- The World Health Organisation (WHO) has estimated that 13 million deaths annually are attributable to preventable environmental causes. WHO estimates that 24% of the global disease burden (healthy life years lost) and 23% of all deaths (premature mortality) are attributable to environmental quality.
- For Oldham residents to thrive good mental, physical and social wellbeing is essential.
- Health and wellbeing has an important relationship to income, quality employment,

decent housing, access to basic services including education, physical activity, a good quality built environment, the natural environment and cultural and social fulfilment.

- That access to affordable, quality healthy food is essential to good health.
- The number of environmental factors locally, such as the sale of harmful products and unhealthy food, impacts directly on health in our communities.
- Environmental factors within Oldham have resulted in a higher than the national average number of deaths from heart disease and smoking related illness, and vast health inequalities and gaps in life expectancy between different parts of our borough
- Of particular concern is the health of young people and Oldham has unacceptably high levels of childhood obesity, young people smoking and children with poor dental hygiene. Furthermore, low quality environments impact upon the quality of mental health

#### This Council believes:

- 1. That immediate action is required to eradicate environmental factors contributing to poor health and wellbeing of residents
- 2. The council and its partners has an important role to play to protect health and wellbeing of residents

#### This council resolves:

- 1. To create a Health Impact Assessment (HIA) process as a means of evidence-based policy in order to make improvements in health and wellbeing. Any policy, project or programme that does not necessarily have health as its primary objective will be subject to a robust Health Impact Assessment
- 2. To use this process to develop Health Improvement Zones in areas where environmental factors have a significant detrimental impact on the health and well being of local communities, developing additional policies where needed e.g. Supplementary Planning Documents aimed at managing the availability of unhealthy take away food.
- 9 Leader's Annual Statement
- 10 Youth Council

(time limit 20 minutes)

This Council notes that from the 1st April 2018 the law changed and Local Authority Children's Services must provide care leavers with support up to the age of 25 (even if they are not in education as used to be the case). This is in recognition that young people still need help and support in these early adulthood years. For most young adults that support comes from their own parents or family members, for many care leavers this support simply isn't there.

Council recognises that over the past few years the Children in Care Council have made health a priority issue and have undertaken much work in this area to improve the health experiences of looked after children and care leavers. This includes:

- Creating the passport to independence that provides a comprehensive guide and information resource for care leavers including information and advice around health
- Working with the Clinical Commissioning Group (CCG) and GP practices to

- raise awareness of the issues facing children and young people accessing primary care.
- Addressing the CCG AGM and the Devolution Difference Conference sharing the perspective of care leavers and their health experiences.

#### Council notes:

- The health inequality that is facing some of the Borough's care leavers.
- Currently the cost of an NHS prescription £8.80 per item.
- For care leavers aged 19 25 who are in receipt of DWP benefits they are able to have free prescriptions as a national exemption criteria.
- Care leavers who are in work or in higher education are not entitled to free prescriptions.
- The Borough has 86 care leavers currently that are having to pay for prescriptions.
- Many of these young people are on low income employment via apprenticeships, or are in higher education. They do not earn a lot of money.
- With the money from their employment they are having to sustain a totally independent way of living, paying the rent, the bills, transport cost and food for example.
- Many are managing on a very tight budget, where having to make a decision about paying for the medication needed or paying for food or fuel is a real choice.

#### Council recognises:

The Government's corporate parenting principles, Principle 1 is 'To act in the best interest and promote the physical and mental health and wellbeing of children and young people.'

- Oldham Council takes its role as a corporate parent seriously and that health and improving the health and wellbeing of Oldham citizens is a high priority for Oldham.
- Being ill isn't something that anyone can plan for and the unforeseen cost of prescriptions is a concern and financial worry the Children in Care Council would like to see eradicated for care leavers now and in the future.
- The cost of prescriptions is nothing compared to the health risks faced when the appropriate medication isn't obtainable at the right time.

Council therefore resolves to ask the Chief Executive to write to the Secretary of State for Health asking that care leavers until the age of 25 becomes a national exemption criteria on prescription charges.

#### 11 Leader and Cabinet Question Time

(time limit 30 minutes – maximum of 2 minutes per question and 2 minutes per response)

To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive responses from Cabinet Members (Pages 47 - 58)

(time limit 20 minutes):-

- a) 20<sup>th</sup> August 2018
- b) 17<sup>th</sup> September 2018
- c) Urgent Key decisions between 28<sup>th</sup> October 2017 and 26<sup>th</sup> October 2018

#### 13 Notice of Administration Business

(time limit 30 minutes)

#### Motion 1 – Tackling Child Hunger

Councillor Jacques to MOVE and Councillor Ball to SECOND:

This Council notes

- that the numbers of children living in poverty continues to rise. In Oldham in 2017, 40.66% of our children lived in poverty (the 7<sup>th</sup> highest across the UK) including 62.11% of Coldhurst Ward's children, the highest rate in the UK. Government policy, including welfare reform and the impact of full service Universal Credit, underpins this increase.
- 2. That Oldham Council, working with many local partners, has taken steps to tackle food poverty and to ensure that children receive award winning nutritious school meals. However, during school holidays many children, especially those entitled to Free School Meals, go hungry
- 3. The pilot work done by Oldham Council, If Oldham, the Food Bank and local community and church groups this summer to provide free lunches for children.

This Council believes that every child has the right to a balanced and adequate diet and resolves to support efforts to provide free lunches for those who need them during school holidays including

- 1. To investigate and apply for additional sources of funding , including using District budgets where possible and appropriate
- To research different models of tackling holiday hunger including 'Feed and Read' and 'Feeding Britain' and to put together an strategy that best meets Oldham's needs using Council and community resources such as libraries, community and leisure centres and faith buildings
- 3. To introduce an Oldham programme to alleviate child holiday hunger as soon as practically possible

#### Motion 2 - Oldham Crown Post Office Closure

Councillor Taylor to MOVE and Councillor McLaren to SECOND:

This Council is extremely concerned by Post Office Ltd plans to close 74 Crown Post Offices across the UK, including Oldham's Crown post office, which will be replaced by a franchised service in WH Smiths.

The Council recognises the essential nature of the services provided by this busy branch, including specialist facilities offered, such as, Home Office Biometric Enrolment and Care Quality Commission ID Checks, and the inconvenience its closure will cause for many residents and businesses; especially older and disabled residents, due its current close proximity to vital bus services and disabled parking bays. Reports by Consumer Focus (2012) and Citizens Advice (2016) have identified a number of problems with franchising of post offices to WH Smiths, including poor accessibility for people with mobility impairments, longer queuing times, and inferior service and advice on products.

Franchising also means the loss of secure, quality jobs, and good terms and conditions, in favour of replacing experienced post office staff with new employees in typically minimum wage part-time roles. This is clearly bad for jobs in the local area and the post office workers.

This privatisation will be financed using millions of pounds of public money that could be put to better use by investing in the post office network. The CWU trade union estimates that staff compensation costs of the latest round of closures will cost at least £30 million and affect 800 staff.

No explanation has been given as to why the profit making Crown post offices are being handed to a failing retailer, with an uncertain future, or what will happen to these services if WH Smiths folds.

This council believes that:

- Oldham's Crown post office is a key asset for the community and the expertise and experience of staff there is invaluable.
- This closure will downgrade vital services and result in the loss of a prime high street facility, which is detrimental to our town centre.
- The relentless franchising and closure programme of the profit making Crown post offices points to a lack of vision rather than a plan for growth and innovation that is needed.
- The Government should halt these closures and bring together stakeholders, including the staff trade union, the CWU, and industry experts to develop a new strategy that safeguards the future of the post office network.

This Council resolves:

- 1. To ask the Leader of the Council to meet, as a matter of urgency, with the Post Office and WH Smiths to urge a stop to the planned franchise in Oldham.
- 2. To instruct the Chief Executive to write to the Secretary of State for Business, Energy and Industrial Strategy (BEIS) to raise the apparent managed decline of the post office network, the adverse impact on the high street, the reduction in service in the franchised premises, and the poor quality of jobs that result.
- 3. to raise awareness of the values of our Crown Post Office and the need for it to remain an asset of and for the people.

#### Motion 3 – Air Quality

Councillor Shah to MOVE and Councillor Jabbar to SECOND:

This council notes that air quality remains a significant issue affecting the life quality of the residents of Oldham, with levels of nitrogen dioxide (NO2) driven up primarily by road transport. Local modelling has identified a number of stretches of road in the borough where NO2 levels are expected to exceed legal limits beyond 2020, mainly on major roads near our town centres.

Air pollution recognises no boundaries, so a response is needed from individuals, from local governments and from national government. This council notes the important work ongoing across Greater Manchester to campaign for clean air, and welcomes the commitment of the Combined Authority to hit World Health Organisation targets for air quality by 2030 as part of being a WHO BreatheLife City. Greater Manchester councils have also pledged to be 100% fossil fuel free by 2050.

Given the scale of the challenge, this council notes with concern that national government has recently removed grants to encourage the take up of electric vehicles, and acknowledges the criticism of this decision by the Business, Energy and Industrial Strategy Select Committee.

#### This council resolves:

- To work closely with the GMCA to deliver the Clean Air Plan, and to continue to promote the GM Clean Air campaign to encourage residents to think about how they can do their bit to reduce air pollution.
- 2) To ask the Chief Executive to seek immediate clarification from the Secretary of State on how national government will support Oldham's ambitions to improve air quality, particularly given recent decisions to cut grants for electric vehicles.
- 3) To seek new opportunities to further establish Oldham as the region's greenest borough and improve the life chances of residents and particularly young people beyond the Clean Air Plan, including:
  - a) Reducing air pollution caused by vehicle use around schools at the start and end of the school day.
  - b) Incentivising the use of electric vehicles through improved access to charging points and other preferential schemes, preparing the borough for a future where 3 million charging points will be needed nationally by 2040.
  - c) Growing trees in key sites in the borough to dampen pollution effects and make more liveable places.

#### 14 Notice of Opposition Business

(time limit 30 minutes)

#### Motion 1 – Conductors on Trams

Councillor Sykes to MOVE and Councillor H Gloster to SECOND:

This Council notes that the Rochdale - Oldham Metrolink tram line has the highest number of acts of crime and anti-social behaviour and the highest level of fare evasion across the network. Most worryingly, several of these criminal acts have in recent months been of an extremely violent nature. As a result, passengers have become fearful of travelling on the line and resentful of fare evaders.

Council welcomes the recent crackdown on such activities during Operation Infinity when Metrolink staff, Police officers and the Council's Youth Engagement Team worked together to apprehend offenders and deter undesirable behaviour. However the resources devoted to this operation were finite and the operation was time-limited, and there is public and elected member concern that, without ongoing enforcement, the progress made on making tram travel safer will be reversed.

Council recognises that other tram networks in the UK, such as those in Nottingham and in Wolverhampton-Birmingham, operate with on-board conductors, and that the merits of having these staff include:

- Increased Revenue Collection as conductors are able to check tickets and passes, and collect outstanding fares from passengers on-board the tram
- Improved Passenger Safety as the conductor represents a visible on-board presence to deter criminal and anti-social behaviour and can ensure that passengers are able to board or alight safely
- Better Customer Service as the conductor can respond in person to passenger queries and to requests for assistance, such as aiding passengers with disabilities

#### or push-chairs

Council notes that these are the same reasons that the RMT trades union cites in seeking the retention of guards on trains in its ongoing dispute with Northern Rail. Given the reasons outlined above, and in light of the estimate that £9 million in revenue is lost across the Metrolink network in fare evasion, Council believes that there is merit in introducing conductors on the Rochdale - Oldham Metrolink tram line as a pilot project, and for an evaluation to be conducted after a trial period of 12 months of its impact, with a view to making conductors permanent should the results prove favourable.

Council therefore resolves to ask the Chief Executive to write to the Chief Executives of Transport for Greater Manchester and Metrolink outlining its position and requesting the introduction of conductors on the Rochdale - Oldham line as a pilot.

#### Motion 2 – Tackling Dangerous Potholes

Councillor C Gloster to MOVE and Councillor Harkness to SECOND:

This Council notes that:

- Residents are greatly concerned by the unsatisfactory state of highways and the prevalence of dangerous potholes in our Borough
- Elected members are aware of these are high-level public concerns because of the many complaints they receive from their constituents on these matters.
- Poor road surfaces and footpaths also harm the reputation of Oldham Council and the Borough, and can lessen the appeal of coming into the borough by these routes.
- The guidance issued to all local authorities by the Department of Transport in October 2016 required Councils to 'investigate' any potholes or instances of road surface erosion of at least 40mm depth, but did not necessarily require them to repair it.
- The threshold fails to take account of circumstances in which the top surface of a road is less than 40mm in the first instance, which can lead to this surface becoming completely eroded and dangerous to pedestrians, cyclists and motorists, yet ineligible for repair by a local authority under the Department of Transport guidance.
- The threshold for the repair of public footpaths is much lower at 25mm.
- The Local Government Association has estimated that there is a £9 billion national backlog of repairs to potholes and damaged road surfaces.

This Council reaffirms its commitment to:

- Ensure that any pothole or eroded surface, whatever the level of damage, which
  poses a danger to pedestrians, cyclists and motorists is repaired as quickly as
  possible
- Fight for greater resources from Government to tackle the road repair backlog. Council therefore resolves to:
- Repair any pothole or eroded road surface within the Borough that represents a danger to members of the public, regardless of whether the arbitrary threshold of 40mm is met
- Ask the Chief Executive to write to the Secretary of State for Transport:
- Supporting the call of the Local Government Association that a significant portion of the Road Fuel Duty raised by the UK Government be allocated to local authorities to enable them to tackle the estimated £9 billion backlog
- o Requesting the guidance issued to local authorities be revised to place an

emphasis upon the prompt repair of any pothole or road surface representing a danger to the public.

#### Motion 3 – Creating Council Bus Service

Councillor Sykes to MOVE and Councillor Heffernan to SECOND: Council notes that:

- Until the 1968 Road Transport Act created the South East Lancashire and North East Cheshire (SELNEC) Passenger Transport Executive, the Oldham Corporation ran bus services across the municipality.
- Despite hopes that promised legislation would permit local authorities to reform municipal bus companies, the Bus Services Bill before Parliament includes Clause 21 effectively "prohibit(ing) a local authority from forming a company for the purpose of providing a local bus service."
- The Bill also guarantees the power to introduce 'franchising' of bus services for areas with Mayoral Combined Authorities (such as Greater Manchester).
- Amendments to the Bill agreed by the House of Lords would extend franchising powers to all Local Transport Authorities.

#### This Council believes that:

- In denying local authorities the right to decide whether they wish to provide their own bus services, Clause 21 contradicts the general powers of competence granted to Councils under the Localism Act 2011.
- Franchising powers will lead to better, more reliable and more customer responsive bus services, and that this power should be open to all Local Transport Authorities to adopt to ensure that these positive effects can be achieved as widely as possible.

#### The Council resolves to:

- Ask the Chief Executive to write to the Secretary of State for Transport calling for franchising powers to be extended to all Local Transport Authorities by accepting the House of Lords amendments and excluding Clause 21 from the final legislation.
- Ask the Chief Executive to write to the Mayor of Greater Manchester and the three local MPs asking them for their support for this position.
- 15a To note the Minutes of the following Joint Authority meetings and the relevant spokespersons to respond to questions from Members (Pages 59 148)

(time limit 8 minutes):-

Greater Manchester Health and Care Board	13 <sup>th</sup> July 2018	
Police and Crime Panel	2 <sup>nd</sup> July 2018	
Police and Chine Panel		
Greater Manchester Combined	27 <sup>th</sup> July 2018 28 <sup>th</sup> September 2018	
Authority	28 <sup>th</sup> September 2018	
	·	
National Park Authority	6 <sup>th</sup> July 2018	
Transport for Greater Manchester	13 <sup>th</sup> July 2018	

15b To note the Minutes of the following Partnership meetings and the relevant spokespersons to respond to questions from Members (Pages 149 - 172)

(time limit 7 minutes)

Health and Wellbeing Board	26 <sup>th</sup> June 2018
Oldham Leadership Board	13 <sup>th</sup> September 2018
MioCare Board	9 <sup>th</sup> July 2018

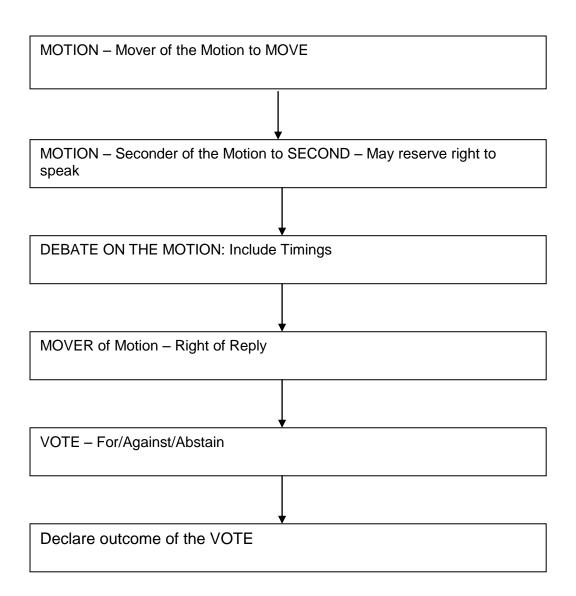
- 16 Update on Actions from Council (Pages 173 238)
- 17 Brexit Update (Pages 239 256)
- 18 District Plans (Pages 257 292)
- 19 Constitutional Amendments Procedural and Land and Property Protocols (Pages 293 298)
- 20 Municipal Calendar 2019/20 (Pages 299 316)

NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.

Carolyn Wilkins
Chief Executive

Swayn Wilkins

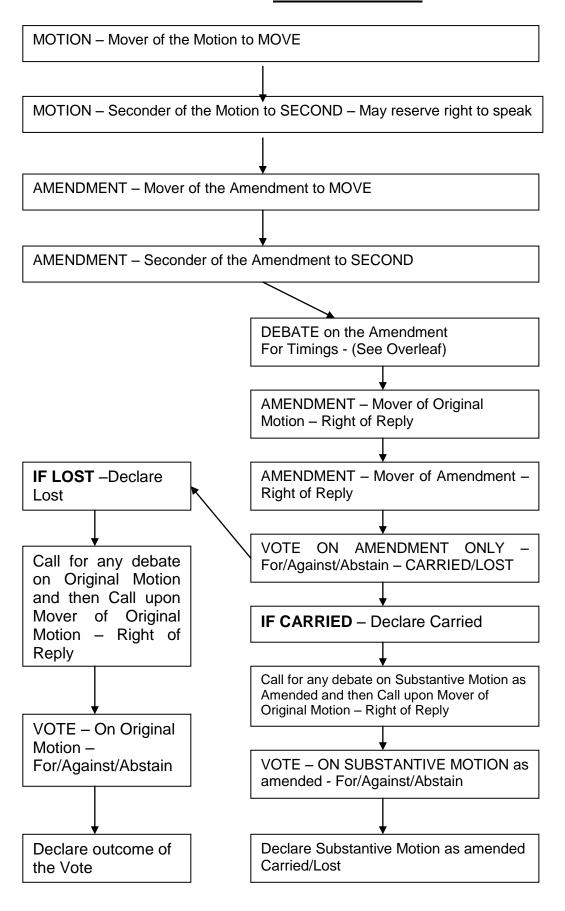
### PROCEDURE FOR NOTICE OF MOTIONS NO AMENDMENT



#### **RULE ON TIMINGS**

- (a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.
- (b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

#### **WITH AMENDMENT**





### Agenda Item 3

Council

#### COUNCIL 12/09/2018 at 6.00 pm

**Present:** The Mayor – Councillor Iqbal (Chair)

Councillors Ahmad, A. Alexander, G. Alexander, Ali, Azad, M Bashforth, Briggs, Brownridge, Byrne, Chadderton, Chauhan, Cosgrove, Curley, Davis, Dean, Fielding, Garry, C. Gloster, H. Gloster, Goodwin, Haque, Harkness, Harrison, Heffernan, Hewitt, Hudson, A Hussain, F Hussain, Jabbar, Jacques, Judd, J Larkin, Leach, Malik, McLaren, Moores, Murphy, Mushtaq, Phythian, Price, Qumer, Rehman, Roberts, Salamat, Shah, Sheldon, Shuttleworth, Stretton, Sykes, Taylor, Toor, Turner, Ur-Rehman, Williamson and Williams

### 1 QUESTIONS TO CABINET MEMBERS FROM THE PUBLIC AND COUNCILLORS ON WARD OR DISTRICT ISSUES

The Mayor advised the meeting that the first item on the agenda in Council was Public Question Time. The questions had been received from members of the public and would be taken in the order in which they had been received. Council was advised that if the questioner was not present, then the question would appear on the screens in the Council Chamber.

The following questions had been submitted:

Question received from Gareth Evans via email:

"Are the council any clearer on who was the successful bidder to take over the running of Chapel Road Synthetic Pitch. The bids where submitted nearly a month ago and the new season is imminent and both existing tenants are getting nervous about the future."

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that letters had been sent out to named tenders on 3<sup>rd</sup> September 2018. It was noted that Mr. Evans was not named as the main contact on this tender and, therefore, was advised to liaise with the party it was proposed to work with. After looking at the 2018/19 football requirements officers had discussed this and arranged access to the facility on a temporary basis until the tender process had been concluded. This would be facilitated using OCL as a key holding party.

2. Question received from James Allen via letter:

"After attending Oldham West District Executive on the 25/7/18 in the Crompton Suite as an observer, I listened to a presentation by the appropriate officers on Item 6 (discussion on high school provisions). This was a good item but 1 item was not taken into account, this is disabled students of all criteria in all disability. I raised

this after the meeting had finished with the Councillors present who advised me to put this to full Council. I would like to ask:



- 1)a) How many high schools or academies to date have adequate facilities to take on disabled people in whatever forum it is.
- b) How is the Council going to address this if found that the schools no matter if it's under (Council remit, Free school or academies) who are not achieving this.
- 2) Any new high school that is to be built within Oldham have to comply in access to all normal and disabled students in getting to their classes, also disabled toilets, etc are in place.
- 3) Will there be adequate classes for disabled people to take up physical exercise and games infrastructure adapted to their needs

I ask after this is taken up at full Council and then put forward onto the Health and Wellbeing Board to fully look at the findings also to Health Scrutiny."

Councillor Jacques, Cabinet Member for Education and Culture, responded that all high schools and academies that admitted disabled pupils must have adequate facilities in place for those students including provision for physical education. Should the Council become aware of any schools which did not have such facilities in place, swift action would be taken to rectify the matter as adequate provision was required under the Equalities Act. Should the Council be made aware of any Free Schools or Academies who did not provide adequate provision for disabled students the matter would be taken up with the Regional Schools Commissioner.

#### 3. Question received from Tony Martin via email:

"In 1996 Barratt the developers paid to Oldham Council £30,000 as part of a section 106 planning agreement, there is no termination date on this agreement and the leases on the development properties were for 999 years. The land is at Hodge Clough and has been Amenity open space for over 20 years, this has now be approved for disposal by Cllr Brownridge. Is this permissible and what happened to the £30,000?"

Councillor Roberts, Cabinet Member for Housing responded that the S106 agreement required Barratt's to pay the Council £30,000 towards the cost of providing an area of public open space, the agreement did not specify where the money should be spent. The Council did regard this land as Public Open Space and the statutory procedures and processes for any such potential disposal were being followed. A village green application had been received and no decision would be made until the outcome of the application had been decided.

4. Question received from Ian Bond via email:



"Can the appropriate Council Member confirm the final costs incurred by Oldham Live to the Oldham Council? Can they also confirm if the event turned a total profit or loss to Oldham Council and what those final figures are in pounds and pence. Costs should be itemised to include: Policing; Event Management; Advertising and Promotions; Council Officer time; Utilities costs; Artists costs; Equipment costs; Licensing costs; Etc.

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that the Council did not put on events like this to make a profit but were done for a different reason. Oldham's residents should benefit from the kind of entertainment or cultural offer that other authorities provided, whether it was to mark an important event or entertainment purposes. Events like these were an investment in Oldham Town Centre, for which the Council was striving hard to attract new visitors and uses, especially given the struggles of so many High Street brands. The purpose of events like Oldham LIVE was to promote Oldham as a visitor destination, get new people to come in and see the place. often for the first time in many years, and in this case enjoy Parliament Square and the Old Town Hall. The costs incurred by Oldham Council totalled £37,502. The largest part of that, £19,240, was paid to Oldham based Revolution 96.2 for managing and providing the event, plus all the children's artists, hosts, DJ, musicians and station publicity. All the necessary equipment for the event, including the stage, sound, lights, screen, fencing, power generator and toilets, cost £10,602. A total of £4,115 was spent on promotion across on-line, social media and print channels with local businesses. By law. the Council was also legally bound to provide security officers at £1,675 and medical assistance at £970 and must also pay PRS and PPL licensing which totalled £900. All Oldham Council staff who worked at that event volunteered their time for free for which the Leader thanked them. The Council incurred no policing costs and GMP, as ever, did a great job. The Council spoke with some local businesses who reported excellent trade during the daytime and evening – much higher than normal – and said they also hoped to get repeat visits. Hundreds of families enjoyed the children's activities during the day and security 'clicked' more than a further 1,500 visitors from around 7:00 pm to 10:00 pm with many others already on-site and not counted as those already in Molino's and Nandos. Events like Oldham LIVE brought communities together, boosted the local economy and supported businesses by delivering wider benefits. The town centre, businesses and families all benefitted in ways that can't be counted on a spreadsheet. The purpose was to put on a great event for the public to enjoy for free. The Council would, as

normal, review Oldham LIVE as the events schedule for 2019/2020 was developed.



5. Question received from Stephen Kenyon via letter:

"If transparency and openness is the fundamental principle of Oldham Council, why does a member of the public have to submit a subject access request in order to find information regarding themselves discussed and Standard Sub-Committee meetings?"

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that the Council operated its Standards Sub-Committee meetings in accordance with its agreed procedures as set out in the Constitution, which was in line with legislation including data protection. These procedures determined what information was made available in the public domain. As part of the co-operative agenda, the Council regularly reviewed procedures to ensure it operated efficiently which included the transparency and openness agenda. Any individual, not happy with information that could routinely be accessed in the public domain had the right to make a subject access request. The request enabled the Council to balance the rights of the individual making the request against the rights to confidentiality and data protection rights of other interested parties or individuals.

Question received from Warren Bates via email:

"LATE BIN COLLECTION FAILSWORTH ASSIST LIST. The above is happening very often, even last week for instance a collection normally Thursday was continued the next day. Sometimes it is the following week? Because of continued complaints from residents whilst I was carrying out my duties as a elected Cllr. I consulted members of the front line staff, as to the reason why they were sometimes days late. They gave me a list of reasons. ONE of many was, they now have to go "further to tip "more time consuming. The "ASSIST LIST". They say it is getting longer. On the information I have. In order for "residents and officers" who live in Our borough to qualify for this assist list some of them are as follows.

- (1) ILLNESS, DISABILITY, PREGNANCY.
- (2) Some Of The "CRITERIA" Is.
- (3) You must be physically unable to put your bins out.
- (4) Nobody over 18 living with you that could put your bins out.

Also in order to assist your application you may be asked for supporting documents. Attendance allowance. Disability allowance. Mobility allowance. Sickness benefits. Doctors note, Hospital note. etc. If you do not meet any of the requirements you could be refused. I think it is important also to draw your attention further to time consuming elements. Such as. Many of the driveways in our borough are very long and the

occupants are on the assist list more time collecting and returning their bins. Are Councillors aware of the Assist List and the fact it is getting longer?"



Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that whilst the assisted collections lists did fluctuate, there had been no significant increase in numbers in the past few years. There had been no changes to tipping sites used by Oldham Council for domestic collections in the past decade, therefore distance to tips remained the same. On occasions refuse or recycling collections did not get completed on the scheduled day of collection, the majority of the time, this was due to a vehicle breakdown or a spike in recycling participation / tonnages on a particular week. These collections were prioritised by the services and collected the following day.

#### 7. Question received from Peter Brown via email:

"Can a Cabinet member please tell me why and on what grounds is information deemed not to be in the public domain when requested by the electorate? And why are the cameras switched off at times during full open Council meetings?"

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that information related to Council decisions was usually public. The circumstances when decisions could be made in private was set out in detail in the Local Government Act 1972 and in the Council's Constitution which was available on the Council's website. The Council broadcasted Full Council meetings online during formal proceedings. The only time that the picture and sound feed would not be live was because the meeting had been temporarily adjourned by the Mayor. This happened in July when the questioner himself intervened during proceedings and, despite the Mayor's best efforts and the offer of a discussion after the meeting, persisted with disruptive behaviour. The Mayor adjourned the meeting temporarily. If that happened, a graphic was shown which explained to the public what the delay was in proceedings and advised that the live feed would return as soon as the session began again.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

The Mayor reminded Members that the Council had previously agreed that questions would be taken in an order which reflected the political balance of the Council. The following questions were submitted by Councillors on Ward or District matters:

1. Councillor Shuttleworth asked the following question:



"Sale of Fireworks. I have recently received complaints in relation to fireworks disturbing residents, primarily elderly residents, in Chadderton South, and also noted on social media that this may not be restricted to this area alone. Would the cabinet member responsible for neighbourhoods confirm if there is any legislation that can prevent either the legal sale of fireworks leading up to the traditional bonfire period, or to mark the beginning of the new year, and what can be done to prevent the illegal sale of such fireworks."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services, responded that she was sorry that residents had been disturbed by fireworks within their community. Fireworks (including sparklers) could only be bought from registered sellers for private use on specified dates around Halloween, Christmas, Diwali and Chinese New Year. At other times fireworks could only be bought from licensed shops. Such licences were issues by the Fire Service, not the Council, and were subject to age restrictions. According to the law, fireworks (including sparklers) must not be set off or thrown in the street or other public spaces. Fireworks must not be set off between 11 pm and 7 am, except for Bonfire Night when the cut off was midnight, New Year's Eve. Diwali and Chinese New Year when the cut off was 1 am. If members of the public had information as to addresses where fireworks were being set off or where fireworks were being purchased illegally. they could contact the Council's Trading Standards Department via the Citizen's Advice Service who would liaise with law enforcement partners to investigate.

#### 2. Councillor McLaren asked the following question:

"Foxdenton Park Pond. A number of residents have raised concerns with the Ward Councilors regarding the pond in Foxdenton Park. The low water levels in the main pond is of major concern. The matter has been raised with officers on a number of occasions over the past 18 months, but remains unresolved. Residents are concerned that work on adjacent land may have interfered with the water supply to the pond. Would the relevant Cabinet Member please advise what steps are being taken to investigate the cause and to ensure that a long term solution is found?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services, responded that officers had been equally concerned with the water problem and had had several meetings with Redrow builders to determine if the changes that had occurred on the development site across the road had in any way affected the water that was channelled into the pond. At this stage there was no evidence forthcoming which

confirmed this. This would be pursued in order to achieve a long term sustainable solution. In the meantime, steps had been taken to engage with the water company to put 90000 litres of water into the pond. Officers were confident that this would be undertaken within the next two weeks as the Council had been refused by United Utilities from drawing water from standpipes to undertake the task. Officers were optimistic that now the weather had changed and returned to a more seasonal level of rainfall, that the pond would once again fill up naturally.



#### 3. Councillor Moores asked the following question:

"Access to Rochdale Canal. The section of the Rochdale Canal that runs between Grimshaw Lane and Broadway, in Chadderton Central Ward is used by many residents including families and those with disabilities. It was brought to the attention of the Ward Councillors that the access point to for push chairs, prams and wheelchairs at Gateway Crescent is in very poor condition, with large areas of paving completely missing. Could the relevant Cabinet member advise which organization is responsible for maintaining the access points to the canal, and what can be done to ensure that access to the canal is available to all our residents?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services, responded that the path and steps which led from The Causeway down to the canal at Broadway Business Park were owned by Oldham Council. The paths and steps did not form part of the adopted highway and were therefore maintained by the Council as an operational asset. It was inspected by officers periodically and any remedial and repair work was carried out following such inspections. The isolated nature of the area meant that, especially outside of working hours, the path, the stairs and the wooden jetty appeared attractive to vandals, arsonists and graffiti artists who regularly targeted the area. The items of repair noted on an inspection carried out earlier in the week had been ordered and it was expected that the work would be carried out over the forthcoming weeks. Should users or ward councillors experience any issues with the condition of the path moving forward, they were urged to contact officers in the Regeneration team who managed the Council's interest in the area.

#### 4. Question received from Councillor C. Gloster:

"Trixi Mirrors. Trixi mirrors are an invaluable safety feature, particularly at traffic light junctions; examples can be seen throughout the Borough. I have noticed however that at Shaw's busiest junction for HGVs, Crompton Way and Rochdale Road, no mirrors are fitted. Having previously dealt with an elderly lady who

had her leg taken off by an articulated wagon at this junction, I am acutely aware that these mirrors are invaluable and would like the Cabinet Member to tell me if there are any plans to fit mirrors at this junction?



Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services, responded that Highway officers welcomed the support received from elected members regarding Trixi mirrors. The current deployment of these Road Safety Devices in Oldham was as a result of a successful bid to the DfT by TfGM in 2012. The locations chosen were prioritised as a result of accident statistics. Based on the success of the mirrors, additional installations were proposed for the coming months by Oldham's Highways Safety Engineers to ensure a proactive / preventative approach. The additional sites would be funded from Section 106 monies held by the Council, specifically reserved for improvements to the cycle structure. It was anticipated that the traffic signals at the Crompton Way / Rochdale Road junction would be one of the first locations to benefit from Trixi mirrors in the coming months.

#### 5. Question received from Councillor Garry:

"Resurfacing in Failsworth. Ollerton Drive and Oak Road Failsworth are both in need of resurfacing. Is it possible for them to be included in the Highways Improvement Programme?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services, responded that all funding associated with the Highway Investment Programme was approved and allocated prior to the programme works commencing, and as such, there was not current funding available within this financial year for additional schemes. The Council was currently undertaking a survey of the entire network to gain an upto-date condition of the highway network. This survey, and the outcome from it, would then inform all future programmes based on condition. Both Ollerton Drive and Oak Road were included in the above survey and would be included in the assessment of future programmes.

#### 6. Question received from Councillor Phythian:

"Rochdale Road Speed Reduction Measures. I continue to receive complaints about speeding on Rochdale Road in Royton, including reports of cars racing each other down the hill. A new Facebook Group 'Rochdale Road Royton Slow Down Campaign' has been set up to campaign for measures to reduce speeds. Suggestions include speed cameras, road humps and other traffic management schemes. Royton North Councillors can fund a speed survey but can the Cabinet Member for Neighbourhoods outline the criteria for further speed

reduction measures on Rochdale Road and whether there are any plans to take action?"



Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that the Highway Safety Officers were aware of the Facebook Group and its desired outcomes but in the first instance, the issue of speeding remained a Police matter. Further space surveys to add to those recently done could be carried out in if it would help the Police in their investigation. Owing to the nature and function of Rochdale Road as a classified road (A671) on the Key Route Network, traffic calming in the form of speed humps or cushions could not be considered as they would not meet the DfT's Road Humps Regulations and would unlikely gain the support of the Emergency Services and major stakeholders. There had been a number of Road Safety Intervention initiatives carried out along this section of the A671 in recent years that had resulted in the injury collision record being reduced significantly; consequently there were no plans in the current Highways programme to carry out further work at this time. The route would not qualify for a speed camera as it would not meet the Transport for Greater Manchester criteria. Please be assured the injury collision record was regularly monitored and, if the situation changed, a suitable scheme would be drawn up for consideration in a future year's budget. Further information on the injury collision records, vehicle speeds and intervention strategy could be provided on request from the Highways Team.

#### 7. Question received from Councillor Judd:

"Emission Reduction Outside Schools. Many of us in this room and the wider public will be aware that air pollution is a major risk to our health, more so to children, people over 65, or those with respiratory conditions. Given this, residents outside schools in Hollinwood have reported cars been left idling for up to 30 minutes at school pick-up times. Can the relevant cabinet member outline what practical steps have been taken to reduce emissions outside schools in Oldham and investigate any further steps we could take such as the introduction of non-idling zones, to protect the health of our most vulnerable?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services confirmed that Oldham Council was actively working with other GM Local Authorities on a Clean Air Plan for Greater Manchester. Initiatives such as 'non-idling zones' especially around school sites were being considered as part of this work, the results of which would be consulted on across the whole of Greater Manchester in the next few months. Schools could also run their own campaign and the Council would look to support wherever it could.

#### 8. Question received from Councillor Heffernan:



"Network Rail Damage to Conservation Area. Will the Cabinet Member responsible bring pressure to bear on Network Rail to honour the commitments that they made to the Friends of Saddleworth to ameliorate the damage done to the Conservation Area and site of Special Scientific Interest near the Victorian viaduct in Uppermill? The ugly steel fence they have erected has not made the site safe. Young people simply walk or wheel their bikes around it, and there are now racing tracks. We all appreciate that unauthorised access to the railway must be stopped, but this should have been with a subtle fence beside the track not something so stark and ugly. Network Rail now needs to honour their commitments to paint the fence to blend in more with the natural surroundings and to plant some species to hide the fence. This needs to be done urgently so we can see some results by Spring 2019. They should also replace the trees they have felled to restore Den Lane more to its original appearance and to help attract and sustain more wildlife. Can I please ask the relevant Cabinet Member to write to the Chief Executive Officer of Network Rail urging them to carry out this remediation work urgently?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that she was aware of the situation caused by Network Rail's actions and was also aware that the District Executive had already written to the Government and Network Rail expressing their disappointment. Councillor Shah agreed to write to Network Rail in an attempt to get them to honour their commitments made to the group.

#### 9. Question received from Councillor Chadderton:

"Speeding on Turf Lane, Royton. I note that as with many other parts of the Borough and indeed the country, speeding on our minor and residential roads seems to be on the increase. My current concern is with speeding on Turf Lane Royton particularly on the section between Dr Kershaws and Junction with Heyside/Higginshaw Lane. The ward members have some ideas which we believe will significantly reduce the opportunity to speed and would ask the Cabinet Member responsible appoint an Highways engineer to go us develop a scheme?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that Highways Engineers were currently in place who regularly monitored the road traffic injury collisions record on Oldham's Road Network. Road safety intervention schemes were prepared by highways engineers for consideration in future years budgets at locations where the injury collision rates significantly exceeded local

control data and/or accepted norms. With only one injury collision recorded in the last 5 years along the length in question, the introduction of Traffic Calming measures along the route would be given a low priority at this time. Speeding along, particularly in the absence of a significant Road Traffic Injury Collision issue, remained a Police matter. Speed surveys were carried out in the vicinity of Dr. Kershaw's during 2013 at which the *Mean* and *85<sup>th</sup> Percentile* speeds were measured at 29 mph and 34 mph respectively. As there had not been a change to the highway in the intervening years, the survey results along with the Road Safety Record suggest that the speed limit was appropriate. The current

Speed and Road Safety relationship suggested that



#### 10. Question received from Councillor A. Alexander:

Police intervention was unlikely at this time.

"Crossing on Oldham Road, Springhead. We have been patiently waiting for news on a crossing on Oldham Road Springhead opposite the care home Springlees Court, could the Cabinet Member for Neighbourhood update us.? At the same time we have scrambler bikes racing up the Oldham road between Lees and Grotton at all hours which is dangerous for all pedestrians trying to cross the road."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that Highway Engineers had been working on a scheme to provide improved pedestrian crossing facilities along Lees Road in the vicinity of Springlees Court to the east of Lees Centre. Up to now suitable options in the immediate vicinity had been found to be non-viable owing to a number of constraints which included narrow road widths; the location of the existing bus layby, the presence of underground utility apparatus and the servicing requirements of the Front House pub. An alternative location for a pedestrian facility had been identified as close as practicably possible to Springlees Court. The location of the facility was adjacent to Chapel Street. Whilst it was recognised that the proposed pedestrian refuge island was not on the ideal desire line for residents of Springlees Court, the facility would still act as a valuable crossing facility to the east of Lees Centre where there was currently limited provision. The pedestrian refuge would be installed later this financial year. If there was any unsociable driving on the highway in the meantime, or indeed in the future, that was a police matter and should be reported to them for their appropriate action.

#### 11. Question received from Councillor G. Alexander:

"Vacant Plots in Derker. Can the Cabinet Member for Housing, look into what can be done with regards to the

vacant plots in Derker. It has come to our attention that these plots are looking unkempt and used for flytipping much to the detriment of the area. Our residents are getting restless and are starting to complain. Is there a possibility of allowing smaller local building companies and giving them an incentive to build on these vacant plots, rather than leaving them empty?"



Councillor Roberts, Cabinet Member for Housing, responded that First Choice Homes Oldham had started the construction of 41 new homes on vacant plots of Council owned land on Acre Lane in March 2018 and the first homes would be ready for occupation in Spring 2019. Officers had been asked to look at a range of delivery options for completion of the remaining plots in Derker and this included the possibility of using small local companies. The Council needed to ensure that the right type of properties were built and that there was certainty on any developer's ability to deliver new homes. Officers had been asked to arrange for the remaining vacant plots to be tidied up urgently and should be completed over the next few weeks.

12. Councillor Sheldon asked a question related to Highways in Greenfield and other parts of Saddleworth where a number of stonewalls were in need of repair. Walls were broken down and allowed access for people to dump waste and allowed animals to escape in the lanes. Was there any budget available to get the walls repaired?

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhoods responded that she was happy to meet with Councillor Sheldon to resolve the situation.

13. Question received from Councillor Dean:

"Greenacres Cemetery Entrance. Greenacres Cemetery as a very attractive arched entrance, which over the last year as been surrounded by scaffolding. This looks unattractive and restricts the entrance to the cemetery, which is well used by funeral and visitors paying their respects by visiting graves of their loved ones. Could the appropriate Cabinet member tell me when work will be completed to renovate the entrance to the cemetery?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that the scaffold at the entrance at Greenacres Cemetery was put in-situ to address a number of structural issues that were found to the stone arches and chimneys to the premises. It was acknowledged that the scaffold was unsightly, but it was required for health and safety reasons whilst the Council tried to identify where the significant funding, which was approximately £500K could be found to implement the necessary repairs.

#### 14. Question received from Councillor Harrison:



"Alexandra Park Public Toilets. This question is about the public toilets attached to the Boathouse Cafe in Alexandra Park. Currently the block has external entrances and has been a centre of ASB. It's also very difficult to maintain good standards of hygiene in the block. Pure Innovations, the company that supports people with disability into employment and runs the cafe, have asked for the external doors to the toilets to be blocked off with access to them created from inside their premises. In return, they are happy to monitor behaviour in the toilets and maintain their cleanliness. This request has been refused and I would ask the cabinet member if the decision can be reviewed because it appears to be a good solution to several problems."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that in response to the recent spates of vandalism that had occurred to the Boathouse toilet facilities, the Estates Team within Unity Partnership were now reviewing this proposal and would shortly make contact with Pure Innovations (the Café tenant) to discuss the option further and see if a joint funding solution could be found. This could be seen as being of long term benefit to park users, the Café and the Council.

#### Question received from Councillor Malik:

"Rota for Additional Street Cleaning Staff. We welcome the investment of the equivalent of 24 additional staff onto Street cleaning team announced by the Council Leader. Will the relevant Cabinet member share the cleaning rota with the ward members so we are able to share the information with Coldhurst community groups and the Mosques to engage wider participation."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that a paper was being tabled on 13 September 2018 at the portfolio briefing where the recruitment and makeup of the additional staff would be discussed. There would be 21 new staff allocated to street cleansing and 3 staff allocated to the Enforcement Team within Environmental Health. A recruitment drive would be made at the Jobs Fair to be held at the Jobs Fair to be held in the QE Hall on 20<sup>th</sup> October 2018 and asked that all members promote this opportunity to their constituents. Following that meeting the Cabinet Member would be able to share the impact that this extremely welcome funding would have to the street cleansing service in Oldham.

#### 16. Question received from Councillor Williamson:

Oldham Council

"Fraser Street Children's Home. I read with concern that the Fraser Street Children's Home was closed down after Ofsted inspected the home in July. This is not the first time that there have been failures in the management of this local facility. It seems that time and time again the management of this Children's Home have been unable to manage the young people that are placed there. These failures have meant that some of our Borough's most vulnerable young people have been let down by the supposed professionals who care for them, but also that the host community has suffered from this ineffectual management. My biggest concern is that there appears to be a whole series of events where there has been a serious lack of safeguarding. What assurances can the Cabinet Member offer Ward Members and our constituents that the Council will provide proper oversight to any company which takes on the management of this children's home to ensure that we will finally deliver the best service for our vulnerable young people, whilst safeguarding the interests of local residents in that area?"

Councillor Chadderton, Cabinet Member for Children's Services responded that the Fraser Street Children's Home was owned by the Cambian Group. Councillor Chadderton shared the concerns that children's home found to be inadequate twice was not acceptable for the children sent there and the impact on local residents. This had been reinforced to Cambian. Cambian had taken a decision to shut down the site and to carry out an internal review. The outcome was due at the end of September. A meeting would be held before the end of September to discuss the review of the situation and discuss a way forward. The Cabinet Member was mindful of the fact that all children's homes in Oldham. whether used by the Council or not, needed to have due regard to the local residents and exercise their responsibility to be 'good neighbours'. Monitoring arrangements would be reviewed to ensure the highest level of scrutiny in respect of all residential provision was exercised. Councillor Chadderton agreed to meet with Shaw and Crompton members to discuss a way forward.

#### 17. Question received from Councillor Mushtag:

"Resurfacing – Alexandra Ward. A number of residents have raised the state of Queens Rd and Alexandra St with Alexandra Ward councillors. Arguing, correctly in my opinion, that the state of these two roads has a detrimental impact not only for the residents of the ward but in a wider context. There are a number of care homes on this road which affects access for ambulance and other vehicles during adverse weather conditions but is also disproportionately over-utilised given the usage of Alexandra Park. Can I humbly request from the cabinet member that both these roads are fully resurfaced not only for the residents of Queens Road and the residents

of the care homes but for the wider public who utilise the fantastic Alexandra Park."



Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services confirmed that annual safety inspections for both streets had been carried out at the end of August and number of defects were identified on Queens Road and one on Alexandra Street. Work orders had been raised with the Operations Team and were scheduled for revenue maintenance repair before the end of September. In terms of possible overall capital funded resurfacing, all funding associated with the Highway Investment Programme had been approved and allocated, and as such, there was no current funding available within this financial year for additional schemes. The Council was currently undertaking a survey of the entire network to gain an upto-date condition of the highway network. The survey, and the outcome from it would then inform all future programmes based on condition. Both Queens Road and Alexandra Street were included in the above survey and would be included in the assessment of future programmes.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

**RESOLVED** that the questions and the responses provided be noted.

#### 2 TO RECEIVE APOLOGIES FOR ABSENCE

Apologies were received from Councillors Akhtar, Ball, S. Bashforth and Brock.

# TO ORDER THAT THE MINUTES OF THE MEETING OF THE COUNCIL HELD ON 11TH JULY 2018 BE SIGNED AS A CORRECT RECORD

**RESOLVED** that the minutes of the Council meeting held on 11<sup>th</sup> July 2018 be approved as a correct record.

### 4 TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING

In accordance with the Code of Conduct, elected members declared the following interests:

Councillor M. Bashforth declared a personal interest at Item 14a, MioCare Board, by virtue of her appointment to the Miocare Board.

Councillor Chauhan declared a personal interest at Item 14a, MioCare Board, by virtue of his appointment to the MioCare Board.

Councillor F. Hussain declared a personal interest at Item 14a, MioCare Board, by virtue of his appointment to the MioCare Board.

Councillor Murphy declared a personal interest at Item 8, "Tyred" Campaign Motion, by virtue of being a nominated MOT tester.



Councillor Heffernan declared a personal interest Item 6, Cabinet Minutes from 25<sup>th</sup> June 2018, Fees for Adult Social Care Services for 2018/19 by virtue of being a client and at Item 41A, MioCare Board, by virtue of his appointment to the MioCare Board.

### 5 TO DEAL WITH MATTERS WHICH THE MAYOR CONSIDERS TO BE URGENT BUSINESS

There were no items of urgent business.

### 6 TO RECEIVE COMMUNICATIONS RELATING TO THE BUSINESS OF THE COUNCIL

There were no communications.

### 7 TO RECEIVE AND NOTE PETITIONS RECEIVED RELATING TO THE BUSINESS OF THE COUNCIL

The Mayor advised that three petitions had been received for noting by Council:

Objections to Car Boot Sale at Oldham Athletic Football Ground (Royton South Ward) received on 11<sup>th</sup> July 2018 with 91 signatures (Ref: 2018-10)

Objections to Greengate Street Masjid Becoming a Full Time School or College (St. Mary's Ward) received on 11<sup>th</sup> July 2018 with 77 signatures (Ref: 2018-11)

Lifting of Tree and Preservation Order on Cemetery Road (Royton North Ward) received on 6<sup>th</sup> June 2018 with 67 signatures (Ref: 2018-14)

**RESOLVED** that the petitions received since the last meeting of Council be noted.

### 8 OUTSTANDING BUSINESS FROM THE PREVIOUS MEETING

The Mayor informed the meeting that there was one item of outstanding business from the previous meeting.

#### "Tyred" Campaign

Councillor Stretton MOVED and Councillor Haque SECONDED the following motion:

"On Monday 10 September 2012 a coach bound for Liverpool carrying 53 people from the Bestival music festival on the Isle of Wight, left the road and crashed into a tree instantly killing Michael Molloy (18), Kerry Ogden (23) and the coach driver, Colin Daulby (63), and left others with life-changing injuries. The

inquest into the crash found that the front nearside tyre which was actually older than the coach itself, at 19 years, was responsible for the crash. In 2014, Liverpool City Council unanimously agreed on a motion in support of Michael's mother Frances calling for a change in the law requiring a ban on tyres older than six years on commercial vehicles. Despite the widespread public and political support for this campaign, no change in the law has been made, shamefully leaving others at risk from faulty and dangerous tyres.



Council notes that Frances Molloy has launched "Tyred" – the official campaign to pressure Government – to change the law to ban the use of tyres older than ten years on commercial vehicles.

Council wholeheartedly supports "Tyred" and asks the Leader of the Council to write to the Prime Minister and the Leader of the Opposition asking them to commit to cross-party support for a change in the law.

Council further resolves to support the "Tyred" campaign until such a change in the law is achieved and to draw the attention of the Local Government Association, especially its Environment and Transport Board, to this Council's view that the concerns should be fully addressed. Council requests that the Leader copies the Chair of the LGA's Environment and Transport Board into the letter to the Prime Minister and the Leader of the Opposition.

Finally, Council asks the Chief Executive to write to all schools in the Borough asking them to require coach and bus operators that they use for school trips etc to adhere to the provisions set out in the Tyred campaign. Council should also ask officers to look at our own procurement procedures with a view to inserting an appropriate clause in any contracts with commercial operators and to also ensure that this standard applies to our own vehicle fleet."

#### **AMENDMENT**

Councillor Murphy MOVED and Councillor C. Gloster SECONDED the following AMENDMENT:

"Insert new paragraph 3 to read as follows:

'Council also notes that at this time there is no tyre age criteria which allows nominated MoT testers to issue a failure notice to the presenter of a vehicle for test, and no guidance notes are included in the inspection manual issued to MoT testers which could give relevant tyre age testing information.'

In the final paragraph in the original motion remove the word 'Finally' at the start of that paragraph.

Insert a new final paragraph to read as follows:

'Finally Council asks the Chief Executive to write to the Chief Executive of The Driver Vehicle Standards Agency (DVSA) requesting that the DVSA:

- Investigate tyre age on vehicles and
- Following that investigation introduce a mandatory test of the age of all vehicle tyres as part of the compulsory

- annual Ministry for Transport test (MOT test) on all classes of vehicle
- Empower nominated MOT testers to be able to issue failure notices to presenters of vehicles failing this test."



#### The amended motion would then read:

"On Monday 10 September 2012 a coach bound for Liverpool carrying 53 people from the Bestival music festival on the Isle of Wight, left the road and crashed into a tree instantly killing Michael Molloy (18), Kerry Ogden (23) and the coach driver, Colin Daulby (63), and left others with life-changing injuries. The inquest into the crash found that the front nearside tyre which was actually older than the coach itself, at 19 years, was responsible for the crash. In 2014, Liverpool City Council unanimously agreed on a motion in support of Michael's mother Frances calling for a change in the law requiring a ban on tyres older than six years on commercial vehicles. Despite the widespread public and political support for this campaign, no change in the law has been made, shamefully leaving others at risk from faulty and dangerous tyres.

Council notes that Frances Molloy has launched "Tyred" – the official campaign to pressure Government – to change the law to ban the use of tyres older than ten years on commercial vehicles.

'Council also notes that at this time there is no tyre age criteria which allows nominated MoT testers to issue a failure notice to the presenter of a vehicle for test, and no guidance notes are included in the inspection manual issued to MoT testers which could give relevant tyre age testing information.

Council wholeheartedly supports "Tyred" and asks the Leader of the Council to write to the Prime Minister and the Leader of the Opposition asking them to commit to cross-party support for a change in the law.

Council further resolves to support the "Tyred" campaign until such a change in the law is achieved and to draw the attention of the Local Government Association, especially its Environment and Transport Board, to this Council's view that the concerns should be fully addressed. Council requests that the Leader copies the Chair of the LGA's Environment and Transport Board into the letter to the Prime Minister and the Leader of the Opposition.

Council asks the Chief Executive to write to all schools in the Borough asking them to require coach and bus operators that they use for school trips etc to adhere to the provisions set out in the Tyred campaign. Council should also ask officers to look at our own procurement procedures with a view to inserting an appropriate clause in any contracts with commercial operators and to also ensure that this standard applies to our own vehicle fleet.

Finally Council asks the Chief Executive to write to the Chief Executive of The Driver Vehicle Standards Agency (DVSA) requesting that the DVSA:

Investigate tyre age on vehicles and

 Following that investigation introduce a mandatory test of the age of all vehicle tyres as part of the compulsory annual Ministry for Transport test (MOT test) on all classes of vehicle



Empower nominated MOT testers to be able to issue failure notices to presenters of vehicles failing this test."

Councillor Stretton ACCEPTED the AMENDMENT.

Councillor Stretton exercised her right of reply.

A vote was then taken on the AMENDMENT.

On being put to the vote, the AMENDMENT was CARRIED UNANIMOUSLY.

Councillor Murphy spoke in support of the SUBSTANTIVE MOTION.

Councillor Stretton did not exercise her right of reply.

On being put to the vote, the SUBSTANTIVE MOTION was CARRIED UNANIMOUSLY.

#### **RESOLVED that:**

- 1. The Leader of the Council write to the Prime Minister and the Leader of the Opposition to ask them to commit to cross party support for a change in the law.
- The Leader of the Council copies the letters to the Prime Minister and the Leader of the Opposition to the Chair of the LGA's Environment and Transport Board to draw to the attention of the Local Government Association to this Council's view that the concerns should be fully addressed.
- 3. The Chief Executive be asked to write to all schools in the Borough to ask them required bus and coach operators that they use for school trips, etc., to adhere to the provisions set out in the Tyred Campaign.
- 4. Officers be asked to look at the Council's own procurement procedures with a view to inserting an appropriate clause in any contracts with commercial operators and also ensure that this standard applied to the Council's own fleet.
- 5. The Chief Executive be asked to write to the Chief Executive of the Driver Vehicle Standards Agency (DVSA) requesting the DVSA:
  - Investigate tyre age on vehicles and
  - Following that investigation, introduce a mandatory test of the age of all vehicle tyres as part of the compulsory annual vehicle Ministry of Transport (MOT test) on all classes of vehicle.
  - Empower nominated MOT testers to be able to issue failure notices to presenters of vehicles failing this test.

#### 9 YOUTH COUNCIL

There was no business from the Youth Council to consider.



#### 10 LEADER AND CABINET QUESTION TIME

The Leader of the Main Opposition, Councillor Sykes, raised the following two questions:

1. Question 1: Greater Manchester Spatial Framework

"My first question tonight relates to a future decision which will be one of the most momentous in its impact on many of our Borough's residents over the next two plus decades. Namely the Greater Manchester Spatial Framework (GMSF) – the adoption of a 20-year housing and industrial land use development plan for Greater Manchester. The revised proposals have been some time coming, but I understand that they will now be available for so called public consultation in October. I also understand that a decision has recently been made by the ten Labour Council leaders and the Mayor of Greater Manchester who have decided that the ultimate decision to adopt, or not to adopt the final plans, will rest solely with them. There will be no requirement to bring the plan to a full meeting of each of the ten Councils for debate and a full vote on formal adoption by all councillors. This is a complete reversal of democracy. Members will recall that many of our residents were outraged when the initial plans to build thousands of new homes on Green Belt land in Shaw, Crompton, Saddleworth, Royton and Chadderton were first unveiled. Liberal Democrat colleagues, I and members from the seats opposite, joined them in opposing the proposals when responding to the consultation or attending demonstrations in Tandle Hill Country Park and in Albert Square. Public sentiment is still the same across Greater Manchester – no to building new houses on our Green Belt and yes to local councillors as the people's representatives ultimately making the decision where new homes are built. Ward members are elected to lead, but also to represent the constituents and the communities we serve. How can we do this if we are denied the final vote on the plan? If we get this wrong, it will represent a disaster for our communities and for our Green Belt. Yet the ten Labour Council Leaders and GM Mayor are saying 'leave it to us, we know what is best for you'. It is simply not right that such an important decision can be taken by so few people. It is certainly not what I and many others envisaged but perhaps it is a sign of things to come with so called devolution to Greater Manchester. I would like to ask the Leader tonight, whether despite this backroom deal, he will still be doing the honourable thing by bringing the final plan back to a meeting of the full Council for debate and adoption.



Councillor Fielding, Leader of the Council, refuted the suggestion of a back room deal. A previous motion had been raised whether to withdraw from GMSF in its entirety and this motion was lost. GMSF was a strategic plan for the allocation of land for homes and employment uses for the whole of Greater Manchester and it was appropriate for the decision to be made at the right level of governance and argued that that level would be Greater Manchester. There would be a meaningful consultation when the revised plans were published in October when members and residents would have the opportunity to respond.

#### 2. Question 2: Call for Conductors on Metrolink Trams

"My second question raises another issue that concerns a great many residents in our Borough, their safety when they use Metrolink. Regrettably, we have seen many disturbing instances of crime and anti-social behaviour on the Rochdale - Oldham line, several very violent over recent months and unfortunately the line has the highest number of incidents across the Network. I welcome the recent actions of Metrolink staff, Police, and our Council's Youth Engagement Officers in tackling this blight, and the news that thirteen offenders have been arrested during the first two weeks of this operation is good news. The operation may be called Infinity, but the resources are not and it will at some point come to an end. Some time ago Oldham Liberal Democrats revealed shocking figures that one in eight Metrolink passengers are fare-dodgers, or to put it another way, 12% of all journeys are not paid for. There are 40 million tram journeys a year so fare-dodging is estimated to cost Metrolink about £9 million in lost revenue. Oldham Liberal Democrats have also flatly refused Labour plans (supported by the Conservatives) to put up fares for honest Metrolink passengers by an inflation busting 19% by 2020 when one in eight passengers travel free. Rather than hammering the honest passenger, transport bosses need to focus on tackling fare evasion. 12% non-payment is a disgrace. Conductors on trams would help tackle this issue and should pay for its self, whilst making the honest travelling public feel safe. It would also drive the fair dodgers and those causing anti-social behaviour off the trams. Other tram services in the UK have on-board staff on every service, such as the Sheffield Super Tram and on the Wolverhampton – Birmingham line. Not only does a conductor provide passengers with reassurance that there is always someone at hand should they need assistance in an emergency, but that person can also give passengers advice about services, stops and fares and help them to board and alight. For my second question tonight I would like to ask the Leader if he would be willing to join me in calling upon Metrolink operators to introduce conductors on a trial basis on the Rochdale -

Oldham line? We can improve safety, tackle fare evasion and increase revenue for Metrolink – a triple win – and I do not know why we are not doing it already."



Councillor Fielding, Leader of the Council, shared the concerns about safety and the number of incidents at stations and on board the trams. If the suggestion of conductors had been easy they would have been introduced. The Leaders and a Member of Parliament had met with the Mayor and representatives of Greater Manchester Police and lobbied for the operation of travel safe officers, PCSOs and ticket inspectors which had been successful. The Leader was a regular user of the Metrolink and on every journey when he had used the tram, there had been some sort of enforcement officers on either the outbound or return leg. The inspection regime was yielding dividends and had improved safety on the trams with action being taken on those who behaved anti-socially.

Councillor Hudson, Leader of the Conservative Group referred to the extremely challenging weather conditions last winter which had caused damage across the roads and this winter could be the same and could outstrip the work done on the roads this summer. Would the Leader consider a new funding stream for road improvement, i.e. a pothole fund with contributions from developers to maintain the road network?

Councillor Fielding, Leader of the Council responded that one of the Administration's pledges did make reference to the investment of additional money into highways capital programme and give people a greater say. This was already in progress and there would be an announcement at a future Cabinet meeting.

The Mayor reminded the meeting that the Council had agreed that, following the Leaders' allocated questions, questions would be taken in an order which reflected the political balance of the Council.

1. Councillor Davis asked the following question:

"GCSE Results. Could the relevant Cabinet member tell me if the well publicised changes to the GCSES have had any impact on School performance across the borough?"

Councillor Jacques, Cabinet Member for Education and Culture responded that the publicised changes had resulted in a small reduction in the percentage of English and Maths 4+ passes from 59.2% to 57.2% and 5+ passes from 37% to 36.6%. This was the first year of the new examinations at GCSE and it was reported that headteachers were already carefully reviewing the data with their staff to better understand the challenges of the new examination system and identify improvements for the new session.

### 2. Councillor Ali asked the following question:



"ASB on trams. I welcome the recent crackdown on ASB on the trams – what are the ongoing plans to make sure that the situation is kept under control for the future?"

Councillor Ur-Rehman, Cabinet Member for Policing and Community Safety responded that TfGM had developed a 3-year plan to tackle Anti-Social Behaviour on the Metrolink Network in partnership with the Metrolink operator KAM. TfGM's TravelSafe Unit was leading on a range of initiatives aimed at tackling ASB both on trams and at tram stops. The problem was being tackled through a partnership approach with KAM, Oldham Council, TfGM and Greater Manchester Police. The partnership was aiming to resolve issues and improve safety and security in the long term. Incidents and activity were being closely monitored and appropriate action being taken. The TravelSafe Unit continued to work closely with neighbourhood police teams and local authority community safety leads to understand the issues, agree joint outcomes and tap into the tools and powers available to them and also sought to tackle the underlying causes e.g. vulnerability and youth engagement as part of the ongoing management strategy. The partnership was actively increasing the amount of preventative community engagement undertaken through the development of a community and schools engagement programme, e.g. Crucial Crew, School and College visits and youth council visits. KAM is working towards the Safer Tram stop accreditation on Metrolink which aimed to reduce the opportunities for criminal and anti-social behaviour from taking place. The award was administered by Secured by Design and overseen by the Association of Chief Police Officers. In addition the Department for Transport (DfT) was currently reviewing the national security regulation of all light rail operators and KAM and TfGM working closely to ensure all regulatory requirements for safety and security were met.

3. Councillor Shuttleworth asked the following question:

"Bright Tribe Academy Trust – Werneth Primary School. Anyone who may have watched the Panorama programme in relation to the Bright Tribe Academy Trust, no stranger of course to Oldham via the now closed UTC, could not be other than alarmed at the allegations of what can best be described as mismanagement of how government funding was spent, or allegedly not, at a number of schools. Bright Tribe Academy Trust have withdrawn from all schools in the north of England with the exception of Werneth Primary School. Since it became an academy in February 2014 Werneth Primary School has gone through three permanent principals and

three interim principals and in July of this year, two members were appointed to the Board of Trustees: Angela Barry and Nikki King, who have both previously been parachuted into trusts which subsequently closed. Taking into consideration the problems that we have encountered with the closure of the Tory flagship policy of free schools in the borough, would the Cabinet Member for education state if there has been any contact from concerned parents or former Trusts members at the school."



Councillor Jacques, Cabinet Member for Education and Culture responded that no contact had been received from the trustees or parents so far. The Council was aware of Bright Tribe relinquishing their involvement with a number of their academies. The Council had approached Werneth Primary School before the summer breaker were told that Mike Dwan was not longer involved with the Trust; the DfE had replaced the previous board with new members; no public announcements were made; and Trustees would meet in due course to determine a way forward. The situation would be monitored and concerns would be raised at the next meeting with the Regional Schools Commissioner.

## 4. Councillor Murphy asked the following question:

"Repairing Dangerous Roads and Potholes. Guidance issued to all local authorities by the Department of Transport in October 2016 required Councils to 'investigate' any potholes or instances of road surface erosion of at least 40mm depth, but did not necessarily require them to repair it. Oldham Council follows this quidance. This creates a problem where the top surface of a road is less than 40mm in the first instance. This often leads to the road surface becoming worn down to the cobbles and dangerous to road users, but it will never become eligible for repair under our current procedures. Would the Cabinet Member responsible agree to take a fresh look at the threshold at which we repair roads and give a commitment that this Council will undertake to repair any pothole or road surface, whatever the level of damage, which poses a danger to pedestrians, cyclists and motorists as quickly as possible?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhoods responded that the thresholds for highway safety repairs had recently been reviewed at a Greater Manchester level. 40mm was considered across the ten authorities to be an appropriate measurement for road surface deterioration, when taking into account the safety of highway users and had been adopted as the GM threshold. Road surface deterioration that did not meet the minimum criteria was not considered to represent a safety hazard. By working to an agreed repair criteria, highway users could expect a

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consistent highway service across the borough boundaries and each authority could ensure that resources were targeted where they were needed most to ensure safety. The Council / Unity Highways was in the process of commencing a new more detailed Annual Engineering Inspection (AEI)/complete network condition survey. This would be used to inform future priority lists and provide the Council with a 3 to 5 year programme for capital investment. The findings would be evaluated and a report prepared for presentation to the CIPB before the end of the year with suggestions for the utilisation of any underspend across the first £6m Highways Investment Programme and also proposals for how capital highways budgets / investment could be spent in future years. Areas of defective carriageway surfacing that did not meet the threshold for safety repairs would get identified on the AEI and would be considered for inclusion on a future programme based on condition, value for money and available budgets.

#### 5. Councillor M. Bashforth asked the following question:

"Memo of Understanding with Police. At the last council meeting Councillor Steve Bashforth and I brought a motion to council asking (amongst other things) that a Memorandum of Understanding between the council and police be negotiated to help elected have confidence their enquiries on behalf of residents will be dealt with and responded to in a timely manner. Can the cabinet member responsible update us on progress?"

Councillor Ur-Rehman, Cabinet Member for Policing and Community Safety responded it had been requested that a memorandum of understanding be agreed with the police in order to ensure that elected members could be confident that their enquiries on behalf of residents were being dealt with and responded to in a timely manner. Councillor Ur-Rehman had met with senior officers from the Oldham Division of Greater Manchester Police to discuss this. It was important to recognise the wider context that, as a result of reductions in central government funding, Greater Manchester Police had lost more than 2000 police officers. This was also at a time when there were a growing range of issues for the police to address. These included both emerging threats and issues which were previously hidden from view, such as child sexual abuse, online grooming, internet-based fraud and modern-day slavery. The police were committed to being a strong partner in working with the Council to tackle and prevent crime and keep citizens safe. This fitted within the target operating model of Greater Manchester Police, which had five priorities. Two which were of particular relevance were place based working, with the police working closely alongside other agencies including councillors and council officers and prioritising and providing support to those most at risk of harm in

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order to ensure the best use of resources. The key local resource in working with councillors was the neighbourhood policing teams. They were the first point of contact for councillors in raising concerns and in working together address local issues. Senior officers in the division would provide support where there were more complex issues that needed to be unblocked. A short guide was being prepared to assist councillors in addressing the concerns of residents in their wards and would be available shortly. This included guidance on where different types of concerns should be taken. This also included contact details for the members of the neighbourhood policing teams in each district, as well as key contacts within the council related to issues such as safeguarding and tackling crime and anti-social behaviour. Difficulties faced by the 101 service in provide an acceptable standard of service to the public had been highlighted. This was a priority within the Greater Manchester Police and Crime Plan and the Cabinet Member continued to push for progress on this through the Greater Manchester Police and Crime Steering Group on which he represented Oldham. The Cabinet Member also thanked the police for the contribution to highlighting tram issues and to the operation which had been successful.

#### 6. Councillor Leach asked the following question:

"Rail Review. Could the cabinet member responsible for transport please let the Council know if there might be any positive developments for rail users in Oldham from the government's forthcoming rail review?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that the Government had not issued any further details about a potential review of rail services and was not in a position to comment on what this meant for Oldham until details were announced. However, the Council worked closely with rail colleagues at TfGM who took a proactive approach and would use their influence to get the best outcome for rail in Greater Manchester, including for Oldham, when responding to any rail industry consultations or reviews.

#### 7. Councillor Haque asked the following question:

"Funding of "no deal" Brexit. Could the Leader tell us what guidance has the Council received from the Government about contingency planning for a 'no deal' Brexit and what funding is being made available to fill the gap left by the withdrawal of EU funding from the North West?"

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that

there had been no advice received on what to do in the event of a 'No Deal' Brexit which was concerning. The Leader made reference to the lack of confidence on a deal being agreed by the end of March; the stockpiling of ingredients and emergency preparations. Brexit was already harming local government. The Leader referred to the crisis in social care funding for adults and children and no financial settlement after 2020. The Leader also remarked how the areas in England and Wales, including the North West had benefited from EU funding.



#### 8. Councillor Harkness asked the following question:

"Getting Oldham's Share of Airport Jobs. Earlier this year, plans were announced to ambitiously expand the employment and entrepreneurial opportunities provided by the newly designated Airport City Manchester. However there appears to be an assumption that these will be automatically targeted at residents in the immediate locality, rather than offered by applicants from all ten of the Greater Manchester local authorities. Surely this is wrong? Oldham Council as one of the local authority shareholder of the Manchester International Airport receives a dividend proportionate to its shareholding and so in turn it is only right that Oldham residents should be able to access a fair proportion of these jobs. Can the Cabinet Member for Employment and Skills therefore please tell Council how this Administration intends to ensure that Oldham people will be able to able to access their fair share of the jobs and business opportunities resulting from these plans?"

Councillor Mushtag, Cabinet Member for Employment and Skills responded that the airport was a key transport infrastructure hub which supported the city region and was a major employer with approximately 19 – 24,000 jobs. The jobs were not just within the immediate vicinity but also through third party suppliers from across the city region and beyond. The Council had developed a good working relationship with Manchester Airport Group. The Airport Group attend the annual jobs fair with travel champions from TfGM. GMCA had committed to promoting jobs and enterprise opportunities to all citizens in Greater Manchester not just those in the locality. The Amazon Fulfilment Centre roles had been advertised through Get Oldham Working and the Skills for Employment programme. An investment in the tram network has reduced travel times. The Airport provided a dividend for its shareholders which included Oldham Council which supported improvements in the road networks and the Get Oldham Working traineeship programme. Employment sites presented in the Local Plan would be a key part of Oldham's economic future. It should be argued that the next big proposal should be in the Northeast sector.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.



**RESOLVED** that the questions and responses provided be noted.

TO NOTE THE MINUTES OF THE MEETINGS OF THE CABINET HELD ON THE UNDERMENTIONED DATES, INCLUDING THE ATTACHED LIST OF URGENT KEY DECISIONS TAKEN SINCE THE LAST MEETING OF THE COUNCIL, AND TO RECEIVE ANY QUESTIONS OR OBSERVATIONS ON ANY ITEMS WITHIN THE MINUTES FROM MEMBERS OF THE COUNCIL WHO ARE NOT MEMBERS OF THE CABINET, AND RECEIVE RESPONSES FROM CABINET MEMBERS

The minutes of the Cabinet meetings held on 25<sup>th</sup> June 2018 and 23<sup>rd</sup> July 2018 were submitted.

Members raised the following questions:

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Councillor H. Gloster, Cabinet Minutes 23 July 2018, Item 6, Clarksfield Primary School 1FE Expansion and Academy Conversion. Councillor H. Gloster highlighted that Clarksfield was not a good school and required improvement and was rated inadequate according to inspectors of March of this year including leadership and management. Why did this Administration choose the lowest quote and hope to improve the achievements of children by expanding inadequate provision?

Councillor Jacques, Cabinet Member for Education and Culture responded the school had undertaken a whole new leadership role. The Regional Schools Commissioner was involved in determining the leadership. It was felt the school would bring about the required improvements.

Members raised the following observations:

Councillor Harkness, Cabinet Minutes, 23 July 2018, Item 8, Ackers Farm Retaining Wall Reconstruction – Tender Acceptance Report. Councillor Harkness expressed his thanks for the work on the retaining wall and hoped to see more.

#### **RESOLVED that:**

- 1. The minutes of the Cabinet meetings held on 25<sup>th</sup> June 2018 and 23<sup>rd</sup> July 2018 be noted.
- 2. The question and response provided be noted.
- 3. The observation be noted.

#### 12 **NOTICE OF ADMINISTRATION BUSINESS**

Motion 1 – Action on Social Housing

Councillor Roberts MOVED and Councillor Leach SECONDED the following MOTION:

"This Council notes the delayed publication of the Government's Green Paper 'New deal for social housing' which finally appeared in August 2018 and the promise that this would be 'the most substantial report of its kind for a generation' by the thenhousing secretary Sajid Javid.



While this Council welcomes the stated commitment to improve access to social housing and some of the individual proposals in the Green Paper e.g. dropping the forced sale of high-value homes and the limitation of the introduction of Right to Buy for Housing Association tenants to a trial in the Midlands, we also believe that this is a missed opportunity falling far short of the action needed to address the housing crisis in Oldham and across the country. One significant contribution would be to suspend the 'Right to buy' legislation. Nor does the Green Paper offer any proposals to mitigate the adverse impact of Universal Credit on landlords and tenants.

Oldham Council remains committed to working in partnership with housing providers and using all the resources available to meet the urgent and increasing housing need in the borough. Work is underway to produce a revised and updated Housing Strategy for Oldham to be completed by March 2019. Council resolves to:

- Continue to press the Government to provide additional resources to both replace the homes lost to social rent by 'Right to buy' and to provide badly needed new homes at a social rent both in our response to the Green Paper and through working with the GMCA and the LGA to bring forward proposals that meet local needs
- develop Oldham's Housing Strategy to provide a comprehensive housing offer for local people with an emphasis on increasing the numbers of homes available for social rent
- 3. explore new ways of providing homes in partnership with local providers and including by investigating the option of setting up a Housing Development Company"

#### **AMENDMENT**

Councillor Sykes MOVED and Councillor Williamson SECONDED the following AMENDMENT:

"In paragraph three, add two new sentences at the end after March 2019 to read as follows:

'Council will look to consult widely with partner agencies, elected members and with groups which are disadvantaged within the housing market (for example, people with disabilities of working age wishing to live independently) to ensure that their views inform this policy. However, Council also notes that the Head of Planning recently described the borough's Affordable Housing Strategy as 'not fit for purpose', and recognises that this strategy needs urgent review to ensure that it contributes effectively to the borough's affordable housing needs.'

In bullet point one of the resolution insert after 'press' in line 1 'this and future' and change Government to Governments. Insert a new bullet point two to read

'Seek the support of the GMCA and the LGA in lobbying this and future Governments to grant local authorities the power to suspend the 'Right to buy' in their areas'.



Renumber original bullet point two to bullet point three. At the end of the renumbered bullet point three insert the words 'and for groups who are disadvantaged within the housing market (for example, people with disabilities of working age wishing to live independently).'

Insert a new bullet point four to read: 'Seek an urgent review of the borough's Affordable Housing Strategy to ensure it contributes effectively to the borough's affordable housing needs.'

Reformat original bullet point three to bullet point five, and insert additional words so it reads as follows:'

- 5. explore new ways of providing homes in partnership with local providers and including by investigating:
  - The option of setting up a Housing Development Company
  - Making use of reforms in the use of the Housing Revenue Account and prudential borrowing powers to finance house building by the new company
  - Accessing finance via the LG Develop scheme recently established by the Local Government Association
  - Identifying with partners (such as housing associations, the NHS, local developers and landowners), local land sites that have potential for housing development through the new company"

The amended motion would read as follows:

"This Council notes the delayed publication of the Government's Green Paper 'New deal for social housing' which finally appeared in August 2018 and the promise that this would be the 'most substantial report of its kind for a generation' by the then housing secretary Sajid Javid.

While this Council welcomes the stated commitment to improve access to social housing and some of the individual proposals in the Green Paper e.g. dropping the forced sale of high-value homes and the limitation of the introduction of the Right To Buy for Housing Association tenants to a trial in the Midlands, we also believe that this is a missed opportunity falling far short of the action needed to address the housing crisis in Oldham and across the country. One significant contribution would be to suspend the 'Right to buy' legislation. Nor does the Green Paper offer any proposals to mitigate the adverse impact of Universal Credit on landlords and tenants.

Oldham Council remains committed to working in partnership with housing providers and using all the resources available to meet the urgent and increasing housing need in the borough. Work is underway to produce a revised and updated Housing Strategy for Oldham to be completed by March 2019. Council will look to consult widely with partner agencies, elected members and with groups who are disadvantaged within the

housing market (for example, people with disabilities of working age working wishing to live independently) to ensure that their views inform this policy. However, Council also notes that the Head of Planning recently described the borough's Affordable Housing Strategy as 'not fit for purpose', and recognises that this strategy needs urgent review to ensure that it contributes effectively to the borough's affordable housing needs. Council resolves to:



- Continue to press this and future Governments to provide additional resources to both replace the homes lost to social rent by 'Right to buy' and to provide badly needed new homes at a social rent both in our response to the Green Paper and through working with the GMCA and LGA to bring forward proposals that meet local needs
- 2. Seek the support of the GMCA and the LGA in lobbying this and future Governments to grant local authorities the power to suspend the 'Right to buy' in their areas
- 3. develop Oldham's Housing Strategy to provide a comprehensive housing offer for local people with an emphasis on increasing the numbers of homes available for social rent and for groups who are disadvantaged within the housing market (for example, people with disabilities of working age wishing to live independently)
- 4. Seek an urgent review of the borough's Affordable Housing Strategy to ensure that it contributes effectively to the borough's affordable housing needs
- 5. explore new ways of providing homes in partnership with local providers and including by investigating:
  - The option of setting up a Housing Development Company
  - Making use of reforms in the use of the Housing Revenue Account and prudential borrowing powers to finance house building by the new company
  - Accessing finance via the LG Develop scheme recently established by the Local Government Association
  - Identifying with partners (such as housing associations, the NHS, local developers and landowners), local land sites that have potential for housing development through the new company"

Councillor Roberts exercised her right of reply. Councillor Sykes exercised his right of reply.

A vote was then taken on the AMENDMENT.

On being put to the vote, 7 votes were cast in FAVOUR of the AMENDMENT and 46 votes were cast AGAINST with 2 ABSTENTIONS. The AMENDMENT was therefore LOST.

Councillor Mushtaq spoke in support of the original motion. Councillor C. Gloster spoke in support of the original motion. Councillor Dean spoke in support of the original motion. Councillor Sykes spoke in support of the original motion. Councillor Jabbar spoke in support of the original motion.

Councillor Roberts did not exercise her right of reply.



On being put to the vote, 52 votes were cast in FAVOUR of the ORIGINAL MOTION and 0 votes were cast AGAINST with 4 ABSTENTIONS. The ORIGINAL MOTION was therefore CARRIED.

#### **RESOLVED that:**

- The Government continued to be pressed to provide additional resources to both replace the homes lost to social rent by 'Right to Buy' and to provide badly needed new homes at a social rent both in the Council's response to the Green Paper and through working with the GMCA and the LGA to bring forward proposals that meet local needs.
- 2. Oldham's Housing Strategy be developed to provide a comprehensive offer for local people with an emphasis on increasing the number of homes available for social rent.
- 3. New ways of providing homes in partnership with local providers and including the investigating the option of setting up a Housing Development Company be explored.

NOTE: Councillor H. Gloster was not in the Chamber during the vote on the AMENDMENT.

#### Motion 2 – Creating an healthy and thriving Oldham

The Mayor informed the meeting that the time limit for this item had expired and Councillor Chauhan as the Mover of the Motion and Councillor M. Bashforth as Seconder of the Motion requested the following motion be rolled over for discussion at the next Council meeting.

#### "Oldham Council notes:

- That good health is more than the lack of disease or illness.
- The World Health Organisation (WHO) has estimated that 13 million deaths annually are attributable to preventable environmental causes. WHO estimates that 24% of the global disease burden (healthy life years lost) and we% of all deaths (premature mortality) are attributable to environmental quality.
- For Oldham residents to thrive, good mental, physical and social wellbeing is essential.
- Health and wellbeing has an important relationship to income, quality employment, decent housing, access to basic services, including education, physical activity, a good quality built environment, the natural environment and cultural and social fulfilment.
- That access to affordable, quality healthy food is essential to good health.

- The number of environmental factors locally, such as the sale of harmful products and unhealthy food, impacts directly on health in our communities.
- Environmental factors within Oldham have resulted in a higher than the national average number of deaths from heart disease and smoking related illness, and vast health inequalities and gaps in life expectancy between different parts of our borough
- Of particular concern is the health of young people and Oldham had unacceptably high levels of childhood obesity, young people smoking and children with poor dental hygiene. Furthermore, low quality environments impact upon the quality of mental health

#### This Council believes:

- That immediate action is required to eradicate environmental factors contributing to poor health and wellbeing of residents
- 2. The council and its partners has an important role to play to protect health and wellbeing of residents.

#### This Council resolves:

- To create a Health Impact Assessment (HIA) process as a means of evidence-based policy in order to make improvements in health and wellbeing. Any policy, project or programme that does not necessarily have health as its primary objective will be subject to a robust Health Impact Assessment
- 2. To use this process to develop Health Improvement Zones in areas where environmental factors have a significant detrimental impact on the health and well being of local communities, developing additional policies where needed e.g. Supplementary Planning Documents aimed at managing the availability of unhealthy take away food."

**RESOLVED** that the Motion be rolled over to the Council meeting to be held on 7<sup>th</sup> November 2018.

#### Motion 3 – Tackling child hunger

The Mayor informed the meeting that the time limit for this item had expired. It was Moved and Seconded that the following motion be withdrawn.

#### "The Council notes:

- That the numbers of children living in poverty continues to rise. In Oldham in 2017, 40.66% of our children lived in poverty (the 7<sup>th</sup> highest across the UK) including 62.11% of Coldhurst Ward's children, the highest rate in the UK. Government policy, including welfare reform and the impact of the full service Universal Credit, underpins this increase.
- That Oldham Council, working with many local partners, has taken steps to tackle food poverty and to ensure that children receive award winning nutritious school meals. However, during school holidays many children,



- especially those entitled to Free School Meals, go hungry.
- 3. The pilot work down by Oldham Council, If Oldham, the Food Bank and local community and church groups this summer to provide free lunches for children.

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This Council believes that every child has the right to a balanced and adequate diet and resolves to support efforts to provide free lunches for those who need them during school holidays including

- To investigate and apply for additional sources of funding, including using District budgets where possible and appropriate
- 2. To research different models of tackling holiday hunger including 'Feed and Read' and 'Feeding Britain' and to put together a strategy that best meets Oldham's needs using Council and community resources such as libraries, community and leisure centres and faith buildings.
- 3. To introduce an Oldham programme to alleviate child holiday hunger as soon as practically possible

**RESOLVED** that the Motion be withdrawn.

#### 13 NOTICE OF OPPOSITION BUSINESS

Motion 1 – Keeping Our Villages and Rural Areas HGV Free

Councillor Heffernan MOVED and Councillor Harkness SECONDED the following MOTION:

"Council notes that:

- HGVs and large vehicles can bring small villages and rural areas to a standstill when these vehicles are too large to navigate smaller roads.
- This has happened most recently on April 26 in Delph when a large articulated lorry blocked the junction of Grains Road and King Street bringing chaos to the village for four hours.
- These situations often occur because drivers of these vehicles chose to ignore displayed weight or width restrictions or fail to use a satnav system specifically designed for lorries.
- The Police do not always have the resources to enforce these restrictions, yet Councils outside London and Wales are currently prevented from doing so because the Government has failed to bring Part 6 of the Traffic Management Act 2004 into force for Councils in the rest of England.
- Lorry satnavs are like normal car satnavs, but they include bridge heights, narrow roads, and roads unsuitable for trucks. In addition, they allow the driver to enter the lorry's dimensions height, width, weight and load so they are only guided along suitable roads. Their cost is slightly more than that of a standard car satnav.

Council further notes that, in several parts of England, Lorry Watch schemes have been established. These are run by local residents who record instances of vehicles flouting weight and width restrictions, and report them to a Parish Council Coordinator, the Police or their Council Trading Standards Department.



#### This Council:

- Supports the position of the cross-party Local Government Association that the Government bring Part 6 of the Traffic Management Act 2004 into force for all relevant English councils with immediate effect and legislate so all HGVs and large vehicles are required to install suitable satnavs designed for lorries and large vehicles.
- Believes that establishing Lorry Watch Schemes in various parts of the Borough is worthy of consideration.

#### Council resolves to:

- Ask the Chief Executive to write to the Secretary of State for Transport requesting the Government bring Part 6 of the 2004 Traffic Management Act into force and legislate to make the use of suitable satnavs for HGVs and other large vehicles mandatory.
- Ask the Chief Executive to seek the support of our three local MPs and the Mayor of Greater Manchester for this position.
- Ask the Overview and Scrutiny board to examine the merits and practicalities of establishing a Lorry Watch scheme in various parts of the Borough, in conjunction with the District Executives, the Parish Councils, residents' associations, and the Police."

Councillor A. Alexander spoke in support of the Motion. Councillor Hudson spoke in support of the Motion.

Councillor Roberts MOVED and Councillor Jabbar SECONDED that the motion be put to the VOTE. The MOVE to the VOTE was AGREED.

Councillor Heffernan exercised his right of reply.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

#### **RESOLVED** that:

- The Chief Executive be asked to write to the Secretary of Transport requesting the Government bring Part 6 of the 2004 Traffic Management Act into force and legislate to make the use of suitable satnavs for HGVs and other large vehicles mandatory.
- 2. The Chief Executive be asked to seek the support of the three local MPs and the Mayor of Greater Manchester for this position.
- 3. The Overview and Scrutiny Board be asked to examine the merits and practicalities of establishing a Lorry Watch

Scheme in various parts of the Borough, in conjunction with the District Executives, the Parish Councils, residents' associations and the Police.



## Motion 2 – Period Poverty

Councillor Williamson MOVED and Councillor H. Gloster SECONDED the following MOTION:

#### "This Council notes that:

- A survey by Plan International UK found that 1 in 10 teenage girls had been unable to afford sanitary products;
- 56% of teenage girls and they would rather be bullied at school then talk to their parents about periods;
- This is particularly problematic for girls from low-income families who see their parents struggling to make ends meet and feel reluctant to ask them to add sanitary products to the weekly shop;
- In many cases, as a result, they may lose a significant number of days of schooling;
- Regrettably, even women in low-income employment are sometimes unable to afford such products when struggling to meet household bills and feed their families;
- Ironically only female prisoners have a statutory right to access free sanitary products.

Council believes in a country as well-off as Britain 'Period Poverty' is a scandal that should be ended.

#### Council commends:

- The Scottish Government for its commitment to tackle 'Period Poverty' by introducing free sanitary products in all educational establishments, and notes that Scotland was one of the first countries to pilot a scheme to young women and girls in need in Aberdeen.
- The project recently established by the 21<sup>st</sup> Oldham Friezland Rangers and the charity Red Box whereby members of the public can donate sanitary products in branded boxes located in prominent places for redistribution to students in need attending our local schools and colleges.

#### Council resolves to:

- Ask the Overview and Scrutiny Board and Health and Well-being Board, working with relevant Cabinet Members, officers and partners, to explore with local secondary schools and colleges how sanitary products can be made available free to students in their establishments.
- Ask the Chief Executive to write to the Secretary of State for Education and Chancellor asking the Government to scrap the VAT levied on female hygiene products as soon as is practicable and in the meantime to use the VAT collected on these products to fund the provision of free sanitary products for girls and women in need."

#### **AMENDMENT**

Councillor Shah MOVED and Councillor Harrison SECONDED the following AMENDMENT:

**Oldho**Counc

After Council commends: delete bullet point 1. After Council resolves: delete bullet point 1. Insert new bullet point 1:

"Ask the Cabinet Member for Neighbourhoods to write to District Co-ordinators instructing them to investigate ways of expanding the Red Box scheme across Oldham."

The amended motion would read as follows:

#### "This Council notes that:

- A survey by Plan International UK found that 1 in 10 teenage girls had been unable to afford sanitary products;
- 56% of teenage girls and they would rather be bullied at school then talk to their parents about periods;
- This is particularly problematic for girls from low-income families who see their parents struggling to make ends meet and feel reluctant to ask them to add sanitary products to the weekly shop;
- In many cases, as a result, they may lose a significant number of days of schooling;
- Regrettably, even women in low-income employment are sometimes unable to afford such products when struggling to meet household bills and feed their families;
- Ironically only female prisoners have a statutory right to access free sanitary products.

Council believes in a country as well-off as Britain 'Period Poverty' is a scandal that should be ended.

#### Council commends:

 The project recently established by the 21<sup>st</sup> Oldham Friezland Rangers and the charity Red Box whereby members of the public can donate sanitary products in branded boxes located in prominent places for redistribution to students in need attending our local schools and colleges.

#### Council resolves to:

- Ask the Cabinet Member for Neighbourhoods to write to District Co-ordinators instructing them to investigate ways of expanding the Red Box scheme across Oldham.
- Ask the Chief Executive to write to the Secretary of State for Education and Chancellor asking the Government to scrap the VAT levied on female hygiene products as soon as is practicable and in the meantime to use the VAT collected on these products to fund the provision of free sanitary products for girls and women in need."

Councillor Williamson ACCEPTED the AMENDMENT.

Councillor Williamson exercised her right of reply. Councillor Shah exercised her right of reply.

A vote was then taken on the AMENDMENT.

On being put to the vote, the AMENDMENT was CARRIED UNANIMOUSLY.



On being put to the vote, the SUBSTANTIVE MOTION was CARRIED UNANIMOUSLY.

#### **RESOLVED that:**

- The Cabinet Member for Neighbourhoods be asked to write to the District Co-ordinators instructing them to investigate ways of expanding the Red Box scheme across Oldham.
- The Chief Executive be asked to write to the Secretary of State for Education and Chancellor asking the Government to scrap the VAT levied on female hygiene products as soon as is practicable and in the meantime to use the VAT collected on these products to fund the provision of free sanitary products for girls and women in need.

#### Motion 3 - Fur Free Markets

Councillor Turner MOVED and Councillor C. Gloster SECONDED the following MOTION:

#### "The Council notes that:

- The United Kingdom has outlawed the farming of animals for their fur on ethical grounds since 2000 and that the use of one of the most common traps used to catch animals for their fur has been illegal for many years.
- Nonetheless fur products are imported from overseas nations, particularly China, where such bans do not operate and where there is virtually no animal welfare legislation in force.
- Real fur comes from animals raised in deplorable conditions or trapped in the wild and killed inhumanely.
- Regrettably these products are found for sale on public markets in the UK and customers can inadvertently buy them thinking them to be made of imitation fur.

#### Accordlingly Council resolves to:

- Prohibit the sale of any product wholly or partially made with real animal fur on Council owned land and at Council run or Council leased markets. This ban to cover such items as fur coats, vintage fur, fur shawls, garments with fur trim, fur pompom hats, and fur accessories and trinkets.
- Support the Fur Free Markets campaign of the animal welfare charity, Respect for Animals, the UK's leading anti-fur organisation, by:
  - o Becoming a signatory to the initiative.
  - Seeking the advice and assistance of the charity in the enforcement of this ban."

Councillor Sykes MOVED and Councillor C. Gloster SECONDED the MOTION be put to a RECORDED VOTE.



Councillor		Councillor	
Ahmad	FOR	Hussain, A.	ABSENT
Akhtar	ABSENT	Hussain, F.	FOR
Alexander, A.	FOR	Jabbar	FOR
Alexander, G.	FOR	Jacques	FOR
Ali	FOR	Judd	FOR
Azad	FOR	Larkin	ABSENT
Ball	ABSENT	Leach	FOR
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	ABSENT	McLaren	FOR
Briggs	FOR	Moores	FOR
Brock	ABSENT	Murphy	FOR
Brownridge	FOR	Mushtaq	FOR
Byrne	AGAINST	Phythian	FOR
Chadderton	FOR	Price	FOR
Chauhan	FOR	Qumer	FOR
Cosgrove	FOR	Rehman	FOR
Curley	FOR	Roberts	FOR
Davis	FOR	Salamat	FOR
Dean	FOR	Shah	FOR
Fielding	FOR	Sheldon	FOR
Garry	FOR	Shuttleworth	FOR
Gloster, C.	FOR	Stretton	FOR
Gloster, H.	FOR	Sykes	FOR
Goodwin	FOR	Taylor	FOR
Haque	FOR	Toor	FOR
Harkness	FOR	Turner	FOR
Harrison	FOR	Ur-Rehman	FOR
Heffernan	FOR	Williams	FOR
Hewitt	FOR	Williamson	FOR
Hudson	FOR	Iqbal	FOR

Councillor Turner did not exercise her right of reply.

On being put to the vote, 53 votes were cast in FAVOUR of the MOTION and 1 vote was cast AGAINST with 0 ABSTENTIONS. The MOTION was therefore CARRIED.

#### **RESOLVED that:**

- 1. The sale of any product wholly or partially made with real animal fur be prohibited on Council owned land and at Council run or Council leased markets. This ban to covers such items as fur coats, vintage fur, fur shawls, garments with fur trim, fur pompom hats and fur accessories and trinkets.
- 2. The Fur Free Markets campaign of the animal welfare charity, Respect for Animals, the UK's leading anti-fur organisation, be supported by:
  - Becoming a signatory to the initiative.
  - Seeking the advice and assistance of the charity in the enforcement of this ban.

To note the Minutes of the following Partnership meetings and the relevant spokespersons to respond to questions from Members

The minutes of the Partnership meetings were submitted as follows:

Oldham Council

MioCare Board 14<sup>th</sup> May 2018 Oldham Leadership Board 12<sup>th</sup> July 2018

**RESOLVED** that the minutes of the Partnership meetings as detailed in the report be noted.

To note the Minutes of the following Joint Authority meetings and the relevant spokespersons to respond to questions from Members

The minutes of the following Join Authority meetings were submitted as follows:

Transport for Greater Manchester	15 <sup>th</sup> June 2018
(AGM)	15 <sup>th</sup> June 2018

Greater Manchester Combined Authority 29<sup>th</sup> June 2018 (AGM) 29<sup>th</sup> June 2018

Association of Greater Manchester

Authorities (AGMA) 29<sup>th</sup> June 2018

National Park Authority 25<sup>th</sup> May 2018 Greater Manchester Health and Care Board 11<sup>th</sup> May 2018

Members raised the following questions:

Councillor C. Gloster: GM Health and Care Board, 11<sup>th</sup> May 2018, Minutes 15/18 Diabetes Clinical Best Practice Strategy. It was reported during Ramadan there was an increased risk of hypoglycaemia due to fasting. Does Oldham advise more than family members about reducing the risk?

Councillor Chauhan, Cabinet Member for Health and Social Care, responded that a number of GPs held advice sessions, groups also ran sessions in mosques and this would be built upon. It was difficult to tell people not to fast, Islam did make allowances for people not to fast. People made the choices after receiving advice from practitioners.

#### **RESOLVED that:**

- 1. The minutes of the Joint Authority meetings as detailed in the report be noted.
- 2. The question and response provided be noted.

#### 15 UPDATE ON ACTIONS FROM COUNCIL

Council gave consideration to a report of the Director of Legal Services which informed members of actions that had been taken following previous Council meetings and provided feedback on other issues raised at the meeting.



**RESOLVED** the update on Actions from Council be noted.

#### 16 **2017/18 ANNUAL STATEMENT OF ACCOUNTS**

Consideration was given to the report of the Director of Finance which presented the Council's recently approved audited Statement of Accounts for the Financial Year 2017/18 and the External Auditor (Grant Thornton UK LLP) Audit Findings Report. The audited Statement of Accounts was approved by the Audit Committee on 16<sup>th</sup> July 2018 and considered at the Cabinet meeting held on 20<sup>th</sup> August 2018, whereby the accounts were noted and commended to Full Council.

#### The report highlighted:

- The unqualified opinion in the External Auditors Findings Report on the Statement of Accounts and the positive value for money opinion.
- The overall revenue outturn position for 2017/18 with a surplus of £0.150m before the final transfer to earmarked reserves to support the 2018/19 budget. This was a marginal increase on the forecast outturn position of a £0.146m favourable variance reported on the Month 9 position. Following the transfer to earmarked reserves to support the 2018/19 budget, the net General Fund movement was a decrease of £0.753m.
- The Council spent £25.803m on its Capital Programme in 2017/18 compared to the forecast spending of £27.145m which resulted in a variance of £1.342m between the forecast and actual position.
- Capital receipts in year totalled £11.363m against a financing requirement of £6.780m.
- Schools balances at the year-end totalled £5.545m but were offset by the deficit on the Dedicated Schools Grant of £3.031m leaving a net reserve of £2.514m.
- The final Housing Revenue Account (HRA) balance was £20.162m.
- The speed of the preparation of the accounts.
- The performance of the Finance Team in closing the Council's accounts and its focus on continuous improvement of its processes.

The Council had received an objection to the 2016/17 Statement of Accounts which had not yet been resolved. Therefore, although the External Auditor had given an opinion on the accounts from both financial years, the formal review the objection must conclude before the audit can be formally closed.

In moving the report, Councillor Jabbar commented on the excellent report from the external auditors on how the accounts

were managed and all green indicators. Councillor Jabbar expressed his thanks to the Director of Finance and the Finance team and also expressed his appreciation to the Audit Committee on their scrutiny of the accounts.



**RESOLVED** that the 2017/18 Council's Final Accounts, the Auditor's report and the comments provided be noted.

#### 17 TREASURY MANAGEMENT REVIEW 2017/18

Consideration was given to a report of the Director of Finance which provided details of the Treasury Management Review for 2017/18. The Council was required by regulations issued under the Local Government Act 2003 to produce an annual treasury management review of activities and the actual prudential and treasury indicators for 2017/18. The report met the requirements of both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).

During 2017/18 the minimum reporting requirements were that the full Council receive the following reports:

- An annual treasury strategy in advance of the year which was approved on 1<sup>st</sup> March 2017;
- A mid-year (minimum) treasury update report approved on 13<sup>th</sup> December 2017; and
- An annual review following the end of the year describing the activity compared to the strategy which was this report.

The presentation of the report demonstrated full compliance with the requirements as it provided details of the outturn position for treasury activities and highlighted compliance with the Council's policies previously approved by Members.

The regulatory environment placed responsibility on Members for the review and scrutiny of treasury management policy and activities. The Audit Committee has this responsibility and it had already scrutinised the Treasury Management Review report at its meeting held on 16<sup>th</sup> July 2018. In addition, the report was also presented to and approved by the Cabinet at is meeting held on 20<sup>th</sup> August 2018 and commended the report to Council.

#### The report summarised:

- The Council's Capital Expenditure and Financing During 2017/18
- The Council's Overall Borrowing Need
- The Council's Debt and Investment Position
- The Strategy for 2017/18
- The Economy and Business Rates
- Borrowing Rates in 2017/18
- Borrowing Outturn for 2017/18
- Compliance with Treasury Limits

Investment Rates and Outturn.

#### Options/Alternatives

Oldham Council

In order that the Council complied with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management, the Council had no option other than to consider and approve the contents of the report.

#### **RESOLVED that:**

- 1. The actual 2017/18 prudential and treasury indicators presented in the report be approved.
- 2. The annual treasury management report for 2017/18 be approved.

# 18 PROPOSED CHANGES TO THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE AND UPDATED OUTSIDE BODIES GRIDS

Consideration was given to a report on proposed changes to the Transport for Greater Manchester and updated Outside Bodies Grids.

Following a governance review of Greater Manchester bodies, Greater Manchester Combined Authority (GMCA) at its meeting of 29<sup>th</sup> June 2018 (GM Constitutional Review report is attached at appendix 1) agreed to propose changes to the Transport for Greater Manchester Committee to reflect the changes to the responsibilities of the Mayor and GMCA following devolution.

## Proposal for the 10 Constituent Council to consider:

#### **Transport**

- 1. That each GM Local Authority be requested to:
  - Agree the size of TfGMC as 23 members
  - Appoint 1 member to TfGMC, save for Manchester City Council to appoint 2 members, and nominate 1 member to be appointed by GMCA to ensure political balance
  - Note that the remaining 2 appointments are 1 member appointed by GMCA and 1 member appointed by the Mayor
  - Agree to amend the Operating Agreement to reflect these changes
  - Note that the Terms of Reference will be reviewed to ensure that they reflect the Mayor's current transport powers with a further review in 2019/20 to reflect proposed powers.

Council was asked to make one appointment to the Committee, one Labour Member and one nomination to the Committee, one Liberal Democrat Member.

Further nominations to other outside bodies were outlined in the report.

#### **RESOLVED that:**

- 1. The changes to the Transport for Greater Manchester Committee be agreed.
- Councillor A. Alexander be appointed and Councillor Sykes be nominated to the Transport for Greater Manchester Committee.
- Councillors Harrison, Stretton and Sykes be appointed to the Oldham Distress Fund.
- 4. Councillor Briggs be nominated to the FCHO Main Board.
- Councillor S. Bashforth replace Councillor Larkin on the GM Housing, Planning and Environment Scrutiny Committee and Councillor Davis replace Councillor Phythian on the GM Scrutiny Substitutes pool.
- 6. The updated Outside Bodies tables be noted.

#### 19 **POLITICAL BALANCE REVIEW**

Consideration was given to a report of the Director of Legal Services. Notification has been received that two Borough Councillors were no longer members of the Labour Group. A review of the allocation of seats had been undertaken and changes made to committee membership related to political groups. Other committee changes required Council approval following the resignation of members from Committees.

#### **RESOLVED** that:

- 1. The review of the political balance and committees as detailed within the report be noted.
- 2. The composition of the political groups as outlined in the report be agreed; and
  - Councillor Azad be allocated a place on the Audit Committee as an Independent Councillor.
  - Councillor Larkin be allocated a place on Overview and Scrutiny as an Independent Councillor.
  - Councillor Phythian be appointed to the vacant positon of Royton District Executive Chair.
  - Councillor Byrne replace Councillor Hudson on the Standards Committee and Councillor Leach replace Councillor Garry on the Standards Committee.
  - Councillor Dean replace Councillor Harrison on the Audit Committee.
  - Councillor Curley replace Councillor Sheldon on the Overview and Scrutiny Board.
  - The updated Committee Grids as detailed at Appendix 1 be agreed.

# 20 CHARITABLE TRUST COMMITTEE - AMENDMENTS TO TERMS OF REFERENCE

Consideration was given to a report of the Director of Legal Services to amend the Terms of Reference to the Charitable Trust Sub-Committee to include additional Charitable Trusts in order to keep the list up-to-date. The Charitable Trust Committee had been established in July 2017 to discharge the Council's common law/statutory duty to act as the charitable



trustee. A list of Trusts had been identified in the original report, however, over the past year further properties had been identified.



**RESOLVED** that the amended Charitable Trust Committee's Terms of Reference be approved as outlined in the report.

The meeting started at 6.00 pm and ended at 8.58 pm



## Public Document Pack Agenda Item 12 **CABINET** 20/08/2018 at 6.00 pm

Council

Present: Councillor Fielding (Chair)

Councillors Chadderton, Chauhan, Jabbar, Jacques, Mushtag,

Roberts, Shah and Ur-Rehman

#### 1 APOLOGIES FOR ABSENCE

There were no apologies for absence received.

#### 2 **URGENT BUSINESS**

There were no items of urgent business received.

#### **DECLARATIONS OF INTEREST** 3

There were no declarations of interest received.

#### 4 **PUBLIC QUESTION TIME**

There were no public questions received.

#### MINUTES OF PREVIOUS MEETING 5

**RESOLVED** that the minutes of the Cabinet meeting held on 23<sup>rd</sup> July 2018 be approved as a correct record.

#### **COUNCIL TAX REDUCTION 2019/20** 6

Consideration was given to a report from the Director of Finance which sought approval for a proposed consultation process to be undertaken by the Council to seek comments on revising the 2019/20 Council Tax Reduction Scheme.

There was a requirement to have a Council Tax Reduction scheme to support residents who qualified for assistance in paying Council Tax. The Local Government Finance Act 2012 required that each year a Billing Authority must consider whether to revise its Council Tax Reduction (CTR) scheme or to replace it with another scheme. Any change to the 2019/20 scheme must be agreed by full Council in line with budget setting and no later than 10 March 2019. This required the Council to agree a revised 2018/19 scheme at the 27 February 2019 Council meeting

The Council's CTR scheme had been largely un-amended since April 2015 when the Council introduced a scheme that:

- Limited CTR to a maximum of 85% of Council Tax for a Band A property
- Removed second adult rebate for those of working age

Since 2016, there had been a number of legislative changes to the Housing Benefit Regulations (which included both advantageous and disadvantageous changes for the claimant), and these had not been aligned to the CTR scheme. This increased both the income and administrative costs of the scheme for the Council and could create confusion for residents. In April 2017, Universal Credit Full Service (UC) commenced its roll out in Oldham and wider understandings of the impact of this roll out over the past few months presented the Council with an opportunity to reconsider its scheme for 2019/20. This could take into account the particular challenges UC presented in relation to managing changes of circumstance for CTR claimants, the method of calculation for UC/CTR cases and the resulting impacts on Council Tax collection.



A full examination of all the changes that might be considered for the 2019/20 scheme would ensure that the impact on residents of proposed changes were fully developed and reviewed and ensure that the scheme continued to remain fit for purpose for all CTR claimants and for the Council.

The issues set out for consideration and upon which the recommendations were based were:

- a) Maintaining the present level of support i.e. limiting the level of support at 85% of Council Tax for a Band A property as the maximum amount available.
- b) Limiting the maximum level of support from 2019/20 to 82.5% of Council Tax for a Band A property
- Aligning the Council Tax Reduction scheme to reflect some or all of the changes made to Housing Benefit since April 2016
- d) Changing the method of assessment for Universal Credit Council Tax Reduction cases
- e) Introducing a minimum income floor for self-employed Council Tax Reduction claimants

#### Options/Alternatives considered:-

- Maintaining the present level of support i.e. limiting the level of support at 85% of the Council Tax of a Band A property as the maximum amount available.
- 2) Limiting the maximum level of support from 2019/20 to 82.5%
- 3) Aligning the CTR scheme to reflect some or all of the changes made to HB
- 4) Changing the method of assessment for UC CTR cases
- 5) Introducing a minimum income floor for self- employed CTR claimants

**RESOLVED** that the consultation on the Council Tax Reduction Scheme for 2019/20 be agreed and views be sought on:

- 1. The continuation of limiting support to a maximum of 85% of Council Tax of a Band A Property.
- 2. The application of disregards for Bereavement Support Allowance and post graduate master's degree loan and special support payments in the assessment of CTR
- The introduction of support for UC/CTR claimants including earnings disregards, use of DWP information as an intention to claim and incorporation of housing costs in the UC maximum award.

#### 7 TREASURY MANAGEMENT REVIEW 2017/18

The Cabinet gave consideration to a report of the Director of Finance which provided details of the Treasury Management Review 2017/18 and demonstrated full compliance with the requirements of both the CIPFA Code of Practice on Treasury Management (the Code) and the CIPFA Prudential Code for Capital Finance in Local Authorities (the Prudential Code).



During 2017/18 the minimum reporting requirements were that the full Council should receive the following reports:

- an annual treasury strategy in advance of the year (approved 1 March 2017)
- a mid-year (minimum) treasury update report (approved 13 December 2017)
- an annual review following the end of the year describing the activity compared to the strategy (this report)

The presentation of this report demonstrated full compliance with the requirements as it provided details of the outturn position for treasury activities and highlighted compliance with the Council's policies previously approved by Members.

The regulatory environment placed responsibility on Members for the review and scrutiny of treasury management policy and activities. The Audit Committee had this responsibility and it had already scrutinised the report at its meeting of 16 July 2018. The Audit Committee was content to commend the report to Cabinet.

Options/Alternatives considered:-

No alternatives were presented other than Cabinet consider and approve the contents of the report.

#### **RESOLVED that:-**

- 1. The actual 2017/18 prudential and treasury indicators presented in this report be approved
- 2. The annual treasury management report for 2017/18 be approved
- 3. The report be commended to Council

#### 8 2017/18 STATEMENT OF ACCOUNTS

The Cabinet gave consideration to a report of the Director of Finance, which provided details of the 2017/18 approved audited Statement of Accounts and the External Auditor, Grant Thornton UK LLP, Audit Findings report.

It was reported that the draft 2017/18 Statement of Accounts was approved by the Audit Committee at its meeting on the 16<sup>th</sup> July 2018.

The report highlighted:

- The content of the External Auditors Audit Findings Report, which contained the unqualified opinion on the Statement of Accounts and positive value for money opinion.
- The overall revenue outturn position for 2017/18 was a surplus of £0.150m before the final transfer to

earmarked reserves to support the 2018/19 budget. This was a marginal increase on the forecast outturn position of a £0.146m favourable variance reported on the month 9 position. Following the transfer to earmarked reserves to support the 2018/19 budget the net General Fund movement was a decrease of £0.753m.



- The Council spent £25.803m on its Capital Programme in 2017/18 compared to the forecast spending of £27.145m, which resulted in a variance of £1.342m between the forecast and actual position. This was mainly due to a re-profiling of the planned expenditure for a number of capital projects which would be moved into 2018/19 together with the associated financing.
- Capital receipts in year totalled £11.363m against a financing requirement of £6.780m.
- Schools balances at the year-end totalled £5.545m but were offset by the deficit on the Dedicated Schools Grant of £3.031m leaving a net reserve of £2.514m
- The final Housing Revenue Account (HRA) balance was £20.162m
- The speed of the preparation of the accounts
- The performance of the Finance Team in closing the Council's accounts and its focus on
- continuous improvement of its processes.

It was noted that the Council received an objection to the 2016/17 Statement of Accounts which had not yet been resolved. Therefore although the External Auditor had given an opinion on the accounts from both financial years the formal review of the objection must conclude before the audit could be formally closed.

Options/Alternatives considered No alternatives were presented other than Cabinet noted the final accounts and commended them to Council.

#### **RESOLVED** that:

- 1. The Council's 2017/18 final accounts, the auditor's report and the comments in that report be noted.
- 2. The report be commended to Council.

#### 9 **CLEAN STREETS INITIATIVE**

The Cabinet gave consideration to a report of the Deputy Chief Executive, People and Place which identified the additional resource requested in street cleaning and enforcement.

At a neighbourhood level, it was evident that there were different characteristics and behaviours within local communities which impacted on the appearance of an area and the associated costs to the Council in maintaining a reasonable standard of Environmental Cleanliness. There was a need for a holistic approach to tackle the poor behaviours within an area which led to an increased amount of litter and dumping in the streets. In a number of highly populated areas there was a need to support

local communities by maintaining a good level of cleanliness and taking enforcement action against those responsible for littering and dumping wherever sufficient evidence could be found.



A place management approach to improve those areas clearly identified as requiring a differential approach to protect from decline, required investment. The proposed intervention was based upon that previously trialed and would be targeted at the specific areas of:-

- Glodwick
- Clarksfield
- Werneth
- Coppice
- Coldhurst
- Clarkwell
- Westwood
- Hathershaw

Additional investment was proposed to enable the delivery of improved outcomes in terms of area and street cleaning. The resource would be deployed to work alongside the behaviour change work which was ongoing in local communities and in which local Members played a large part through local leadership.

Options/Alternatives considered:-

- 1. To agree the proposal and associated costs as identified
- 2. To indicate a preferred option with reduced investment.

**RESOLVED** that the provision of the additional resource as outlined in the report be agreed.

#### 10 MEDIUM TERM PROPERTY STRATEGY

The Cabinet considered a report of the Deputy Chief Executive, People and Place, which sought approval for the Medium Term Property Strategy 2018-22 to guide and inform future decisions with respect to the Council's property portfolio.

Members were informed that best practice strategic asset management recommended that a Property Strategy was prepared that described the general direction that the Council's property portfolio would take over the next 5 years, the approach to be adopted in getting there and the policies that would be applied to decision making.

Oldham Council's approach was to have a high level Medium Term Property Strategy (MTPS) that incorporated a detailed Asset Management Plan for every property asset / group of assets the Council had and a Commercial Property Investment Strategy to guide and set principles of how investment in property was undertaken and income generated. A summary of the Medium Term Property Strategy, titled The Property Plan 2018-22 was also available.

#### Options/Alternatives considered:-

Do not agree the strategy.
 The Council could choose not to agree the Medium Term Property Strategy, this is not recommended as it does not maximize the potential of the Council's property portfolio.



2. Agree the strategy.

The Council could agree to establish the Medium Term Property Strategy and use this as a framework to manage and rationalise the Council's property portfolio in support of the Corporate Plan.

#### **RESOLVED** that the Cabinet approved

- 1. The Medium Term Property Strategy 2018-22, and
- 2. The Property Plan 2018-22.

# 11 APPOINTMENTS TO THE FAILSWORTH TRUST CABINET SUB-COMMITTEE

The Cabinet gave consideration to a report of the Director of Legal Services which sought appointments from the Cabinet to the Failsworth Trust Cabinet Sub-Committee.

Members were informed that the Failsworth Trust Committee was a sub-committee of the Cabinet which dealt with the land in Failsworth which was held by the Council on charitable trust.

The Cabinet had previously established a sub-committee to consider issues relating to the trust. Given the new composition of the Cabinet, new members of the sub-committee were sought. It was proposed that Councillors Fielding, Shah and Roberts were appointed as members of the sub-committee.

Options/Alternatives considered:-

Option 1 – appoint new members to the Sub-Committee, with full delegated powers.

Option 2 – do nothing. The Cabinet could make decisions in relation to the land.

**RESOLVED** that the Cabinet appointed Councillors Fielding, Shah and Roberts to the Cabinet Sub-Committee, with full delegated powers to consider the next steps for the land which was held on charitable trust.

The meeting started at 6.00 pm and ended at 6.28 pm

# Public Document Pack <u>CABINET</u> 17/09/2018 at 6.00 pm



**Present:** Councillor Fielding (Chair)

Councillors Chauhan, Jabbar, Jacques, Mushtaq, Roberts, Shah

and Ur-Rehman

#### 1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Chadderton.

#### 2 URGENT BUSINESS

There were no items of urgent business received.

#### 3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

#### 4 PUBLIC QUESTION TIME

There were no public questions received.

# 5 MINUTES OF THE CABINET MEETING HELD ON 20TH AUGUST 2018

RESOLVED – That the minutes of the Cabinet meeting held on 20<sup>th</sup> August 2018 be approved as a correct record.

# 6 REVENUE MONITOR AND CAPITAL INVESTMENT PROGRAMME 2018/19 QUARTER 1 – JUNE 2018

The Cabinet gave consideration to a report of the Director of Finance, which sought to provide the Cabinet with an update on the Council's 2018/19 forecast revenue budget position at Annex 1 and the financial position of the Capital Programme as at 30<sup>th</sup> June 2018 (Quarter 1) together with the revised capital programme 2018/22 as outlined in section 2 of the report at Annex 2.

#### **Revenue Position**

The current forecast outturn position for 2018/19 was a projected favourable variance of £0.100m after allowing for approved and pending transfers to and from reserves. The most significant area of concern was the People and Place Portfolio, due to the transfer of Children's Social Care into this area. The major issues driving the projections within the portfolio area were detailed within Annex 1 paragraphs 2.10.11 to

2.10.17.

Action was being taken and would continue for the remainder of the financial year to address variances and mitigation as detailed within the report.

The overall corporate position was being managed by offsetting favourable variances, notably from capital, treasury and corporate account budgets and the availability of additional treasury management income and unringfenced grants not allocated to service budgets.

The Quarter 1 position of the Dedicated School Grant and Housing Revenue Account and Collection Fund were also

outlined in the report, with no significant issues of concern, however the DSG continued to be an area facing significant financial challenge.

## **Capital Position**

The most up to date capital spending proposals for 2018/22 were provided to Members. The Capital programme budget was £60.022m at the close of quarter 1, a net decrease of £29.636m from the original budget of £89.658m. Actual expenditure to 30 June 2018 was £4.200m (7.00% of forecast outturn).

It was reported that at this stage in the financial year, the forecast position would continue to change with additional reprofiling into future years.

Options/Alternatives considered

Option 1 – To approve the forecast revenue and capital positions presented in the report including proposed changes.

Option 2 – To approve some of the forecasts and changes detailed within the report.

Option 3 – Not to approve any of the forecasts and changes detailed within the report.

#### RESOLVED - That:

- 1. The forecast revenue outturn for 2018/22 at Quarter 1 being a £0.100m under spend be approved.
- 2. The forecast positions for both the Housing Revenue Account and Collection Fund as detailed within the report be approved.
- 3. The use of reserves as detailed in Appendix 1 to Annexe 1 of the report be approved.
- 4. The revised capital programme for 2018/22 as at Quarter 1 be approved.

#### 7 ROYTON TOWN HALL AND LIBRARY

The Cabinet gave consideration to a report of the Interim Director of Economy and Skills, which provided the Cabinet with details of the progress on the refurbishment of Royton Town Hall and Library buildings.

The report presented a summary of the detailed wok carried out to date in bringing forward the project including:

- Assumed costs
- Additional surveys
- Desktop work to confirm the foundation of the design

An exhaustive value engineering exercise had been undertaken to drive down costs as much as possible without compromising the integrity of the project.

Options/Alternatives considered

Option 1 – Do nothing.

Option 2 – Joint Venture/Private Partner

Option 3 – Increase prudential borrowing

Option 4 – De-prioritise other capital projects or allocate currently uncommitted resources.

Members welcomed the proposals stating that the refurbishment would preserve the historical Town Hall building allowing relocation of the library to the main building and create greater accessibility for members of the public.



RESOLVED – That the Cabinet would consider the commercially sensitive information contained at Item 10 of the agenda.



#### 8 CORPORATE PERFORMANCE REPORT - JUNE 2018

The Cabinet gave consideration to a report of the Head of Business Intelligence which provided a review of Council performance for June 2018.

The report provided the Cabinet with an overview of the Council's performance against priorities outlined within the Corporate Plan, which had been monitored in the period April to June 2018.

This was the first report presented in a new format in line with the administration priorities.

The rated measures detailed within the report 56% had met the target and 81% of the Corporate Plan Actions for this month were on track or had been met.

Options/Alternatives considered

To note the Council performance April to June 2018.

RESOLVED – That the Council Performance Report March 2018 be noted.

#### 9 EXCLUSION OF THE PRESS AND PUBLIC

**RESOLVED** that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

#### 10 ROYTON TOWN HALL AND LIBRARY

The Cabinet gave consideration to the commercially sensitive information in relation to Item 7 – Royton Town Hall and Library.

RESOLVED – That the recommendations as detailed within the report be approved.

The meeting started at 6.00pm and finished at 18.13pm.

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## URGENT KEY DECISIONS TAKEN FROM 28<sup>TH</sup> OCTOBER 2017 TO 26<sup>TH</sup> OCTOBER 2018

Title of Report and Date of Approval	Reason the Report was Exempt from Call- In	Decision
Earl Mill (30 <sup>th</sup> January 2018)	Approval had been given under Rule 17 of the Council's Constitution by the Chair of Overview and Scrutiny to action this report as urgent. The reason was to finalise the terms to meet the timescale as outlined in the report.	<b>RESOLVED</b> that officers be authorised to finalise the surrender on the terms as outlined in the commercially sensitive report.
Reshaping UPL (10 <sup>th</sup> May 2018)	Approval had been given under Rule 17 of the Council's Constitution by the Chair of Overview and Scrutiny to action this report as urgent. The reason for urgency was to comply with the timeline given for a response.	<b>RESOLVED</b> that the final deal for the Council to acquire 100% shareholding in Unity Partnership Limited be approved.

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## **GM HEALTH AND CARE BOARD**

## MINUTES OF THE MEETING HELD ON 13 JULY 2018 AT TRAFFORD TOWN HALL

Bury Councillor Andrea Simpson

Bury CCG Stuart North

Bridgewater Community Healthcare Dorothy Whitaker

Christie NHS FT Roger Spencer

GM Mayor Andy Burnham

GMCA Eamonn Boylan

Lindsay Dunn

GM Commissioning Hub Rob Bellingham

GMCVO Alex Whinnom

GM H&SC Partnership Team Rachel Allen

Julie Cheetham
Warren Heppolette
Claire Norman
Jane Pilkington
Dr Richard Preece

Sarah Price Jon Rouse Jennifer Sager

Healthwatch Jack Firth

Manchester City Council Councillor Bev Craig

Geoff Little

Manchester Foundation Trust Kathy Cowell

Darren Banks

Manchester Health and Care Commissioning Ian Williamson

Oldham Council Councillor Sean Fielding

Carolyn Wilkins

Primary Care Advisory Group (GP)

Tracey Vell

Primary Care Advisory Group (Pharmacy)

Adam Irvine

Rochdale MBC Councillor Sara Rowbotham

Steve Rumbelow

Salford CC Mayor Paul Dennett

Salford CCG Anthony Hassall

Tom Tasker

Stockport CCG Mark Chidgey

Stockport MBC Councillor Wendy Wild

Donna Sager

Tameside MBC Councillor Brenda Warrington

Steven Pleasant

Tameside NHS Foundation Trust Karen James

TfGM Bob Morris

Trafford Council Jill Colbert

Trafford CCG Matt Colledge

Wigan Councillor Peter Smith (in the Chair)

Stuart Cowley

Wigan Wrightington and Leigh NHS FT Tony Warne

Also present at the meeting were Dr William Bird (GM Moving), Justine Blomley (Sport England), Cathy Brewster (GM & EC LMS Maternity Voices Partnership), Hayley Lever (GM Moving), Natasha McAdam (GM Service User Network), Dawn Nisbett (GM Moving Ambassador), Chris Perks (Sport England), Natalie Quereshi (GM & EC LMS Maternity Voices Partnership), Eileen Stringer (GM & East Cheshire SCN).

### HCB 21/18 WELCOME AND APOLOGIES

Apologies were received from;

Alan Dow, Chris Duffy, Councillor Alex Ganotis, Donna Hall, Tony Oakman, Christine Outram, Councillor Rishi Shori and Steve Wilson.

## HCB 22/18 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

On behalf of the Board, congratulations were extended to the Chief Officer, GMHSCP for his award in the Queen's Birthday Honours. Jon Rouse has been recognised for services to health and social care and was made Commander of the British Empire (CBE) in the Queen's Birthday Honours.

### HCB 23/18 MINUTES OF THE MEETING HELD 11 MAY 2018

The minutes of the meeting held 11 May 2018 were submitted for approval.

## **RESOLVED/-**

To approve the minutes of the meeting held on 11 May 2018.

## HCB 24/18 CHIEF OFFICER'S UPDATE

Jon Rouse, Chief Officer, Greater Manchester Health and Social Care Partnership (GMHSCP), provided an update on key items of interest across the GMHSC Partnership.

The following items were highlighted;

- The Board were reminded that the first GM Health and Care Awards would be held that evening. All teams and individuals shortlisted from across the voluntary sector, carers and health and care professionals were invited to attend an evening of recognition and celebration;
- In May, GM was revealed as one of only five areas across the country to successfully be awarded funding from NHS England (NHSE) to become a Local Health and Care Exemplar. The £7.5 million funding over 2 years will accelerate the sharing of integrated records, improve patient access to information and in doing so will support the provision of the best possible services, meeting the needs of the residents of Greater Manchester;
- It was reported that The Transformation Fund Oversight Group and Partnership Executive Board have recently supported the proposal to allocate £10m funding over three years from the GM Transformation Fund to support the delivery of the GM Cancer Strategy: "Achieving World-class Cancer Outcomes". This funding will support the delivery of improved prevention, early and better diagnosis, improved and standardised care and support people to live with and beyond cancer;
- It was reported that there is a significant amount of national interest in the GM School Readiness programme. On 29 June GM held a school readiness investment roundtable at a school in Longsight, bringing together national experts, representatives from across the GM system and investors to develop a programme of co-investment aimed at driving up school readiness across GM to above the national average within the next five years;
- An overview of the GM nursing recruitment campaign aimed at ensuring a sustainable supply of nursing workforce was provided. It was noted that the campaign consists of a multimedia package incorporating a film: "Be a Manchester Nurse" with lyrics from legendary GM musicians including The Stone Roses, New Order and Elbow as well as contemporary artists Bugzy Malone and Pale Waves, and Liam Gallagher's Beady Eye. A microsite has been established supporting broader communications with links into GM Health and Care organisations and recruitment opportunities. The launch of the campaign was planned for July to coincide with the 70th birthday of the NHS;
- It was reported that an institute for arts health and social change has been launched in Greater Manchester. Led by the Manchester Metropolitan University in consortium with the University of Manchester and a range of art institutions and the voluntary sector across GM, the programme will focus on the use of arts and creativity to promote health and wellbeing and support the treatment and care process. Thanks was

- extended to the actress Maxine Peak for her patronage and support for the programme;
- The significantly improved published 4 hour UEC performance position for all attendance types across Greater Manchester during quarter one was highlighted to the Board. It was anticipated that the 90% target set by NHSE and NHS Improvement (NHSI) would be achieved and recognition for the success was extended across the system;
- It was anticipated that that the core cancer performance measure of 62 day referral to treatment target would not be met for quarter one. It was acknowledged that significant work would be undertaken to address this escalation and a meeting had been arranged with Pennine Acute Trust to understand and focus on the issues they are facing:
- It was reported that all CCGs across GM had recently undergone their end of year ratings. Salford CCG were recognised for their outstanding rating and thanks was extended to Anthony Hassall, Tom Tasker, the City Mayor, Jim Taylor and the teams for the combined efforts and support in the tremendous achievement;
- It had been recognised that there was more that the health and care system could do to support care leavers in GM. Therefore, a fundamental review of how better the NHS can support care leavers would be undertaken;
- The financial performance for the period 2017/18 was highlighted to the Board. The enormous discipline across the health and care system in the achievement of outturn position £107m better than plan was recognised.

## **RESOLVED/-**

To note the update report.

# HCB 25/18 GMHSC PARTNERSHIP ANNUAL REPORT AND ACCOUNTS 2017-18 AND BUSINESS PLAN 2018-19

Warren Heppolette, Executive Lead for Strategy & System Development (GMHSCP) presented the Board with the Partnership's Annual Report for 2017-18 and the Business Plan for 2018-19 which provided an overview of the work during the second year of devolution and set the scene for delivery during 2018-19.

It was reported that achievements made during the previous year had continued to be built on during 2017/18 including rigorous strong financial management and performance. Satisfaction in GP services was recognised as one of the key system highlights with the majority tracking above the England average across GM. The significant improvement in Delayed Transfer of Care (DTOC) and Referral to Treatment (RTT) performance were acknowledged as having a positive impact on the improved performance on Urgent and Emergency Care. The increase in the quality of care homes rated good or outstanding in GM from 55% in 2016 to 68% by the end of the 2017-18 period was recognised as encouraging although it was acknowledged that further significant work would be required.

The mobilisation of investment agreements to achieve ambition has seen reductions in the rates of smoking across the conurbation. In July 2017, £134m was invested to tackle mental health which was recognised as one of the biggest and most ambitious plans in the country. Nearly 60% of the investment is dedicated to children, young people and new mothers.

In response to the GM Mayors priority of tackling homelessness, it was reported that the importance of the link between good quality housing and health had been acknowledged. An innovative housing and health programme had been developed which provides a commitment to tackle homelessness through improving access to health services for people experiencing homelessness. The Mayor's commitment to improve school readiness was recognised and over £2m of investment has been assigned to support school readiness in Greater Manchester through a Greater Manchester Early Years Delivery Model (EYDM).

Moving forward, the significant enabling investment of £7.5m in the success in becoming a Local Health and Care Record Exemplar (LHCRE) was recognised. Through Health Innovation Manchester (HInM), a single innovation pathway has been developed for the entire Greater Manchester health and care system simplifying the landscape for researchers and industry innovators.

In looking ahead, the financial challenges, delivery of UEC improvement and accelerating the implementation of the mental health strategy were acknowledged. Accelerating the pace of the review of models of care as part of the programme Standardising Acute and Specialist Care would also be a key feature of forthcoming priorities alongside the development of the Local Care Organisations. The translation of GM-level programmes into neighbourhood delivery within the LCOs would be critical alongside the development of the Single Commissioning Functions across all localities and the GM Commissioning Hub.

A member recognised the work of the Directors of Adult Social Care (DASC) across GM in helping to achieve the significant improvements in the standard CQC rating for care and domiciliary homes. Andy Burnham, Mayor of Greater Manchester recognised that a third of care homes still did not meet the required standard and suggested that concentration on the bottom quarter of those homes that are not achieving the required standards of care should be considered. With regard to homelessness, he reported that GM had secured £8m of funding over the next three years to pilot a housing first approach which provides intensive support and stability for those long term homeless and rough sleepers. It was acknowledged that mental health provision would be required in order for the pilot to be a success. The GM Mayor further suggested that one of the priorities moving forward, following any increased funding settlement that maybe announced from Government should be Children's mental health provision.

It was confirmed that members of the Partnership Executive Board had begun to undertake work on the priorities prior to submission to Government as part of the CSR, a report would be provided to the GMCA.

With regard to care homes, it was reported that the ambition for GM was for all homes to be rated as good or outstanding. The immediate focus would be on the 22 homes that were rated as inadequate to ensure that the needs of the residents were being met.

Jon Rouse agreed to meet with the teams running the housing first provision in order to assess additional mental health support that maybe required.

#### **RESOLVED/-**

- 1. To endorse the 2017-18 Annual Report;
- 2. To endorse the Business Plan for 2018/19;
- 3. To note the ongoing work to achieve the ambition of all care homes in GM rated as good or outstanding;

- 4. To present the priorities for any additional settlement from Government as part of the CSR to the GMCA for review;
- 5. To further consider further investment into Children's mental health provision following the outcome of the CSR in autumn;
- 6. To further consider the role of mental health provision as part of the housing first pilot.

# HCB 26/18 PARTNERSHIP WITH THE VOLUNTARY, COMMUNITY AND SOCIAL ENTERPRISE – THE MEMORANDUM OF UNERSTANDING ONE YEAR ON

Warren Heppolette introduced the report which provided progress and impact of the Memorandum of Understanding (MoU) between Greater Manchester Health and Social Care Partnership (GMHSCP) and the Voluntary, Community and Social Enterprise (VCSE) sector and steps to strengthen future partnership working.

It was reported that the now well established VCSE Reference group had identified thematic priority areas of equality, mental health, carers and homelessness with the GMHSCP. Each priority has a dedicated sponsor, and could now demonstrate progress against each.

Alex Whinnom, Chief Executive, GMCVO supplemented this by recognising the progress made in the first year along with the enthusiasm from both the voluntary and public sector to work in an integrated way. An overview of the forthcoming priorities for the coming year which have been mutually set with VCSE and the GMHSCP were provided.

Tom Tasker, Salford CCG, Chair of the GM Joint Commissioning and Mental Health Programme Delivery Board placed on record his personal thanks to both Simone Spray, Chief Executive, 42nd Street Charity and Stewart Lucas, GM Mind Coordinator for their outstanding contribution and involvement in the mental health work being undertaken.

It was recognised that VCSE members are now represented on all key GM strategic boards and are actively involved in governance and decision making and the GM Mayor requested the GMCVO Chief Executive provide an outline of the areas he believed that the biggest impact was being made. It was suggested that mental health was the area that the VCSE sector had been given the opportunity to influence the development of the strategy, action plan and deploy people into the governance work. It was also advised that the progress made with regards to carers was an area where the VCSE sector had assisted to develop and improve services for carers.

In endorsing and supporting the report, Anthony Hassall, Chief Accountable Officer, Salford CCG suggested that a challenge for the system was for commissioners to be bold and invest more resources in the voluntary sector. He reported that Salford have invested all transformation money obtained for improving mental health services into the voluntary sector. It is was recognised that this was a risk, however it was considered that the impact and output of this was more significant than if the investment had been in statutory bodies. The GM Mayor acknowledged the radical non statutory approach developed by Salford and suggested that this was shared with the Board.

The Chief Officer highlighted that there were many good examples of voluntary sector collaboration across GM. However, he suggested that there were further opportunities for development and suggested that they should be core leaders in delivery within neighbourhoods.

## **RESOLVED/-**

- 1. To note the report and progress made, and to thank the GM VCSE Reference Group for its work with the GMHSCP;
- 2. To encourage all ten localities to develop a local memorandum of understanding or equivalent with the local VCSE sector, securing equivalent commitments to those in the GM MoU;
- 3. To encourage all localities to assess their local progress in implementing the 7 key elements in section 4.2 to strengthen partnership working and invest resource to fill any identified gaps.
- 4. To provide an overview of the work undertaken in Salford with regard to the role of the VCSE sector delivering mental health provision following the allocation of GM transformation funding;
- 5. To provide further consideration to the voluntary sector becoming core leaders in delivery within neighbourhoods.

### HCB 27/18 GREATER MANCHESTER LEARNING DISABILITY STRATEGY

Warren Heppolette introduced the co-produced GM Learning Disability Strategy which had been written by people with a learning disability for people with a learning disability. In doing so he acknowledged the work undertaken by Mark Warren, Director of Adult Social Care Oldham Council, Joanne Chilton, Programme Director, Adult Social Care Transformation Programme, GMHSCP and Lucy Malcolm, Programme Manager Learning Disabilities, Adult Social Care Transformation Programme.

Lynn James-Jenkinson, a member of the North West Regional Families Forum, for the families of people with learning disabilities provided the Board with a presentation on the long term relationship developed and their role in the co-production of the GM Learning and Disability Strategy. It was outlined that the plan required strategic leadership and commitment in order to deliver the rights and embed the values for citizens with LD in GM. It was recognised that the health inequalities for people with LD required addressing as those people with LD die on average twenty years earlier. Further development would be required within the criminal justice system for people with LD as offenders and as victims of crime. Personalisation, direct payments, employment and a GM housing strategy which would provide homes for life were areas that were highlighted as requiring further implementation.

Suzanne Garlick a self-advocate from Oldham explained to the Board the right to freedom to make choices about what was best for her life involved. The impact of choice in employing people to support her along with relationships in order to avoid social isolation was explained.

Gareth Welford a self-advocate and volunteer from GM Joint Training partnership provided an overview of the employment difficulties that people with a disability experience. He explained that disabled people are less likely to be employed and therefore more likely to life in poverty. He described the lack of opportunities and choices and support with regard to employment. The difficulties in obtaining employment for individuals with a disability due to discrimination were outlined along with complexities in accessing information with regard to benefits. A leaflet which Gareth had developed in partnership for the public which provided general information on how to support someone with autism or on the autistic spectrum was provided for review and consideration.

Darren Hayward a self-advocate explained the difficulties experienced for those people with a learning disability whilst using public transport. He spoke about social isolation and the support required by communities to assist people with a disability.

Tony Mc Dermott a self-advocate and Trafford resident highlighted his experiences with the delivery of strategies for those families who support a family member with a disability. He described his previous experiences as a non-stop battle in trying to obtain the adequate health and care support for his daughter. He called for leadership from the Board to meet the needs of those individuals with a disability and the families that provide support to improve the health outcomes and prevent early death.

In thanking the individuals for their powerful presentation, the GM Mayor accepted the challenge to make change happen and highlighted the unique opportunities under devolution to break from medical focused models and offer person centred approaches to support people and focus on the issues that matter to them. He highlighted that nationally only 7% of people with a learning disability are in employment, in GM the figure is closer to 3-4%. It was suggested that this was partly due to discrimination but also the lack of appropriate support in the workplace. He outlined his ambition to ensure that GM is autism friendly and his goal to make GM the best place in the country to live with autism or a learning disability of any kind. The group were encouraged to return to present to the Board every year to provide their overview of how the strategy was delivering in practice and hold all organisations to account to make change happen. The principle of co-production to monitor the implementation of the delivery plan was recognised and it was suggested that the Partnership Executive Board further review the delivery of the implementation plan.

#### RESOLVED/-

- 1. To review and approve the new Greater Manchester Learning Disability Strategy provided at Appendix A;
- 2. To review and approve the recommendations following the Shared Lives Readiness Assessment:
  - Shared Lives is expanded in GM to reach 15% of people with a Learning Disability and 0.75% of people requiring mental health support on the ASC caseload in each locality;
  - The GM Commissioning Hub undertake a role in supporting the Shared Lives operational process across GM;
- 3. To review and approve the locality targets of 7% of people with a learning disability in employment by March 2020;
- 4. To work to ensure that GM is recognised as autism and learning disability friendly;
- 5. To ensure that co-production in the delivery of the implementation plan is reflected;
- 6. To receive and further review and performance of the delivery at the Partnership Executive Board;
- 7. To receive a further update from Pathways Associates at the Health and Care Board during 2019.

# HCB 28/18 GM MOVING PHYSICAL ACTIVITY STRATEGY; PROGRESS REPORT AND CO-INVESTMENT STRATEGY

Steven Pleasant, Chair GM Moving, Chief Executive, Tameside MBC and Accountable

Officer, NHS Tameside and Glossop CCG introduced a report which recorded the progress to date on GM Moving, The Physical Activity Strategy for Greater Manchester (GM), launched in July 2017. In doing so he thanked Hayley Lever, GM Moving, Martin Key, Senior Transport Adviser, Chris Boardman Cycling and Walking Commissioner, Peter Burt, Chair GM Active, Sara Thompson, Greater Sport, Sarah Price and Jane Pilkington, GMHSCP, Chris Perks and Justine Blomley, Sport England, colleagues from TfGM, Jon Rouse, Lord Peter Smith and the GM Mayor for their support on the agenda. Members were requested to consider and reflect on their role as system leaders in encouraging and enabling physical activity to lead change.

It was highlighted that the ambitious plan to achieve 75% of people in GM, active or fairly active by 2025 is an integral part of health and care transformation and wider public service reform. The report summarised the outcomes of a public and workforce engagement programme and set out plans for the investment achieved to advance the work. Specifically it included the announcement of an initial sum of £10 million from Sport England for a Local Delivery Pilot (LDP) as part of a new national programme to tackle inactivity.

Dr William Bird, GP supplemented this with a presentation which explained why physical activity is so important and a fundamental fabric of society. The benefits of being part of a sociable group, in a supportive environment, to have a purpose to fundamentally change the way society is tackling inactivity was provided.

Dawn Nisbett, GM Moving Ambassador provided an overview of her journey of embracing physical activity which begun in March 2016. She spoke about the sense of happiness, friendship and community gained by regularly taking part in parkrun UK. She explained how her story had gone viral on social media and that she believed that a true story and a real person sharing an experience was a more effective to get people on board.

The Mayor of GM thanked presenters for their compelling presentations and spoke about his ambitions for national and local government to regard physical activity as core business within population health. In thanking Sport England for the additional funding, he described the GM strategy as the most credible and coherent physical activity policy put forward in the country and encouraged all members to support the development of a social movement to change cultures. Recognition was paid to Rachel Allen, Population Health Project Manager who had approached him to propose that the dress code for all GM public bodies is more relaxed in order to support everyday physical activity.

## **RESOLVED/-**

- 1. To note the progress of the GM Moving Plan for Physical Activity and Sport including the developments in Made to Move;
- 2. To agree the co-investment plans for the LDP and note the progress on GM Health and Social Care Transformation Funding, Made to Move and Active Ageing investment;
- 3. To support and promote the delivery of the plans through the work of the Board, its' membership and the wider partnerships.

## HCB 29/18 GM POPULATION HEALTH PLAN REVIEW

Carolyn Wilkins, Chief Executive, Oldham MBC introduced a report which provided an overview of activities undertaken in 17/18 towards the priorities set out in the Greater Manchester (GM) Population Health Plan. The report provided an update on the work to date

to agree allocation of Population Health Transformation Fund monies against a number of strategic business cases. The progress so far in terms of implementation of a number of early programmes of work as part of the plan and a forward look at future planned activities was outlined in the paper.

#### RESOLVED/-

To note the content of the report and support the continued implementation of the Population Health plan.

# HCB 30/18 MATERNITY AND NEWBORN IMPLEMENTATION PLAN FOR BETTER BIRTHS

Dr Richard Preece, Executive Lead for Quality/Medical Director, GMHSC Partnership introduced a report which described how the Greater Manchester and Eastern Cheshire (GM&EC) Local Maternity System (LMS) plan to achieve the recommendations from the 2016 national maternity review, Better Births. It was expected that by delivering these recommendations, maternity services within GM will be safer, kinder and more personal for those using them.

It was reported that coproduction had been central to the development of the objectives with clinicians, women and families being involved throughout the development and the plan had been shared widely with many groups. Natalie Quereshi and Cathy Brewster, Greater Manchester Maternity Voices Partnership were introduced to the Board and spoke about their life changing personal experiences of pregnancy and their co-leadership role in the development of the implementation plan for maternity. They informed members of the newly opened Ingleside Birth Centre in Salford which broadens the choice of birth settings for women.

Eileen Stringer, Lead Midwife GMECSCN and Local Maternity System (LMS) provided an overview on behalf of clinical colleagues on the response to transform maternity services in GM. It was noted that LMS colleagues initially came together in June 2017 to respond to the Better Births Report and the recommendations to transform services in order to achieve the national ambition to reduce stillbirth and neonatal death and reduce the harm to mums and babies. Elements of the implementation plan and improvements being made across the system were highlighted to the Board. The compelling statistic of 380 which represented the estimated number of babies that could be saved across GM and East Cheshire by 2025 if the maternity plan is fully implemented was highlighted to the Board.

Anthony Hassall, Chief Accountable Office, Salford CCG welcomed the reference to Ingleside Birth Centre which had been developed and opened in partnership between Salford City Council and commissioners. He highlighted the potential challenge for professional organisations to work collectively to enable women to have the choice required in this area.

The GM Mayor commended the plan and emphasised that although miscarriage was referred to, whether or not more could be done to ensure that best practice is adopted across the board to deal with the long term lasting damage that can be caused by miscarriage. In considering school readiness, he questioned whether a GM developed support pack could be provided to new parents which would provide access to localised support and connections.

It was advised that consistent access to miscarriage care across GM and East Cheshire was being developed. The essential guide for dads launched at the meeting 'DadPad' was a

recognition that a wider message of support to new parents was required. The Board discussed the role of fathers and the strengthening of their role as brokers of support and care for their partners and babies.

## RESOLVED/-

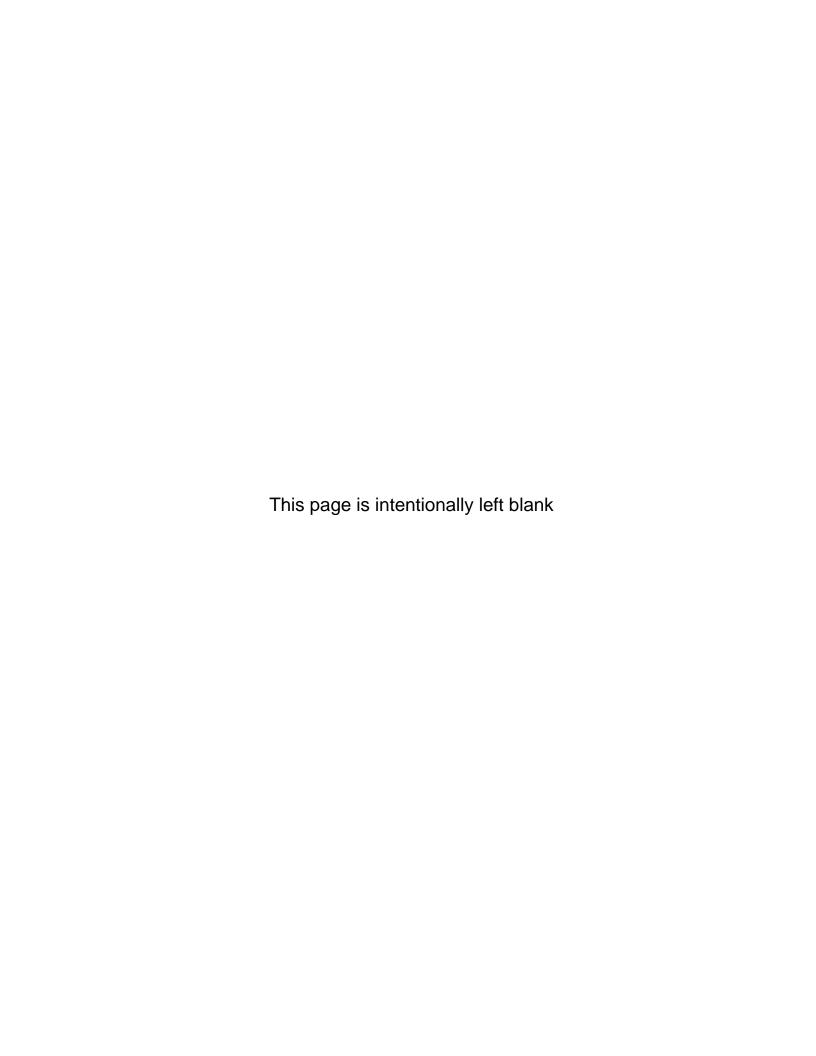
- 1. To support the seven objectives currently identified within the Maternity and Newborn Implementation Plan for Better Births;
- 2. To note the comments with regards to care and support for parents that have suffered miscarriage;
- 3. To provide further consideration to the development of a GM information pack for all new parents in the support of the school readiness agenda;
- 4. To receive the newly launched DadPad;
- 5. To note the requirement to strengthen the role of fathers as brokers of support and care.

## HCB 31/18 DATES OF FUTURE MEETINGS

Friday 14 September 2018

10:00am – 12:00 noon

Number One Riverside, Rochdale Council



# MINUTES OF THE POLICE AND CRIME PANEL MEETING HELD ON THURSDAY 2 JULY, 2018 AT CHURCHGATE HOUSE, MANCHESTER

Members Present-

BURY COUNCIL Councillor Tamoor Tariq

GMCA Greater Manchester Deputy Mayor (Policing

and Crime) Beverley Hughes

BOLTON COUNCIL Councillor Mohammed Ayub

MANCHESTER CC Councillor Nigel Murphy

OLDHAM COUNCIL Councillor Stephen Williams

ROCHDALE MBC Councillor Janet Emsley

SALFORD CC Councillor David Lancaster

TRAFFORD COUNCIL Councillor Mike Freeman

WIGAN COUNCIL Councillor Kevin Anderson

Also in attendance-

Clare Monaghan GMCA
Gwynne Williams GMCA
Jayne Owen GMCA

Jeanette Staley Salford City Council & GM Police & Crime

Policy Lead

Lisa Lees GMCA
Claire Millett GMCA
Oliver Collins GMCA
Steve Annette GMCA

### PCP/05/18 APOLOGIES

Apologies were received from Councillor Sheila Bailey, Stockport Council, Pat Jones-Greenhalgh, Chief Executive, Bury Council and Maqsood Ahmed and Diane Curry, Independent Members.

## PCP/06/18 APPPOINTMENT OF CHAIR

Nominations were invited for the Chair of the Police and Crime Panel for the ensuing Municipal Year,

Councillor Tamoor Tariq being nominated, and no other nominations being made, it was –

### **RESOLVED/-**

That Councillor Tamoor Tariq be appointed Chair of the Police and Crime Panel for the ensuing Municipal Year,

Councillor Tamoor Tariq - In the Chair

### PCP/07/18 DECLARATIONS OF INTEREST

None were received.

## PCP/08/18 WELCOME TO NEW MEMBERS

The Chair extended a welcome to Councillors Ayub (Bolton MBC) Williams (Oldham MBC) Bailey (Stockport MBC) Glynn (Tameside MBC) Freeman (Trafford MBC) and Anderson (Wigan MBC)

### PCP/9/18 MEMBERS CODE OF CONDUCT

#### RESOLVED/-

Members noted their obligation under the GMCA Members Code of Conduct.

# PCP/10/18 MINUTES OF THE POLICE AND CRIME PANEL MEETING - 22 FEBRUARY, 2018

The minutes of the Police and Crime Panel held on 22 February 2018 were submitted for approval.

### **RESOLVED/-**

1. To approve the minutes of the Police and Crime Panel held on 22 February 2018 as an accurate record.

# PCP/11/18 ANNUAL RECORD OF COMPLAINTS AGAINST THE MAYOR/DEPUTY MAYOR FOR POLICING AND CRIME

Jeannette Staley reminded the Panel that a procedure for recording complaints against the Mayor and Deputy Mayor had been brought forward for approval last year. No complaints had been received during the year ending 31<sup>st</sup> March 2018 that fulfilled the criteria previously established. The Panel also noted that a prior complaint in

relation to the former Police and Crime Commissioner had previously been referred to IPCC and that following their consideration this had been referred back on the basis of no case to answer.

A member enquired whether there would at any stage be a breakdown to this Panel of the categories of complaints made against Greater Manchester Police. The Panel was reminded that its primary role was in relation to scrutiny of the work of the Mayor and Deputy Mayor rather than the Chief Constable and the Force. The Deputy Mayor will discuss this with the Chief Constable.

### **RESOLVED/-**

To note the information contained in the report.

### PCP/12/18 POLICE AND CRIME PANEL ARRANGEMENTS

Gwynne Williams, Deputy Monitoring Officer GMCA, presented a report on the new constitutional arrangements for the Panel that had been introduced last year. The only changes being considered was in relation to the possibility of introducing substitute members, a matter currently being rehearsed with AGMA members, and likely to be introduced in the year ahead.

The Chair made reference to the governance arrangements for Greater Manchester Fire and Rescue Service following the winding up of the Greater Manchester Fire Committee. A suggestion had been made that this Panel should fill the governance void in respect of the Fire Service, initially on an advisory basis, until conversations between the GMCA and the Home Office had secured legislative change to extend the role and status of this Panel.

### **RESOLVED/-**

1. To note the amended Panel Arrangements as detailed in the report that are in the process of being approved by AGMA Executive and Constituent Councils.

# PCP/13/18 GREATER MANCHESTER POLICE AND CRIME PANEL RULES OF PROCEDURE

Gwynne Williams, Deputy Monitoring Officer, GMCA presented the current rules and procedures underpinning the work of the Panel which would be of particular benefit to newly appointed members. No changes were proposed beyond a minor change to Rule 17 to give clarity around the issue of appointing working groups.

## **RESOLVED/-**

1. To approve the amended Rules of Procedure as detailed in the report.

## PCP/14/18 INDEPENDENT MEMBERS APPOINTMENT PROCESS

The Panel was reminded that the Police Reform and Social Responsibility Act 2011 requires a minimum of two co-opted independent members be appointed to the

Police and Crime Panel. Appointment of these mandatory members must be agreed by the Panel itself. A targeted recruitment campaign was proposed with the intention of interviews being held so that recommendations regarding new appointments could be made to the Panel in October.

Mindful of the recent decisions made regarding lead chief executives it was suggested that careful consideration should be given to achieving a gender balance on the appointments panel. To this end Councillor Janet Emsley allowed her name to be put forward as a member of the appointment panel.

The suggestion that the existing members should be invited to review the existing job description from their own reflections from filling the roles over the past six years, and for this to be done prior to its circulation was well received, and it was also suggested that consideration should be given to any changes emerging from the Panel's Fire Service role.

### RESOLVED/-

- 1. To extend the grateful thanks of the Panel to Diane Curry and Maqsood Ahmad for the important contribution that they have made to taking forward the work of the Police and Crime Panel in the capacity as independent co-opted members over the past six years and for them to present to the October meeting an end of term report.
- 2. To agree to the process and timetable for the recruitment of new independent coopted members as now proposed, subject to the comments made during discussion, and to the inclusion of Councillor Janet Emsley in the appointment process.
- 3. To agree the proposals for induction training.

# PCP/15/18 OVERVIEW OF GREATER MANCHESTER'S CIVIL RESILIENCE ARRANGMENTS, 2017

Kathy Oldham, Chief Resilience Officer, GMCA presented a report which outlined the learning identified from major incidents in Greater Manchester during 2017 and highlighted significant developments in civil resilience and the management of emergencies.

Whilst the Arena attack and the agency; multi agency and Kerslake reviews had undoubtedly been a major area of activity during the past six months, members commented that the report also canvassed other wide ranging areas of work and collaboration in which the Greater Manchester Resilience Forum could demonstrate a national identity for work ranging from contingency planning following the Grenfell tragedy, to a national programme of work around flooding. The Deputy Mayor said that it was this diversity that had won Manchester's inclusion in the coveted 100 Resilient Cities Programme.

Members were interested to know how and where we identified what had been learned from events and how this was then cascaded to future events. Kathy Oldham outlined the national process of debriefing that identified what things had worked well and should be built on for the future, and also areas where protocols and processes

needed to be strengthened, and the systems of testing and evaluation that achieved real improvements.

The Greater Manchester Deputy Mayor added that it was important that to have a robust process to keep a check on actions arising from debriefs to ensure those actions are being implemented going forward. She added that it was an commendable that Greater Manchester had been invited to join the 100 Resilience Cities.

#### RESOLVED/-

- 1. To note the continuing development of the resilience agenda for Greater Manchester.
- 2. To note the progress made on a new iteration of a Resilience Strategy for Greater. Manchester through the 100 Resilient Cities programme.
- 3. To note the wider contribution resilience can make to urban growth, economic investment and community wellbeing.

## PCP/16/18 GREATER MANCHESTER POLICE AND CRIME WORK PLAN 2018/19

Jeanette Staley, Salford City Council & GM Police & Crime Policy Lead presented a report which detailed a draft work plan for 2018/19, which had been developed under the direction of the AGMA lead Chief Executive for Police and Crime. Jeanette reported that the focus for the development of this work plan has been to identify work streams of commonality across the 10 Local Authorities in Greater Manchester together with our strategic partners as it relates to the area of Police and Crime. The Plan also sought to embrace the Greater Manchester Deputy Mayor's commitments as expressed in the Standing Together initiative to demonstrate the collaborative nature in which this work is being driven forward.

Jeanette added that the workstreams focused on the needs at a GM level rather than what was needed at an individual borough level. The panel noted that if approved the police and crime steering group would ensure progress of the programme areas which include key outcomes to be achieved, timescales for delivery and reporting periods back to both the leads, steering group and panel meetings.

The work programme once approved will be developed into a forward plan of meetings for the leads and steering group meetings.

### **RESOLVED/-**

1. To approve the draft GM Police and Crime Steering Group Work Programme as presented.

### PCP/17/18 POLICE AND CRIME PLAN - PROGRESS

The Panel received a report which detailed the progress being made in the development of an outcomes framework for the GM Police and Crime Plan 2018-2021.

Lisa Lees, GMCA outlined detailed work in preparation for the public survey and the imperative for baseline qualitative and quantitative measures to be established by the end of the financial year, and commended the suggested indicators proposed in the report under each of the plan's priorities. A member added that it was important to draw upon other sources of information that were already available.

## **RESOLVED/-**

- 1. To note the progress made towards the development of an outcomes framework for the police and crime plan.
- 2. To agree the list of suggested indicators under each of the priorities of the plan.
- 3. To agree a preferred procurement route for a survey of satisfaction/confidence.

# PCP/18/18 GREATER MANCHESTER POLICE AND CRIME PLAN – FORWARD PLAN 2018/19

The Panel received a report which set out a possible annual Forward Plan to inform the business of the Greater Manchester Police and Crime Panel (GMPCP).

Jeanette Staley, Salford City Council & GM Police & Crime Policy Lead added that the meeting of the panel in October would include reports on; the Independent Members-Reflection on terms of Office/ Independent Members Appointment, GM Police& Crime Steering Group Annual Report and Budget Precept Arrangements 2019/20.

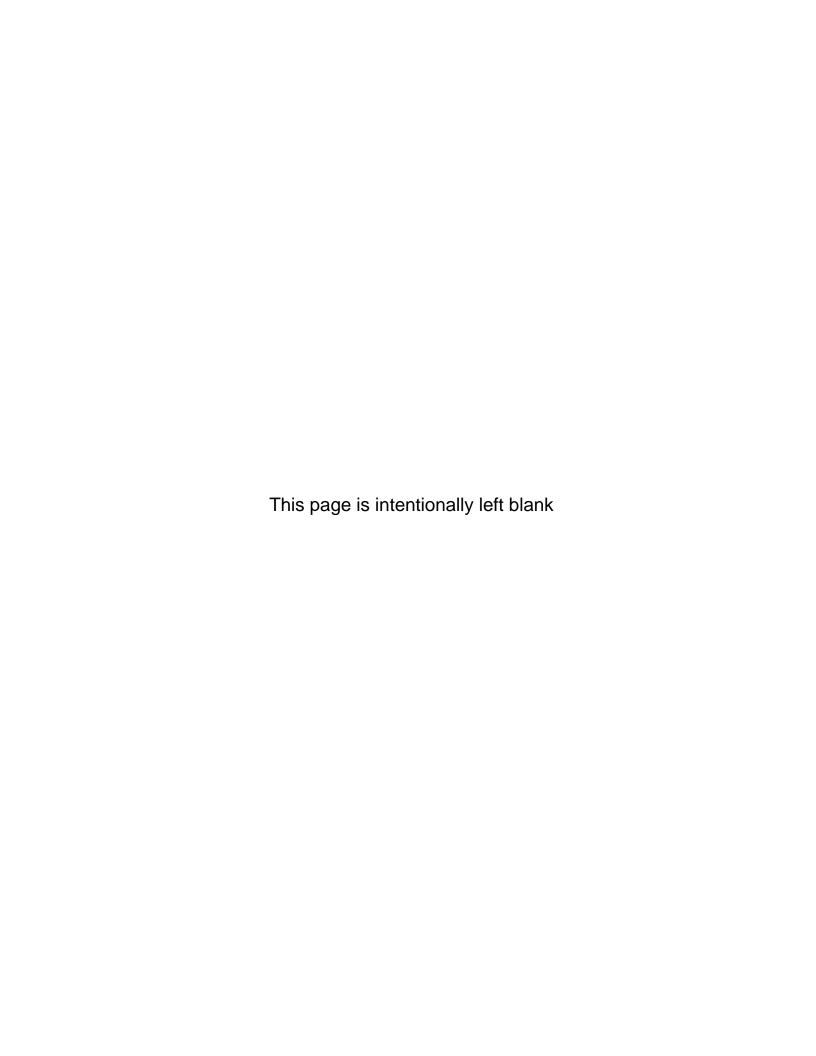
Jane Owen, GMCA in recognising that there are a number of newly appointment members to the panel, extended an invitation for them to receive a briefing session on the budget/precept processes.

The Chair also encouraged members to consider matters that they may wish to explore to be added to the forward plan. He also wished to place on record a thank you to Pat Jones-Greenhalgh for her work both at a GM level and her work around resilience and police and crime.

Members referred back to the earlier discussion regarding the future role of the Panel in relation to the Fire Service, and it was suggested that members of the Panel would benefit from a presentation by the Interim Chief Fire Officer on current issues within the fire service so as to ensure that the Panel began its scrutiny of the service from an informed position. It was agreed that this should be added to the Forward Plan and scheduled to key in with the programme for legislative changes.

### **RESOLVED/-**

1. To approve the Forward Plan subject to the addition referred to above.



# MINUTES OF THE MEETING OF THE GM COMBINED AUTHORITY HELD 27 JULY 2018 AT ROCHDALE COUNCIL OFFICES

#### PRESENT:

GM Mayor Andy Burnham

Bolton Councillor Ebrahim Adia
Bury Councillor Rishi Shori
Manchester Councillor Richard Leese
Oldham Councillor Sean Fielding
Rochdale Councillor Allen Brett
Salford City Mayor Paul Dennett
Stockport Councillor Alex Ganotis

Tameside Councillor Brenda Warrington
Trafford Councillor Andrew Western
Wigan Councillor David Molyneux

#### **OTHER MEMBERS IN ATTENDANCE:**

**TfGMC** Councillor Mark Aldred Councillor Andrea Simpson Bury Manchester Councillor Angeliki Stogia Rochdale Councillor Sara Rowbotham Rochdale Councillor Michael Holly Salford Councillor Paula Boshell Stockport Councillor Wendy Wild Wigan Councillor Jenny Bullen

Wigan Lord Peter Smith

## **OFFICERS IN ATTENDANCE:**

GMCA Chief Executive Eamonn Boylan
GMCA Deputy Chief Executive Andrew Lightfoot

GMCA Monitoring Officer Liz Treacy
GMCA Treasurer Richard Paver
Office of the GM Mayor Kevin Lee

Bolton Sue Johnson
Bury Geoff Little
Oldham Carolyn Wilkins
Manchester Joanne Roney
Rochdale Steve Rumbelow
Salford Ben Dolan

Stockport Laureen Donnan

BURY OLDHAM SALFORD TAMESIDE WIGAN

Tameside Sandra Stewart Trafford Nickki Bishop Donna Hall Wigan TfGM Jon Lamonte **GMP** Ian Piling **GMFRS** Dawn Docx **GMCA** Sylvia Welsh **GMCA** Lindsay Dunn **GMCA** Nicola Ward

Cooperative Councils Nicola Huckleby

Innovation Network Councillor Sharon Taylor

## GMCA 150/18 APOLOGIES

Apologies were received from Tony Oakman (Bolton), Jim Taylor (Salford), Pam Smith (Stockport), Steve Pleasant (Tameside) and Ian Hopkins (GM Police).

## GMCA 151/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

The Mayor of GM made two announcements:

- i) GM has been shortlisted for the potential location for Channel 4 base, alongside Birmingham and Leeds and thanked the Channel 4 Board and congratulated GM team who have been working on the proposition.
- ii) His recent appointment as President of the Rugby Football League and will use the position to promote the sport in GM and welcomed the relocation of the Rugby Football League Head Quarters to GM. He also would ensure that GM would play a major role in hosting the Rugby League World Cup 2021.

## GMCA 152/18 DECLARATIONS OF INTEREST

- Councillor Brenda Warrington declared a personal interest in Item 30 (Waste Disposal Contract & Pension Arrangements for Contractor Staff) as the Chair of the GM Pension Fund Board.
- 2. City Mayor Paul Dennett disclosed a personal interest in Item 23b (GMCA Revenue Budget) as a Director of the Growth Company.
- 3. Councillor Ebrahim Edia disclosed a personal interest in Item 23b (GMCA Revenue Budget) as a Director of the Growth Company.
- 4. Councillor Richard Leese disclosed a personal interest in Item 23b (GMCA Revenue Budget) as a Director of the Growth Company.

## GMCA 153/18 MINUTES OF GMCA ANNUAL AND ORDINARY MEETINGS HELD ON 29 JUNE 2018

The minutes of the GMCA Annual and Ordinary meetings held on the 29 June 2018 were submitted for consideration.

## **RESOLVED /-**

That the minutes of the GMCA Annual and Ordinary Meetings held on the 29 June 2018 be approved, subject to the addition of Councillor Andrea Simpson to the list of attendees.

#### GMCA 154/18 GMCA APPOINTMENTS

### **RESOLVED /-**

## a) GMCA Waste & Recycling Committee

- i. That the nomination of Councillor Alison Gwynne, Tameside (Labour), as the Chair of the Waste & Recycling Committee for 2018/19 be approved.
- ii. That the appointment of Councillor Robin Garrido, Salford (Conservative), as a member of the GMCA Waste & Recycling Committee be approved.

### b) GMCA Audit Committee

That Councillors James Grundy (Wigan) (Conservative) and Susan Haworth (Bolton) (Labour) be appointed as substitute members to the GMCA Audit Committee.

## c) GMCA Overview & Scrutiny Committee substitutes Pool

That the appointment of Councillors Clint Phythion (Oldham) (Labour) and Ari Leitner (Salford) (Conservative) to the GMCA Overview & Scrutiny Committee pool of substitute members be approved.

#### GMCA 155/18 TRANSPORT FOR GM COMMITTEE MINUTES – 13 JULY 2018

### RESOLVED /-

That the minutes of the Transport for GM Committee held 13 July 2018 be noted.

### GMCA 156/18 GM LOCAL ENTERPRISE PARTNERSHIP – 16 JULY 2018

#### RESOLVED /-

That the minutes of the GM Local Enterprise Partnership held 16 July 2018 be noted.

### GMCA 157/17 GMCA WASTE & RECYCLING COMMITTEE – 12 JULY 2018

## RESOLVED /-

That the minutes of the GM Waste and Recycling Committee held 12 July 2018 be noted.

## GMCA 158/18 GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES: JULY 2018

## a) Housing, Planning and Environment – 12 July 2018

That the minutes of the Housing Planning and Environment Overview and Scrutiny Committee held on 12 July 2018 be noted.

## b) Economy, Business Growth & Skills - 13 July 2018

That the minutes of the Economy, Business Growth and Skills Overview and Scrutiny Committee held on 13 July 2018 be noted.

## GMCA 159/18 FIRE SERVICE UPDATE

The Mayor of GM prefaced the discussion the of the report by informing the GMCA that he, and the Deputy Mayor, Beverley Hughes had recently visited GM Fire and Rescue Training Centre following the publication of the Kerslake report and the commissioned route and branch review of the GM Fire and Rescue Service. The Mayor and Deputy Mayor have also visited 37 fire stations across GM in order to have an open discussion with frontline staff, which was the beginning of a process of change of the service, recognising that the publication of the Kerslake report was difficult for service.

This week frontline staff and the supporting teams have been thanked for the outstanding work undertaken on Saddleworth Moor, Winter Hill, supporting Lancashire Fire and Rescue Service. The incidents have been handled with great skill, dedication and professionalism, bringing back to the public the strength and value of the frontline service provided by GMRFS, which can now provide the building blocks for a stronger future. He commented that the recent visits to engage with staff had been time well spent in beginning a process of change within the Fire Service.

Beverley Hughes, Deputy Mayor for Police, Crime and Fire introduced a report, tabled at the meeting, to reflect very late developments, including securing formal agreement from the Fire Brigade Union for some of the changes to be announced at this meeting.

The report confirmed the recent appointment of Jim Wallace, a the Chief Fire Officer of GM Fire and Rescue Service, bringing his experience of overseeing a similar transformation programme in Northern Ireland and previously worked in Scotland to bring together a range of separate fire services under a single service for Scotland.

The report summarised briefly the approach taken and the progress achieved so far. The Fire Station visits have provided insight into the issues in the Fire Service at a level of detail which was being fed into the work programme for the programme board, in addition it was building support for the process for change. There were some changes which could be implemented early quickly, rather than wait for the all the meetings to be held.

The report also included a governance structure, with the Programme Board chaired by the GMCA Chief Executive, which feeds into a Steering Group consists of the Mayor and Deputy Mayor, for Police, Crime and Fire.

There were six work streams to cover a range of issues, including;

- the operating model
- emergency and response
- prevention
- fire prevention
- protection
- business support
- organisation leadership and cultural

There were a number of welcomed changes which were already being implemented including the extension of the budget underspend to cover overtime costs, an accelerated recruitment programme to address current vacancies and a new shift pattern and annual leave policy.

The visits have also highlighted a number of serious and practical issues to be addressed, including conditions at a number of fire stations including the introduction of a programme of work to ensure there were facilities female staff and compliance with health and safety issues.

A staff reference group has been established to sit alongside the Programme Board to ensure the programme of change informs and reflects those officers on the front line and all staff.

Members were advised that Wigan Fire Service were an instrumental in the place based teams in Wigan and suggested consideration be given to place based working as part of the organisation development programme so that all statins were connected into their respective place based teams.

On behalf of the GMCA, the Mayor thanked the Deputy Mayor for leading the work undertaken following the Kerslake report and reiterated the culture of frontline services first.

The Mayor welcomed the appointment of Jim Wallace, the new Chief Fire Officer and paid tribute to Dawn Docx, who served as Interim Chief Fire Officer in the period throughout the Kerslake report, recognising the difficult periods since her appointment.

## **RESOLVED /-**

- 1. That the programme approach, scope and associated workstreams to the whole service review of GM Fire & Rescue Service be noted.
- 2. That it be noted that the appointment of the new Chief Fire Officer, Jim Wallace, was also confirmed this week at an organisational briefing on Tuesday 24<sup>th</sup> July 2018.
- 3. That Jim Wallace, as the incoming Chief Fire Officer be welcomed and that Dawn Docx, Interim Fire Officer, be thanked for her dedication and great leadership through a particularly difficult times for the Fire Service.

## GMCA 160/18 HEALTH & SOCIAL CARE – BI-MONTHLY UPDATE

Councillor Peter Smith, Portfolio Lead for Healthy Lives & Quality Care, introduced a report which set out the key developments in GM health and social care over the last two months.

Members were reminded that the Health and Social Care Partnership was now in the 3rd year of the 5 year programme of devolution following Taking Charge, with the Autumn Comprehensive Spending Review providing an opportunity to re-examine the current operating model to ensure its robustness and its implementation across localities.

Some patients were still experiencing late cancer diagnosis, and the importance of a robust cancer strategy to reduce these numbers and drive the agenda forward.

Funding for digital solutions would be limited and there may be need to be consideration of innovative alternative funding support via local authorities going forward.

System performance has also been challenged through the winter pressures, and the hot weather had equally adversely affected the elderly population. The system focussed on treating people when they were ill rather than prevention.

Following the announcement of the successful bid for funding from Sport England, work was underway with the Cycling and Walking Team to increase and encourage population activity.

The Health and Care Partnership recently received a moving presentation on the Learning Disability Strategy, developed by individuals with learning disabilities which highlighted that only 3% of adults with learning disabilities in GM were in employment, compared to a national figure of 7%. This was an area that Councillor Peter Smith would be taking a personal interest in, to work alongside Councillor Sean Fielding as Portfolio Holder for Skills, Employment and Apprenticeships to bring about change.

Work on improving mental health services for young people remained a key priority, alongside developing joint strategies for adult social care. A meeting of portfolio leads for Adult Social Care from across GM was to be arranged in the near future.

Progress of the review of Theme 3, Acute Sector model was underway. There needs to be an improvement in hospital services across GM. It was proposed that the Joint Commissioning Board going forward would be more politically lead going forward.

The Mayor reminded members that the launch of National Health Service in 1948 was commemorated this month and highlighted the progress in moving forward the structural back office changes which will enable the health service to move forward in an integrated direction.

The Mayor drew members attention to the schools based pilot for children's mental health support and requested an update on the finding from the pilot to a future meeting of the GMCA.

He also highlighted the clear connection between housing and health, in particular the health implications, both physical and mental, for those sleeping rough on the streets.

#### RESOLVED /-

- 1. That the key developments in GM Health and Social Care over the last two months be noted.
- 2. That an update on the findings of the schools based pilot for the children's mental health support be submitted to a future meeting of the GMCA.

- 3. That the leadership of Lord Peter Smith, as GMCA Portfolio Holder for Healthy Lives & Quality Care, and Councillor Sean Fielding as GMCA Portfolio Holder for Skills, Employment and Apprenticeships, to ensure that adults with learning disabilities have the opportunity to access employment and improve the current levels of employment at only 3%, be welcomed.
- 4. That Councillor Peter Smith, Jon Rouse and the GM Health & Social Care Partnership Team be thanked for the progress of work to date.

## GMCA 161/18 GM SPATIAL FRAMEWORK TIMETABLE

City Mayor Paul Dennett, Portfolio Lead for Planning, Housing and Infrastructure, introduced a report providing members with an update on the proposed timetable for the GM Spatial Framework (GMSF) following the recent decision of the GMCA to delay the consultation until October 2018.

In response the Mayor's comments it was confirmed that the role of supported housing/accommodation was critical to the work of the GMSF and the work of the Local Authorities in terms of the respective local plans and the forthcoming Housing Strategy for GM.

Members were reminded that the sub national population projections have predicted slower growth across GM, sub-national housing projections were still to be published in September 2018. This information would be vital to understand the housing need across GM, and for the methodology underpinning the GMSF and Local Plans.

Following approval of the draft consultation in October 2018, there will be a 12 weeks consultation between November-January 2019, with the draft Plan approved in July 2019, with further consultation/representation between August and October 2019. The submission plan was due to be approved in December 2019/January 2020, with examination in public over the Summer of 2020. Final publication was to be in Winter 2020/21.

In response to the issues raised during the first consultation, more emphasis was to be placed on engagement and communication with stakeholders and Citizen Space have been engaged to provide an online platform to enable this consultation to be more accessible across all mobile devices and an improved user experience.

Members of the GMCA welcomed this improved mechanisms for consultation and the opportunity to widen opportunities for conversations with stakeholders.

### RESOLVED /-

That the move from the Joint Development Plan Process, (the current position) to a Spatial Development Strategy, subject to the relevant Regulations being in place, be agreed, in principle.

## GMCA 162/18 GM LOCAL INDUSTRIAL STRATEGY UPDATE

Councillor Richard Leese, Portfolio Lead for the Economy, introduced a report which provided members with an overview of the process to develop the GM Industrial Strategy and progress to date, including an update on the bidding process for the recently announced Strength in Places fund.

Members were reminded that Government agreed that GM would pilot a Local Industrial strategy to sit alongside the National Industrial Strategy, was based on the five foundations and four grand challenges which were mirrored in the Local Industrial Strategy. The four grand challenges were all important to GM and the five foundations were all contained within the GM Strategy. The Strategy was intended to be long term to 2030, to be reviewed regularly, providing the opportunity to set out how and what will be required to grow the economy. A joint statement, with Government, was due to be released imminently which sets out progress to date and identifies two of the grand challenges; Ageing Society and Clean Growth, particular energy related to clean growth where early progress can be made ahead of the final Local Industrial Strategy, which was due February 2019.

Major piece of work was underway to gather evidence for the Independent Advisory Panel to review.

On 25 July 2018, the University of Manchester submitted a bid to the Strength in Places Fund based on health innovation and advanced materials.

Members welcomed the report and the urged that engagement across all higher education institutions and relevant industries around health innovation and advanced materials and digital playing to GM's key assets.

Members were assured that the bid submitted by the University of Manchester was on behalf of a consortium, including Manchester Metropolitan University and a range of other key stakeholders.

In conclusion the Mayor confirmed that this was a good opportunity for GM to set a clear direction for the growth of the economy and industry over the next decade. GM was in a strong and unique position to progress the work on health and the green economy, notwithstanding that the strategy must start with the greatest asset of our people, and that the employment charter should be at the heart of the Local Industrial Strategy.

The Mayor thanked Councillor Richard Leese for the work undertaken to date and the work that Dame Nance Rothwell had undertaken to facilitate the collaborative work of the Manchester Universities.

## **RESOLVED /-**

- 1. That progress to date on developing the GM Local Industrial Strategy be noted.
- That the approach and progress to date to develop the strong GM bid to the Strength in Places Fund, submitted on 25 July, on behalf of GM and its partners by the University of Manchester, based on health innovation and advanced materials be noted.
- That thanks be recorded to Councillor Richard Leese, University of Manchester, Dame Nancy Rothwell in particular, for the work undertaken to date in bringing the Universities and business community together.

## GMCA 163/18 BREXIT MONITOR MONTHLY UPDATE

Councillor Richard Leese, Portfolio Lead for the Economy, introduced a report which updated members on the key economic and policy developments of relevance to GM in relation to the UK's decision to leave the European Union.

Members were reminded that since the last report the Government had produced a White Paper regarding the United Kingdom's relationship with the European Union which did not address detailed information on the free movement of people.

There was still some uncertainty regarding budgets post 2021 when the UK officially leaves the European Union although there would be some funding programmes which the UK will be able to opt in to should we desire. It is still not clear what will replace the European Structural Fund, although it was expected that GM would receive a significant amount of funding to replace the lost funding through the Shared Prosperity Fund. Details of the Shared Prosperity Fund were still awaited, although it was understood that Government were proposing to issue a consultation paper in September 2018. It was important that details of the proposals regarding the Shared Prosperity Fund were available as soon as possible. GM's aspiration was to access Shared Prosperity Funds based on the existing levels of European Structural Funding devolved to GM and needed to be long term funding, not short term challenge funds.

The other impact to be considered was the impact of 'No deal' on the ability to travel around the world, 'open sky' policy were dependent upon Europe, both 'open sky' policy within Europe and bi-lateral agreement with other parts of the world. There does need to be very clear agreement about how 'open sky' policy will operate to ensure there was no impact on the economy.

Members were reminded that it had been some time since the GMCA's policy on Brexit had been reviewed and it was suggested that the review, together with guidance and advice on resilience for all GM public bodies, in advance of the Parliamentary Vote on Brexit, be undertaken with a view submitting a report to the GMCA on 28 September 2018.

The Mayor clarified that the level of funding for GM must reflect the level of European funding plus match funding from the UK Government and needed to by multi-year and flexible. The Mayor also assured members he would be more direct with Government around funding.

## **RESOLVED /-**

- 1. That the report and the publication by the European Commission of their proposed EU Budget for 2021-27 be noted.
- 2. That a review of the GMCA's policy position on Brexit, together with guidance and advice for all GM public bodies in advance of the Parliamentary Vote on Brexit, be undertaken with a view submitting a report to the GMCA on 28 September 2018.
- That it be noted that The Mayor of GM would be making representations to Government on behalf of the GMCA regarding the clear requirement for GM's Shared Prosperity Funding level to be retained at the current level of approximately £100M.

## GMCA 164/18 THE ROLE OF CO-OPERATIVES

Councillor Allen Brett, Portfolio Lead for Community Cooperatives and Inclusion, introduced a report setting out the proposals for a range of actions intended to help promote the use of co-operative principles across GM, together with proposed membership of the Co-operative Councils Innovation Network and the establishment of a Co-operative Commission for GM.

Councillor Sharon Taylor, Chair of the Cooperative Councils Innovation Network, and Nicola Huckelby, Chief Executive, were welcomed to the meeting.

Councillor Sharon Taylor reported that the Innovation Network had gone from strength to strength and welcomed GM to the network.

The Mayor reminded the meeting that he was the Labour and Co-operative Mayor for GM added that he was pleased that the GMCA will be working with the Innovation Network.

The Mayor thanked Councillor Allen Brett for the leadership he and Rochdale Council, together with Oldham, Salford and reiterating that the agenda linked across many of the key priorities in the GM Strategy.

### **RESOLVED /-**

- 1. That the proposal for GMCA to join the Co-operative Councils Innovation Network be approved.
- 2. That the proposal to establish a Co-operative Commission for GM be approved.

## GMCA 165/18 GREEN SUMMIT SPRINGBOARD

Councillor Alex Ganotis, Portfolio Lead for the Green City Region, introduced the springboard report arising from the successful delivery of the GM Green Summit, which summarised the work leading up to this event, reviewed the summit itself and the outcomes arising from it.

It was recognised that the target for GM to be carbon neutral by 2038 was ambitious, but achievable and was crucial to meet the aspirations of residents to ensure they remained healthy, protect jobs of the future.

A city wide model for GM has been developed for attaining carbon neutrality and the steps required.

Three broad policy areas have been identified in the Springboard document:

- The work currently underway to reduce carbon emissions
- The key announcements made a the Green Summit in terms of what the agenda will deliver over the next 12 months
- Further work to develop the remaining policies and initiatives to achieve the target

The next Green Summit will be held on 25 March 2019 at the Lowry. The event will formally set out the target for carbon neutrality and action plan to support the five year plan. The approach will be based on technology and evidenced to be reviewed every five years to take account of changes in technology.

Six key workstreams have been established:

- Energy
- Buildings
- Transport
- Sustainable consumptions
- Natural capital
- Education, skills & engagement

It was reiterated that this was a partnership approach, the GMCA would not be able to stand alone, business and individuals were paramount to delivery.

Members welcomed the report, and thanked officers for their work to date on this agenda, in particular the Green Summit Steering Group, and Mark Atherton, Assistant Director of Environment at the GMCA.

Councillor Brenda Warrington, Leader of Tameside Council, welcomed the report and advised that Tameside Council would be holding their own mini green summit bringing together partners to discuss carbon issues at a local level.

As Chair of the GM Pension Fund, Councillor Brenda Warrington advised that following the Green Summit, the Pension Fund has been lobbied regarding the fund policy to ensure the Fund was a responsible investor. The meeting was also advised that the Fund had received a letter from Mary Creagh, MP, Chair of the Environmental Audit Committee, advising that she had published the Fund's response to the Committee regarding the steps the Pension Fund had undertaken to manage the risks that climate change posed to UK pension investments and recognised level of standard of engagement and commitment to report on climate change risks to the Fund. Climate risk have also been reflected in the latest Pension Fund Annual Report.

Councillor Alex Ganotis confirmed he would be speaking at the Tameside Green Summit and welcomed the approach of the Pension Fund to low carbon investment. He added that the agenda was about investing in growth sectors and energy networks of the future, new ways of construction, sustainable transport facilities, serving both the economic needs of GM and reducing the number of cars on the road.

Members also reiterated the need to ensure the work was not seen in isolation recognising that there were linkages across all the portfolios, drawing specific attention to clean growth and should be reflected in all aspirations to grow the economy. The development of the five year plan was welcomed, with one of the challenges was how to scale up the agenda. Changes in the construction industry, in particular the modular build construction and the role of the green agenda.

The Mayor of GM added that decarbonisation and digitalisation were two of the greatest forces for the 21<sup>st</sup> Century economy that GM should be a leader in those areas and was integral to all future policy development. He also encouraged other local authorities to hold their own individual Green Summits.

### RESOLVED /-

1. That the draft Springboard Report be agreed for publication and launch at the rise of the GMCA meeting.

- 2. That the proposed next steps, and the date of the planned future Green Summit, to be held on 25 March 2019 at the Lowry, be noted.
- 3. That thanks be recorded to all GMCA officers and partners, Green Summit Steering Group and Mark Atherton be recorded.
- 4. That the letter Mary Creagh MP, from the Chair of the Environmental Audit Committee, to the GM Pension Fund regarding climate related financial disclosures be noted.

## GMCA 166/18 FULL FIBRE PROGRAMME UPDATE

Councillor Andrew Western, Portfolio Lead for Digital, introduced a report which set out the financial implications for the Full Fibre Programme including refined indicative capital funding requirements for Local Authorities and confirming both project and programme arrangements.

GM had been successful in securing £23.8m capital funding from the Local Full Fibre Network Challenge Fund. The plan was to connect up to 1500 public sector buildings across GM and hopefully act as a catalyst for other businesses to improve their broadband network. GM's ambition is to improve coverage from 2% to 25% by 2020 which would see GM moving towards coverage enjoyed by other European cities.

The Mayor added that the Digital Summit enabled GM to position itself in successfully bidding for capital funds. This also provided opportunities for the private sector in all ten local authorities to piggyback onto the investment going for full fibre into public premises and some thought needed to be given to maximising those opportunities.

Councillor Andrew Western thanked the previous portfolio holders and Phil Swan together with the GMCA team, for the work to date to progress the agenda.

#### **RESOLVED /-**

- 1. That the indicative locality capital requirements required to maximise Government Local Full Fibre Network Funding, as set out in the report, be noted.
- 2. That it be confirmed that the indicative site numbers and local capital requirements would be presented to the Department of Digital, Culture, Media and Sport (DDCMS) to secure a conditional Grant offer letter by the end of July.
- 3. That the requirement to secure local agreement for budget approvals prior to entry into an agreement with the GMCA, to facilitate draw down of the grant, be noted.

- 4. That the release of £1.5m from the business rates reserve to fund programme management costs be agreed.
- 5. That it be noted that funding for Fire & Rescue elements would be presented for consideration once costs were finalised.
- 6. That it be noted that there were a number of finance considerations to be resolved with Health colleagues.
- 7. That thanks be recorded to the former portfolio leaders (Councillors Sean Anstee and Richard Farnell) and Phil Swan and the GMCA team for the work undertaken in progressing Full Fibre work programme.

## GMCA 167/18 NORTHERN & TRANSPENNINE RAIL PERFORMANCE UPDATE

The Mayor of GM introduced a report which provided an update on the performance and the delivery of franchise commitments for train operating companies Arriva Rail North (trading as Northern) and TransPennine Express.

Members were advised that the emergency timetable had not improved service standards, with passenger across GM continuing to receive an unacceptably poor level of service; Northern performance recording a decline in performance down to 77% PPM (public performance measure) figure, with a growing trend towards an increase the short forming of trains. There have been reports of overcrowded platforms at statins across GM, with passenger unable to access overcrowded trains. TransPennine performance was recording a decline down to 71%, compared to 91% last year. The lack of improvement signified fundamental problems on the railways that was not just regarding timetables. National Rail have failed to diagnose or provide solutions to the issues. The Transport Secretary recently stated that rail services in the North was a top priority, yet there has been little evidence of any intervention that would help to address the issues.

It was confirmed that the issues had been discussed with operators at the Mayor Transport Board and operators were unable to provide any satisfactory response to the issues raised regarding the continued poor performance. It was evident that there were capacity issues on the rail network on the Castlefield, Oxford Road and Piccadilly area, with upgrades to the corridor postponed by the Transport Secretary a year ago. The travelling public deserve a reliable service that meets consistent standards and that he would continue to lobby for action on this matter through Transport for the North.

Councillor Richard Leese informed members that operators and Network Rail had provided vague responses to the performance issues raised. The Northern Hub comprised three main elements; Ordsall Chord, longer platforms at Oxford Road; and additional Platforms 15 and 16 at Piccadilly Rail Station. The results of the Public Enquiry for both Oxford Road and Piccadilly have still not been released from 2015/16. During discussions at the Mayoral Transport Board it was reported that operators had been attempting to operate 15 trains per hour as part of the May timetable through the Castlefield Corridor, which could only be accommodated if the necessary works at both Piccadilly and Oxford Road had been undertaken, demonstrating clearly that this work now needs to be progressed.

Members of the GMCA called for a letter, to be signed by all ten Leaders of the GM Local Authorities, to be sent to the Secretary of State for Transport reminding him that he had identified the necessary works at both Piccadilly and oxford Road Rail Station were a priority a year ago and that a resolution was needed to address the current issues as soon as possible.

Members were reminded that funding had been made available for Cross Rail Services suggesting that there differential standards being applied to transport provision in the North.

Members highlighting the continued issues for rail passengers in and around GM, including the wider impact on air quality, congestion and access to work. Residents across GM were frustrated with the service provision which not meet 21<sup>st</sup> century standards in cleanliness, reliability and a seven day timetable that offers excellent commuting and leisure travel.

The meeting was advised that Stockport Council was currently consulting on a refresh of the South East Manchester Multi-Module Strategy to cover the next 20 years and residents have continually raised the issue of local rail services and their frustration regarding rail capacity and performance. The presence of good transport, and in particular, good reliable train services underpins a multitude of strategies, in encouraging people out of cars. It was also important to continue to pursue Sunday Services rail provision as a priority. Engagement with key stakeholders has been poor, and members expressed disappointment that rail operators had not briefed them earlier on the issues so that support could have been offered to mitigate the impact to rail users and engage and lobby Government at an earlier stage. Members urged that communication needs to be improved going forward.

The Mayor advised the meeting that he had just been informed that the office of the Rail Regulator had intervened with respect to Network Rail.

The report highlighted that since June 2016, Northern had failed to meet the standards set out in their franchise agreement since 2016. This had been attributed

to a number of factors including signalling problems and poor workforce planning. Members felt that immediate action was required to ensure that the impact on the economic growth of GM was minimised.

It was suggested that GM MPs should be included in making representations to the Transport Secretary demonstrating a unified GM approach.

#### RESOLVED /-

That the report be noted and that a letter be sent to the Secretary of State for Transport, to be circulated to all members of the GMCA for signature, reminding him of the priority works, he himself identified, required on the Castlefield Corridor, Oxford Road Rail Station platform extensions and platforms 15 & 16 at Piccadilly Rail Station to enable the May 2018 timetable to be delivered and seeking a resolution as soon as possible.

#### GMCA 168/18 BUS REFORM

The Mayor of GM, introduced a report with updated members on the procedural steps to developing an assessment of a proposed bus franchising scheme for GM pursuant to the Transport Act 2000 (as amended by the Bus Services Act 2017), its provisions and associated next steps for GM.

- 1. That the procedural steps and requirements of the Act in so far as they relate to the Assessment be noted.
- 2. That TfGM be instructed to undertake the following actions in performance of the GMCA's functions under the Transport Act 2000:
  - a) to secure the conditional availability and preliminary briefing of a suitably qualified independent audit organisation ("Auditor") so that after having prepared the Assessment and should the GMCA wish to proceed with any proposed scheme, the Auditor may then be instructed to prepare a report in accordance with section 123D of the Act
  - b) determine, if required by the conclusions in the Assessment, when it considers that the Assessment is ready to be submitted for audit, whether in advance of such submission there are any matters arising from the disclosure of information by operators or the analysis in the Assessment that may impact the substantive nature of the proposed franchising scheme or any alternative proposals being considered under the Assessment that should be referred to the GMCA for consideration and further direction to TfGM before the Assessment is finalised and submitted for audit

- c) ahead of completion of the audit to take all appropriate steps to prepare the materials necessary to allow the GMCA to undertake the consultation process under section 123E of the Act, so that as soon as reasonably possible after obtaining a report in accordance with section 123D of the Act, TfGM may submit to the GMCA for consideration the Assessment and any report of the Auditor so that the GMCA may:
  - i. Review the Assessment and audit report;
  - ii. Determine whether to proceed to consultation or to remit the Assessment for further consideration and audit;
  - iii. Subject to 2 above, instruct TfGM to undertake a consultation in accordance with section 123E of the Act on its behalf; and
  - iv. Issue further directions to TfGM as appropriate.

### GMCA 169/18 MAYOR'S CYCLING & WALKING CHALLENGE FUND

The Mayor of GM, presented a report to the GMCA which sought approval of the first tranche of schemes for programme entry into the Mayor's Cycling and Walking Challenge Fund and seeking approval of the associated programme management and delivery budgets.

He noted that more schemes than originally anticipated had come forward.

- 1. That the first tranche of cycling and walking schemes, be approved and granted Programme Entry for inclusion in the Mayor's Cycling & walking Challenge Fund.
- 2. That it be noted that the schemes would be further developed and would be subject to subsequent approval by the GMCA, as appropriate.
- 3. That the release of up to £1.5 million funding to fund programme management and associated costs in 2018/19 be approved and the GMCA Treasurer be authorised to make the necessary capital-revenue 'switch'.
- 4. That the release of £1.5 million for scheme development and design in 2018/19 be approved and the GMCA Treasurer be authorised to make appropriate grants to GM District Councils to facilitate this.

# GMCA 170/18 INTRODUCTION OF A ZONAL FARES STRUCTURE ON THE METROLINK NETWORK

The Mayor of GM introduced a report which detailed a proposal to introduce a zonal fare structure on the Metrolink network in early 2019. The report specifically included the results of the public engagement exercise, the subsequent changes to the proposal and requested approval of the final proposal. The proposal mirrored the system in place in London and was the foundation for building an integrated transport system, confirming that the proposals would not impact on the revised fares to be introduced in 2019.

He reminded members that this scheme would provide residents with increased freedom to travel across an entire zone, providing flexibility and value for money. The proposals had been subject to public consultation, with the results published in the report.

Further work to progress 'contactless' payments was underway with a view to making some headway early in the new year.

Members acknowledged that not all suggested changes could be accommodated and recognised that Metrolink went some way to addressing gaps in the network following the deregulation of bus services. The provision of cross-city connectivity was vital to ensuring people had access to the regional centre and the ability to access employment across GM.

#### RESOLVED /-

- 1. That the approach to the public engagement exercise that ran between 1 June and 17 June and the response rate and the wider engagement activity undertaken be noted.
- 2. That the results of the public engagement exercise be noted.
- 3. That the proposed change to the proposal which has arisen from the engagement activity be noted.
- 4. That the final proposal to introduce a zonal fare structure across the Metrolink network in early 2019 be approved.

# GMCA 171/18 CO-ORDINATING TAXIS & PRIVATE HIRE LICENSING IN GM AND DEVELOPING MINIMUM STANDARDS

The Mayor of GM introduced a report which outlined the progress in developing a more coordinated approach to standardising and creating higher regulatory standards for Taxis and Private Hire Vehicles licensed by GM Local Authorities.

It was clarified that this was not the establishment of GM taxi license, rather the 10 GM Local Authorities working voluntarily together to agree the same minimum standards. The scheme required legislative reform at a national level.

There had been some initial meetings with the representatives of taxi trade, with a trade reference group to be established to look at reform. The progress of work would be subject to Government agreeing the request to withdraw the planned deregulation proposals for out of area working.

Members further recognised the role of taxis and private hire vehicles in the air quality agenda, with a request that officers working on the licence proposals work coordinating with officers working on the Air Quality Plan to ensure the work was fully aligned.

It was reiterated that the standards to be agreed at a GM level, would be minimum standards with Local Authorities free to raise standards further.

Members also reiterated the importance of the credentials of the driver licenses must also be of the highest standards, in recognition of the safety of all passengers.

# **RESOLVED /-**

- That the report and the proposal for informal engagement of the Taxi and Private Hire trade on the proposed approach to GM minimum standards be noted.
- 2. That the informal public engagement exercise being undertaken by TfGM on behalf of GM District Councils to secure a fuller understanding of the key concerns and issues of passengers and non- users be noted.

#### GMCA 172/18 BUDGET MONITORING REPORTS

#### a) Capital Programme Approval

Councillor David Molyneux, Portfolio Lead for Resources, introduced an update report in relation to the GMCA 2018/19 capital expenditure programme.

### RESOLVED /-

1. That the current 2018/19 forecast compared to the 2018/19 capital budget be noted.

- 2. That the delivery of projects which were part of the Department for Transport Early Measures Fund of £3 million be approved and that the addition to the 2018/19 Capital Programme of this Scheme be noted.
- 3. That the addition to the Capital Programme of the Cycling and Walking Commissioner's Cycling and Walking Infrastructure Proposals and the proposal to procure 27 trams and associated infrastructure funding as part of the Transforming Cities Fund, as approved by GMCA in June be noted.
- 4. That the budget increase of £7.377 million for Capital Highways Maintenance in relation to additional Pot-Hole, National Productivity Fund and Congestion plan funding be approved.
- 5. That the addition to the 2018/19 Capital Programme for additional Investment activity of £8.1 million for GM Loans Fund to be funded from Prudential Borrowings be noted.

# b) Revenue Budget Approval

Councillor David Molyneux, Portfolio Lead for Resources, introduced a report which informed members of the 2018/19 forecast revenue outturn position as at the end of June 2018.

- 1. That the budget adjustments as detailed in paragraphs 3.1, 3.7 to 3.27 and 3.30 to 3.31 be approved.
- 2. That the grant of £0.513 million to the Business Growth Hub to deliver business support services funded by BEIS on behalf of GM LEP for 2018/19 be approved.
- 3. That the Mayoral General revenue outturn position for 2018/19 which was in line with budget be noted.
- 4. That the Mayoral General Fire revenue outturn position for 2018/19 which was in line with budget be noted.
- 5. That the Economic Development and Regeneration revenue outturn position for 2018/19 which shows an underspend against budget of £0.1 million be noted.
- 6. That the transport revenue outturn position for 2018/19 which was in line with budget be noted.
- 7. That the GM Waste revenue outturn position for 2018/19 which was in line with budget be noted.

8. That the TfGM revenue outturn position for 2018/19 which was in line with budget be noted.

# GMCA 173/18 GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECTS UPDATE

Eamonn Boylan, Chief Executive of the GMCA, introduced a report which sought approval from the GMCA for loans to Float Glass Industries Limited and The Black Dress Company Limited made from recycled funds. Both of the schemes protected existing jobs and previous investment.

Members commented on the success of recycling investment funds in GM, particularly those of the Regional Growth Fund which had spent 170% of the Fund. The Housing Investment Fund has also continued to recycle further monies that could be used for those schemes more difficult to finance.

### **RESOLVED /-**

- 1. That the funding applications received from Float Glass Industries Limited (loan of £396k) and The Black Dress Company Limited (loan of £150k) be granted conditional approval to progress to due diligence.
- 2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans.
- 3. That authority be delegated to the GMCA Chief Executive and GMCA Treasurer for the period 30 July 2018 to 27 September 2018, in consultation with The Mayor of GM and the Deputy Mayor, to approve funding requests for projects in the absence of a GMCA meeting in August and to approve any urgent variations on amounts and terms for already approved loans.
- 4. That recommendations approved under the delegation would be subject to the usual due diligence processes and would be reported to the GMCA at the next available meeting.
- 5. That an update on the GM Investment Loans Fund and GM Housing Investment Loans Fund performance be submitted to a future meeting of the GMCA.

# GMCA 174/18 GREATER MANCHESTR HOUSING INVESTMENT LOANS FUND

City Mayor Paul Dennett, portfolio lead for housing, planning and infrastructure, introduced a report which sought approval from the GMCA for four applications to

the Housing Investment Loan Fund. He advised that the RP Joint Venture submission was to be withdrawn for consideration at a later date.

# RESOLVED /-

1. That the requests to the GM Housing Investment Loans Fund loans be approved as contained within the table below:

BORROWER	SCHEME	DISTRICT	LOAN
Bowdon	Carrhill,	Tameside	£5.410m
Homes Ltd	Mossley		
Brunswick	Brunswick	Manchester	£2.088m
Living	Street,		
Limited	Manchester		
Slateacre	Slateacre	Tameside	£1.916m
Partnership	Road		
Limited			
HS Property	HSPG	GM region	£1.000m
Group			

- 2. That the consideration of the application for funding from RP Joint Venture be withdrawn for consideration at a future meeting of the GMCA.
- 3. That authority be delegated to the GMCA Treasurer and the GMCA Monitoring Officer to prepare and effect the necessary legal agreements.
- 4. That authority be delegated to the GMCA Chief Executive and GMCA Treasurer, for the period 30 July 2018 to 27 September 2018, in consultation with The Mayor of GM and the Portfolio Leader for Planning, Housing & Homelessness to approve funding requests for projects in the absence of a GMCA meeting in August and approve any urgent variations on amounts and terms for already approved loans.
- 5. That recommendations approved under the delegation would be subject to the usual due diligence processes and would be reported to the GMCA at the next available meeting.

### GMCA 175/18 EXCLUSION OF PRESS AND PUBLIC

# **RESOLVED /-**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the

public interest in maintaining the exemption outweighs the public interest in disclosing the information.

# GMCA 176/18 FULL FIBRE PROGRAMME UPDATE

**CLERK'S NOTE:** This item was considered in support of the Part A Full Fibre Programme Update (minute 166/18 refers).

### **RESOLVED /-**

That the report be noted.

# GMCA 177/18 GREATER MANCHESTER INVESTMENT FRAMEWORK AND CONDITIONAL PROJECT APPROVALS

**CLERK'S NOTE:** This item was considered in support of the Part A GM Investment Framework Project Updates (minute 173/18 refers).

### RESOLVED /-

That the report be noted.

# GMCA 178/18 GREATER MANCHESTER HOUSING INVESTMENT FUND – INVESTMENT APPROVAL RECOMMENDATIONS

**CLERK'S NOTE:** This item was considered in support of the Part A GM Housing Investment Loans Applications (minute 174/18 refers).

# **RESOLVED /-**

That the report be noted.

# GMCA 179/18 WASTE DISPOSAL CONTRACT & PENSION ARRANGEMENTS FOR CONTRACTOR STAFF

Councillor David Molyneux introduced a report regarding the pension arrangements for employees currently employed in the Greater Manchester Waste Disposal contract and who will be providing similar services post the current procurement exercise. In particular, agreeing the transfer of employees currently participating in private sector Defined Benefits (DB) schemes to the Greater Manchester Local Government Pension scheme run through Tameside Council.

- 1. That the steps being undertaken to simplify the pension arrangements of current waste contract employees be noted as follows:
  - a) Active Defined Benefit members currently in the Citrus sections of the Viridor scheme are provided with access to the GMPF;
  - b) Members past service liabilities in the Citrus schemes are bulk transferred into the GMPF, (either with or without member consent). The GMCA would meet the associated legal and advisory costs of this process (with VWGM retaining its obligation to make good deficits on the existing schemes in respect of active DB members), and that that process is expedited so as to allow for the process to be completed before April 2019
  - c) That successful bidders become admitted bodies of the GMPF, under a formal GMCA guarantee;
  - d) That bidders be required to price on the basis of a separate Waste and Resources sub scheme with employer contribution rates for the contract period being set in bidder instructions (with any adjustment to costs being a pass through);
  - e) That bidders be required to assume the full risks associated
    - with early retirement costs on redundancy;
    - any other additional benefits awarded at the employer's discretion; and;
    - costs of ill health retirements on a fixed fee basis with residual costs as a risk to the future waste contractors.
- 2. That it be agreed that the GMCA would be prepared to give the appropriate guarantees to the GM Pension Fund in request of Admissions agreement with the current interim contract and the three contract lots post 1 April 2019. The precise details of the contractors and the detail of their Admission Agreements would become clear through the procurement process and be included in the report to GMCA on the contract award later in the year.

# MINUTES OF THE MEETING OF THE GM COMBINED AUTHORITY **HELD 28 SEPTEMBER 2018 AT OLDHAM CIVIC CENTRE**

#### PRESENT:

**Greater Manchester Mayor** Andy Burnham (In the Chair)

Greater Manchester Deputy Mayor Baroness Bev Hughes Councillor Linda Thomas **Bolton** Councillor Rishi Shori Bury Manchester - Greater Manchester Councillor Richard Leese

**Deputy Mayor** 

Oldham Councillor Sean Fielding Rochdale Councillor Allen Brett Salford City Mayor Paul Dennett Stockport Councillor Alex Ganotis

**Tameside** Councillor Brenda Warrington **Trafford** Councillor Andrew Western Councillor David Molyneux Wigan

#### OTHER MEMBERS IN ATTENDANCE:

**TfGMC** Councillor Mark Aldred **Bolton** Councillor Ebrahim Adia Bury Councillor Andrea Simpson Manchester Councillor Angeliki Stogia Rochdale Councillor Sara Rowbotham

Councillor Janet Emsley Councillor Paula Boshell

Salford Tameside Councillor Leanne Feeley

# **OFFICERS IN ATTENDANCE:**

**GMCA Chief Executive** Eamonn Boylan GMCA –Deputy Chief Executive Andrew Lightfoot

GMCA - Monitoring Officer Liz Treacy GMCA - Treasurer Richard Paver Office of the GM Mayor Kevin Lee

**Bolton** Sue Johnson Geoff Little Bury Oldham Carolyn Wilkins Manchester Joanne Roney Rochdale Steve Rumbelow Salford Jim Taylor

BOLTON MANCHESTER ROCHDALE STOCKPORT TRAFFORD SALFORD **BURY OLDHAM** TAMESIDE WIGAN

Stockport Caroline Simpson Tameside Steven Pleasant Wigan Donna Hall TfGM Jon Lamonte **GMP** Ian Pilling **GMFRS** Jim Wallace **GMCA** Julie Connor **GMCA** Sylvia Welsh **GMCA** Nicola Ward

#### **APOLOGIES:**

Bolton Tony Oakman

Bury Councillor Sharon Briggs

Stockport Pam Smith

Wigan Councillor Jenny Bullen

GM Police Ian Hopkins

# GMCA 180/18 APOLOGIES

Apologies were received from Councillor Sharon Briggs (Bury) and Jenny Bullen (Wigan). Apologies were also received from Pam Smith (Stockport) and Tony Oakman (Bolton).

#### GMCA 181/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

The GM Mayor extended a warm welcome to Jim Wallace, Chief Fire Officer and updated the GMCA on the introduction of the new shift system for fire fighters.

The Mayor expressed his thanks to Jon Lamonte, Chief Executive, TfGM and Deputy Lieutenant for Greater Manchester, for the work done under his leadership and wished him success in his new role.

# GMCA 182/18 DECLARATIONS OF INTEREST

City Mayor, Paul Dennett and Councillors Richard Leese and Paula Boshell declared disclosable pecuniary interests in Item 19 - North West Made Smarter Pilot, as Directors of the Growth Company Board and left the meeting during consideration of the report.

## GMCA 183/18 MINUTES OF GMCA MEETING HELD ON 27 JULY 2018

The minutes of the GMCA meeting held on the 27 July 2018 were submitted for consideration.

### **RESOLVED /-**

That the minutes of the GMCA Meeting held on the 27 July 2018 be approved, subject to the addition of the Deputy Mayor to the list of attendees.

## GMCA 184/18 GMCA APPOINTMENTS

# **RESOLVED /-**

## a) GMCA Waste & Recycling Committee

That the appointment of Councillor Susan Emmott to replace Councillor Neil Emmott as the Rochdale representative on the Waste and Recycling Committee for 2018/19 be approved.

### b) GMCA Audit Committee

That the appointment of Councillor Mary Whitby as a substitute member to the GMCA Audit Committee to replace Councillor Susan Haworth (Bolton) be approved.

# c) GMCA Housing Planning and Environment Overview & Scrutiny Committee

That the appointment of Councillor Steven Bashforth to replace Councillor James Larkin (Oldham) be approved.

#### d) Overview and Scrutiny Committees Substitute Pool

That the appointment of Councillor Peter Davis to replace Councillor Clint Phythian (Oldham) be approved.

# e) Transport for GM Culture & Social Impact Fund & AGMA Statutory Functions Committee

That the appointment of Councillor John Byrne (Bolton) to replace Councillor Mohammed Zamen (Rochdale) be approved.

#### f) Greater Manchester Local Enterprise Partnership

That the appointment of Councillor Andrew Western (Trafford) to replace Councillor Sean Fielding (Oldham) be approved.

# g) Growth Company Board

That the appointment of Councillor Arooj Shah (Oldham) to replace Councillor Cath Hynes (Trafford) be noted.

# h) European Social Investment Fund Sub Committee

That the appointment of Councillor Sean Fielding (Oldham) to replace Andy Burnham (GM Mayor) be approved.

### i) Transport for the North Scrutiny Committee

That the appointment of Councillor Rachel Skillen (Bury) to the TfN Scrutiny Committee be approved.

# j) Halle Board

That the appointment of Councillor Janet Emsley (Rochdale) to replace Councillor Linda Thomas and the appointment of Eamonn Boylan (GMCA Chief Executive) to replace Donna Hall (Wigan Chief Executive) be approved.

# GMCA 185/18 TRANSPORT FOR GM COMMITTEE MINUTES – 14 SEPTEMBER 2018

#### **RESOLVED /-**

That the minutes of the Transport for GM Committee held 14 September 2018 be noted.

#### GMCA 186/18 GM LOCAL ENTERPRISE PARTNERSHIP – 17 SEPTEMBER 2018

#### **RESOLVED /-**

That the minutes of the GM Local Enterprise Partnership held 17 September 2018 be noted.

#### GMCA 187/18 GMCA RESOURCES COMMITTEE – 27 JULY 2018

- 1. That the minutes of the GMCA Resources Committee held 27 July 2018 be noted.
- 2. That it be noted that the membership of the Committee will be reviewed to ensure gender balance and proposals will be submitted to the GMCA in October 2018.

# GMCA 188/18 GMCA WASTE & RECYCLING COMMITTEE – 13 SEPTEMBER 2018

# **RESOLVED /-**

That the minutes of the GM Waste and Recycling Committee held 13 September 2018 be noted.

#### GMCA 189/18 GMCA AUDIT COMMITTEE – 26 JULY 2018

# **RESOLVED /-**

- i) That the minutes of the GMCA Audit Committee meeting held 26 July 2018 be noted.
- ii) That the following recommendation of the Audit Committee held 26 September 2018 regarding the Treasury Management Report be approved:

The Treasurer, in conjunction with the Monitoring Officer, be authorised to enter into a £165m loan facility with the European Investment Bank and to subsequently draw down loans in line with the longer term funding requirements of the GMCA.

# GMCA 190/18 GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES: AUGUST AND SEPTEMBER 2018

### RESOLVED /-

a) Housing, Planning and Environment – 16 August & 13 September 2018

That the minutes of the Housing Planning and Environment Overview and Scrutiny Committee held 16 August and 13 September 2018 be noted.

b) Economy, Business Growth & Skills – 17 August & 21 September 2018

That the minutes of the Economy, Business Growth and Skills Overview and Scrutiny Committee held 17 August & 21 September 2018 be noted.

c) Corporate Issues and Reform – 21 August & 18 September 2018

That the minutes of the Corporate Issues and Reform Overview and Scrutiny Committee held 21 August and 18 September 2018 be noted.

# GMCA 191/18 BREXIT UPDATE AND CONSIDERING GREATER MANCHESTER'S PREPAREDNESS FOR THE UK'S EXIT FROM THE EU

Councillor Richard Leese, Portfolio Lead for Business and Economy, introduced a report that outlined the actions that GMCA should take to ensure GM was ready for the UK's departure from the EU in both the short and longer term.

Members were reminded that the Brexit Summit had been held the previous week, and there was still some uncertainty on the level of progress that could be made by March 2019 and whether there was going to be an agreed deal that could pass the test of a meaningful vote in Parliament or whether it would be a no deal Brexit.

The report provided an update on the progress of a number of areas, including:

- GM's lobbying position in terms of ongoing negotiations and the relationship with the 'White Paper' issued by Government
- Informs the public of GM of the current positon and the risks to GM, with work underway on the detail of those risks, which has been inhibited by the absence of Governments assessment of the likely impact of the different scenarios on GM

A 'No Deal' Brexit, was likely to be in line with a minus 12% loss in GVA as projected in the Government's 'hard Brexit' analysis.

It was suggested that those impacted the most would be those that were always doing least well, with those areas in GM that were behind the curve economically would be the most likely to suffer the most from a 'No Deal' Brexit.

Government has started to issue advice notes around the risks of 'No deal' Brexit and it was suggested the time was now right to ask the Civil Contingencies organisation to start planning on a GM level. There were some clear day 1 risks identified in the report that had would have immediate consequences on the availability of food, energy and medicines / medical devices, or other products / services which operate a 'just in time' supply chain. GM does need to look at mitigating against those day 1 risks, immediate problems and scenarios.

GM also needs to consider its position in respect of the collapse of negotiations and the potential 'No deal' outcome for leaving the EU and that a further Referendum should be a last resort.

The GM Mayor confirmed that a 'No Deal' Brexit was fundamentally unacceptable to GM and all means necessary should be used to stop it and to call, as a last resort, for 2<sup>nd</sup> Referendum vote.

Members drew attention to the uncertainty of the status of EU nationals, and the potential for labour shortages, especially in industries such Health and Social Care, which could result in the collapse of a very essential public service 
The Government 'Green Paper' has not yet been published, to which Local Authorities have provided input.

Members noted the importance for Government to share the GM impact paper for GM and for clarifying the status of EU nationals in the UK so that necessary arrangements/plans could be implemented to support the local economy.

Members were made aware that Trafford Council had passed a 'peoples vote' motion at its last meeting and it was reiterated that Government should be pressured to avoid a 'No deal' Brexit.

Members were also advised that the impact would be wider than just economic, with implications for policing, security, intelligence, counter-terrorism activity. Government has been continually pressed about the important role of working collaboratively with EU partners to bring criminals to justice.

The impact on Manchester Airport, as a major employer and the contribution to the local economy, does need to be assessed, particularly the impact on 'open skies'.

The GM Mayor highlighted that it was crucial that GM begins contingency planning across sectors at both GM and Local Authority level to ensure GM remains resilient in the face of any immediate challenges. He further added that further devolution was the answer to Brexit.

- 1. That the updated principles for the UK's exit from the EU, including those regarding full flexibility and freedom of the UK Shared Prosperity Fund be agreed.
- 2. That Government be pressed to release the GM Impact Assessment that has been undertaken, to enable GM to prepare a response to mitigate the impact of Brexit.
- That further clarity be sought from Government regarding the terms on which EU
  nationals could remain in Britain post March 2019 and their status, recognising
  that these EU nationals fulfil an important role in the health and social care
  sector.

- 4. That the actions required, both of Government and the GMCA, as outlined in section 5.4 of the report, with the addition of an assessment of the impact on Manchester Airport and GMP and security cooperation, in order to ensure GM was as ready as possible for the transition out of the EU, whatever deal was agreed with the EU (including a 'no deal' scenario) be agreed.
- 5. That it be agreed that a 'No Deal' Brexit be opposed outright and where all other options have been exhausted, the GMCA would support a peoples vote.
- 6. That the content of the September Brexit Monitor (Appendix 1 to the report) be noted.

# GMCA 192/18 HOMELESSNESS AND ROUGH SLEEPING UPDATE

Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report providing members with an update on the current positon in terms of progress in tackling homelessness and rough sleeping. The report also included updates on the main homelessness programmes being undertaken through GMCA.

It was reported that over the past 18 months, GMCA had been developing a range of programmes to support local authorities' work in tackling homelessness and to support the Mayor in his commitments on rough sleeping. These programmes have been jointly developed through a joint bidding and negotiation process with central government and supported by every local authority.

The three main programmes of work are as follows:

- Social Impact Bond for Entrenched Rough Sleepers
- Homelessness Prevention Trailblazer
- Housing First Programme

It was further reported that to ensure effective engagement through the Social Impact Bond, a bid for additional funding has been made and in late August, it was confirmed that an additional £829,000 would be committed to the GM SIB by Central Government.

Members were also reminded that the public needed to be aware that not all rough sleepers were begging and that not all those begging on the streets of Manchester were sleeping rough. The public need to be encouraged to donate to organisations rather than to individuals. Manchester City Council were in the process of reviewing temporary and immediate accommodation measures for families who have been evicted by private housing landlords.

Work was also progressing to identify support across the piece as a priority, with mental health a particular priority.

In discussing the winter provisions for 2018, the Mayor highlighted the importance of further improving GM's approach to rough sleeping and supporting individual's under respite. He further highlighted the importance of supporting individuals through reconnection, to help them live normal lives by supporting individuals off the street and into jobs.

The Mayor further conveyed thanks to Tim Heatley, Capital Centric, for bringing businesses together to provide financial support to the campaign and highlighted the importance of supporting individuals through reconnection.

The meeting viewed the Mayor's video in support of 'A Bed Every Night'.

- 1. That the report and the continuing progress made on securing resources and tackling homelessness and rough sleeping in GM be noted.
- 2. That the award of £829k to support the GM Social Impact Bond for Entrenched Rough Sleepers be noted.
- 3. That it be noted that the GMCA has secured a total of £8m to deliver a GM-wide Housing First Programme.
- 4. That the proposal to split the Programme funding over 3 years be approved as follows: £7.6m direct contract costs; £157k for a Housing First Innovation Fund; and £243k for additional administration costs.
- 5. That authority be delegated to the GMCA Treasurer, in consultation with the Mayor and Portfolio Leader for Housing, Homelessness and Infrastructure, to award the contract to be entered into between the GMCA and the successful tenderer for the delivery of the GM Housing First Programme.
- 6. That authority be delegated to the GMCA's Monitoring Officer to enter into the legal contract between the GMCA and the successful provider who has been procured to deliver the GM Housing First Programme.
- 7. That authority be delegated to the GMCA Treasurer in consultation with the Mayor and Portfolio Leader for Housing, Homelessness and Infrastructure, to determine the detailed allocation of Trailblazer funding in line with the

- indicative funding for each of the 6 Trailblazer themes, including making grants to district councils where this is appropriate.
- 8. That it be agreed that the GMCA continues to receive regular updates on progress in tackling homelessness and rough sleeping on a bi-monthly basis.
- 9. That it be agreed that the GMCA supports the Mayor's intention to bring forward proposals to fund a campaign of winter homelessness provision under the title of "A Bed Every Night", based on those whose last address was within GM.
- 10. That other City Regions be requested to establish similar campaigns to ensure that homelessness can be tackled collectively across the City Regions.
- 11. That members be thanked for their support in bringing the homelessness strategy together and that the progress in individual local authorities be acknowledged and recognised.
- 12. That the business sector be thanked for their support and job opportunities to address homelessness.
- 13. That Vincent Kompany be thanked for the donation of the proceeds from his football testimonial to the Mayor's Homelessness Fund and 'a bed every night' campaign.
- 14. That the GMCA Communications Team be thanked for producing the 'A bed every night' campaign.

# GMCA 193/18 WELFARE REFORM AND UNIVERSAL CREDIT IN GREATER MANCHESTER

Cllr Sean Fielding, Portfolio Lead for Education, Skills, Work & Apprenticeships introduced a report that updated the GMCA on the welfare reform and the roll out of Universal Credit in GM, the latest monitoring of the impacts of these changes, and proposed activity to be undertaken to ensure the successful delivery of the Greater Manchester Strategy.

It was reported that evidence from frontline services in GM and nationally, suggested that there would be a negative impact for GM residents as a result of these reforms, but there was also an opportunity to identify where we can engage and support more residents and enhance their employment and skills offer.

Members noted the work that had been carried out and considered the priorities outlined under Appendix 4 of the report.

It was agreed that members comments on the proposed actions and requests of Government, as contained with Appendix 4 of the report submitted, be sent direct to Councillor Sean Fielding within the next week, for further consideration.

The GM Mayor further added that some of the actions listed under Appendix 4 could be taken forward without any additional ask of Government. He also suggested that GM should also be making the case for further devolved powers from the Department of Works & Pensions, in a similar way to the health and social care agreement.

### **RESOLVED /-**

- 1. That the scale of welfare reform undertaken since 2012 be noted.
- 2. That the GM Welfare Reform dashboard and the case studies of individual residents affected by reforms and the Universal Credit roll out be noted.
- 3. That the proposed areas of focus and suggested actions to be undertaken by the GMCA and partners be noted.
- 4. That any further comments on the proposed actions and requests of Government, as contained with Appendix 4 of the report submitted, be sent direct to Councillor Sean Fielding within the next week, for further consideration.
- 5. That Councillor Sean Fielding and GMCA officers be thanked for the work undertaken.

# GMCA 194/18 UPDATE ON GM SKILLS CAPITAL 2017-2020 PROGRAMME

Councillor Sean Fielding, portfolio Lead for Education, Skills, Work & Apprenticeships, introduced a report that outlined the Skills Capital 2017 – 2020 Programme updated and sought approval from the Combined Authority on the procurement process for Round 2.

#### **RESOLVED /-**

That progress on evaluating the next round of bids received be noted.

# GMCA 195/18 TOWN CENTRE CHALLENGE AND MAYORAL DEVELOPMENT CORPORATIONS

The GM Mayor introduced a report that updated the GMCA on the Mayor's Town Centre Challenge and on proposals to develop a Greater Manchester Mayoral Development Corporation 'model' to facilitate delivery of complex town centre regeneration schemes.

Councillor Alex Ganotis, Portfolio Lead for the Green City Region, welcomed the report, and thanked all those involved for their work to date. He further commented that Stockport Council had undertaken a detailed analysis of the different delivery vehicles that could be established to lead the regeneration of the Town Centre West area and had come to the conclusion that the Mayoral Development Corporation model was the most appropriate way to achieve sustained success and focus. It was suggested that the work carried out under the Town Centre West area could be used as a model for the whole of GM.

Members noted the importance of having a unified urban cities agenda as this would strengthen GM's city centres.

# **RESOLVED /-**

- 1. That the report be noted.
- 2. That the designation of a Mayoral Development Corporation in Stockport, be agreed in principle, subject to further work, with a further report to be submitted to the GMCA in December 2018, in advance of any final decision.
- 3. That it be noted that the proposed principles, as outlined in paragraph 4.1 of the report submitted, would be subject to further consultation, with the outcome submitted to a future meeting of the GMCA.
- 4. That officers in both Stockport and the GMCA be thanked for the work undertaken to date.

#### GMCA 196/18 USE OF PLANNING DELIVERY FUND RESOURCES

Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report that updated members on Local Authority priorities and sought approval on the funding requests for the available Planning Delivery Fund (PDF) resources following consultation with Place Directors.

Members were made aware that Government had acknowledged the requirement for revenue funding to establish a Place Based Team to support GM Local Authorities to deliver housing across GM, although disappointingly the funds had not been forthcoming.

- 1. That the approach to prioritisation, as set out in the report, be agreed.
- 2. That the £950,000 Planning Delivery Fund allocation as indicated in the report at paragraph 2.7, be approved.
- 3. That the consequent transfers of funding to relevant GM districts be agreed.
- 4. That authority be delegated to the GMCA Chief Executive, in consultation with the Portfolio Leader for Housing, Homelessness and Infrastructure, to allocate the identified contingency amounts.
- 5. That authority be delegated to the GMCA Treasurer to adjust allocations of grants to districts as work proceeds to maximise the positive impact of the available funding be approved.
- 6. That it be noted that although Government had acknowledged the requirement for revenue funding to establish a Place Based Team to support GM Local Authorities to deliver housing across GM, the GM Housing Package has not yet been confirmed.

# GMCA 197/18 GREATER MANCHESTER INTERNATIONALISATION STRATEGY – MIDTERM REVIEW

Sir Richard Leese, Portfolio Lead for Business and Economy, introduced a report that set out the progress of the implementation of the GM Internationalisation Strategy since it was agreed in 2016 and sought agreement of the key actions proposed for the next 18 months and noting the key issues arising, including Brexit, that impact on its delivery.

The GM Mayor commented on the importance of building on international relationships with growing economies to further investment. He further added that HS2 was an essential investment for GM and that he would continue to exert pressure on Government to ensure support was received to make Manchester Airport one of the best connected airports.

- 1. That the issues identified, within the report submitted, in the delivery of the GM Internationalisation Strategy be noted.
- 2. That the key activities, as contained with paragraph 6 of the report submitted, within the next 18 months proposed, within the report be submitted, be agreed.

3. That the infrastructure risks, not related to Brexit, including High Speed 2 and Northern Powerhouse Rail be noted and the Government be continued to be pressured to deliver the required funding.

# GMCA 198/18 NORTH WEST MADE SMARTER PILOT

City Mayor, Paul Dennett and Councillors Richard Leese and Paula Boshell declared disclosable pecuniary interests in Item 19 - North West Made Smarter Pilot, as Directors of the Growth Company Board and left the meeting during consideration of the report.

Jim Taylor, Portfolio Lead Chief Executive for Economy, introduced a report that sought approval for the GMCA to act as the accountable body for the Made Smarter National Adoption Pilot that will be led by the Growth Company on behalf of the North West Local Enterprise Partnerships.

The GM Mayor asked that thanks be recorded to Juergen Maier, CEO of Siemens UK for his contribution and positive work on driving productivity through the adoption of industrial digital technology (IDT) in the UK manufacturing sector.

# **RESOLVED /-**

- 1. That it be agreed to support the Made Smarter National Adoption Pilot.
- 2. That it be agreed to act as the accountable body for the £20million Made Smarter National Adoption Pilot.
- 3. That it be agreed that the GMCA grant the Section 31 funding for the Made Smarter National Adoption Pilot, made as a grant from Department for Business, Enterprise and Industrial Strategy (BEIS), to the Growth Company to deliver the Made Smarter National Adoption Pilot, retaining a small amount to cover the cost of undertaking accountable body functions as required by BEIS be agreed.
- 4. That Juregen Maier, CEO of Siemens UK Ltd be thanked for the Made Smarter Review published in 2017.

# GMCA 199/18 NORTHERN & TRANSPENNINE EXPRESS RAIL PERFORMANCE UPDATE

The GM Mayor introduced a report that provided an overview of performance and update on the delivery of franchise commitments for Arriva Rail North (Trading as Northern) and TransPennine Express since the commencement of their franchises.

Members were advised that passengers across GM continued to receive an unacceptably poor level of service; Northern performance recording a decline in performance down to 77% PPM (public performance measure) figure, with a growing trend towards an increase the short forming of trains. There have been reports of overcrowded platforms at stations across GM, with passenger unable to access overcrowded trains. TransPennine performance was recording a decline down to 71%, compared to 91% last year. The lack of improvement signified fundamental problems on the railways that was not just regarding timetables. National Rail have failed to diagnose or provide solutions to the issues.

He further added that as a member of the TfN Board he had repeatedly raised concerns over the performance of Rail operators. At the previous TfN meeting, in conjunction with other Northern Leaders it was proposed that a trouble-shooter be appointed. The Mayor then informed the members that this proposition was agreed by Government and that Richard George had been appointed to undertake this position.

It was reiterated that rail users continued to face issues, in particular residents of Bolton and Wigan have significantly been affected, with no alternative Metrolink for residents to access.

Concerns were raised over the continued contractual issues around Sunday services with priority being given to regional and national services over Local services.

Members noted that it in order to improve air quality, reduce congestion and to support a multitude of GM strategies, it was important to have a well-functioning rail network.

The GM Mayor assured members that he would continue to engage with stakeholders to ensure contractual issues around Sunday services were resolved alongside performance improvement. He further added that he would urge the GMCA to apply for the removal of the franchise if no improvement was seen once the electrification of the Bolton corridor had been completed, before the roll out of the May 2019 timetable.

- 1. That the report be noted.
- 2. That it be noted that the non-operation of Sunday Services was as a result of the contractual issues Northern Rail was experiencing with staff, with the intervention the Department for Transport required to resolve with Northern

Rail. The Mayor would continue to raise the issue at meetings of Transport for the North.

- 3. That the Department for Transport and rail operators be requested to respond to the need to prioritise local rail services over national rail services.
- 4. That it be noted in response to the pressure from Transport for the North, Government had agreed to appoint Richard George to oversee both Network Rail and Train Operating Companies, to deliver the service improvements promised in the May timetable.
- 5. That dependent upon the delivery of a much improved service by December and the delivery of the new timetable by May 2019, the GMCA should demand the removal of the franchise from current train operators.

### GMCA 200/18 MAYORS CYCLING & WALKING CHALLENGE FUND

The GM Mayor presented a report that sought the approval of the second tranche of schemes for Programme Entry for the Mayor's Cycling and Walking Challenge Fund (MCF); and to approve the associated delivery budgets.

# **RESOLVED /-**

- 1. That the second tranche of cycling and walking schemes be approved and granted Programme Entry for inclusion in the MCF.
- 2. That it be noted that the schemes would be further developed and subject to subsequent approval by the GMCA, as appropriate.
- 3. That the release of £0.5 million, of the previously agreed budget for scheme development and design in 2018/19 be approved and that authority be delegated to the GMCA Treasurer to make appropriate grants to District Councils to facilitate this.

# GMCA 201/18 GREATER MANCHESTER LOCAL GROWTH DEAL – 6 MONTHLY TRANSPORT PROGRESS UPDATE

The GM Mayor introduced a report which provided members with the latest position in relation to the Local Growth Deal Transport Programme (Tranches 1,2 and 3) following on from the last update in March 2018.

# **RESOLVED /-**

1. That the current position in relation to the current Growth Deal Major Schemes programme be noted.

2. That the current position in relation to the Growth Deal Minor Works and Additional Priorities programmes be noted and that the decision to proceed with expenditure of £2.2 million on Key Route Network traffic control systems (SCOOT), £3.4 million on Key Route Network traffic control systems (MOVA) to upgrade traffic signal locations, £3.4 million of Bus Passenger Access Enhancements and £1.1 million of Rail Station Enhancements (all of which have been subject to the agreed Growth Deal Minor Works Governance arrangements and previously approved for inclusion in the Capital Programme) be approved.

### GMCA 202/18 TFGM NON-EXECUTIVE APPOINTMENTS

### **RESOLVED /-**

That the report be withdrawn for consideration at a future GMCA meeting.

# GMCA 203/18 LOCAL ENTERPRISE PARTNERSHIP REVIEW

Sir Richard Leese, Portfolio Lead for Business and Economy, introduced a report that sets out the background and recommendations of the recent Local Enterprise Partnership Review and the key implications for Greater Manchester.

It was reported that GM already complied with the majority of the review recommendations which reflected current GM policy and practice, particularly in regard to geography, representation and transparency. However, there are a few recommendations to be addressed and members were advised that Government has committed to provide additional funding to support the process.

### RESOLVED /-

That the report be noted.

# GMCA 204/18 GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECTS UPDATE – PART A AND B REPORTS

#### **RESOLVED /-**

That the reports be withdrawn pending further work on the proposal, with a view to submitting reports to the GMCA meeting in October 2018.

# GMCA 205/18 GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND - INVESTMENT APPROVALS RECOMMENDATION

Paul Dennett, Portfolio Holder for Planning, Housing & Homelessness, presented a report to the GMCA which sought approval of the GM Housing Investment Loans Fund.

# **RESOLVED /-**

1. That the GM Housing Investment Loans Fund loan in the table below, as detailed further in this and the accompanying Part B report be approved:

BORROWER	SCHEME		DISTRICT	LOAN
Olive Property	Vernon	Street,	Tameside	£1.366m
Construction	Ashton Under Lyne			
North Ltd				

2. That authority be delegated to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements

### GMCA 206/18 EXCLUSION OF PRESS AND PUBLIC

# **RESOLVED /-**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

# GMCA 207/18 GREATER MANCHESTER HOUSING INVESTMENT FUND – INVESTMENT APPROVAL RECOMMENDATIONS

**CLERK'S NOTE:** This item was considered in support of the Part A report Greater Manchester Housing Investment Fund – Investment Approval Recommendation (Minutes 2015/18 refers)

#### RESOLVED /-

That the report be noted.

# **Peak District National Park Authority**

Tel: 01629 816200

E-mail: customer.service@peakdistrict.gov.uk

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Aldern House, Baslow Road, Bakewell, Derbyshire. DE45 1AE



### **MINUTES**

Meeting: National Park Authority

Date: Friday 6 July 2018 at 10.00 am

Venue: The Board Room, Aldern House, Baslow Road, Bakewell

Chair: Cllr Mrs L C Roberts

Present: Cllr D Chapman, Mr P Ancell, Mrs P Anderson, Cllr J Atkin,

Mr J W Berresford, Cllr D Birkinshaw, Cllr P Brady, Cllr C Carr, Cllr Mike Chaplin, Cllr A R Favell, Cllr C Furness, Mr Z Hamid,

Cllr A Hart, Mr R Helliwell, Cllr Mrs C Howe, Cllr H Laws, Cllr B Lewis,

Cllr J Macrae, Cllr A McCloy, Cllr C McLaren, Cllr J Perkins, Cllr Mrs K Potter, Cllr R Walker, Cllr F J Walton and Cllr B Woods

Apologies for absence: Cllr Mrs G Heath.

# 25/18 CHAIR'S ANNOUNCEMENTS

At the invitation of the Chair the Chief Executive provided an update on recent moorland fires across the Peak District confirming that the Authority had played a key role in supporting the emergency services fighting the fires and implementing measures to reduce the risk of further outbreaks. The Chief Executive expressed her gratitude to members of staff involved, this was endorsed by Members.

As Cllr Mrs L Roberts was standing down as Chair of the Authority, the Chief Executive took the opportunity to thank Lesley for her contribution to the work of the Authority and to the family of National Parks and presented her with a gift. On receiving the gift the Chair reflect on her tenure as Chair of the Authority and thanked Members and Officers for their support over the past four years.

# 26/18 ELECTION OF AUTHORITY CHAIR & DEPUTY CHAIR (A.111/JS)

Three Members, Cllr P Brady, Cllr D Chapman and Cllr A McCloy, had expressed an interest in the role of Chair of the Authority and provided a written statement, circulated to all Members in advance of the meeting. The three nominations were moved, seconded and, in accordance with Standing Order 1.12(4) the voting was carried out in the form of a ballot.

Following the ballot Cllr A McCloy was appointed as Chair of the Authority for 2018/19.

Three Members, Cllr D Chapman, Cllr A Hart and Cllr A McCloy had expressed an interest in the role of Deputy Chair of the Authority and provided a written statement,

circulated to all Members in advance of the meeting. As Cllr McCloy had been appointed as Chair of the Authority he withdrew his expression of interest. The remaining two nominations were moved, seconded and, in accordance with Standing Order 1.12(4) the voting was carried out in the form of a ballot.

Following the ballot Cllr D Chapman was appointed as Deputy Chair of the Authority for 2018/19.

#### **RESOLVED:**

- 1. To appoint Cllr A McCloy as Chair of the Authority for a term expiring at the Annual Meeting in July 2019.
- 2. To appoint CIIr D Chapman as Deputy Chair of the Authority for a term expiring at the Annual Meeting in July 2019.

Following the appointment of the Chair and Deputy Chair, Cllr Mrs L Roberts vacated the Chair and Cllr A McCloy presided over the rest of the meeting.

In taking the Chair Cllr McCloy thanked the Authority for appointing him and thanked Cllr Mrs Roberts for her leadership over the past 4 years. As a former Chair of the Authority Cllr A Favel also spoke to commend Cllr Mrs Roberts on how she had Chaired the Authority and represented all National Park Authorities at a national level. He also welcomed Cllr McCloy to his new role and wished him well.

#### 27/18 MINUTES OF PREVIOUS MEETING HELD ON 25TH MAY 2018

The minutes of the last meeting of the Authority held on 25 May 2018 were approved as a correct record and signed by the Chair.

#### 28/18 MEMBERS DECLARATIONS OF INTEREST

All Members declared a prejudicial interest in item 9, Independent Review of Members Allowances Scheme. It was noted that, despite having a prejudicial interest, paragraph 20(4) of the Members' Code of Conduct allowed all Members to continue to speak and vote on the matter.

Mr R Helliwell declared a personal interest in the appointments to outside bodies under item 8 as he was a supplier of services to the Moors for the Future Partnership.

# 29/18 REPORT OF THE MEMBER APPOINTMENT PROCESS PANEL - APPOINTMENT OF COMMITTEE CHAIRS AND VICE-CHAIRS, ANNUAL APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES, PANELS AND ADVISORY GROUPS, MEMBER REPRESENTATIVES AND OUTSIDE BODIES (A.111/ JS)

The meeting considered the report of the Member Appointments Process Panel and considered each of the appointments in the order set out in recommendations 2 to 13 in the report. In most cases the appointments were moved, seconded and approved in accordance with the expressions of interest in the report. Any changes to the report are identified below.

During consideration of the report, in accordance with Standing Order 1.12(4), it was agreed that all the remaining contested appointments be determined by a ballot.

# **Appointment of the Chair of Planning Committee**

At the meeting Mr P Ancell was nominated and seconded for this role and Cllr D Birkinshaw withdrew his expression of interest. This resulted in Mr P Ancell and Cllr P Brady being nominated for the role. Following a ballot Mr P Ancell was appointed as Chair of the Committee.

# Appointment of the Vice Chair of Audit Resources and Performance Committee

At the meeting Cllr C McLaren was nominated and seconded for this role. This resulted in Mr J Berresford, Cllr C McLaren and Cllr J Walton being nominated for the role. Following a ballot Mr J Berresford was appointed as Vice-Chair of the Committee.

# Planning Committee and Audit Resources and Performance Committee

It was noted that the Authority had previously agreed that the Membership of both Standing Committees should be set at 15 and the Local Authority positions allocated according to the formula used in previous years. Following receipt of expressions of interest 15 Members had indicated that they wished to be appointed to Planning Committee and 13 Members wished to be appointed to Audit, Resources and Performance Committee. It was agreed that, in light of the three Secretary of State Vacancies, and in accordance with his expressions of interest, Cllr A McCloy would be appointed to both Committees leaving two Secretary of State vacancies on Audit Resources and Performance Committee.

#### **Urgent Business Items Sub-Committee**

As a result of earlier appointments to the Chair, Deputy Chair and Vice-Chair roles and the requirement of the Environment Act to maintain the balance of Local Authority and Secretary of State Members, Cllr J Walton and Cllr R Woods were appointed to the Sub-Committee.

#### **Local Joint Committee**

In addition to the expressions of interest set out in the report Cllr Birkinshaw and Cllr Chapman were appointed to the Committee as Local Authority Members with two Secretary of State places remaining vacant.

#### Appeals Panel

In light of the expressions of interest it was agreed that the size of the Panel be reduced to 7 Members (4 Council and 3 Secretary of State).

## **Due Diligence Panel**

As Mr Z Hamid withdrew his expression of interest Cllr Mrs C Howe was appointed as a Member of the Panel with Mr J Berresford as her Deputy.

# **Development Plan Steering Group**

It was agreed that, to maintain continuity, the 2017/18 Membership of the Group should be retained with the addition of Cllr M Chaplin.

## **Budget Monitoring Meeting**

As Cllr A McCloy would attend these meetings as Chair of the Authority he withdrew his expression of interest and Cllr P Brady was appointed to attend.

### **Member Representatives**

Food and Farming As Cllr J Perkins withdrew his expression of interest

Mr R Helliwell was appointed.

Tourism and Participation As Cllr J Macrae withdrew his expression of interest

Mr J Berresford was appointed.

Landscape and Heritage As Cllr J Perkins withdrew his expression Mr R

Helliwell and Cllr B Lewis were nominated and seconded. Following a ballot Mr R Helliwell was

appointed.

Member Learning & Development As there had been no expressions of interest in this

role Cllr P Brady and Cllr B Woods were nominated and seconded at the meeting and following a ballot

Cllr B Woods was appointed.

Planning Enforcement As Cllr Mrs L Roberts withdrew her expression of

interest Cllr D Chapman was appointed.

# **Appointments to Outside Bodies**

Derby and Derbyshire Economic Partnership Rural Forum

As Cllr Mrs L Roberts withdrew her expression of interest Cllr C Carr was appointed with Cllr P

Brady as his Deputy.

Derbyshire Health and Wellbeing

Board

As Cllr Mrs L Roberts withdrew her expression

of interest Cllr J Perkins was appointed.

East Midlands Council Cllr J Atkin was appointed. As no expressions of

interest had been received for his Deputy Members were asked for nominations at the meeting. Cllr C Furness was nominated, seconded and appointed

as a Deputy.

Europarc Cllr D Chapman was nominated, seconded and

appointed to represent the Authority at the

forthcoming conference.

Land Manager Forum Cllr D Chapman was appointed as Chair of the

Forum with Cllr A McCloy as his Deputy. Mr R Helliwell and Mrs P Anderson were appointed as

Members.

Moors for the Future Partnership

Group

As Mr R Helliwell withdrew his expression of interest, Cllr R Walker was appointed as a

#### Deputy.

# Oldham and National Park Partnership

It was noted that in its current form this Partnership was not an outside body however the Director of Conservation and Planning had agreed to explore with Cllr C McLaren the options for setting up a wider partnership for the area involving a wider range of stakeholders and bring a proposal back to a future meeting.

Marketing Peak District and Derbyshire Local Authority **Investor Group Destination Management** Partnership Board

As Cllr C Furness and Cllr Mrs L Roberts withdrew their expressions of interest Mr J Berresford was appointed as the representative with Cllr J Atkin as his deputy.

Peak District Local Access Forum

As Cllr J Perkins withdrew his expression of interest Cllr J Walton was appointed.

Peak District Parishes Forum Annual Liaison Meeting

Cllr Α McCloy was appointed the as representative. Cllr D Chapman was appointed as a Deputy following a ballot with Cllr J Perkins.

Sheffield City Region

Cllr M Chaplin was nominated, seconded and

appointed as Deputy.

South West Peal Landscape

Partnership

At the meeting Mrs P Anderson withdrew her expression of interest. Cllr Mrs L Roberts was appointed with Cllr J Macrae as her Deputy.

# **RESOLVED:**

- 1. To confirm the Authority's previous decision to set the size of the two Standing Committees to 15, with 8 Local Authority Members and 7 Secretary of State Members and allocate Local Authority places on Planning Committee as set out in Section B(i) of Appendix 1.
- 2. To appoint the following Members to the offices of Chair and Vice Chair of the Standing Committees until the Annual Meeting in July 2019:

**Planning Committee** Mr P Ancell Chair:

Vice Chair: Cllr D Birkinshaw

**Audit Resources & Performance** Committee

Mr Z Hamid Chair Vice Chair Mr J Berresford

To appoint Members to Planning Committee, and the Audit Resources and 3. Performance Committee as set out below until the Annual Meeting in July 2019:

**Planning** Audit Resources & Performance

Chair: Mr P Ancell Chair: Mr Z Hamid

Vice Chair: Cllr D Birkinshaw Vice Chair: Mr J Berresford Cllr J Atkin
Cllr P Brady
Cllr C Carr
Cllr M Chaplin
Cllr D Chapman
Cllr A Hart
Mr R Helliwell
Cllr Mrs C Howe
Cllr H Laws
Cllr J Macrae
Cllr A McCloy
Cllr Mrs K Potter

**CIIr Mrs L Roberts** 

Mrs P Anderson Mrs F Beatty Clir A R Favell Clir C Furness Clir Mrs C G Heath

CIIr B Lewis
CIIr A McCloy
CIIr C McLaren
CIIr J Perkins
CIIr R Walker
CIIr R Woods
2 Vacancies

4. To appoint the following Members to the Urgent Business Items Sub-Committee until the Annual Meeting in July 2019:

Chair and Deputy Chair of the Cllr A McCloy Authority Cllr D Chapman

Chair and Vice Chair of Planning Mr P Ancell

Committee CIIr D Birkinshaw

Chair and Vice Chair of Audit Mr Z Hamid
Resources and Performance Committee Mr J Berresford

Two Local Authority Members CIIr J Walton (To maintain statutory balance) CIIr R Woods

5. To appoint the following Members to the Local Joint Committee until the Annual Meeting in July 2019:

Cllr D Birkinshaw Cllr A R Favell
Cllr D Chapman Cllr Mrs K Potter
Cllr C Furness Two vacancies

CIIr Mrs C Howe CIIr J Macrae

6. To appoint the following Members to the Appeals Panel until the Annual Meeting in July 2019:

Clir M Chaplin Mr P Ancell
Clir D Chapman Clir P Brady
Clir Mrs C Howe Clir A R Favell

Cllr F J Walton

7. To appoint the following Members to the Due Diligence Panel until the Annual Meeting in July 2019:

One Member CIIr Mrs C Howe One Deputy Member Mr J Berresford

10. To appoint the following Members to the Development Plan Steering Group until the Annual Meeting in July 2019:

Chair of Planning Committee Mr P Ancell

Vice Chair of Planning Committee Cllr D Birkinshaw

CIIr P Brady
CIIr M Chaplin
CIIr C Furness
Mr R Helliwell
CIIr Mrs L Roberts

8. To appoint the following Members to the Charity Shadow Board until the Annual Meeting in July 2019:

Mr Z Hamid Cllr C McLaren Cllr A McCloy Cllr Mrs L Roberts

9. To appoint the following Members to the Budget Monitoring Meeting until the Annual Meeting in July 2019:

Chair and Vice Chair of Audit Mr Z Hamid
Resources and Performance Committee Mr J Berresford

Chair of the Authority Cllr A McCloy

One other Member Clir P Brady

11. To appoint the following Members to the Appointments Process Panel until the Annual Meeting in July 2019:

Two Councillor Members Cllr J Atkin

**CIIr J Perkins** 

Two Secretary of State Members Clir C Carr

Cllr Mrs L Roberts

12. To appoint the following Member Representatives until the Annual Meeting in July 2019:

**Asset Management** Clir A Favell Communities CIIr P Bradv **Connecting Young People with Nature** Mr Z Hamid **Food and Farming** Mr R Helliwell Health and Wellbeing CIIr Mrs L Roberts Landscape and Heritage Mr R Helliwell Member Learning and Development **CIIr R Woods Planning Enforcement** Cllr D Chapman **Tourism and Participation** Mr J Berresford **CIIr C Furness** Rural Economy **Thriving Natural Environments** Mrs P Anderson

- 13. To make appointments to the Outside Bodies set out in Appendix 1 to the minutes to expire at the Annual meeting in July 2019.
- 14. To confirm that only these appointments are approved duties for the payment of travel and subsistence allowances as set out in Schedule 2 in the Members' Allowances Scheme.

The meeting was adjourned from 11.30am to 11.35am during consideration of this item.

#### 30/18 INDEPENDENT REVIEW OF THE MEMBERS ALLOWANCES SCHEME

At a meeting held on 1 December 2017 the Authority agreed to appoint an Independent Person to carry out a review of the Members Allowances Scheme and report back to a future meeting of the Authority with recommendations. Following a request for expressions of interest Dr Declan Hall was appointed to carry out the Review.

Following his appointment Dr Hall carried out a comprehensive review of the existing Scheme and, based on his experience, comparative data and feedback from Members and Senior Officers, made a number of recommendations on modifications to the Scheme and the amounts paid.

All Members declared a prejudicial interest in this matter however all could participate as the Authority's Member Code of Conduct permitted Members to speak and vote on matters relating to an allowance, payment or indemnity given to Members despite having a prejudicial interest.

#### **RESOLVED**

- 1. To note the findings of the Independent Review of Members Allowances produced by Dr Declan Hall and set out in Appendix 1.
- 2. To accept the following recommendations set out in the Independent Review Report:
  - a. To increase the Basic Allowance paid to all Members to £2,300.
  - b. To confirm that the Members' Allowances Scheme is amended to clarify that the Basic Allowance is deemed to cover 'incidental' costs such as use of home and private telephone facilities with the addition of personal computers, peripherals and information technology.
  - c. To continue paying an additional Special Responsibility Allowance to the following six positions of responsibility at the rates indicated:
    - i. Chair of the Authority at a multiple of 2.5 times the recommended Basic Allowance.
    - ii. Deputy Chair of the Authority at 50% of the allowance paid to the Chair of the Authority.
    - iii. Chair of Planning Committee at 50% of the allowance paid to the Chair of the Authority.
    - iv. Chair of Audit Resources and Performance Committee at 40% of the allowance paid to the Chair of the Authority.
    - v. Vice Chair of Planning Committee at 66% of the allowance paid to the Chair of Planning Committee.

- vi. Vice Chair of Audit Resources and Performance Committee at 50% of the allowance paid to the Chair of Audit Resources and Performance Committee.
- d. To confirm that no additional Special Responsibility Allowance is paid to:
  - i. All Members of Planning Committee.
  - ii. Member Representatives.
- e. To reset the allowance paid to Co-optees at 25% of the Basic Allowance.
- f. To reset the allowance paid to the Authority's Independent Persons at 50% of the Basic Allowance.
- g. To maintain the existing definition of an approved duty for the payment of travel and subsistence for approved duties, subject to minor amendments to Schedule 2, as set out in paragraphs 115 and 116 of the Independent Report, to provide clarification.
- h. To maintain the existing travel rates so that they continue to match the rates paid to employees, subject to the introduction of a passenger supplement rate of 5 pence per mile per passenger up to a maximum of three passengers.
- i. To maintain the existing subsistence rates so that they continue to match the rates paid to employees, subject to the process and conditions by which subsistence for Members is arranged and reimbursed, as set out in paragraph 124 of the Independent Report.
- j. To note that a National Park Authority does not have the statutory power to set or pay an allowance to contribute to the cost of care for Members' Dependents while they are engaged on Authority Business.
- k. To index the approved payments set out in the Authority's Members' Allowances scheme as follows:
  - i. Basic Allowance, SRAs, Co-optees' Allowance and Independent Persons annual remuneration are indexed to the annual percentage salary increase for local government employees (at spinal column 49 or the equivalent level if the spinal column points are revised), to be applied from the same year that it applies to employees.
  - ii. Travel Allowances including Mileage Rates, and Subsistence Allowances are indexed to the same rate that is applicable to Officers, except the Passenger Supplement Mileage rate.
- To apply these indices for four years from date of the first application of the relevant indices to the Basic Allowances and Special Responsibility Allowances on 1st April 2019 to the end of the financial year 2023.

3. To confirm that any changes to the scheme will be effective from 6 July 2018 and not backdated.

Cllr Mrs C Howe and Cllr C McLaren left at 12.30pm during consideration of this item.

### 31/18 MEMBERS' ATTENDANCE ANNUAL RETURN (JS)

The meeting considered the annual return of Members' attendance at Authority and Committee meetings and Training and Development events for 2017/18.

RESOLVED: To note the annual return of Members' attendance for 2017/18.

### 32/18 CALENDAR OF MEETINGS 2019 (A.111/RC)

The meeting considered a report setting out proposals for a schedule of meetings to cover the period from 1 January 2019 to 31 December 2019.

RESOLVED: To approve the calendar of meetings for 2019 as set out in Appendix 2 of these minutes.

AGM Minutes - Appendix 1 - Outside Body Member Appointments July 2018

AGM Minutes - Appendix 2 - 2019 Meeting Schedule

The meeting ended at 12.40 pm

### **APPOINTMENTS TO OUTSIDE BODIES - 2018/19**

Campaign for National Parks	1 Member: Cllr A McCloy
	CIII A MICCIOY
	2 Deputies
	Cllr D Chapman Mr Z Hamid
	Wi Z Harrid
Derby and Derbyshire Economic Partnership Rural	1 Member:
Forum	Cllr C Carr
	1 Deputy:
	Cllr P Brady
Derbyshire Archeological Advisory Committee	1 Member:
	Cllr C Furness
Daylovahiya Haalibaayad Wallbaiya Dagad	4 Marshau
Derbyshire Health and Wellbeing Board	1 Member: Cllr J Perkins
	om or ondine
Derbyshire Partnership Forum	1 Member: Cllr C Carr
	Ciir C Carr
	1 Deputy:
	Cllr D Chapman
Derwent Valley Community Rail Partnership	1 Member:
	Cllr C Furness
	1 Deputy
	Cllr C Carr
Hope Valley and High Peak Community Rail Partnership	1 Member: Cllr J Perkins
T difficionip	Oil of Civino
	1 Deputy
	Cllr D Chaplin
East Midland Councils	1 Member
	Cllr J Atkin
	1 Deputy
	Cllr C Furness
Europarc	1 Member
Luiopaic	Cllr D Chapman
	·
Land Managers Forum	1 Chair Cllr D Chapman
	Oil D Oliapilian
	1 Deputy Chair:

	Cllr A McCloy
	2 Members:
	Mrs P Anderson
	Mr R Helliwell
M ( " E (	4.01
Moors for the Future Partnership Group	1 Chair:
	Cllr D Chapman
	1 Deputy Chair and 1 Member
	Mrs P Anderson and Cllr R Walker
National Parks England	1 Member (Usually Chair of Authority):
	Cllr A McCloy
National Parks Partnerships LLP – Annual Meeting	1 Member (Usually Chair of Authority):
Tradional Falks Falticiships LEF — Alindar Meeting	Clir A McCloy
	Cim 7 ( Missis)
National Parks UK	2 Members: (Usually Chair of Authority)
	Clir A McCloy
	4.5
	1 Deputy
	Cllr D Chapman
National Park Management Plan Advisory Group	1 Member (Usually Deputy Chair of Authority)
Tradional Functional agometric flam tavicory croup	Cllr D Chapman
	'
Peak District Local Nature Partnership	1 Member:
	Mrs P Anderson
	1 Donuty:
	1 Deputy: Mr R Helliwell
	Will Tellower
Marketing Peak District and Derbyshire Local	1 Member:
Authority Investor Group	Mr J Berresford
	1 Deputy
	1 Deputy: Cllr J Atkin
	OIII 3 AIRIII
Peak District Local Access Forum	1 Member:
	Cllr J Walton
Peak District National Park Youth Forum Group	1 Member:
	Mr Z Hamid
Peak District Parishes' Forum Annual Liaison	1 Member (Usually Chair of Authority)
Meeting	Clir A McCloy
	S / (Mooley
	1 Deputy:
	Cllr D Chapman
Peak District Partnership	1 Member:
	Cllr P Brady

	1 Deputy: Cllr J Atkin
Sheffield City Region Forum	1 Member Cllr C Furness
	1 Deputy Cllr M Chaplin
South West Peak Landscape Partnership	1 Member Clir Mrs L Roberts
	1 Deputy Clir J Macrae
Staffordshire Destination Management Partnership	1 Member: Cllr Mrs L Roberts
Stanage Forum Steering Group	1 Member: Mr Z Hamid

Authority Meeting 6 July 2018



### MINUTES OF THE MEETING OF THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE HELD ON 13 JULY 2018

### **Present:**

**Bolton** Guy Harkin Bolton Stuart Haslam Bury **Noel Bayley** Rishi Shori Bury Manchester Naeem Hassan Manchester **Eddy Newman** John Leech Manchester Manchester Dzidra Noor Manchester Angeliki Stogia Adrian Alexander Oldham Oldham **Howard Sykes** Rochdale Phil Burke Rochdale **Neil Emmott** Rochdale Patricia Sullivan Salford Roger Jones Stockport Kate Butler Stockport Steve Gribbon Stockport Annette Finnie Tameside Warren Bray Tameside Doreen Dickinson Tameside Peter Robinson Trafford Mike Cordingley Trafford **David Hopps** 

Wigan Mark Aldred (Chair)
Wigan James Grundy
Wigan Lynne Holland
Wigan Eunice Smethurst

### **OFFICERS IN ATTENDANCE**

Liz Treacy GMCA Monitoring Officer
Sylvia Welsh GMCA Governance & Scrutiny
Chief Executive TfCMC

Jon Lamonte Chief Executive, TfGMC

Gareth Turner TfGMC
Stephen Rhodes TfGMC
Alison Chew TfGMC
Nick Roberts TfGMC
Caroline Whittam TfGMC
Daniel Vaughan TfGMC

Kate Brown TfGMC

### **Apologies:**

Apologies were received and noted from Steve Adshead (Trafford), David Chadwick (Bolton), Robin Garrido (Salford), Valerie Leach (Oldham), John Taylor (Stockport) and Barry Warner (Salford)

### TfGMC/86/18 URGENT BUSINESS

The Chair reminded the meeting that the reports relating to Forthcoming Changes to the Bus Network, to be considered at item 9A (Part A) and Item 17 (Part B), were to be considered as items of Urgent Business.

### TfGMC/87/18 DECLARATIONS OF INTEREST IN ANY CONTRACT OR MATTERS TO BE DISCUSSED AT THE MEETING

Councillors Mark Aldred, Doreen Dickinson, Lynne Holland and Roger Jones declared personal and prejudicial interests in Item 9 Ring sand Ride Update'- as directors of Greater Manchester Accessible Transport Limited.

### TfGMC/88/18 MINUTES OF THE MEETINGS HELD ON 15 JUNE 2018

The minutes of the Annual and Ordinary meetings of Transport for Greater Manchester Committee held on 15 June were submitted for consideration;

### **RESOLVED/-**

- 1. That the minutes of the Annual Meeting of the Transport for Greater Manchester Committee held on 15 June 2018 be approved as a correct record.
- 2. That the minutes of the ordinary meeting of the Transport for Greater Manchester Committee held on 15 June 2018 be approved as a correct record subject to the amendment of minute 77/18 to reflect that Councillor John Taylor (Stockport) had been appointed, as a Director, to Greater Manchester Accessible Transport Limited and not Councillor John Leech (Manchester).

### TfGMC/89/18 MINUTES OF THE BUS NETWORK SUB-COMMITTEE – 6 JUNE 2019

### **RESOLVED/-**

To note that the minutes would be submitted to the next meeting of the Bus Network Committee for approval.

### TfGMC/90/18 MINUTES OF THE METROLINK & RAIL NETWORKS SUB-COMMITTEE – 29 JUNE 2018

### 18/08 – Metrolink Service Performance

Members were advised that the vast majority of the additional trams to be purchased would be used to supplement capacity through the provision of double vehicles, with three vehicles to be used on the proposed extension to the Airport Line to Terminal 2 at Manchester Airport, in the event of a successful application to Government. The additional vehicles would also provide future flexibility for additional services.

It was also confirmed that there would be additional ongoing revenue costs and the financial case demonstrated that the additional capacity and patronage growth would cover more than the operation costs to operate and maintain the vehicles.

### 18/11 – Travel Safe/Anti-Social Behaviour Presentation

Representations were made regarding the annual presentation from Travel Safe officers, suggesting that the service would benefit more from an increased warranted police presence and GMP Special Officers on the network to address the increase in vandalism and anti-social behaviour. The presence of Travel Safe Officers and PCSOs was not having the desired impact. A review of the number of prosecutions for vandalism on the Oldham and Rochdale line would provide the evidential case. The Committee was urged to make representations to GM Police to increase their presence.

There had been lots of media attention regarding incidents on Metrolink and in particular on the Oldham and Rochdale line, however, there is no media follow up on prosecutions.

Officers advised that the number of anti-social behaviour crime related issues were being monitored and the Metrolink and Rail Networks sub-Committee would be kept apprised of information. The media had recently been engaged with assisting with a particular incident of anti-social behaviour in identifying an 11 year old who had caused damage. A lot of the work underway with the Travel Safe Partnership is community related, with some levels of success.

The Travel Safe presentation could be made available to members.

Work will now focus on working with Community Police and Travel Safe.

Further discussion will be undertaken with members in relation to prosecutions.

The Chair advised that he would be meeting the Mayor of Greater Manchester on 27 July, following which he would meeting with TfGM officers and ensure addressing anti-social behaviour would remain on the agenda.

### **RESOLVED/-**

That the minute of the meeting held on 29 June 2018 be noted subject to the following amendments being incorporated:

Attendance to be amended to reflect that Vicky Cropper – Northern Rail was not in attendance and Alex Bray Cross Country Rail was in attendance.

### TfGMC/91/18 REGISTER OF KEY DECISIONS

The GMCA Register of Key Decisions was provided to advise TfGMC members of forthcoming decisions to be considered by the GMCA.

The GMCA Monitoring Officer confirmed that the main function of the GMCA Overview & Scrutiny Committees was to scrutinising decisions, in addition the Committees do have the ability to establish task & finish groups that will have the opportunity to inform policy which can then be reviewed by the decision making body. The wording including on the Register has been taken from the GMCA Constitution.

It was suggested that the presentation of the Register of Key Decisions could be reviewed to look at good practice from other authorities within Greater Manchester.

### **RESOLVED/-**

That the Register of Key Decisions be noted.

### TfGMC/92/18 SUB COMMITTEE APPOINTMENTS AND SUBSTITUTE MEMBERS

The Committee was requested to review and confirm the appointment of TfGMC members to its sub-committees and the pool of substitute members for each sub-committee.

### **RESOLVED/-**

That the appointment of TfGMC members to its sub-committee and the pool of substitute members for each sub-committee be confirmed as follows:

### Capital Projects & Policy; (15 Members) 10 Lab, 4 Con, 1 LD

1. 2.	<b>Guy Harkin (Chair) (Lab)</b> Rishi Shori (Lab)	<b>Bolton</b> Bury
3.	Angeliki Stogia (Lab)	Manchester
4.	Valerie Leach (Lab)	Oldham
5.	Howard Sykes (Lib Dem)	Oldham
6.	Roger Jones (Lab)	Salford
7.	Robin Garrido (Con)	Salford
8.	Warren Bray (Lab)	Tameside
9.	Doreen Dickinson (Con) Tames	
10.	D. Michael Cordingley (Lab) Traffo	
11.	. Kate Butler (Lab) Stockpoi	
12.	Annette Finnie (Con)	Stockport

13.	Eunice Smethurst (Deputy) (Lab)	Wigan
14.	Mark Aldred (Lab)	Wigan
15.	James Grundy (Con)	Wigan

### Substitutes

1	Ctuart Haslam (Can)	Dolton
1.	Stuart Haslam (Con)	Bolton
2.	Noel Bayley <b>(</b> Lab)	Bury
3.	Peter Robinson (Lab)	Tameside
4.	Eddy Newman (Lab)	Manchester
5.	Patricia Sullivan (Con)	Rochdale
6.	Steve Adshead (Lab)	Trafford
7.	Steve Gribbon (Lib Dem)	Stockport
8.	Lynne Holland (Lab)	Wigan

### Bus Network and TfGM Services Sub Committee (13 members) – 9 Lab, 3 Con, 1 LD

1.	Noel Bayley (Lab) ` Bury	
2.	2. David Chadwick (Lab) Bolton	
3.	Phil Burke (Lab)	Rochdale
4.	Naeem Hassan (Lab)	Manchester
5.	John Leech (Lib Dem)	Manchester
6. Patricia Sullivan (Con) Rochdale		Rochdale
7.	7. Roger Jones (Chair) (Lab) Salford	
8.	. Barry Warner (Deputy) (Lab) Salford	
9.	9. Robin Garrido (Con) Salford	
10.	Annette Finnie (Con)	Stockport
11.	11. Peter Robinson (Lab) Tameside	
12.	Steve Adshead (Lab)	Trafford
13.	Mark Aldred (Lab)	Wigan

### Substitutes

1.	Guy Harkin (Lab)	Bolton
2.	Dzidra Noor (Lab)	Manchester
3.	Valerie Leach (Lab)	Oldham
4.	Howard Sykes (Lib Dem)	Oldham
5.	Neil Emmott (Lab)	Rochdale
6.	David Hopps (Con)	Trafford
7.	James Grundy (Con)	Wigan

### Metrolink & Rail Networks. (13 members) - 9 Lab, 3 Con, 1 LD

1.	David Chadwick (Lab)	Bolton
2.	Stuart Haslam (Con)	Bolton

Eddy Newman (Lab)	Manchester
Dzidra Noor (Lab) `	Manchester
Adrian Alexander (Lab)	Oldham
Neil Emmott (Lab)	Rochdale
John Taylor(Lab)	Stockport
Steve Gribbon (Lib Dem)	Stockport
Warren Bray (Lab)	Tameside
Doreen Dickinson (Chair) (Con)	Tameside
Michael Cordingley (Lab)	Trafford
David Hopps (Con)	Trafford
Patricia Holland (Deputy)(Lab)	Wigan
	Dzidra Noor (Lab) Adrian Alexander (Lab) Neil Emmott (Lab) John Taylor(Lab) Steve Gribbon (Lib Dem) Warren Bray (Lab) Doreen Dickinson (Chair) (Con) Michael Cordingley (Lab) David Hopps (Con)

#### Substitutes

1.	Rishi Shori (Lab)	Bury
2.	John Leech (Lib Dem)	Manchester
3.	Barry Warner(Lab)	Salford
4.	Kate Butler (Lab)	Stockport
5.	Annette Finnie (Con)	Stockport
6.	Eunice Smethurst (Lab)	Wigan
7.	James Grundy (Con)	Wigan

### TfGMC/93/18 CROSS COUNTRY FRANCHISE UPDATE

Caroline Whittam introduced a report seeking confirmation of the proposed approach to respond to the Department for Transport's consultation on the next Cross Country Rail Franchise.

Members suggested that the questions posed by the Department for Transport were obvious and not particularly thought provoking. Rail franchising has not been particularly successful with the Government intervention required and it was not clear that past experience has been recognised.

It was also suggested that the current rail franchise arrangement was the most complicated so far and it was also suggested that it may be more sensible to simplify the existing franchise arrangements and attempt to remove the Greater Manchester elements with a view to establishing a Greater Manchester franchise.

The Chief Executive advised members that a number of reviews were underway and that the outcome of this may inform the way forward. The views of Greater Manchester regarding rail franchise have been well rehearsed with Government and there will be no surprises within the response to the consultation.

### RESOLVED/

1. That the TfGM's current approach in responding to the public consultation be approved.

2. That authority be delegated to the Chief Executive of TfGM, in consultation with the Chair of TfGMC, to sign off the consultation response.

### TfGMC/94/18 RING AND RIDE UPDATE

Councillors Mark Aldred, Doreen Dickinson, Lynne Holland and Roger Jones declared personal and prejudicial interests as directors of Greater Manchester Accessible Transport Limited and left the meeting during discussion of this item.

Councillor Guy Harkin took the Chair during discussion of this item.

Alison Chew introduced a report which provided members with an update on the performance of the Ring and Ride service and outlining the current concerns and challenges

Members recognised the important role Ring and Ride operations played in providing services within communities, addressing specific needs and given the general reduction in bus services available and supported the recommendations subject to further work. The further work would also include a review of how the service was used by passengers.

The meeting was advised that Directors were looking for long term viable options for the provision of Ring and Ride vehicles and that potential options will be supported by a business case.

Members discussed the benefits of leasing and purchasing and were assured that a further report was to be submitted to the Committee in advance of any request for additional resources to be submitted to the GMCA for approval.

Members acknowledged that the use of reserves was a short term measure and needs to be sustainable going forward and that the provision of financial information would assist members in making informed decisions.

Members were advised that the age criteria had been recently reviewed and considered appropriate, with a reminder that holders of a concessionary disabled pass can continue to use the service, regardless of age.

### **RESOLVED/-**

- 1. That the report and comments on the future use of the Ring and Ride service be noted.
- 2. That the development of a business case to support the most cost effective means of replacing the vehicles be endorsed.
- 3. That a further report be submitted to this Committee in the Autumn, noting that any further funding would require the approval of the GMCA.

### TfGMC/95/18 FORTHCOMING CHANGES TO THE BUS NETWORK (KEY DECISION)

Nick Roberts introduced a report informing Members of recent and planned changes to the bus network in July, August and September 2018, in addition to report on consequential action taken or proposed by Transport for Greater Manchester and seeking guidance from Members on proposed Transport for Greater Manchester action.

A member expressed disappointment in the proposal to reduce the service 129 to every 40 minutes with effect from 3 September.

### **RESOLVED/-**

That the proposed changes to general subsidised services, as outlined in the report be approved.

### TfGMC/96/18 TFGMC GOVERNANCE UPDATE

Liz Treacy introduced a report informing Members of the decision of the GMCA on 29<sup>th</sup> June and to take views on the Terms of Reference of TfGMC.

A number of representations were made regarding the proposal to reduce the size of the Committee from 33 members to 23 members, in addition to the nominations process and ensuring there was political and gender balance and the lack of engagement in reaching the proposals.

In support a number of examples of how TfGMC had taken forward initiatives, with cross party support, and the potential loss of local knowledge was highlighted.

The Chair advised that members express any concerns regarding the proposals with their respective Leader.

#### **RESOLVED/-**

- 1. To note the decision of the GMCA of 29<sup>th</sup> June 2018 and that GM local authorities have been requested to agree the size of TfGMC and to make nominations and appointments to the GMCA.
- 2. That it be noted that it was proposed to retain the existing arrangements until September, given all the GM local authorities need to agree the change in the size of the committee.
- 3. That the terms of reference be noted.
- 4. That the proposed programme of meetings based on existing arrangements for TfGMC and its sub-committees, as contained in section 4 of the report, be noted.

### TfGMC/97/18 METROLINK CAPITAL UPDATE

Daniel Vaughan introduced a report which provided members with an update in relation to the Metrolink Capital Programme.

Members were assured that there was a list of Metrolink expansions beyond the expansion to Terminal 2, Manchester Airport, however, the list has not been prioritised.

Representations were made by members for Metrolink to be expanded into a number of districts, including the Middleton area of Rochdale, Stockport and Wigan. Members also suggested that direct Oldham and Rochdale services into Piccadilly be reconsidered in the light of additional vehicles coming on stream.

Members were advised that there are a number of strategies to support transport across Greater Manchester including the 2040 Transport Strategy, alongside a Rapid Transport Strategy which was also under development and the GM Spatial Framework, which focuses on infrastructure development. The next phase of Metrolink development beyond Manchester Airport would be to extend towards Wythenshawe Hospital. The prioritisation of Metrolink schemes was to be progressed.

Members were advised that the decision not to change the current Oldham and Rochdale route into Piccadilly was due to capacity constraints in Manchester city centre and not vehicle availablity. To enable the service to Piccadilly would require reductions in services to other areas. A survey was undertaken, which demonstrated that the majority of passengers on the Oldham and Rochdale line travelled to St Peters Square rather than Piccadilly. Work will be undertaken to review the position in the context of HS2, which would provide the opportunity to redesign the network and create capacity.

Members highlighted the economic impact on individual local authorities of not providing direct services into Piccadilly.

Members were assurance that the social value policy was included in the procurement process, and included the generation of employment in under-represented communities, and to source services from within a 25 mile radius of GM. Analysis of the supply chain was currently underway. Members agreed that a wider area would be appropriate for specialised services, however, going forward further detail regarding social value should be provided in reports.

Members reiterated the importance of the final design of the Trafford Park line and the close relationship in the context of the surrounding road network, highlighting in particular the potential impact of the closure of the M60 in the event of a collision with cars.

### **RESOLVED/-**

That the report be noted and that going forward further detail regarding social value would be provided in reports.

### TfGMC/98/18 RAIL INFRASTRUCTURE UPDATE

Caroline Whittam introduced a report which provided members with an update on recent progress in respect of a number of rail station infrastructure schemes and initiatives in Greater Manchester.

Members welcomed the improvements to Salford Central Rail Station, recognising its importance in relation to providing access to Manchester and the work underway by officers to continually press the case. However, there were still issues with the platform in terms of the gap between the platform and the train.

The importance of extending platforms 1 and 2 at Salford Central was also raised, with a request for detailed information regarding the Station Investment Fund programme, including information on general maintenance to be submitted to a future meeting.

Members highlighted a number of stations which required more than maintenance, with wooden platforms which were now dangerous and needed to be replaced urgently.

### RESOLVED/-

That the report be noted and that further information on the Station Investment Fund and maintenance programme be submitted to a future meeting.

### TfGMC/99/18 RAIL STATION ACCESSIBILITY PROGRAMME

Caroline Whittam introduced a report which provided members with an update on work to reprioritise the Rail Station Accessibility Programme (RSAP) and informing members that there was to be a further round of Access for All (AfA) funding this year, with submissions likely close in October 2018.

In response to queries regarding individual stations, it was clarified that the metrics for the re-prioritisation was based on a number of criteria which included patronage, socio economic data, capital costs and the proximity of the nearest accessible station. Detailed information would be shared with individual members and local authority officers.

Officers clarified that the bid would be based on a limited number of stations, given the cost of station design and that the bid was subject to match funding. Members were assured that Government was lobbied for additional resources on a continuous basis.

### **RESOLVED/-**

- 1. That he report and progress made on the re-prioritised list of stations be noted
- 2. That a further report be submitted to the Committee in September prior to the AfA submission in October 2018.

### TfGMC/100/18 INTRODUCTION OF A ZONAL FARE STRUCTURE ON THE METROLINK NETWORK

Gareth Turner introduced a report which provided members with a summary of the proposal by the Mayor of Greater Manchester and TfGM to introduce a zonal fare structure on the Metrolink network in early 2019 and setting out the results of the public engagement exercise.

A member reminded the meeting that the proposed scheme did not present a fair system for those areas which were inhabited by residents predominately on low income. The proposals presented, would see the residents of east Wythenshawe facing a similar fares increase that would have been introduced in January 2019, in the absence of the zonal fares structure, whilst passengers in the proposed zone 2 would see a 50% fare reductions. The alternative solutions presented by officers did not address the needs of those residents on low income.

The meeting was also advised of the economic impact for employment areas in Oldham, which was discussed at the Oldham Council meeting.

A number of districts have made representations in response to the proposals and these would be reflected in the report submitted to the GMCA for consideration on 27 July 2018.

### **RESOLVED/-**

- 1. The summary of the proposal, as reported to GMCA in May 2018, be noted.
- 2. That the approach to the public engagement exercise that ran between 1 June and 17 June, the response rate and the wider level of engagement undertaken be noted.
- 3. That the results of the public engagement exercise be noted.

### TfGMC/101/18 EXCLUSION OF PRESS AND PUBLIC

### **RESOLVED/-**

That, under section 100 (A) (4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items of business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraphs 1, 2 and 3 Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

### TfGMC/102/18 PROPERTY TRANSACTIONS

Jon Lamonte introduced a report which sought the approval of the Committee to the proposed property transactions as detailed in this report.

### **RESOLVED/-**

That the property transactions, as contained within the report submitted, be approved.

### TfGMC/103/18 FORTHCOMING CHANGES TO THE BUS NETWORK (KEY DECISION)

Nick Roberts introduced a report providing members with commercial information relating to the recent and planned changes to the bus network in July, August and September plus the action taken or proposed by TfGM.

### **RESOLVED/-**

That the proposed changes to the general subsidised services be approve.

### Agenda Item 15b

Council

### HEALTH AND WELL BEING BOARD 26/06/2018 at 2.00 pm

Present: Councillor Harrison (Chair)

Councillors M Bashforth, Chadderton, Chauhan and Jacques

Dr Zubair Ahmad Oldham GP Federation

Jill Beaumont Director of Children's Social Care and

Early Help

Noreen Dowd Executive Director of Transition

Julie Farley Oldham Healthwatch

Majid Hussain Lay Chair Clinical Commissioning Group

(CCG)

Dr Keith Jeffery Oldham CCG

John Heywood Greater Manchester Police

Merlin Joseph Interim Director of Childrens Services

Stuart Lockwood Chief Executive, OCL

Donna McLaughlin The Pennine Acute Hospitals NHS Trust

Dr. John Patterson Clinical Commissioning Group
Charlotte Stevenson Interim Director of Public Health

Mark Warren Managing Director Community Health and

Social Care Services (DASS)

Carolyn Wilkins OBE Chief Executive/Accountable Officer

Also in Attendance:

Rebekah Sutcliffe Strategic Director of Reform Vicky Sugars Strategy, Partnerships and Policy

Manager

Sian Walter-Browne Constitutional Services

### 1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Jon Aspinall, Zuber Ahmed and Nicola Firth.

### 2 URGENT BUSINESS

There were no items of urgent business received.

### 3 DECLARATIONS OF INTEREST

There were no declarations of interest received.

### 4 ELECTION OF VICE-CHAIRS

**RESOLVED that** Donna McLaughlin and Dr John Patterson were elected to be Vice Chairs.

### 5 PUBLIC QUESTION TIME

The following public question was received from Mr. J. Allen:

N.H.S launches public campaign to highlight new stronger protection around health and carer information.

On the 26th May I received this first of 3 main items from NHS England, also it is how this item going to achieve from the public, to fully understand the full aspect in what is being put forward, (the public campaign) for the people of Oldham. Also looking what others local authorities views and concerns in their own areas and taking on board items that may be helpful for Oldham.



I would like to ask:-

- 1) a. What is the concerns of the NHS, CCGs, HWB and registered social landlords on this item
- b. With GP practices who have patient participation groups, will they be given a debate on this subject
- c. How will this item be used to get aware to the general public of Oldham
- d. For those people who do not use the internet get a chance to get involved in this public campaign
- 2) Will the Health & Wellbeing Board debate this item and take it on board with all its partners
- 3) If so will this be put to the public of Oldham, will there be a public consultation be taking place i.e. (through the internet and general meetings and replies from PPG groups to get a full consensus
- 4) If this is done, I would like to see a written report given so that the public voice is shown to have had a voice, also see what the outcome was.

The following response was provided:-

### 1) a. What is the concerns of the NHS, CCGs, HWB and registered social landlords on this item

All public sector organisations, including the NHS, CCG and Social Landlords have taken steps to ensure it is fully compliant with the GDPR regulations. The Health & Wellbeing

- b. With GP practices who have patient participation groups, will they be given a debate on this subject Patient Participation Groups are at liberty to set their own agenda's in discussion with their host practices.
- c. How will this item be used to get aware to the general public of Oldham

The CCG is not planning any specific work with the public around GDPR. However it is planning to write to every household with patients registered with an Oldham GP, to notify them about arrangements for sharing patient records at the point of care.

- d. For those people who do not use the internet get a chance to get involved in this public campaign.

  The Chair indicated this would be further investigated and
- 2) Will the Health & Wellbeing Board debate this item

a response provided on the particular issue.

and take it on board with all its partners

The Board discussed the implications of GDPR and data sharing as an enabler to health and care integration at their development session in April (notes can be found attached to the Action log) and the feedback from this meeting is on today's agenda.



3) If so will this be put to the public of Oldham, will there be a public consultation be taking place i.e. (through the internet and general meetings and replies from PPG groups to get a full consensus)

A consultation was undertaken by the Department for Culture, Media and Sport in April and May 2017. As GDPR was implemented on 28 May 2018, no further consultation is planned either locally or nationally.

4) If this is done, I would like to see a written report given so that the public voice is shown to have had a voice, also see what the outcome was.

The responses to the Department for Culture, Media and Sport consultation were published on 7th August 2017. They can be found at the following link <a href="https://www.gov.uk/government/consultations/general-data-protection-regulation-call-for-views#history">https://www.gov.uk/government/consultations/general-data-protection-regulation-call-for-views#history</a>

The following further public question was received from Mr. J. Allen:

12 Million people to benefit from better joined up NHS and social care

How has this affected Oldham, mainly from the NHS A & E departments down to the grass routes within Oldham I would like to ask:-

- What improvements have been achieved within Royal Oldham Hospital, also to what advantage
- 2) What feedback can the CCG give us on Primary Care throughout Oldham
- 3) Has there been any improvement in Social Care throughout Oldham in social care and nursing homes, with the financial budget they have received
- 4) Has there been any increase in the financial budget to come from central government in the foreseeable future?

The following response was provided:-

1) What improvements have been achieved within Royal Oldham Hospital, also to what advantage Royal Oldham Hospital, along with all other Hospitals across Greater Manchester, continues to experience high levels of demand for it's A & E services. Continued effort is being taken to ensure as many people are seen within the necessary 4 hour waiting time.

The Hospital continues to work with its partners to ensure patients are aware of other services they could use to meet their needs, rather than attend A & E, as well as to

ensure as smooth as possible discharge process is in place for those who have been admitted and received care.



### 2) What feedback can the CCG give us on Primary Care throughout Oldham

Developments in Primary Care are discussed at the CCG Primary Care Commissioning Committee. This committee meets in public and papers are published on the CCG website. The next meeting will be on 2nd August. The latest Primary Care work programme update is attached.

# 3) Has there been any improvement in Social Care throughout Oldham in social care and nursing homes, with the financial budget they have received

Funding from a number of routes including the Improved Better Care Fund and the Council tax precept has been used to support Adult Social care infrastructure and ensure:

- Social Workers are funded to remain in post
- Investments in the market place which have included working with care homes to improve quality. There are no care homes in Oldham presently with a CQC rating of `inadequate' and we are working with the homes rated `requires improvement'
- Supporting the NHS services with safe discharges from the hospital
- Enhancing the support in extra care housing
- Supporting day services
- Short term care services
- Increasing fees to providers
- investing in home from hospital services
- Increasing reablement capacity to support hospital discharge and prevent admission

## 4) Has there been any increase in the financial budget to come from central government in the foreseeable future?

Much of the funding is non recurrent and we are unclear of the financial position post 2020

### 6 MINUTES OF PREVIOUS MEETING

**RESOLVED** that the minutes of the Health and Wellbeing Board held on 27<sup>th</sup> March 2018 be approved as a correct record.

### 7 ACTION LOG

**RESOLVED** that the Action Log from the meeting held on 27<sup>th</sup> March 2018 be noted.

### 9 DATA SHARING & INFORMATION GOVERNANCE

Consideration was given to a report that outlined the progress on data and information sharing.



The Board was informed that data and information sharing remained a critical enabler in delivering high quality joined up care for the citizens of Oldham. There had been a workshop in April that was a catalyst to confirm commitment from system leaders at the highest level to the importance of data and information sharing. A number of key actions had taken place since the workshop which were summarised into three areas; data sharing, risk stratification/ population health and Digital Strategy.

### **Data Sharing**

The Memorandum of understanding and Alliance Agreement had been signed by all parties by end of May. This included a commitment to have appropriate detailed agreements in place and to move to a population approach to health. A data sharing agreement for Oldham Cares was in development and would be signed off by all partners by September 18.

### **Population Health**

Agreement had been reached;

- To continue with the existing risk stratification EMIS tool
- To use our BI combined resource and clinical leadership to work with Salford to accelerate the roll out of (Global Digital Excellence Status) GDES tools into Oldham.
- To review this approach in six months' time (November 2018) and in between provide feedback through the Project Highlights Report to the Alliance Board.
- To make a bid to the Health Foundation for a BI integrated platform to support service development and data sharing at a neighbourhood level, the outcome of which would be known in late summer.

### **Digital Strategy**

Oldham Digital Strategy was in development and would be presented to Greater Manchester Health and Social Care Partnership in July. This included the development of digital solutions to support integration and data sharing.

**RESOLVED that** the progress was noted and the Board would receive quarterly updates on future developments.

### 8 MEETING OVERVIEW

**RESOLVED** that the overview for the meeting be noted.

The Board gave consideration to a report and presentation by Dr Shelley Grumbridge on the next steps in Urgent Primary Care in Oldham.



The purpose of the Urgent Care Strategy was to set out, in a single document, the future plans for commissioning and developing urgent care across Oldham to ensure it is effective, affordable and sustainable. Whatever the urgent need was, and in whatever location, the aim was to ensure that the population had access to the best care from the right person in the best place and at the right time.

The strategy document set out and defines the vision and strategic aims for urgent care in Oldham. It included a detailed description of current services including activity, quality and performance. The strategy finished by describing commissioning principles, priorities for system change, defining 'what good looked like' to drive outcomes-based commissioning and suggested metrics for monitoring system change and development.

The strategic aims were:-

### Strategic Aims:

- 1. To provide better support for self-care.
- 2. To help people with urgent care needs get the right advice in the right place, first time.
- 3. To provide highly responsive urgent care services outside of hospital, so people no *longer choose to queue in A&E.*
- 4. To ensure that those people with serious or life-threatening emergency care needs receive treatment in centres with the right facilities and expertise in order to maximise chances of survival and a good recovery.
- 5. To connect all urgent and emergency care services together around place (population of 30-50k) so the overall system becomes more than just the sum of its parts. (Integration and transformation)

The primary drivers were to:

- Achieve 91% towards the 95% 4 hour wait standard by March 2019
- Reduce A&E attendances by 24% by 2021
- Reduce non-elective admissions by 14% by 2021

The strategy set out the following priorities for change over the next three years:-

Our priorities for change across the urgent care system over the next three years are:

Move to a more proactive management of long term conditions and those at risk of hospitalisation by taking a population approach

- More actively promote self-care and make it much easier for patients to access high quality, reliable information and services
- Oldham Council
- Ensure primary care in hours and out of hours services
   is the service of choice for patients to meet their urgent care needs
- > 111 direct booking into the 7 Day Service
- Develop options locally for patients to access an "urgent care hub" in each GP Cluster with enhanced skills to manage long term conditions and cases which currently present to hospital.
- > Continue to reduce ambulance conveyance rates
- Develop community pharmacies into urgent care providers
- Reduce ED attendance rates and 999 calls for urgent conditions
- For urgent mental health care, achieve parity with physical health care
- > Develop a paediatric urgent care pathway, at cluster level
- Develop a frail elderly urgent care pathway dovetailed with a population health approach to falls prevention at cluster level
- Consider prioritisation of services by need to tackle health inequalities
- Create a business intelligence platform to analyse and understand the impact of the wider determinants of health at a neighbourhood level.

The Board asked for and received clarification on resources and staffing. They were informed the strategy was about joining everything together and managing situations before they became emergencies. Urgent care hub appointments would not be used to replace regular GP appointments.

The Board recognised that it was essential to ensure the needs of children were fully included and that the service needed to consider how best to support people at home rather than in hospital. Communication would be the key to ensuring people understood how to get the best out of the service.

**RESOLVED that** the Board noted the progress made and would receive further updates.

### 11 GM POPULATION HEALTH PROGRAMME

The Board gave consideration to a report of the Executive Director for

Population Health and Commissioning that provided an overview of activities undertaken in 17/18 towards the priorities set out in the Greater Manchester (GM) Population Health Plan.

### The report covered:-

- Work to date to agree allocation of Population Health Transformation Fund monies against a number of strategic business cases and;
- Oldham Council
- Progress so far in terms of implementation of a number of early programmes of work as part of the plan.
- A forward look at future planned activities.

The Population Health Plan set our collective ambition for delivering a radical upgrade in population health; it was focused on five priority themes: The first three (start well, live well, age well) set out our approach to delivering population health consistently at scale across GM and taking the multiple opportunities across the life course to enhance quality of life. The Plan also set out our ambition to create a unified population health system across the GM economy which was organised to deliver at pace and scale. Our Plan also embraced the concept of asset-based community development and actively involving our communities as a way of doing business. The Board noted that Oldham was a pilot in many of the areas.

The report detailed the key activities undertaken in 2017/18 and the key achievements. Attention was drawn to the difference the population health plan devolution had made to everyday lives in Greater Manchester.

The Board asked for and received clarification as to how the Combined Authority linked into the other Greater Manchester Boards. They were informed that the Combined Authority had its own responsibilities and linked across Boards through the quarterly assurance meetings.

**RESOLVED that** the content of the report was noted and the continued implementation of the population health plan was supported.

# 12 UPDATE ON GREATER MANCHESTER POPULATION HEALTH OUTCOMES FRAMEWORK AND COMMON STANDARDS AND THE OLDHAM CARE OUTCOMES FRAMEWORK

The Board gave consideration to a report of the Joint Acting Director of Public Health that provided an update on the development of the Greater Manchester Population Health Outcomes Framework and Common Standards and the Oldham Cares Outcomes Framework.

In March 2017, the GM Health & Social Care Partnership agreed to a set of

proposals to facilitate the creation of a unified population health system, to support the delivery of the GM Population Health Plan at pace and scale. This included a commitment to the reduction of unwanted and unwarranted variation in standards, improvement in population health outcomes, more consistent adoption of evidence based practice, and the enhanced use of benchmarking data.

Over time, this programme had developed to incorporate 3 core elements:

- A GM Population Health Outcomes Framework (as part of a single integrated assurance process)
- GM Population Health Common Standards
- Excellence in GM Sector Led Improvement Programme



On 29th March 2018 the GM Population Health Board agreed that the Framework and accompanying online dashboard would be used in future Locality Quarterly Assurance processes and would be tested during the 2017/18 Q4 Assurance Cycle. Work was ongoing to further develop the Framework and to identify alternative means of measuring desirable outcomes.

The GM Population Health Board also reviewed drafts of the first phase of the

Population Health Common Standards covering prescribed and non-prescribed core public health functions, tobacco, sexual and reproductive health and oral health, and requested that localities note the development of standards and continue engage with this work to further develop a suite of standards to help improve outcomes, reduce inequalities locally and across GM.

The Oldham Cares outcomes framework set out a range of high level outcomes based on the key changes we want to see in Oldham over the next decade. These were the headline outcomes for Oldham Cares, which the whole system would work together to deliver, in order to improve the health of the population and the way the local health and social care system operates.

The outcomes framework and supporting indicators were agreed at the Health and Wellbeing Board in March 2018 and work to develop targets and ambitions for these indicators was being progressed.

#### **RESOLVED** that

- The GM Population Health Outcomes Framework and the intention for this to be used in Locality Quarterly Assurance processes be noted.
- The development of GM common standards and continue engage with this work to further develop a suite of standards to help improve outcomes, reduce inequalities locally and across GM be noted.
- The progress to date in developing the Oldham Cares outcomes framework and the proposed engagement of commissioners, alliance providers and health and wellbeing board members, to develop ambitions and targets for each indicator, for approval at the next meeting of the Board, be noted.

Oldham Council

The Board gave consideration to a report from the Assistant Director of Safeguarding and Partnerships that set out the key aspects of Oldham's emerging strategic framework and identified the role of the proposed Children and Young People's Strategic Partnership Board to deliver the ambition of Oldham being 'a place where children and young people thrive'.

The Board were informed that a draft framework set out how Oldham's partner agencies intended to deliver the ambition for our children and young people and identified how by working together our key organisations and most importantly our children, young people and their families could create and sustain a great future where everyone had the chance to thrive wherever they live in the Borough and whatever challenges they might face.

Alongside the high level outcomes, the framework would set out the key commitments that Oldham partner agencies would make to children and young people such as —

- Every Oldham child will be supported to have the best start in life.
- Every Oldham child will be start school ready to learn.
- Every Oldham child will be prepared for adult life through their school education.
- Every Oldham child will be have the opportunity to study at a school rated good or better.
- Every Oldham child will be supported to achieve their ambitions for post-16 education.
- Every Oldham child will be offered the necessary protection and support if and when they need it.
- Every Oldham child will be supported to make their voice heard to help design and improve children and young people's services.
- Every Oldham child will be supported to enjoy being a part of and make a difference in their local community.

It was intended the framework would also ensure alignment to the emerging GM landscape including the 10 priorities set out in the Greater Manchester Health and Wellbeing Framework for Children and Young People. The three top priorities in the GM Framework were; early years and school readiness, mental health and resilience and the prevention of avoidable hospital admissions, all of which featured in local transformation programmes.

The Children and Young People Strategic Partnership Board would bring partners together in a formal way to ensure delivery of our ambition.

The Partnership Board would oversee the progress in achieving our objectives and partners would support and challenge each other to ensure that collectively and as individual organisations our commitment to ensuring Oldham's children and young people thrive was relentless. In fulfilling its function, the Partnership Board would hold to account those thematic partnerships which had a particular are of improvement focus.



The Partnership Board would be accountable to the Health and Wellbeing Board.

The Lead Member for Children's Services would chair the Children and Young People Strategic Partnership Board and have reporting accountability to the Health and Wellbeing Board.

The Partnership Board would develop its own set of Key Performance Indicators drawn from existing KPI's across the system. Members of the partnership would play a crucial role in delivering our ambition and would represent statutory and non-statutory partner organisations.

### **RESOLVED that:-**

- a) The Health and Wellbeing Board noted and endorsed the approach to establishing a strategic framework within which partners deliver on the ambition for Oldham to be a 'place where children and young people thrive'.
- b) The Health and Wellbeing Board approved the proposal to establish the Children and Young People's Strategic Partnership Board.

### 14 **SEND UPDATE**

The Board gave consideration to a report and presentation updating them on the Ofsted/CQC Inspection and Progress on Written Statement of Action WSOA) May/June 2018.

The Board were informed that in October 2017, Ofsted and the Care Quality Commission (CQC), conducted a joint Inspection of Oldham to judge its effectiveness in implementing the disability and special educational needs (SEN) reforms as set out in the Children and Families Act 2014. Although this outlined areas of strength/further improvement it was determined that a joint Written Statement of Action was submitted to Ofsted because of significant areas of weakness in the local area's practice.

A joint Written Statement of Action (WSOA) from the LA/CCG was produced with input from key partners and submitted to Ofsted on 2 March 2018. WSOA approved by Ofsted - 22 March 2018. Ofsted noted that the statement of action could be further improved by having clearer outcomes and this has been responded to.

The WSOA was published on the Oldham SEND Local Offer on 23 March 2018. In line with a WSOA the LA and CCG were subject to joint Bi-Monthly Monitoring and Support reviews from the Department for Education (DfE) and NHS England (NHSE). 3 joint review meetings had been held in Dec18, Mar18 and May18 with DfE and NHSE to review progress against the

WSOA. Further meetings were due in July 2018 and September 2018.



In October 2018 the DfE would submit a report to the Minister detailing progress within Oldham. This report would also recommend whether progress against the WSOA was sufficient for ongoing oversight from DfE and NHSE to cease. Progress would be considered under each priority.

The Board understood that the agenda around SEND was very large and the need to produce constant progress reports had diverted resources. It was hoped these could now be freed up and they were informed that initial recruitment to the service would be over and above the structure to support the necessary change and deal with the huge influx of work. Progress on SEND would be reported to the Partnership Board.

**RESOLVED that** the extensive improvement was noted and further updates would be received.

### 15 **HEALTHWATCH OLDHAM WORK PROGRAMME**

This Item was deferred for consideration at the next meeting.

### 16 **DATE OF NEXT MEETING**

**RESOLVED** that the date and time of the next Health and Wellbeing Board would be a development session and would take place at Harry Burns Suite – First Choice Homes Oldham on 24th July 2018 at 2 p.m.

The meeting started at 2.00 pm and ended at 4.05 pm



### **Minutes**

### **Oldham Leadership Board**

13 September 2018, 10 am until 12 noon Lees Suite, Civic Centre Oldham

### Present:

**Apologies:** 

Cllr Sean Fielding	Leader, Oldham Council (Chair)
Dr Carolyn Wilkins OBE	Chief Executive, Oldham Council
Dr Majid Hussain	Oldham CCG
Cllr Zahid Chauhan	Cabinet Member for Health and Social Care
Cllr Jenny Harrison	Chair of the Health and Wellbeing Board
Vinny Roche	Chief Executive, First Choice Homes
Stuart Lockwood	Oldham Community Leisure
Rebekah Sutcliffe	Strategic Director for Reform, Oldham Council
CS Neil Evan	Greater Manchester Police
Supt Danny Inglis	Greater Manchester Police
Dave Benstead	Chair of the Economy and Skills Board
Jeremy Broadbent	Business Leader
Liz Windsor-Welsh	Chief Executive, Action Together
Maria Albuquera-Neal	Community Rehab Company
Katrina Stephens	Joint Acting Director for Public Health
Viv Robinson	Job Centre Plus
Roger Frith	Regeneration and Development, Oldham
	Council
Vicky Sugars	Strategy, Partnerships and Policy, Oldham
	Council
Also in attendance	
Victoria Bettany and	Centre for Local Economic Strategies
Matthew Todd	
Cllr Abdul Jabbar	Deputy Leader, Oldham Council
Jayne Clarke	Principal, Oldham Sixth Form College
Donna McLoughlin	Alliance Director, Oldham Cares
Jon Aspinall	Greater Manchester Fire & Rescue Service
Alun Francis	Principal, Oldham College
Helen Lockwood	Executive Director for Economy, Skills and
	Neighbourhoods
Dr John Patterson	Chief Clinical Officer, Oldham CCG
Jack Sharp	Pennine Acute NHS Hospital Trust



### 1 Welcome, Minutes and matters arising from meeting on 12 June 2018

The Minutes from the meeting held on 12 June 2018 were approved.

#### **AGREED/ACTION:**

1. The Minutes from the meeting on 12 June 2018 were approved as a correct record of proceedings

### 2 Local wealth building/anchors with the Centre for Local Economic Strategies

Victoria Bettany and Matthew Todd from the Centre for Local Economic Strategies presented the Oldham wealth building work to date including progress made with Oldham Council and other anchors including Oldham College, Oldham Community Leisure and Oldham Royal.

Board members made the following key points:-

- That it would be difficult for Oldham to apply the same Social Value weighting as Manchester
- That a sliding Social Value weighting should be applied depending on the nature of the contract – built on an understanding of which sectors can do more
- That the effort and commitment to contract management was required to make this happen
- That 'influencable' spend will look at catering and physical development contracts as these were both areas where an impact can be made
- That breaking contracts into smaller lots should be encouraged as part of the strategy/approach
- That future ICO contracts need to be within scope
- There is a gap in understanding why Oldham businesses are not in a position to bid and more work is required to link business development to Social Value
- The People's Procurement needs to be supported with an acknowledgement that contracts are not always the solution in creating Social Value, particularly with the VCFSE sector
- That investment in a 'social innovation fund' needs to be part of the Social value Framework
- That OCL will consider health and wellbeing outcomes as core to their Social Value commissioning
- That Oldham College will consider the impact that their courses have upon with wider Social Value of the borough
- That it would be useful to compare us with Rochdale and Preston models as more like for like, rather than just Manchester
- That the work underplays the workforce element on anchors institutions and we need to do more work to look at employment opportunities for our most deprived areas as a Partnership
- That the role of private sector anchors needs to be explored as next steps for the



local wealth building work

- That the Board needed to develop some high level outcomes and metrics it wanted to achieve for this area of work
- That a task and finish group be developed to come up with these metrics and an agreed plan to take this forward

### AGREED/ACTION:

- 1. That the key points above be fed back into the plans for local wealth building
- 2. That a task and finish group be formed to agree the outcomes and metrics (and wider Oldham Model metrics)
- 3. That outcomes and measures for this piece of work be agreed at the November Board
- 4. That the College, OCL and Royal Oldham report back on their anchors work at future Board meeting
- 5. That workforce and anchors be added to the Forward Plan.

### Review and reset of the Oldham Leadership Board and wider governance arrangements

Cllr Sean Fielding, Leader of the Council (Chair) opened up the discussion on the review and rest of the Oldham Leadership Board and wider governance arrangements.

In short, the Board agreed with the recommendations for the reset and refocus, as outlined in the paper and the following key issues points were raised:-

- That the refocus of the Health and Wellbeing Board (HWBB) around the JSNA will help more firmly distinguish the difference between the HWBB Board and the Oldham Leadership Board.
- That we should focus on a doing a small number of things really well and our priorities as a Reform Board
- That the Board should ensure that the Oldham Plan is being delivered and develop a small core suite of measures to hold ourselves to account
- That we also need an opportunity to test new ideas through the Board

### AGREED/ACTION

- 1. To continue as an Oldham Leadership Board but improve the function and form of its operation
- 2. To hold focussed two meetings a year on each part of the Oldham Model (connected to GMCA priorities)
- 3. To review the membership and invite any additional key people to specific Oldham Model meetings
- 4. To ask each participating organisation/forum and each Partnership Board to submit a maximum of 3 priorities (that contribute to the Oldham Model and GM Strategy) that will help form the 12 month Forward Plan for the Board
- 5. To agree a small number of measures to hold ourselves to account against each part of the Oldham Model at the November meeting
- 6. Disestablish the Co-operatives and Neighbourhoods Commissioning Cluster
- 7. Appoint elected representatives to the multi-agency delivery groups for Thriving Communities and Place Based Integration
- 8. Take proposals to the Health and Wellbeing Board to develop a Forward Plan for



the next 12 months that is focused on the chapters of the JSNA.

### 4 In their shoes and the daily mile

Rebekah Sutcliffe, Strategic Director of Reform, outlined proposals for the 'in their shoes' initiative where all Board members will be invited to spend half a day with a community, voluntary or faith organisation in the borough during the month of October.

Board members welcomed the opportunity and were asked to provide their availability.

The Board were also asked to support the 'daily mile' within their workplaces over the coming months. Suggestions were made to combine this with Maggie's Cultural Crawl and developing a Community Mile with local leaders.

A member of the Board also mentioned the Council's ambitions to become plastic free and invited Partners to join this ambition.

#### AGREED/ACTION

- 1. That Board members sign up to 'in their shoes' initiative and get in contact with their availability
- 2. That Board members sign up to the 'daily mile' in their workplaces
- 3. That Action Together take forward a Community Mile with local leaders
- 4. That Board members promote these within their organisations and generate social media activity
- 5. That a note on becoming 'plastic free' be circulated to the Board

### 5 System conditions

Supt Danny Inglis, Greater Manchester Police, highlighted an issue from the Holts and Lees hub that requires the Board's help and expertise in unblocking.

It was agreed that the Board would work together to unblock the issue which was symbolic of our ambitions as a Partnership and that a variety of different powers would be

#### AGREED/ACTION

- 1. That the Roger Frith, Oldham Council take the appropriate action to use all powers to get the private landlord to the table
- 2. That Roger works with Danny and Vinny to progress
- 3. That FCHO would be willing to purchase the land if a resolution is made
- 4. That progress be monitored by the Board

### 6 Date and time for next meeting

15 November 2018 10:00 - 12:00



Crompton Suite, Civic Centre

Note: Calendar if Meetings for 2019 to be circulated shortly





#### [MioCare Group CIC, Oldham Care and Support Ltd, MioCare Services Ltd]

# Minutes of the Board of Directors' Meeting 9<sup>th</sup> July 2018 Public Minutes

Present:	Board Members	In attendance
	Cllr Zahid Chauhan - Chair	June Rainford – Associate Director OPS & COoH (JR)
	Cllr Fida Hussain (FH)	Valerie Perrins – Associate Director QPC (VP)
	Peter White – Deputy Chair, Non-	Paul Wilkinson – Finance Manager (PWi)
	Executive Board Member (PW)  Cllr Marie Bashforth (MB)	Karen Wilson – Business Support Manager (Minutes)
	Karl Dean – Managing Director (KD)	
Apologies:	Jeff Jones – Non Executive Board Member (JJ)	Diane Taylor – Associate Director LD &MH (DT)  Mark Warren – Shareholder's Advisor & DASS (MW)

No	Agenda Item	Action				
1	In Confidence – Board Member Only					
	A discussion took place in relation to the recent changes to Board membership.					
2	Welcome, Introduction, attendees and apologies					
	Chair welcomed new Board Members FH and MB to the meeting and a round of introductions took place. Apologies were noted from DT, JJ and MW. Chair introduced FH as the new Chair of Board and advised he would Chair this meeting and complete a handover with FH at the end of the meeting.					
3	Declaration of Interest					
	Cllr Chauhan is the Co-Chair of the Joint Commissioning Board of Oldham.					
	For Information					
4	Minutes of Last Meeting					

- a) The confidential minutes of the last Board Meeting held on 14<sup>th</sup> May 2018 were agreed as a true and accurate record.
- b) The public minutes of the last Board Meeting held on 14<sup>th</sup> May 2018 were agreed as a true and accurate record.
- c) The Board action list was discussed and updated accordingly.
- d) The Operations Committee minutes were reviewed. PW advised a paper would be presented for discussion later in the meeting. PW also asked for an amendment to the wording in the minutes to item No.7. with the wording changed from 'Chair suggested' to 'Chair required'.

#### 5 Governance Action Plan

The Governance action plan was discussed and updated accordingly. KD said this would need revisiting in light of the recent changes to Board membership and a Board development day be planned in the coming weeks.

#### 6 MioCare Group Calendar

VP advised of 2 additions to the group calendar which provided the opportunity for Board members to participate.

A tea party is being held at Medlock Court on Friday 13th to raise money for The Alzheimer Society. The event begins at 2pm and finishes at 4pm.

Wednesday 5<sup>th</sup> September 2018 members of the Operation Committee will complete service visits with the Associate Directors. Invites to both events were extended to Board members.

Chair encouraged the new Board members attend the service visits.

Action: KW to invite all Board Members to the visits.

#### For Discussion

#### 7 Operations Committee Update

PW advised a meeting recently took place and felt it was a good meeting. PW informed members that the paper gives an overview of the key points discussed at the Operations Committee meeting.

PW gave an update on the following areas:

- A RAG rating had been included in the progress against 2018 objectives report and after a discussion it was agreed service specific user feedback results would be provided at the next meeting.
- PW and VP will meet on 5<sup>th</sup> September to refine KPI reporting
- The new approach to business case framework was discussed with a few minor amendments agreed. The approach was recommended to the Board

which was covered separately on the agenda.

 PW advised he would welcome a discussion regarding clarity about the ICO requirements around Learning Disability and Mental Health and offered an opportunity to discuss when KD presents Agenda Item 11 later in the meeting.

PW welcomed questions from the members. No questions were received.

#### 8 MD Update

KD gave an update on the following areas:

- After further delays, the green paper on the future of social care will now be published in the autumn.
- At the end of May MioCare Group is ahead of budget in terms of finance and PWi will present the management accounts later in the meeting.
- MioCare Group Objectives have been updated. Most deliverables within our control are on track.
- Oldham Council acquired Unity Partnership Ltd on 2<sup>nd</sup> July 2018.
- Permanent reintroduction of increments in Oldham Care and Support has been implemented. This was well received by the trade unions and staff alike.
- MioCare 'Getting in the Know' staff event took place on 5<sup>th</sup> July, 150 people attended. Positive feedback was received on the day despite the heat. Pleasing to note that the overall satisfaction pulse check taken on the day resulted in 88% agreeing they were satisfied as an employee of MioCare.
- Mike Evans the Communication and Engagement Officer has now started and is already making a difference on how MioCare present on social media. Mike has created a new look on Twitter and a MioCare Facebook page has been established. This will assist with recruitment and promotion of the MioCare Group. Zaida Hussain will join the company in August as a Quality and Improvement Officer.
- The first claim of the death in service policy was recently processed.
- An update was provided in relation to the SHALD development
- A Provider Information Return (PIR) has been submitted to CQC for Community Reablement and Response. An inspection is expected over the summer. The team are ready for the inspection.
- Oldham Shared Lives Carer Awards event took place on the evening of 22<sup>nd</sup> June in which 180 people attended. The evening was a great success and celebrated by everyone. KD and PW represented the Board at the event.

Chair thanked KD for an informative paper.

#### 9 Management Accounts

PWi informed the members the management accounts for period 5 was in the papers and was able to share Period 6 at the meeting.

The group surplus at month 5 was £190k and at month 6 was £184k. The forecast for the group at month 5 was £148k and at month 6 was £173k.

The financial performance of the group at month 6 was better than the budget overall.

MioCare Group surplus at month 5 was £22k and at month 6 was £14k.

Oldham Care and Support (OCS) surplus at month 5 was £150k and at month 6 was £150k.

MioCare Services surplus at month 5 was £18k and at month 6 was £20k.

Chair thanked PWi for a clear and informative update on the finances of the organisation and PW noted the good progress.

#### 10 Risk Report

KD updated the members on the following areas:

- A risk type had been added for each risk to allow easier review
- The National wage exposure risk has been reduced from a 12 to a 9
- A new risk had been added to reflect the Council Commissioning Team recently joining the CCG Commissioning Team.

PW felt that there were a number of risks that remained red and not shown any movement towards the target score. e.g. Safeguarding SO1-3 remained at 12. KD advised this he previously suggested this, but Board rejected the proposal to ensure members keep sight of the risk.

KD informed the members that the FAR Committee will meet in July and will review the register in detail by risk type and assess the risks, scores and actions. The outcome of which will be presented back to Board.

#### **For Decision**

#### 11 Oldham Cares ( ICO) and Community Provider Update

KD explained the background of the ICO and 'Oldham Cares' to members and advised:

- The senior team have been appointed including Carolyn Wilkins becoming the single accountable officer for the Oldham health and social care system
- Oldham Council and Oldham Clinical Commissioning Group integrating to form a commissioning team
- Subject to business cases being approved, approx. £21m of transformation funding for the Oldham system has been secured
- A governance infrastructure has been put in place
- An agreement to form a Community Provider involving PCFT, ASC and elements of the MioCare Group and is being referred to as Oldham Community Health and Social Service. Each will retain its own governance, but will align decision making and deployment of resources.

KD continued that the transformation fund is money from the Government, which if secured, will by 2021 help establish the delivery model designed to care for people at

home and reduce A7E attendances and admissions. Chair advised as a summary: All key decisions must go to Board There is a need to establish the risk appetite and ambition for the MioCare There are lots of opportunities for MioCare to explore As Board Champion for the ICO, PW recommended that the Board away day later in the year focused on this area. Chair thanked KD for the very informative paper. 12 **Business Case Framework** KD informed members it was identified at previous Board and Committee meetings that the organisation would benefit from a consistent approach to developing and assessing business cases. KD advised he had developed a business case framework that meets the needs of the business which allows for the evaluation of new business opportunities and significant business change. The proposed business case framework has been through Operations Committee following some small amendments is recommended to the Board. Chair thanked KD for the paper and the business case framework was approved. Decision: The Board approved the new business case framework 13 **AOB** and Close Chair placed on record his thanks on behalf of the Board to Cllr Jenny Harrison and Cllr Ginny Alexander for their significant contribution over the last few years. This was his last meeting as the Chair and he has enjoyed working with KD and SLT and would like to welcome CllrFH as the new Chair to MioCare. CllrFH requested the contact details for Board members be sent to him. Action: CllrZC to send dates regarding Barbara Keeley visit to MioCare ZC KW to send contact details of the Board to CllrFH KW Date and Time of next meeting Monday 10<sup>th</sup> September 2018, 9.30 – 11.30am at Ena Hughes Resource Centre, Failsworth





#### COUNCIL

## **Update on Actions from Council**

Portfolio Holder: Various

Officer Contact: Director of Legal Services

Report Author: Elizabeth Drogan, Head of Constitutional Services

**Ext.** 4705

7<sup>th</sup> November 2018

#### Reason for Decision

The decision is for Elected Members to note the updates to the actions from previous Council meetings.

#### **Executive Summary**

- 1. This report provides feedback to the Council on actions taken at the Council meeting on 12<sup>th</sup> September 2018.
- 2. This report also provides feedback on other issues raised at that meeting and previous meetings.

#### Recommendations

Council are asked to note the actions and correspondence received regarding motions agreed at previous Council meetings.

Council 7<sup>th</sup> November 2018

#### **Update on Actions from Council**

- 1 Background
- 1.1 The report sets out the actions officers have taken on motions of outstanding business and notice of motions approved at the Council meeting held on 12<sup>th</sup> September 2018.
- 2 **Current Position**
- 2.1 The current position from actions as a result of motions is set out in the table at Appendix One. Letters are attached at Appendix Two in response to the actions approved at Council.
- 3 Options/Alternatives
- 3.1 N/A
- 4 Preferred Option
- 4.1 N/A
- 5 Consultation
- 5.1 N/A
- 6 Financial Implications
- 6.1 N/A
- 7 Legal Services Comments
- 7.1 N/A
- 8. Co-operative Agenda
- 8.1 N/A
- 9 Human Resources Comments
- 9.1 N/A
- 10 Risk Assessments
- 10.1 N/A
- 11 IT Implications
- 11.1 N/A
- 12 **Property Implications**
- 12.1 N/A
- 13 Procurement Implications

- 13.1 N/A
- 14 Environmental and Health & Safety Implications
- 14.1 N/A
- 15 Equality, community cohesion and crime implications
- 15.1 None
- 16 Equality Impact Assessment Completed?
- 16.1 No
- 17 Key Decision
- 17.1 No
- 18 **Key Decision Reference**
- 18.1 N/A
- 19 **Background Papers**
- 19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:
  - Agenda and minutes of the Council meeting held 12<sup>th</sup> September 2018 are available online at: http://committees.oldham.gov.uk/mgCommitteeDetails
- 20 Appendices
- 20.1 Appendix 1 actions taken following the Council meeting held on 12<sup>th</sup> September 2018
- 20.2 Appendix 2 Letters and other information received in response to actions approved at previous Council meetings.



### Actions from Council 12<sup>th</sup> September 2018

ACTION	RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Ward Member Question from Councillor Heffernan to Councillor Shah re Network Rail	Write to Network Rail	Cabinet Member for Neighbourhood Services	19 <sup>th</sup> September 2018
Ward Member Question from Councillor Sheldon to Councillor Shah re Stonewalls in need of repair	To review if funding available	Cabinet Member for Neighbourhood Services	In progress.
Ward Member Question from Councillor Williamson to Councillor Chadderton re Fraser Street Children's Home	Meeting to be arranged to discuss way forward	Cabinet Member for Children's Services	In progress
Outstanding Business: 'Tyred'	Write to the Prime Minister	Leader of the Council	19 <sup>th</sup> September 2018
Campaign	Write to the Leader of the Opposition	Leader of the Council	19 <sup>th</sup> September 2018
	Copy of above letters to the Chair of the LGA Environment and Transport Board	Constitutional Services	19 <sup>th</sup> September 2018
	Write to all schools	Chief Executive	19 <sup>th</sup> September 2018
	Response from Swans Travel dated 20 Sep 2018 – see Note 1 below including DfE information attached		
	Officers review procurement procedures	Corporate and Commercial	24 <sup>th</sup> October 2018 - see information attached.

	Write to the Chief Executive of the DVSA	Chief Executive	19 <sup>th</sup> September 2018
Administration Business 1: Action on Social Housing	Press Government to provide additional resources  Develop Oldham's Housing Strategy to provide a comprehensive housing offer  Explore new ways of providing homes in partnership with local provides and investigate the option of setting up a Housing Development Company	People and Place	24 October 2018 - Please see attached briefing note.
Administration Business 2: Creating a Healthy and Thriving Oldham	Motion to be rolled to the next Council meeting	Constitutional Services	7 <sup>th</sup> November 2018
Administration Business 3: Tackling Child Hunger	Motion Withdrawn.		
Opposition Business 1:  Keeping Our Villages and Rural Areas HGV Free  Response received from DOT dated 6 Oct 2018 received 11 Oct 2018  Write to the Secretary of State for Transport  Write to the Secretary of State for Transport		Chief Executive	19 <sup>th</sup> September 2018
	Mayor of Greater Manchester  Response received from J  McMahon OBE MP dated 24 Sep  2018 received 2 Oct 2018	Chief Executive	19 <sup>th</sup> September 2018

	Response from GM Mayor dated and received 10 October 2018  Overview and Scrutiny to examine the merits of establishing a lorry watch scheme	O&S Board	In progress.
Opposition Business 2: Period Poverty	Write to the District Co-ordinators	Cabinet Member for Neighbourhoods	19 <sup>th</sup> September 2018 - Information received on current activity from District Co- ordinators – see Note 2 below. A further update will be provided to a future meeting.
	Write to the Secretary of State for Education and the Chancellor Response from HM Treasury dated 9 Oct 18 received 11 Oct 18	Chief Executive	19 <sup>th</sup> September 2018
Opposition Business 3: Fur Free Markets	Signatory to the initiative and seek advice and assistance	Chief Executive	19th September 2018
Update on Actions from Council	RESOLVED that the update on actions from Council be noted.	Council	Council noted the report on 12 <sup>th</sup> September 2018
2017/2018 Annual Statement of Accounts	RESOLVED that the 2017/18 Council's Final Accounts, the Auditor's report and the comments provided be noted.	Council	Council noted the report on 12 <sup>th</sup> September 2018
Treasury Management Review 2017/18	RESOLVED that: 1. The actual 2017/18 prudential and treasury indicators	Council	Council approved the report on 12 <sup>th</sup> September 2018

	presented in the report be approved.  2. The annual treasury management report for 2017/18 be approved.		
Proposed Changes to the Transport for Greater Manchester and Updated Outside Bodies Grid	<b>RESOLVED</b> that recommendations as outlined in the report be agreed.	Constitutional Services	Council agreed the report on 12 <sup>th</sup> September 2018
Political Balance Review	RESOLVED that the recommendations as outlined in the report and that Councillor Curley replace Councillor Sheldon on the Overview and Scrutiny Board.	Constitutional Services	Council agreed the report on 12 <sup>th</sup> September 2018
Charitable Trust Committee	RESOLVED that the amended Charitable Trust Committee's Terms of Reference be approved as outlined in the report.	Constitutional Services	Council agreed the report on 12 <sup>th</sup> September 2018

Note 1: re: Tyred Motion - Response from Swans Travel dated 20 September 2018:

At Swans Travel we take the condition and management of tyres, including age incredibly seriously. We follow fully the tyre code of conduct recommended by the Senior Traffic Commissioners Beverly Bell and the DVSA (copy attached). We do not operate with tyres anywhere near the 10 year rule, applying the same rule to the front and rear axles. At our last check the oldest tyre fitted at any position on any of the fleet was 4 years old. We do not fit remoulds and do not allow re cut tyres fitted across any steered axle. All our tyres are purchased from one supplier, who is fully aware of the policies we follow, they do not supply us with any part worn or over age tyres. We would happily at any time accommodate any external inspection or audit on our tyres and related systems.

The ten year rule is not covered in the MOT testers manual due to overseas vehicles driving on our roads, compliance and standards are instead adhered to by best practice and strict recommendations. An over ten year tyre while not MOT fail, would be issued with an advisory defect documented at the test station. The MOT tester then has to inform the Traffic Commissioner that Department of Transport recommendations are not being followed.

#### Note 2: Period Poverty – Information from District Co-ordinators

District Co-ordinators were looking how this could be developed. Initial thoughts included:

- The Sadddleworth and Lees District Co-ordinator has met with the organisers of the initiative in Friezland to find out more and they have confirmed that they are interested in being involved in a wider rollout of the initiative.
- Look at linking with schools and colleges to find out whether they had any provision.
- There was an initiative at football grounds called "On the Ball". Oldham Athletic were currently trialling at the family stand with a view to rolling out across the ground and were keen to link in. Some information could be found at <a href="https://www.oldhamathletic.co.uk/september/06092018-free-sanitary-products/">https://www.oldhamathletic.co.uk/september/06092018-free-sanitary-products/</a>
- Contact also made with IFOldham who were already helping to distribute products where they could including the foodbank, UKEFF
  and the Street Angels. District Co-ordinators would investigate how the Council could link into this and incorporating something
  alongside community fridges that was being developed.
- Discussion were planned with other partners including Bridgewater, Early Help and GP Clusters.
- There was a plan to put a call out through the Poverty Agenda Group so they could ask their member community groups about any
  other existing activity or involvement.

Previous to 12 <sup>th</sup> September 2018 Council:  ACTION  Leader and Cabinet Question Time – Councillor Goodwin re Firework Safety (8 Nov 17)	RESPONSE  Meeting to be arranged for members with GMP	WHO RESPONSIBLE Chief Executive	DATE COMPLETED  A meeting was held with relevant officers.
Leader and Cabinet Member Question Time - Child Poverty (28 March 2018)	Joint meeting with Liberal Democrat to discuss Poverty Strategy	Leader of the Council	In progress.

Opposition Business 1 – Making Oldham a 'Single Use Plastic- Free' Local Authority (28 March 2018)	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	In progress. An update was provided to Overview and Scrutiny Board on work undertaken to date. A draft Strategy and Action Plan is due to be presented to Overview and Scrutiny Board in November.
Opposition Business 2 – Land Value Taxation (28 March 2018)	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	A report was provided to Overview and Scrutiny on 4 <sup>th</sup> September 2018. It was agreed that a joint workshop be convened with PVFM Select Committee to discuss the implications of the motion.
Opposition Business 3 – Restricting new Hot Food Takeaways near Schools (28 March 2018)	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	In progress. An update was provided to Overview and Scrutiny on 4 <sup>th</sup> September 2018. The subject is to be incorporated into a workshop with other health related issues.
Administration Business 1: Policing (11 <sup>th</sup> July 2018)	Cabinet Member to negotiate a Memorandum of Understanding  Mayor of Greater Manchester to press to resolve difficulties in 101	Councillor Ateeque Ur- Rehman Mayor of Greater Manchester	See Note 3 below.  Letter sent 23rd July 2018
Opposition Business 1: Addressing Mental III Health in Schools (11 <sup>th</sup> July 18)	service The Lead Cabinet Members to provide a report back to Full Council within 12 months.	Councillor Jacques and Councillor Chadderton	A briefing note is attached which details progress in supporting schools and colleges across Oldham.

Opposition Business 2: Tackling 'Problem' and Underage Gambling (11 <sup>th</sup> July 2018)	Ensure that information displayed on the Council's website to signpost residents with a gambling problem to providers of services	Licensing	12 <sup>th</sup> October 2018 – the link is https://www.oldham.gov.uk/gamblinghelp
	O&S Board and Licensing ensure that Council and partners are following best practice	O&S Board and Licensing	In progress.
	Ensure the Gambling Policy reflects recommendations by time of renewal in January 2019	Licensing	In progress.
Appointment of Independent Persons on the Standards Committee / Independent Remuneration Panel (11 <sup>th</sup> July 2018)	The current vacancy on the Independent Remuneration Panel be re-advertised.	Council	In progress.

Note 3: Councillor Ur-Rehman provided the following response at the Council meeting held on 12<sup>th</sup> September 2018:

Councillor Ur-Rehman had met with senior officers from the Oldham Division of Greater Manchester Police to discuss this. It was important to recognise the wider context that, as a result of reductions in central government funding, Greater Manchester Police had lost more than 2000 police officers. This was also at a time when there were a growing range of issues for the police to address. These included both emerging threats and issues which were previously hidden from view, such as child sexual abuse, online grooming, internet-based fraud and modernday slavery. The police were committed to being a strong partner in working with the Council to tackle and prevent crime and keep citizens safe. This fitted within the target operating model of Greater Manchester Police, which had five priorities. Two which were of particular relevance were place based working, with the police working closely alongside other agencies including councillors and council officers and prioritising and providing support to those most at risk of harm in order to ensure the best use of resources. The key local resource in working with councillors was the neighbourhood policing teams. They were the first point of contact for councillors in raising concerns and in working together address local issues. Senior officers in the division would provide support where there were more complex issues that needed to be unblocked. A short guide was being prepared to assist councillors in addressing the concerns of residents in their wards and would be available shortly. This included guidance on where different types of concerns should be taken. This also included contact details for the members of the neighbourhood policing teams in each district, as well as key contacts within the council related to issues such as safeguarding and tackling crime and anti-social behaviour. Difficulties faced by the 101 service to provide an acceptable standard of service

to the public had been highlighted. This was a priority within the Greater Manchester Police and Crime Plan and the Cabinet Member continued to push for progress on this through the Greater Manchester Police and Crime Steering Group on which he represented Oldham.









# Best Practice Guide for Bus and Coach Tyre Maintenance

North Western Maintenance Liaison Committee



#### **FORWARD**

#### **CPT Best Practice Guide**

## Forward by the Senior Traffic Commissioner for Great Britain

I am delighted to endorse this important document as traffic commissioners want to ensure operators follow best practice, in addition to meeting minimum standards.

This Best Practice Guide for Bus and Tyre Maintenance builds on the <u>Department for Transport's</u> recommendation about the use of older tyres on buses and coaches.



It offers a wealth of advice to operators about tyre and safety and maintenance and I am sure that many operators will learn a lot from the document. I would like to record my personal thanks to the North West PCV Maintenance Liaison Committee who took the work on with enthusiasm and commitment. In doing so they worked with tyre manufacturers, the industry and operators.

The guide also makes clear that traffic commissioners need to be assured that operators follow best practice and only use tyres which are fit for purpose.

This guidance promotes best practice on the fitting of tyres, the use of tyres and the physical condition of tyres, which includes considerations about age.

As specialist regulators, traffic commissioners promote operator licence compliance, which is based on the twin principles of road safety and fair competition.

The majority of the industry operates well above the minimum standards and I know that this document will support operators and drivers in having access to information that will continue to promote best practice.

Bevery Ber

Beverley Bell Senior Traffic Commissioner for Great Britain

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#### **About this Guide this Guide**

This Best Practice Guide has been written to explain the responsibilities and systems involved in maintaining tyres, regardless of operating conditions, fleet size or vehicle type. The procedures and systems explained in this Guide are useful for operators, drivers and all those responsible for operating, maintaining or providing passenger carrying vehicles. Traffic Commissioners, the Department for Transport and Driver Vehicle Services Agency have produced guidelines and this document is designed to be read inconjunction with those recommendations.

This is a guide to best practice and therefore not to be read as a definitive instruction as to how to comply with your legal obligations.

#### Introduction

Tyres are a crucial part of vehicle and driver safety and they need to be closely monitored. This guide will provide you with some best practice tips on how to maintain and check tyres to ensure you stay legal and safe while out on the road.

The development of a best practice guidance document is auseful resource for operators to minimise the impact of their activities on people and the environment. However, this Best Practice guidance does not replace any statutory requirements under relevant legislation.

The Driver Vehicle Standards Agency (DVSA) has produced figures that confirm tyre defects continue to be a major cause of vehicle test failures.

The courts can impose a substantial fine and three penalty points per tyre for tyre contraventions. Under the Motor Vehicles Construction and Use Regulations it is an offence punishable by law with severe penalties, for any person to <u>use</u> or <u>cause</u> or <u>permits</u> to be used on a public highway, any motor vehicle, if any of its tyres do not comply. In addition if you hold an operator's licence the Traffic Commissioner can take regulatory action if you do not adequately maintain your vehicles.

A study commissioned by the European Commission in 2014 highlighted the if tyre tread depth falls below 1.6mm the likelihood of a road traffic accident increases significantly. It further highlights the importance of correct tyre inflation pressures. Incorrect tyre pressures also contribute to a significant increase in road traffic accidents, both of these issues are covered within the body of this document,

#### Tyres and carbon footprint

Tyres are responsible for up to 30% of a vehicle's fuel usage – and it is fuel usage which contributes most significantly to carbon emissions. Some studies suggest that up to 90% of a tyre's 'wheel-to-wheel' carbon output is created during use.

The two main ways the right tyre can help to reduce a fleet's carbon footprint are through promoting fuel economy and through being suitable for re-grooving and retreading, both of which depend upon the tread depth and the quality of the compounds and materials used.

**Don't let cost pressures compromise road safety.** Look after your tyres and they won't leave you flat. You will also improve your Operator Compliance Risk Score (OCRS) through not having Driver Vehicle Services Agency (DVSA) attention at roadside encounters and improve your annual test first time pass rate.



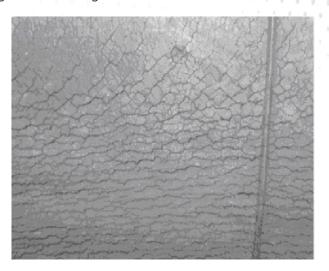
#### Section 1 – Tyre Age and Ageing

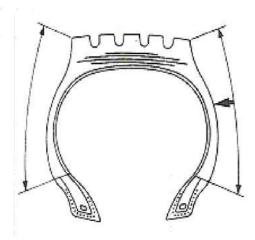
Tyre ageing is an issue of oxidation which can be accelerated by poor tyre maintenance. Certain rubbers 'work-harden' over time. This will lead to the rubber compound stiffening and surface crazing (See Figure 1 below). The stiffening and cracking of aged rubber can lead to the inner layers of the tyre delaminating from the steel belts rather than flexing with the steel as the tyre rolls under load.

Cracked or crazed with age, caused by:

- 1. Excessive deformation in shoulders and sidewalls due to under inflation and/or overload.
- Rubber deteriorations due to chemicals (such as cosmetic wax), oil and fats, sun (ultraviolet rays), ozone, and heat. Such deteriorations are often accelerated by under inflation and/or overload. Further information can be found in The European Tyre and Rim Technical Organisation's Recommendations 2014 (Edition 27 March 2014), <a href="www.etrto.org">www.etrto.org</a>.

Figure 1 - Crazing





As a precaution, DfT strongly recommends that (ANY NEW OR RETREAD) tyres over 10 years old should not be fitted to the front axles of buses and coaches. Such tyres should be fitted only to the rear axles of vehicles as part of a twin tyre combination. Although not enforceable it is considered best practice <u>not</u> to fit any tyre over 10 years old. (Check date of manufacture) or Retread Hot Cure date.

Furthermore, the Senior Traffic Commissioner has stated that this is a minimum standard and that Traffic Commissioners will need to be assured that operators are fitting tyres that are fit for purpose – regardless of their age. Operators should therefore ensure that they only fit tyres that are fit and serviceable and that they follow best practice rather than minimum standards.

Drivers should seek expert advice if they are not sure. When you assess for damage, you should remember that old tyres – particularly if, like spare tyres, they are infrequently used – can crack or craze in the tyre wall and tread area.

The date of the original manufacture of a tyre is shown as a DOT reference, an example code is DOT A87C DEF 0102, the final set of four numbers is the date code. This four digit code shows the calendar week and the year of manufacture e.g. 0102 is week one of 2002. There are a small number of tyres that may not have a DOT code e.g. Retreads and in these cases the date of manufacture will still be shown elsewhere on the tyre, for instance if you see a separate group of letters and numbers such as 4202 this is the 42nd week of 2002.

In some cases there may be two date codes, one being the original manufacturer and the second from the retread manufacturer. It is recommended that the most recent date code is relevant to that tyre age. The oldest date code should be used to determine tyre casing age.



Fig; 2 – This tyre was produced in calendar week 47 of 2012

If your vehicle's tyres are showing signs of age, you must get them checked by an expert or replaced as a precaution.

Tyres in service, including spare tyres of 5 years or more, should continue to be inspected by a specialist on the planned maintenance schedule.

It is advisable to rotate spare wheel assemblies that are affixed to bus or coach bodies annually. If a wheel or tyre assembly is left in a spare (unused) state for any prolonged period of time, the properties of components will have a reduced lifespan and capability.

There are a number of avoidable and unavoidable conditions that affect tyre age.

#### **Unavoidable**

#### Climatic and seasonal conditions

Whilst the climatic and seasonal conditions have no affect whatsoever on the heat generated by a tyre, they will have an effect on the maximum temperature attained by the tyre and on the dissipation of the heat. The hotter a tyre runs, the lower the tread mileage will be.

It is important to remember that the rate of tread wear in summer will normally be more than the rate of tread wear in the winter. Not only is the temperature lower in the winter but conditions are usually wetter. Water is a lubricant to rubber and so tread wear will be reduced in wet conditions. However punctures may be more frequent because rubber is more easily cut and penetrated when wet.

It is often a necessity to fit snow chains when operating where climatic conditions require the fitment of snow chains. It is always advisable to ensure that any snow chain fitted is done so with the manufacturer's instructions and tyres are checked for any damage on removal, therefore training is paramount.

#### Roads

The life of any tyre will be affected by the road conditions on which it operates. The road contour, type of surface and degree of camber will all have some effect on the tyre's performance.

#### **Road contour**

The necessary amount of braking, accelerating and cornering is directly related to the road contour. Winding roads with high hedges or other obstructions to vision cause frequent braking, acceleration and side thrust on tyres at corners. These all tend to increase tread wear despite the fact that average speeds may not be very high. Alternatively, winding roads with good view on corners may incite faster cornering which can also increase tread wear.

Hilly roads, due to high traction efforts, braking and acceleration, will tend to increase tread wear. Narrow roads, particularly on housing estates, can cause kerbing which damage tyre walls and may cause an increase in wall ruptures.

#### **Road camber**

All roads have a camber for draining purposes, heavily cambered roads will cause the tyres on the nearside to undergo more distortion as they rotate because of the increased loading of the near side tyre and uneven loading across the tread. They are likely to wear out more rapidly than those on the offside.

#### **Twins**

The effect of road camber on twin tyres puts more weight on the inner, assuming that pressures are the same.

The inner is under heavier load and therefore it has more grip and dictates the revolutions per mile of the assembly. On regional work this commonly results in more rapid wear of the outer twin. In urban conditions it is the inner tyres which wear more rapidly.

Whilst the effect of road camber is strictly unavoidable, its affects can be minimised by attention to correct twinning. If the fitting of twinned tyres of unequal tread depths is unavoidable, use the tyre with greater depth as the outer twin, subject to a tread depth difference of no more than 4mm.

#### Type of work or journey

The type of work or journey undertaken by any vehicle will have an effect on the tyre life of that vehicle. The following conditions all have an effect on tyre life:-

#### Very frequent stops and starts

Constant braking and acceleration will accelerate tread wear.

#### **Narrow roads**

This will increase the incidence of kerbing and possible premature failure. Many of the effects noted

in the list above can be minimised or even overcome by taking advice on the correct tyre for the conditions of use of the vehicle.

#### **Avoidable**

#### Fitting

The correct fitting of tyres to their rims is of the utmost importance. Ensure that a recommended tyre lubricant is used; do not use anything that is oil-based as a lubricant.

Correct fitting of tyres will ensure that the tyre is fitted concentrically on the recommended rim, the bead area has not been distorted or stretched, and that there is no damage in the bead area that may lead to ingress of moisture or air into the casing of the tyres. Care must also be taken not to damage the casing plies in any way.

#### Maintenance (Tyres and Vehicles)

Tyres which are carefully maintained will last much longer than those which are neglected. Apart from lack of pressure maintenance the following factors will all reduce tyre performance.

#### Cuts

Cuts in any part of tyre which would permit water to reach the casing or bracing plies should always be properly repaired to a British standard. Moisture has a harmful effect on both textile and steel casings and if allowed to reach them will cause local weakness and the tyre could be unacceptable for retreading. Checks should be made for stone-trapping between twins.

#### Incorrect twins

Care should be taken to see that tyres of the type, size, service description and wear are twinned together. The only exception is the case of nearside twins dealt with in the section on road camber. A difference of up to 4mm in tread depth is acceptable.

#### Oil, Petrol, Diesel

Hydrocarbons (solvent) contamination will cause swelling of the rubber and it could even become tacky to touch. Severe contamination will render the tyre unusable. Many industrial chemicals and solvents can also cause damage to tyres; these should be removed using lots of water and a mild detergent.

#### Vehicle maintenance

- Component parts. Play in bearings, bushes; track rod ends etc. can affect tyre wear, as can badly adjusted brakes.
- Out of balance assemblies can cause localised wear on tyres, quite apart from putting extra strain on suspension components, bushes, bearings etc. The following illustrations indicate some typical abnormal tyre wear caused by mechanical anomalies.

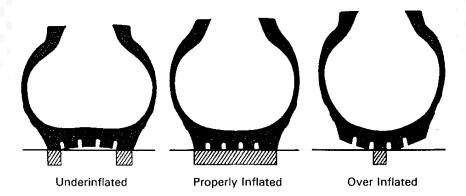
#### Load and inflation

Briefly, the requirements of a tyre are threefold:-

- To support the load imposed.
- To provide maximum grip on the road for control of the vehicle in all conditions.
- To give the best possible ride, subject to the other two criteria.

When the tyre is properly inflated it sits on the road in the attitude for which it was designed and, as the diagram below clearly shows, with the correct area of tread fully in contact with the road. It is in this condition, and only in this condition, that the tyre can provide its best performance in terms of grip and flexibility.

The effects of incorrect inflation can be summarised under three headings:-



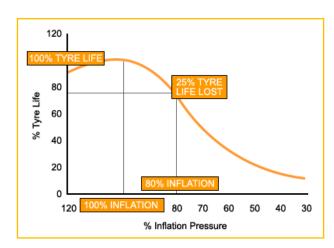
#### There is more to tyres than pressure and more to tyre safety than checking them once a year.

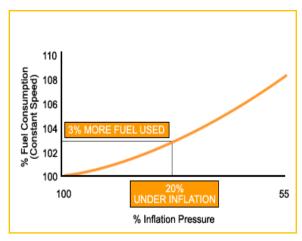
Tyre safety is an everyday issue - remember it is air pressure inside the tyre that carries the load, as low pressure will cost you fuel and affect vehicle handling. Operators should ensure that their drivers inspect their tyres on a regular basis and always include them in their daily walk around check.

NB: Tyre pressures need to be checked when the tyre is at ambient temperature.

#### Under-inflation

- Increased flexing, which makes the tyre overheat and may cause tyre failure.
- Increased wear means shorter service life and is illustrated:
- Higher rolling resistance and subsequently increased fuel consumption as illustrated below.





#### **Safety**

Correct pressures are undoubtedly a major consideration in obtaining the best performance and life from tyres. Deviation from the manufacturer's recommendations may lead to distinct deterioration in performance as well as tyre life.

Under-inflated tyres will cause over flex and overheat which will cause irreparable damage to the reinforcing structure. Continued use in this damaged condition may result in the rapid deflation of the tyre in service.

Over-inflated tyres can also lead to a drop in mileage potential. It reduces grip and increases irregular wear. Pressures can also affect the general handling of a vehicle e.g. the degree of under steer or over steer present.

Clearly, if only part of the tread is in full contact with the road it will take an unfair proportion of the stress and so the tyre will wear far more rapidly and unevenly. In addition severe under inflation encourages other peculiar types of wear - e.g. rubbing between twins on buses or coaches.

Various figures have been quoted for loss of tyre life due to incorrect pressures. In truth there are so many other variables to be considered apart from pressures that can have an effect; tyre type and size, vehicle type and loading and speeds. For example a pressure error of 20% will give up to 25% loss of tyre life.

#### Ride

If the flexibility of the tyre is not adequate then the ride is compromised and over inflation is the more obviously undesirable. The ride on a bus or coach is significant to the driver and passengers. A bad ride may cause fatigue to the driver and passengers as well as fatigue in the body and chassis of the vehicle and increase maintenance costs.



#### Section 2 – Tyre Identification / Markings

The development of a best practice guidance document is a useful resource for operators to minimise the impact of their activities on people and the environment. However, this Best Practice guidance does not replace any statutory requirements under relevant legislation. All tyres across an axle should be of the same size, construction (Radial or Crossply) and the service description must match the vehicle plating for load and speed. See the diagram on page 14.

When purchasing new tyres, it is a requirement to use tyres with the EU Standard as this is a recognised quality standard. The illustration below provides an explanation of the markings currently found on a new tyre sidewall. When inspecting tyres, consideration must be taken of the operating terrain, the length of time the vehicle will be operating, and the mileage it will cover before the next tyre inspection takes place.

#### **Tyre Markings**



- 1. Tyre Section width (mm or inches).
- 2. Aspect ratio S.H. /S.W.
- 3. Radial construction (R=radial).
- 4. Rim diameter (inches).
- 5. Load index (max. load per tyre single tyre
- Load index (max. load per tyre dual mounted).
- 7. Speed symbol

- 8. Alternative load indices when used with alternative speed
- 9. TWI = tread wear indicator).
- 10. ECE homologation number (The large 'E' indicates that the tyre is certified for use in Europe).
- 11. Date code (week, year).
- 12. DOT manufacturing code
- 13 Noise number, indicating that the tyre conforms to ECE noise regulations

#### Re-groovable

Tyres that have been constructed with the capability to be regrooved, will have the symble "O" at least 20mm in diameter, or the words "REGROOVABLE", moulded into or on to each sidewall. Do not regroove a tyre that is missing this symbol or words.

#### Additional markings.

' ---liad to vehicle t There are many additional markings thata cana be applied to vehicle tyres depending on their usage, these markings are required under various construction and use regulations and cover special applications such as, winter or snow use. For full explanation to each and every marking refer to British Tyre Manufacturers Association.

#### **Load Index & Speed rating Chart**

Load Index	Load in kg per tyre								
62	265	75	387	88	560	101	825	114	1180
63	272	76	400	89	580	102	850	115	1215
64	280	77	412	90	600	103	875	116	1250
65	290	78	425	91	615	104	900	117	1285
66	300	79	437	92	630	105	925	118	1320
67	307	80	450	93	650	106	950	119	1360
68	315	81	462	94	670	107	975	120	1400
69	325	82	475	95	690	108	1000	121	1450
70	335	83	487	96	710	109	1030	122	1500
71	345	84	500	97	730	110	1060	123	1550
72	355	85	515	98	750	111	1090	124	1600
73	365	86	530	99	775	112	1120	125	1650
74	375	87	545	100	800	113	1150	126	1700

Speed Symbol	Speed in km/h
J	100
K	110
L	120
М	130
N	140
P	150
Q	160
R	170
S	180
Т	190
Н	210
V	240
W	270
Y	300
VR	>210
ZR	>240



#### Section 3 – Tyre Husbandry

#### **Tyre Choice**

Many PSV operators will have to register Local Service Buses with the Traffic Commissioner. In those cases the vehicles can be fitted with J - speed rated tyres. This enables the fitment of the special robust urban bus tyres.

#### Front Axles - Order of Selection

- 1. It is not recommended to fit drive axle tyres on the steer axle of a vehicle.
- It is recommended that new tyres are fitted to steer axles, however, retreads may be used on the steer axle providing the size; construction and service description match the vehicles plating and it complies to Regilation ECE 109 (Type approval).
- 3. Tyre types must be fitted in pairs across the axle. Tyres shall be of the same casing construction (Radial or Crossply) having a similar tread design and made or retreaded by one manufacturer.

#### Rear Axles - Order of Selection

- Tyres types must be fitted in pairs, preferably in axle sets. Tyres should be of the same casing construction (Radial or Crossply) having a similar tread design and made or retreaded by one manufacturer.
- 2. It is recommended that twinned tyres are:-
  - operated at the same pressure,
  - do not have a difference in tread of more than 4mm at the same stage of tyre life i.e. regrooved 4mm is not compatible with non regrooved 6mm.
- 3. Ensure tyres with previous kerbing damage are positioned so the worn sidewall is protected from further damage. Never refit a tyre with severe kerbing damage to any position e.g.
  - Where a tyre has suffered from sidewall cuts that expose the cords or bulges that are not repairable.
  - Where the casing plies are exposed or "ghosting" through the tyre.
  - Both sidewall indicators are worn to their maximum limit.
  - The lettering on both sidewalls of the tyre has disappeared.

#### Tyre Wear and damage

#### Wear patterns

There are many types of wear patterns the most common type of wear is below:

#### **Tyre Wear Guide**

The following guide will help you identify the causes and solutions of most common tyre wear patterns.

WEAR PATTERN		CAUSE	SOLUTION
	CENTRE WEAR	OVER INFLATION	Adjust pressure to particular load per tyre catalogue
	EDGE WEAR	UNDER INFLATION	Adjust pressure to particular load per tyre catalogue
	SIDE WEAR	LOSS OF CAMBER OR OVERLOADING	Make sure load doesn't exceed axle rating. Correction is 3/4- 1 degree positive camber (top of wheel rim 3/16" further out than bottom
	TOE WEAR	INCORRECT TOE-IN	Correct toe-in is 0-1/2 degree.
	CUPPING	OUT OF BALANCE	Check bearing adjustment and balance tyres.
	FLAT SPOTS	WHEEL LOCKUP & TYRE SKIDDING	Avoid sudden stops when possible and adjust brakes

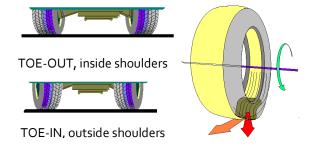
Tyre wear should be checked frequently because once a wear pattern becomes firmly established; it becomes difficult to stop, even if the underlying cause is corrected.

#### Wheel alignment

It is important that a vehicle's wheels are correctly aligned. Poor alignment will affect:

- 1) Tyre wear.
  - Excessive Toe in / Toe out and inter axle misalignment causing feathered wear.
- 2) Vehicle handling.
  - Wheel alignment.
  - Camber wear +/- handling.
  - Directional stability.
- 3) The vehicle fuel economy.

(See examples on page 9)



#### **Damages**

#### **Flat spotting**

As long as the damage is not to the cords, a flat spot does not contravene the Construction & Use

Regulations. However when the tyre wears, the flat spot will always stay ahead of the rest of the tyre and therefore would require monitoring. The easiest solution is to have the damage repaired. Any tyre that requires a repair due to flat spotting must be sent away to a designated third party repairer.

# Object trapped between twins

When a twinned assembly has been identified as having an object trapped between the twins it is vitally important not to try and remove the object or the wheels without deflating the tyres first. If the object has been wedged between the tyres it may have caused damage to both tyres and be hazardous to remove wheels. Where damage has been identified on a tyre that has already been removed, it would be necessary to establish the whereabouts of its twin, and ascertain as to whether this tyre has been inspected. Under no circumstances should any tyre that has suffered from an object trapped between the twins be refitted to another vehicle without thorough inspection by a tyre damage trained operator.

#### Sidewall kerbing

The tyre is fit for service until the plies become exposed. When the sidewall lettering starts to disappear, it is time for the vehicle operator to turn the tyre on the wheel, please see later.

The size and service description must be visible on one side of the tyre for it not to contravene MOT requirements.

#### **Turning Tyres on the Rim**

It has always been said that careful tyre management can save the operator money. There are many simple checks and procedures which, if carried out at the correct time can extend tyre life and therefore, provide cost savings.

Turning the tyre on the rim is one of these procedures. Steer tyres, particularly on the nearside, often wear more on the one shoulder than the other. This can be due to the road camber, the continuous cornering and roundabouts on UK roads, misalignment or sometimes, under inflation.

The problem is that when one shoulder wears down to minimum tread there is still a significant amount of remaining tread left on the other shoulder when the tyre is removed. To avoid this waste the tyre should be turned on rim early enough to equalise the wear. A difference that is greater than 3mm from one shoulder to the other should instigate a turn on rim. This abnormal wear should be identified at inspection intervals (see Section 4).

Care must also be taken with the management of the drive axle tyre wear on the inner edge of the inner tyres.

#### **Ancillary parts**

Replace any of the ancillary parts that may be missing, such as valve caps, valve extensions and their brackets.

#### **Directional tyres**

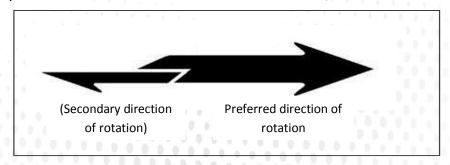
15

Certain passenger bus tyres have a directional tread pattern, designed to give optimum tread wear performance when fitted in the preferred direction. These are marked with a single arrow to indicate the preferred direction of rotation.



#### **Bi-Directional tyres**

In future, some tyres will be marked with a "Bi-Directional" arrow, which looks like this:-



The arrow with the larger head indicates the manufacturers' preferred rotation for the tyre, optimising tread wear performance.

Tyres marked with a bi-directional arrow should be run in the direction of rotation indicated by the larger arrow head.

However, if a tyre marked with the bi-directional arrow shows an irregular wear profile, (for example, a sloped wear pattern) then it may be turned on the rim and run in the direction of the smaller arrow head with no detriment to any other performance criteria.

In cases such as this, it is recommended that all tyres on the same axle should be turned on the rim such that all arrows face in the same direction.

When turning these tyres on the rim or moving from side to side on a vehicle, they should be treated in the same way as any other. Please remember that tyres on the same axle must always be compatible with each other.

#### **Twinning**

When two tyres are fitted side by side on one side of an axle (twinned) then the following guidelines must be observed:

Twinning of different brands of tyres is not recommended as dimensions of the casings can vary, causing possible accelerated wear to the smaller tyre.

The difference between the remaining tread pattern depths should not be greater than the manufacturers' recommendation at the same phase of life.

DO NOT TWIN REGROOVED TYRES WITH UNREGROOVED TYRES

#### Mis-aligned hand holds

When twinning tyres together it is "Best Practice" to put the inner and outer valves at 180 degree opposites to each other. If the valves are fitted together it may impair the taking of either tyre pressure.

It is advisable that on twin sets of wheels the inner tyre is fitted with a valve extension for ease of maintenance and pressure checking.

Tip: After checking tyre pressures, and to ensure the valve has seated a soapy liquid can be used to detect air leaks before fitting the dust cap.



#### Section 4 – Tyre Re-treading

It is important to note that you must not deviate from the manufacturer's specification when having to replace a tyre/wheel.

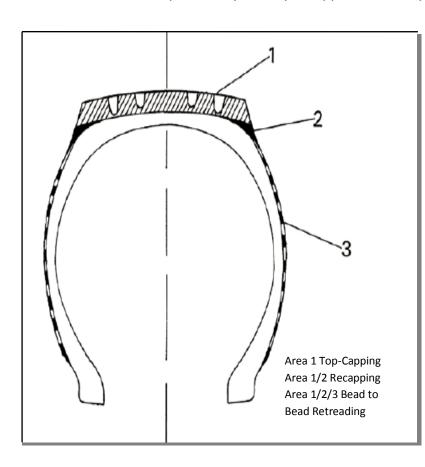
Retreaded tyres shall display on both sidewalls in the case of symmetrical tyres and at least on the outer sidewall in the case of asymmetrical tyres: The term "RETREAD".

#### What is a Retread?

Retread is a generic term for reconditioning or re-engineering of a worn tyre casing to extend its life. It covers the replacement of tread rubber and may include the renovation of the shoulder and sidewall. The safety, performance and structural integrity of a retreaded tyre depends entirely on the basic raw material 'the original tyre casing'.

**Poor Tyre Management** can result in casing rejection; professional retreaders scrutinize the casings' integrity throughout the entire retread process. Casings are subject to continuous process examinations and are retreaded in accordance with regulation ECE 109.

To maximize the life of a worn tyre casing "end users" should always observe in service recommendations specified by their tyre supplier and/or tyre manufacturer.



# There are three basic types of RETREADS

1) Top – Capping (Pre-cured retreading)
A process in which the worn tread rubber only is renewed, by application of a preformed and vulcanised tread. N.B **NEW DATE IS STAMPED** ON THE CASING BY THE RETREAD MANUFACTURER.

#### 2) Recapping

A process in which worn rubber is removed from the tread and shoulder areas, followed by the application of new rubber.

N.B **NEW DATE IS STAMPED** ON THE CASING BY THE RETREAD MANUFACTURER.

3) Bead to Bead, Retread (Hot Cure)
A process in which worn tread shoulder and sidewall rubber is removed and new rubber is applied, extending from bead to bead. N.B

NEW DATE IS STAMPED ON THE CASING

When a full retread is carried out it is important to note that the date stamp of the original manufacture is replaced by the date the tyre is retread.

Retread ECE (Regulation 109) Uniform Provisions Concerning The Approval For The Production Of Retreaded Pneumatic Tyres For Commercial Vehicles And Their Trailers (Type Approval Mark).

Retreading a tyre makes economic and environmental sense, reducing life cycle costs and removing worn tyres from the waste stream.

The professional retreader checks the integrity of **every** casing prior to process. Significant developments in non-destructive testing equipment are used to ensure casing integrity. This is vital to ensure the high quality levels as demanded by ECE 109 regulations. (Retread ECE (Regulation 109) Uniform Provisions Concerning the Approval for the Production of Retreaded Pneumatic Tyres for Commercial Vehicles and Their Trailers (Type Approval Mark)

It is therefore recommended that you only use retreaded tyres that exhibit the ECE109 marking found on the sidewall of the tyre.

All retreads/casings (worn our tyres) selected for retreading out subjected to non-destructive testing to check the casing structural integrity and suitability for process and multiple lives. All retreads are covered by the regulation ECE 109, this regulation ensures that all retreads are examined and tested to same standard as that of new tyres.

Example methods adopted for non-destructive structural integrity testing are as follows:

- Shearography
- Ultrasonic testing
- Inflection Pressure Testing.
- Pin Hole detection
- All stages of inspection from initial to final inspection include a full external and internal physical examination by fully qualified operators.



Should you wish to identify your local Retread Company please contact the RETREAD MANUFACTURERS ASSOCIATION (Contact- Retread Manufacturers Association, Pershaws, Berewck Hall Court, White Colne, CO6 2QB. Tel: +44 (0) 1787 2221022 or email: <a href="mailto:rma@greentyres.com">rma@greentyres.com</a>. <a href="www.greentyres.com">www.greentyres.com</a>) ... A sign of quality.



#### **Section 5 – Tyre Inspections**

#### Pre inspection best practices

It is considered best practice to ensure that a vehicle inspector / tyre technician has:

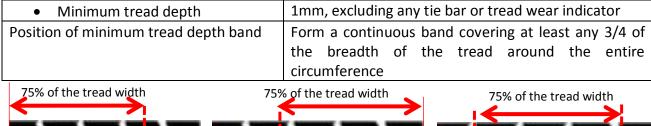
- Correct personal protective equipment, (High visibility vest/coat, overalls, boots, gloves, head protection and knee pads).
- A calibrated pressure gauge.
- A digital tread depth gauge.
- A torch.
- A valve cap & valve core remover and a tyre pick can be useful.
- A clipboard, pen and necessary paperwork.
- Isolate the vehicle to be inspected by using a steering wheel cover to indicate the need for tyre maintenance. **Remember: safety is paramount.**

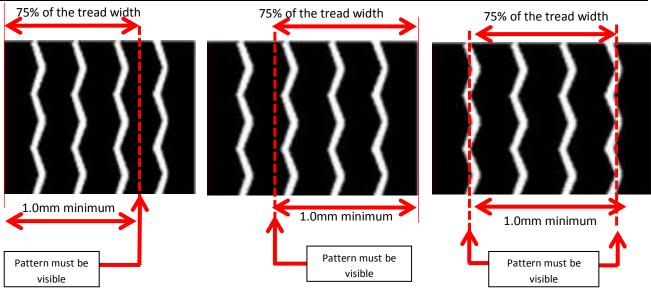
#### **Conducting a fleet inspection**

When carrying out a vehicle examination or fleet inspection a number of things can be done to maintain a high level of quality which is essential to protect the business and the operator's licence.

It is important to gather as much information as possible from the fleet inspection. The Examiner must examine the following: -

- The tyre's remaining tread depth (covering at least any 3 to 4 points of the breadth of the tread around the entire circumference).
- Minimum tread depths for vehicles of the 3.5 tons threshold are set out below:-





- Inspect the tyre for tread / sidewall / bead damage.
- Inspect the tyre for abnormal wear patterns such as wheel alignment issues and mechanical faults.

- Check the condition of the wheel and wheel nuts for damage and the wheel nut indicators for movement.
- Inspect the valve, valve extension and the valve cap.
- Confirm that none of the tyres on the vehicle require a turn on rim.
- Check that no twinned assemblies are poorly twinned.



#### **Section 6 - Storage and Stock of Tyres**

The following recommendations should be followed regarding the storage of tyres:-

- 1. They should be kept away from any possible contact with oil or hydrocarbon solvents/lubricants.
- 2. They should be kept cool, dry, and moderately ventilated. Moist conditions should be avoided. Care must be taken to ensure no condensation occurs.
- 3. They should not be subject to heat and should be kept out of direct sunlight.
- 4. Ideally tyres should be stored vertically.
- 5. Ensure that as far as possible that tyre stock is used in order of delivery date and stock rotated on a regular basis.
- 6. Do not allow any tyres to become "aged" in stock. Aged means any tyre with superficial cracks or crazing around the sidewall lettering or features of the sidewall or tread as a consequence of prolonged exposure to ultraviolet light or chemical contamination (aggressive cleaning fluids). Or, if the tyre has been in stock for a long period of time without use. Tyres in service, including spare tyres, for 5 years or more should continue to be inspected by a specialist at least annually.
- 7. Do not keep unnecessary sizes in stock or over stock. Regular stock rotation will ensure that tyres do not become dormant.
- 8. A tyre that is full of water or debris must be cleaned before it is fitted to a wheel.
- 9. Solvents, fuels, lubricants, chemicals, acids, disinfectants and the like should not be kept in the store room. Rubber solutions should be stored in a separate room the administrative regulations on the storage and handling of inflammable liquids must be observed.
- 10. Products should be stored in a relaxed condition free from tension, compression or other deformation since these may cause cracking or permanent distortion.

Any tyre which has been stored must be visually inspected by competent staff before entering or re-entering service.



#### **Section 7 – Tyre Pressure Maintenance**

#### The importance of correctly inflated tyres.

The maintenance of correct tyre pressures is extremely important, not only from the performance and safety aspects but also from the tyre life point of view.

Correct tyre pressures produce the best ride and handling of the vehicle.

Maximum tyre life is obtained when the correct tyre pressures have been used throughout the tyre's life. An error in pressure of 20% will produce a reduction in tyre life of up to 25%.

Correct tyre pressures provide optimum tyre life, vehicle fuel efficiency, ride and handling.

You should record all tyre pressures as part of planned vehicle maintenance inspections. This will assist you in monitoring the tyre performance and highlighting pressure loss issues.

**Calibration of tyre inflation equipment** - It is vital that tyre inflation equipment is calibrated in line with the manufacturer's guidelines

#### **Workplace Best Practice**

- 1. The Vehicle operator must ensure that they have the correct pressure recommendations provided by the tyre manufacturer for the vehicle type.
- 2. It is good working practice that these pressure recommendations are displayed at the vehicle operator's premises and a copy given to their vehicle servicing agent (if applicable).
- 3. All pressure recommendations must be reviewed annually to ensure that they are current and comply with tyre manufacturer recommendations.
- 4. When any new vehicle types enter the fleet a recommendation must be asked of the tyre manufacturer and the pressure charts updated accordingly.
- 5. When a damaged tyre is removed from the vehicle, the tyre should be deflated.
- 6. When inflating a repaired tyre using a tyre cage, always follow the correct procedure using the manufactures' guidelines.



#### Section 8 – Wheel Assembly Fitment

#### **Painting of wheels**

There should be no paint on the mating faces of wheels (except the original manufacturers coating).

# Wheel rims damaged by corrosion

Wheel rims can become corroded after a long period in service. Remove corrosion and assess the wheel suitability for service before refitting the tyre.

. . . . . . . . .

The importance of cleanliness cannot be over-emphasised when fitting tyres. Tyres should never be fitted with oily hands or on dirty oil patches off the garage floor and never 'trodden-on' with dirty boots.

You should also examine for cracks especially:

- Between the stud holes, handholds and brake inspection holes.
- Around the circumferential weld between the nave and rim.

#### Re-fitment of the wheel onto the vehicle.

Best practice dictates that a suitable re-fitment and re-torque policy should be in place as this is paramount to wheel security.

The following is a generic process; formal processes and setting should be sought from the Vehicle Manufacturer.

#### **Final Tightening of Wheel Nuts**

#### NOTE:

The final tightening of wheel nuts should be done using a calibrated torque wrench, set to the manufacturers or Operator's specified torque setting. This must be carried out wherever possible with the wheel in the "Raised Position" (i.e. before lowering the vehicle to the ground). Where this is not possible the vehicle should be "partially" lowered to the ground to enable the correct torque to be applied before "Fully" lowering the vehicle to the ground.

- Before securing the wheel to the vehicle it is important to check the condition of the wheel studs; locating holes in wheel for elongation; check nuts and collar. N.B. it is advisable to use a light lubricant on nuts/collars and studs on assembly, ensuring the nut collar freely spins before torqueing.
- When the wheel assembly has been secured to the vehicle, remove the axle stand and lower the vehicle.

#### NOTE:

Before final tightening, ascertain that the wheel is correctly mounted as failure to locate the wheel correctly will result in its running eccentrically and **ALMOST CERTAINLY** coming loose.

The final tightening of wheel nuts should be done following the garage wheel security procedure.

An air impact tool should **NEVER** be used for the final tightening and neither should extensions on nut spanners and spiders as over-tightening may result in stretched threads, broken studs and cracked or distorted wheels.

#### **Re-torque Procedure**

There is a requirement (BS AU 50 Part 2 Section 7a) to have the wheel nuts re-checked (Re-torqued) to ensure they are still at the recommended torque setting. This should be done:-

After 30 minutes if the vehicle is stationary or within 40 kilometres (25 miles) to 80 kilometres (50 miles) if the vehicle is used



#### **Section 9 - Repairing tyres**

It is vital that any repair (Minor or Major) is undertaken by a trained operative. All major repairs should follow the standard of BS AU 159g.

Although not mandatory it is recommended that (major or minor) repaired tyres are fitted to a rear axle position only.

. . . . . . . .

#### Minor repairs / Markings

There is no requirement in accordance with BS AU 159g to mark minor internal or external repairs.

#### **Major repairs**

Commercial vehicle tyres with major repairs conforming to the British Standard shall be marked by the repair agent, radially in line with each repair at a point just above the area covered by the rim flange, permanently and legibly, with the number of the British Standard, i.e. BS AU 159g, and with the repairer's name or identification mark. The minimum height of the characters shall be 4mm.

Prior to affecting a repair, the following important points should be borne in mind:

. . . . .

- Tyres shall be removed from their wheels and thoroughly inspected to ensure that they are suitable for repair.
- It is recommended that this inspection is carried out by a tyre repair trained operative.
- The insertion of a tube to affect a 'repair' to a minor penetration is not recommended.
- External plugging (string repair) or tyre sealants are not considered to be a permanent repair in accordance with BS AU 159g.

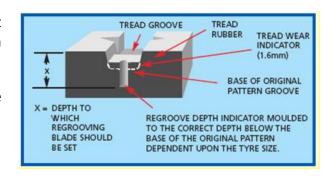
N.B Tyre 'putty or dough' is usually a self vulcanising polymer compound that should only be used for localised cosmetic injuries i.e. Rubber only. Tyres with damages that extend to the reinforcing belt structure of the tyre should be assessed by a qualified repair technician and repaired in accordance with BS AU 159g.

#### Regrooving

#### Re-groove Depth Indicator (RDI) & Tread Wear Indicators

The re-groove depth indicators are at the base of the tread as described in the diagram on right.

It is advisable to refer to the manufacture guidance.



If you have a mix of sizes and types or you are not sure – seek guidance from your tyre supplier.

Tyre condition on buses and coaches is the 4<sup>th</sup> most common issue found during DVSA roadside inspections that attract prohibition, with tyre tread worn below the legal limit, being the most common fault closely followed by seriously under inflation and damage to sidewalls.

A number of incidents and queries have arisen recently regarding the issue of regrooving and partial regrooving.

#### Legal requirements

The Motor Vehicles (Construction and Use) Regulations define a re-cut (regrooved) pneumatic tyre in the following terms.

"A pneumatic tyre in which all or part of its original tread pattern has been cut deeper or burnt deeper or a different tread pattern has been cut deeper or burnt deeper than the original tread pattern."

Broadly speaking, most PSV's over 2.5 tons unladen weight can be fitted with regrooved tyres, provided that the tyres themselves are suitable for re-cutting.

However, the law forbids the use of regrooved tyres on the following:

- Passenger vehicles of less than 2540kg (approx. 2.5 ton) unladen weight, or less than 3050kg (approx. 3 ton) if designed to carry no more than 7 passengers, excluding the driver.
- Trailers classed as 'living vans' not more than 2040kg (approx. 2 ton) unladen weight.
- Trailers not equipped to carry any load except for plant, or fixed equipment (e.g., air compressor trailers) whose laden weight is less than 2290kg (approx. 2.25 ton).
- Any other trailers of less than 1020kg (approx. 1 ton) unladen weight.
- Tyres not carrying the word "REGROOVABLE".

#### **IMPORTANT**

The law specifically demands regrooving to be carried out properly without damaging or exposing any part of the ply or cord structure of the tyre. It must be carried out in accordance with tyre manufacturers' recommendations and to the tyre manufacturers' regrooved pattern.

The inspector must comply with the law and must only fit regrooved tyres on axles as defined in the operator's tyre policy.

The legislation covering the subject of regrooving and partial regrooving can be found in Regulation 27(5) and (6) of the Construction and Use Regulations. It is this information that the Police or any regulating body will use to determine the suitability of a regrooved tyre. Put simply, this regulation specifically demands that regrooving should be carried out properly without damaging or exposing any part of the ply or cord structure of the tyre. It must be carried out in accordance with tyre manufacturers' recommendations and to the tyre manufacturers' approved and registered regrooved pattern.

The manufacturer determines the recommended regrooving pattern for its tyres following thorough testing and confirmation that the pattern to be recommended meets all of its requirements regarding safety, security, water clearance, grip, cost effectiveness etc. Only then does that become the pattern that is registered with the Department of Transport. It is important, therefore, for reasons of both legality and overall performance that the following guidelines are adhered to.

#### Complete re-groove

The advice is straightforward with a complete regroove – it should be carried out entirely according to the recommended pattern, without adding or omitting anything, and there should be no problem from a safety or legal point of view.

#### Partial re-groove

111111111111 The situation becomes a litter cloudier, and raises more questions and discussion, when dealing with partial re-groove.

It is strongly recommended that you regroove to the patterns, depths and widths, as instructed by the tyre manufacturers' publications, so ensuring good service of your tyre.

Where a tyre has worn abnormally, it may be possible to regroove just that part of the worn tyre, provided a sufficient portion of the original groove is visible before regrooving.



#### Section 10 - Commercial Vehicle Wheels

#### **General Introduction**

Basically, any vehicle wheel consists of two main components:

- RIM
- NAVE

The RIM is the part on which the tyre is mounted and thus its dimensions; shape and condition must be suitable to satisfactorily accommodate the particular tyre required for the vehicle.

The NAVE is basically a disc filling in the centre of the rim and its dimensions and shape must therefore be suited to the design of wheel hub on the vehicle to which it has to be mounted.

It is quite common, therefore, for two vehicles - each of the same tyre size - to have wheels with identical rims, but with different naves to suit their different designs of wheel hub. In this case, the wheels would not be interchangeable between the vehicles. This, in fact, is the usual situation for cars, which tend to have wheel naves unique to each model - or at least to a range of cars from one manufacturer.

Similarly, it is equally possible for two other vehicles to have similar (even identical) wheel hubs - and thus use identical naves in their wheels - but requires different rim sizes to suit different tyre sizes. This is unlikely to happen often with cars but is the usual situation on trucks where wheel hub dimensions are largely standardised.

#### **The Important Dimensions**

The purpose of the RIM is to provide a firm base on which to fit the tyre. To ensure this for any particular size of tyre, three vital dimensions are involved.

1. DIAMETER	To be wide enough to match the inner tyre diameter to ensure a firm seal between bead and wheel rim.
2. INSIDE RIM WIDTH	To space the tyre beads at optimum width, neither too narrow nor too wide, to ensure a firm "foundation".
3. FLANGE HEIGHT	To be high enough to give adequate support to the tyre beads but not too high to interfere with the flexing of the sidewall.

The NAVE provides the link between the rim, carrying the tyre and the wheel hub on the vehicle. The hub carries a number of studs, arranged in a circle, onto which wheel <u>nuts</u> are threaded to clamp the wheel in place. Collectively these are known as the wheel fixings. There is usually a hole in the middle of the nave called the centre bore through which part of the hub may protrude.

To the vertical plane, the nave can also have an OFFSET or INSET which determines where the centre line of the rim, and hence the tyre, is placed relative to the face of the hub. This dimension determines the width of the wheel track.

**OFFSET** - The distance between the centre of the rim and the outside face of the nave. This information is useful when fitting twins to prevent kissing.



#### Section 11 - Training

Operators must ensure that they provide training to enable their staff to competently carry out duties they are assigned. This will mean that a variety of training is offered dependent on specific roles or duties. Consideration should be given as follows:

#### **Driver training**

It is a duty of the driver of a PSV to ensure that the tyres on the vehicle they will be driving are fit for purpose and safe to use. Each driver **must** carry out a 1<sup>st</sup> use vehicle walk around check before undertaking their journey / duty. The driver **must** be able enough to identify if a tyre fulfils legal requirements. It is prudent to include a training module as part of initial Driver induction detailing tyre inspection procedures. This training should be refreshed at least every 5 years.

Drivers and Operator licence holders are also reminded that the first use driver check forms part of a preventative maintenance programme and is an essential part of Operator licence obligations.

Regular checks and audits must be carried out by Transport Mangers to ensure that checks are thorough and effective, records of audits should be kept as evidence – failure to have a robust system in place will jeopardise your Operator's licence.

An example of first user check for tyres is included in DVSA publication DVD – "Check it Out PSV Driver's Walk-around Checks"

#### **Vehicle Maintenance Staff**

Any person who undertakes vehicle maintenance must be competently trained to identify tyre irregularities and staff must be able to prevent premature tyre failures by identifying wear patterns and changes in vehicle characteristics. They should have received formal training such as City & Guilds / NVQ / IMI (not exhaustive) in vehicle maintenance.

Staff must also be aware of manufacturers / operators tyre pressure maintenance guidelines and any other relevant policy relating to wheels and tyres. Maintenance facilities must have policies and guidelines on clear display and have sufficient, clean tools and work areas to enable effective inspection and repairs to be carried out.

#### **Tyre Technicians**

It is now common practice for many PSV/Coach Operators to use tyre manufacturers or appointed agents to maintain their fleet tyres – this is known as contract maintenance. Operators have realised the benefits of using an appointed tyre expert over recent years. There are obvious benefits to road worthiness compliance, safety and efficiency – not least, financial performance.

If operators choose to maintain their own tyres they must ensure that the tyre technician has adequate recognised training and experience relevant to their particular fleet. The operator must ensure that tyres are responsibly sourced and endorsed for UK and European use.

Many of the tyre manufacturers offer training packages from basic awareness to thorough accredited technician status award. (A sample list of training centres is included in appendices).



#### **Appendices**

#### References:

Department of Transport have produced a document "Careless Torque Costs Lives" which can be downloaded from <a href="https://www.gov.uk/government/publications/careless-torque-costs-lives">https://www.gov.uk/government/publications/careless-torque-costs-lives</a>

UK Construction & Use Regulations S24 & S27

ETRTO Recommendations

IRTE/FTA (wide wheel security)

British Standard BSAU 1599

British Tyre Manufacturers Association

Driver Vehicle Services Agency "Check it Out PSV Driver's Walk-around Checks"

#### ACKNOWLEDGEMENTS

The North West PCV Liaison Maintenance Committee would like to thank the following people/organisations for their contributions in compiling this guide:-

Mrs Beverley Bell – Senior Traffic Commissioner

Peter Sumner – Stagecoach Manchester (Chair North West PCV Liaison Maintenance Committee)

Sue Mullen – Confederation of Passenger Transport

Michael Mullen - Eavesway Travel

Tony Cockcroft – Stagecoach Merseyside

Kevin Lawton - Michelin solutions

Alan Bithell - Retread Manufactures Association

Steve Breckons - Bandvulc Group

Continental Tyres

Gary Powell – Bridgestone Tyres

Driver Vehicle Service Agency

**Backhouse Jones Solicitors** 

British Tyre Manufacturers Association



#### **Useful Contacts:** (T) denotes training providers.

ATS	T: 0800 60 10 60 info@ats.euromaster.com
British Tyre Manufacturer Association (BTMA)	T: 01787 226995 F: 0845 3016853 mail@btmauk.com
Bridgestone	T: 01926 488500
Bandvulc (T)	T: 01752 893559 Sales: 01752 893257 sales@bandvulc.co.uk
City & Guilds	T: 0844 543 0000 F: 0207 294 2413 centresupport@cityandguilds.com
Confederation of Passenger Transport	T: 020 7240 3131 F: 020 7240 6565 admin@cpt-uk.org
Continental	T: 01895 425900
Driver Vehicle Services Agency (DVSA)	T: 0300 200 1122 customer.services@dsa.gsi.gov.uk
Department for Transport	www.gov.uk
Goodyear	T: 0121 306 6000 F: 0121 306 6310 tyre.techuk@goodyear.com
Michelin (T)	T: 01782 401700 F: 01782 401701 traininginfo@uk.michelin.com
Retread Manufacturers Association (T) (RMA)	T: 01787 221022 rma@greentyres.com
Society of Engineers (IRTE) (SoE)	T: 020 7630 1111 F: 020 7630 6677 soe@soe.org.uk
Traffic Commissioners	www.gov.uk

#### Guidance on the use of older tyres on buses and coaches.

In September 2012, a coach crashed on the A3 due to loss of control following a blow-out. Three people lost their lives and others were seriously injured. The coroner concluded that the catastrophic failure of the left front tyre was the result of deterioration due to its age. It was also noted that there were no obvious signs of tyre defects prior to the incident.

As a precaution, the Department for Transport strongly recommends that tyres over 10 years old should not be fitted to the front axles of buses and coaches. Such tyres should be fitted only to the rear axles of vehicles as part of a twin tyre combination.

#### Determining tyre age

Finding out how old your tyres are is simple, as tyres manufactured after the year 2000 have a four digit code with the first two digits representing the week of manufacture and third and fourth digits representing the year.



Tyres manufactured before the year 2000 have a three digit code with the first two digits representing the week of manufacture and third digit representing the year. So 258 means week 25 of 1998.

If you are not sure about the age of your tyres, their general condition or suitability for use seek professional guidance from your tyre contractor or supplier.



#### Information received from Procurement Officers related to the "Tyred Motion":

#### **Provision for Supply and Installation of Tyres**

This paper provides key information in relation to the current strategy to ensure all tyres within The Authority's Fleet of vehicles are road worthy at all times.

#### Tyre Strategy

The outcomes and controls from the current tyre strategy exceed the requirements set out in the new "Tyred" Campaign by way of the following tyre management system.

#### **Tyre Management System:**

At the outset of the supply contract for tyres the supplier undertakes an initial audit to ascertain as accurately as possible the tyre age and condition for each vehicle within The Authority's fleet. The system will then provide the following;

- Age of the tyre
- Vehicle tyre history
- Tyre life history
- Reasons for tyre change
- Fleet inspection reports including a record of vehicles unavailable for inspection
- Records of tyre casing disposals, costs and environmental charges
- tyre checks carried out on a weekly basis and a weekly number sticker applied to the vehicle checked
- Monthly MI submitted with a highlight report of all the above.

# Any tyres that get to 5 years old are automatically removed from the appropriate vehicle and replaced with new.

#### **Categories of vehicles**

The following categories of vehicles make up The Authority's fleet;

- Cars
- Light Commercial Vehicles
- Passenger Transport Welfare Buses
- Heavy Commercial Vehicles
- Trailers
- Agricultural Vehicles
- Grounds Care and Plant Equipment
- Refuse Vehicles
- Hired Vehicles as required

#### Job Sheets

For audit purposes the Contractor holds records for every job completed on behalf of the Council and retains copies thereof for a period of not less than two years after the end of the contract.

The job sheets include:

- Fleet Number
- Registration Number
- Date
- Time
- Mileage or hours
- Full description and reasons for work undertaken
- Tyre size removed and supplied
- Serial number removed and supplied
- Signature of driver (if not signed by workshop supervisor)
- Signature of work authorisation and inspection by workshop supervisor
- In the event of a breakdown indication of the Council representative who requested the job

# Response to Council Motion

## **Action on Social Housing**

12<sup>th</sup> September 2018



# Full Council meeting on 12<sup>th</sup> September 2018 debated the following motion:

"This Council notes the delayed publication of the Government's Green Paper 'New deal for social housing' which finally appeared in August 2018 and the promise that this would be 'the most substantial report of its kind for a generation' by the then-housing secretary Sajid Javid.

While this Council welcomes the stated commitment to improve access to social housing and some of the individual proposals in the Green Paper e.g. dropping the forced sale of high-value homes and the limitation of the introduction of Right to Buy for Housing Association tenants to a trial in the Midlands, we also believe that this is a missed opportunity falling far short of the action needed to address the housing crisis in Oldham and across the country. One significant contribution would be to suspend the 'Right to buy' legislation. Nor does the Green Paper offer any proposals to mitigate the adverse impact of Universal Credit on landlords and tenants.

Oldham Council remains committed to working in partnership with housing providers and using all the resources available to meet the urgent and increasing housing need in the borough. Work is underway to produce a revised and updated Housing Strategy for Oldham to be completed by March 2019.

#### **Council resolves to:**

Continue to press the Government to provide additional resources to both replace the homes lost to social rent by 'Right to buy' and to provide badly needed new homes at a social rent both in our response to the Green Paper and through working with the GMCA and the LGA to bring forward proposals that meet local needs.

#### Response:

The Government has fallen behind in its pledge to replace council housing sold under the Right to Buy on a 1 to 1 basis. Changes to the rules on Right to Buy receipts will make it a little easier for councils to use their Housing Revenue Account to replace homes sold. However this measure alone is not going to have any significant impact in increasing numbers. GMCA have submitted a response regarding this. A further consultation response on the other key components of the Housing Green Paper is currently being drafted. Oldham Council has agreed, supported and fed into this response.

From a lobbying point of view it is felt that a response to Government as a GMCA collective would hold with it more weight and therefore more impact. A further consultation response

Oldham Council are currently developing their new housing strategy and this strategy will be evidenced based looking at housing need within the borough versus stock availability. This sound evidence base will enable an action plan to be devised and developed which will determine how local housing need will be met set within a

specific time period. We have identified various sites across the borough that could be utilised for potential housing related developments.

#### Council resolves to:

Develop Oldham's Housing Strategy to provide a comprehensive housing offer for local people with an emphasis on increasing the numbers of homes available for social rent.

#### Response:

Oldham Council have commissioned Campbell Tickell and arc4 to prepare a comprehensive housing strategy for the Borough in a three stage approach. This work commenced August 2018 and is due to be completed December 2018. Once ratified, the new Housing Strategy will be adopted 1<sup>st</sup> April 2019. One key emphasis for the new strategy will be to identify where and how best the Oldham Partnership can increase the numbers of homes available for social rent.

 Stage One – Evidence Base and Local Housing Needs Assessment-Forecast to complete end of October

This stage is currently live and is on track to conclude in November 2018 and includes a household postal survey to sample size of Oldham residents.

It is envisaged that the evidence base gathered in this stage will provide the Council with detailed insights into 7 housing markets (based on districts and town centre) and will help inform the outcome in stage three of a robust housing strategy and action plan that will improve the housing circumstances of all residents.

• Stage Two – Drafting the key themes and analysis for the Housing Strategy- Forecast to complete end of November

This second stage will overlap with stage one and will involve a wide range of stakeholder workshop events and include consultation with all elected members through a drop in session on the 20 November 2018 at the Civic Centre.

It is forecast and planned that this stage will conclude at the beginning of November.

 Stage Three- Final drafting, production and public consultation on the new Housing strategy

This final stage will include the writing and production of the strategy which will have been informed fully by the earlier stages. This final stage includes a formal public consultation period.

#### Council resolves to:

Explore new ways of providing homes in partnership with local providers including investigating the option of setting up a Housing Development Company"

#### Response:

The Council is working with existing providers to develop new homes within the borough. Currently, there are 100 starts planned for this financial year. Last financial year 40 completions were achieved.

During phase 1, the Primrose Bank site achieved the completion of 16 units for outright sale which have now all be sold. Phase 2 plans to deliver 19 units for outright sale in partnership with Engi and is due for completion December 2019.

Working in partnership with Great Places Housing Group, the Rose Mill site achieved 14 homes for shared ownership and 28 for affordable rent out of a development of 123 homes.

Registered social landlords (RSL) struggle to compete with obtaining land on the open market due to increased prices. We will work with our RSL partners through the affordable homes programme to help with the delivery of new affordable homes for the borough. Oldham Council currently has a grant allocation to assist with the delivery of 50 new units of shared ownership / affordable homes within the borough from Homes England. Oldham Council has recently secured Investor Partner status with Homes England which enables us to bid for future opportunities that may arise.

We continue to make best use of our own assets and have recently procured the development of a supported housing scheme for 20 apartments for people with learning disabilities (SHALD). In order to make this development work we have added our own capital and sought grant funding from the NHS.

With Governments recent announcement that the HRA cap will be lifted, this could allow for further opportunities in the future including joint ventures and/or the development of a local housing company. We are yet to be provided with the detail from Government on what lifting the HRA cap will entail. This should be detailed in the upcoming budget.



Dr Carolyn Wilkins OBE
Chief Executive
Oldham Council
Level 3
Civic Centre
West Street
Oldham OL1 1UG

From the Secretary of State
The Rt. Hon. Chris Grayling

Great Minster House 33 Horseferry Road London SW1P 4DR

Tel: 0300 330 3000

E-Mail: chris.grayling@dft.gov.uk

Web site: www.gov.uk/dft

Our Ref: MC/239214

Your Ref: Council - HGV Free - 20180912

6 October 2018

1 D- whis

Thank you for your letter of 17 September 2018, regarding the Oldham Council resolution on restricting HGV movements.

I understand the concerns of you and you fellow councillors regarding the movement of heavy good vehicles on inappropriate routes. The Government believes that local authorities are best placed to manage traffic on local roads and consider the needs of local residents. The powers given to local traffic authorities under Sections 1 & 2 of the Road Traffic Regulation Act 1984 allow for the restriction or prohibition of the use of HGVs on any road, for a wide range of safety and environmental reasons. These measures can be implemented by making Traffic Regulation Orders (TROs) without reference to the Department for Transport.

The Traffic Signs Regulations and General Directions 2016 (TSRGD) provide various signs for authorities to consider if they choose to do this, including signs informing motorists that certain roads are unsuitable for HGVs or if a weight limit is in place. The restrictions are then enforceable by the police.

With regard to satellite navigation equipment, there is no legal requirement for drivers of any vehicle to have or use such equipment. If provided it is important that drivers are given equipment that is suitable for the vehicle that they are driving. In doing so, they can undertake their employment and ensure their own safety as well as that of other road users.

It is important that HGV drivers do not use satellite navigation equipment designed for cars as they may be directed on routes that are unsuitable for the size and weight of their vehicle. While these systems can be useful if they

are in the correct vehicle, they cannot replace a driver's knowledge or skill, especially in the case of diversions due to road traffic collisions or roadworks.

Local councils can also introduce extra controls on emissions if there are air quality problems in their area. If air quality falls below required standards, the council should declare an Air Quality Management Area (AQMA) and make plans for improvements. You can find more information on AQMAs online at: <a href="https://uk-air.defra.gov.uk/aqma/">https://uk-air.defra.gov.uk/aqma/</a>

If you believe that a complaint about a vehicle operator or driver is warranted, you should report any non-compliant lorry operators and drivers to the Driver and Vehicle Standards Agency.

enquiries@dvsa.gov.uk

0300 123 9000

Rt Hon Chris Grayling MP

SECRETARY OF STATE FOR TRANSPORT

#### Jim McMahon OBE MP



# HOUSE OF COMMONS LONDON SW1A 0AA

Dr Carolyn Wilkins Chief Executive Oldham Council Civic Centre West Street Oldham OL1 1UG

24 September 2018

Ref: JM22774

Dear Carolyn

#### RE: Council Resolution - Keeping our Villages and Rural Areas HGV Free

Thank you for providing me with a copy of the council resolution.

I will of course write to to the Transport Minister in support of the council motion that the Government bring in Part 6 of the Traffic Management Act 2004 into force for all relevant English councils with immediate effect.

I will get back to you as soon as I receive a reply from the Minister and I would like to express that I will fully support this in Parliament.

I hope this is useful and helpful for the council.

Yours sincerely

Jim McMahon OBE MP

un Minchon

Member Oldham

red 2/10/18

on, Royton and Oldham

Inion Street, Oldham OLI 1DU Ister Office: 020 7219 6039

Twitter: @jimfromoldham Page: 227.jimmcmahon.co.uk



From: Whitney, Thomas [mailto:thomas.whitney@greatermanchester-ca.gov.uk]

**Sent:** 10 October 2018 15:56

To: Carolyn Wilkins < Carolyn.Wilkins@oldham.gov.uk>

Subject: Oldham Council Resolution - Keeping Our Villages and Rural Areas HGV Free

Dear Carolyn

Thank you for your recent letter to the Mayor with regard to the resolution passed at full Council on 12<sup>th</sup> September.

I can confirm that the Mayor is happy to support the position of the Council and looks forward to working with you on this important issue.

Best wishes

Tom

Tom Whitney
Greater Manchester Combined Authority





#### HM Treasury, 1 Horse Guards Road, London, SW1A 2HQ

Dr Carolyn Wilkins OBE Chief Executive Oldham MBC Level 3, Civic Centre West Street Oldham OL1 1UG

9 OCT 2018

Your ref: Council - Period Poverty - 20180912

Dear Dr Wilkins,

Thank you for your letter of 17 September 2018 to the Chancellor of the Exchequer about the Oldham Council's discussion of Value Added Tax (VAT) on women's sanitary products. I am replying as Minister with strategic oversight of the UK tax system.

In your letter, you drew attention to period poverty in the UK and asked the Government to remove VAT on women's sanitary products as soon as possible. In response, I would like to reassure you that the Government believes that VAT should not be applied to women's sanitary products and as such, is committed to applying a zero rate of VAT to these supplies as soon as legally possible.

As you may know, the UK's VAT regime exists within a framework set by EU legislation. Within this framework, a standard rate of VAT (set at twenty per cent in the UK) must be applied to most goods and services. Exceptions to this standard rate are limited, but EU Member States may apply a reduced rate of VAT to women's sanitary products. Therefore, the UK applies a five per cent rate of VAT to women's sanitary products, which is the lowest reduced rate permissible under EU law. However, it would be unlawful to apply a zero rate of VAT to women's sanitary products at present, as this would constitute a breach of EU law.

The Government has therefore been actively pursuing the necessary change in the EU and took the initiative in Finance Bill 2016 to introduce legislation to enable a zero rate of VAT for women's sanitary products to take effect as soon as legally possible. In January 2018, the European Commission published a proposal on VAT rates which, if agreed to by Member States in its current form, would provide the UK with the necessary flexibility to apply a zero rate of VAT to women's sanitary products. This remains under discussion in the EU and the Government is committed to engaging constructively with the proposal to achieve this flexibility.

In your letter, you also asked for the Government to use the revenue collected from VAT on women's sanitary products to fund the provision of free sanitary products for women in need. As you may know, until the Government is able to introduce a zero rate of VAT for women's sanitary products, a £15 million annual Tampon Tax Fund has been put in place to support women's charities, providing them with the funds equivalent to the

amount of VAT raised on sanitary products. Approximately £47 million has been awarded since the fund was introduced, with the majority going to frontline charities, including health, wellbeing and education initiatives and support services for vulnerable women. Some of these initiatives, such as the "Let's Talk. Period." project operated by Brook Young People, specifically seek to provide women in need with access to free sanitary products.

Information on the most recent Tampon Tax Fund allocations can be found here: www.gov.uk/government/news/women-and-girls-set-to-benefit-from-15-million-tampon-tax-fund

Thank you for taking the trouble to make us aware of these concerns.

Yours sincerely,

RT HON MEL STRIDE MP

KelSidn



#### **BRIEFING TO COUNCIL**

**Report Title:** Council Motion – "Addressing Mental III Health in Schools"

**Portfolio Holders:** Councillor Chadderton, Cabinet Member for Children's Services and Councillor Jacques, Cabinet Member for Education and Culture

Date: 7<sup>th</sup> November 2018

Background: A motion was agreed at the Council meeting held on 7<sup>th</sup> July 2018.

"This Council notes that:

In March 2016 the Department of Education produced advice for school staff titled 'Mental Health and Behaviour in Schools'.

This guidance identified that:-

- 1. Approximately 10% of 5-16 year-olds have a clinically diagnosed mental health disorder.
- 2. A further 15% of 5-16 year-olds have problems that put them at risk of developing mental health problems.

Recent calls from government have called for more work to be done on supporting young people in schools with mental health difficulties and also possibly including this as an assessed component of future inspection regimes.

Council welcomes the:-

- Recent plan adopted by Oldham's Health and Wellbeing Board to transform the borough's Child and Adolescent Mental Health Services (CAMHS) by employing additional staff to bring down waiting times to six weeks.
- Employment of a specialist mental health school advisor.
- The production of the toolkit 'Supporting young minds through tough times the whole school and college approach to emotional health and well being in Oldham

Council believes that an aspiration to ensure positive mental health and well-being in the students and staff of all of our academies, colleges and schools should be a high priority, and acknowledges the progress being made towards implementing the toolkit including a comprehensive training programme for school and college staff and governors to deliver:-

- an appropriate strategy in place
- a designated Mental Health Lead to coordinate, and monitor, the delivery of that strategy
- Mental health First Aiders in each academic year group to provide first-hand immediate support
- Mental health Peer Mentors where appropriate
- Access to mindfulness and similar programmes
- Access to professional Counsellors in the secondary and tertiary sectors

The toolkit enables every educational establishment to focus on:-

- Promoting positive mental health in all students and staff
- Training staff and peer mentors so they are aware of common mental health conditions; the signs of, and risk factors for, mental ill-health; how they might support students in crisis or otherwise in need; and the support services available to these students and their families
- Promoting self-help strategies and online resources (such as those relating to personal resilience and mindfulness) to students and staff to enable them to better manage their own mental health

Council welcomes the commitment of its staff, school and colleges in implementing the strategies and actions in 'Supporting young minds through tough times' to provide the best possible support to children, young people and staff across Oldham and resolves to ask the Lead Cabinet Member(s) provide a report back to full Council on progress made within 12 months."

It was resolved that the Lead Cabinet Members would provide a report back to full Council on progress made within 12 months.

An progress update was provided to the Health Scrutiny Sub-Committee on 11<sup>th</sup> September 2018 from Public Health Commissioning.

#### **Progress in Supporting Schools and Colleges across Oldham**

The Oldham whole school and college approach to emotional health and wellbeing framework aims to promote social, emotional and mental wellbeing across Oldham

schools and colleges, tackling mental health problems of pupils with more serious difficulty and provide guidance to commission safe and effective emotional health and mental wellbeing interventions or services.

The framework sets out key actions that head teachers and college principals can take to embed the whole school approach to emotional and mental wellbeing. The actions contained in the eight principles are informed by national evidence based practice and practitioner feedback on what works. If applied consistently and comprehensively across the whole school or college setting it can positively impact on:

- The cognitive development of children, learning, motivation, and sense of commitment and connectedness with learning and with school / college.
- Staff well-being, reduced stress, sickness and absence, improved teaching ability and performance.
- Pupil well-being including happiness, a sense of purpose, connectedness and meaning.
- The development of the social and emotional skills and attitudes that promote learning, success, well-being and mental health, in school/college and throughout life.
- The prevention and reduction of mental ill health such as depression, anxiety and stress. Improving school behaviour, including reductions in low-level disruption, incidents, fights, bullying, exclusions and absence.
- Reducing risky behaviour such as impulsiveness, uncontrolled anger, violence, bullying and crime, early sexual experience, alcohol and drug use.

Opportunity Area status has provided additional funding to employ a co-ordinator to lead and further develop the whole school / college approach to emotional health and mental wellbeing programme. Two Emotional and Mental Wellbeing Advisors will be employed to build capacity and up skill teaching and support staff to deliver robust social, emotional and mental wellbeing class room based interventions, peer support, low level interventions and develop supportive networks across all schools and colleges. The team will proactively work in partnership with the Public Health Team, Health Young Minds, Educational Psychology and Tameside Oldham and Glossop (TOG) Mind.

A multi-agency steering group has been established under the Opportunity Area Board to further develop and support the implementation of the programme. This includes representation from Oldham Council, Pennine Care Foundation Trust, MIND, Schools (Primary and Secondary), Oldham College and CCG.

Oldham Council and Oldham Clinical Commissioning Group (CCG) were successful in delivering the nationally funded Mental Health Services and Schools Link Programme, run by the Anna Freud National Centre for Child and Families. Two workshops for 3 Cohorts were delivered to 56 primary and secondary schools from Oldham. The aim of programme is for schools, colleges and mental health professionals to make changes in the way they support children and young people with their mental health. The programme is currently being evaluated, however the initial evaluation suggests that the programme was a considerable success in strengthening communication between schools and mental health professionals, and building joint working relationships between commissioners, schools and providers as well as across council directorates.

An educational psychologist will be appointed as part of the virtual school team to build capacity to work directly with schools, carers, social working and wider professionals to support the needs of looked after and previously looked after children. They will be leading on social, emotional and mental health (SEMH) on behalf of the virtual school head linking directly to wider work across the Council and Whole School Approach.

A review of training currently being delivered to educational settings is being scoped and led by the new Health and Wellbeing Co-ordinator with support from Public Health and School Improvement.

A pilot is running between May to July 2018 to test a systemic approach to measuring pupil wellbeing, mental health and resilience across Oldham. There are 7 primary and 1 secondary school participating in the pilot programme. The aim is to trial an approach to measuring pupil wellbeing, mental health and resilience, and to review its benefits and disbenefits to schools, particularly in relation to their ability to improve the wellbeing of pupils though SEMH interventions.

A procurement exercise has been undertaken for the provision of school staff training to deliver pilot mental health and resilience programmes in schools. 12 primary schools and 2 secondary schools have expressed an interest in the pilot. Once evaluated the aim is to offer out to all schools. Schools/Colleges/Clusters will be able to apply for additional grant funding for additional support. This could be support with a strong evidence base, or local initiatives already in place which need evaluation. This will include:

- Training programmes such as Youth Connect 5, Mental Health First Aid, Leading a Mentally Healthy School, Trauma Informed Schools / ACE's
- Counselling
- Evaluation of local initiatives e.g. from positive steps, TOG Mind, Sports Development, VCSE and other partners agencies.
- Educational psychologists Graduated Response, Behaviour, Multi-element plans
- Therapeutic interventions, such as group work, play therapy, art therapy.
- Youth worker programmes, e.g. in particular those targeting young people at risk of disengagement due to poor mental health.

### **ANDY BURNHAM**

MAYOR OF GREATER MANCHESTER

Dr Carolyn Wilkins Chief Executive/Accountable officer Oldham MBC By email

5th September 2018

Re: Council Resolution Policing

Thank you for your letter that sets out Oldham Council's Resolutions following the full Council debate on the 11<sup>th</sup> July 2018. The debate highlights the significant challenges that Greater Manchester Police are facing on a daily basis.

My new police and crime plan highlighted since 2010 the Government has cut the amount of money provided to GMP by more than £200 million which, as your letter highlights, has resulted in the loss of 2000 police officers and almost 1000 police staff and PCSOs.

In addition, the police are dealing with ever increasing serious and complex crimes such as cyber-crime, terrorism, child sexual exploitation and human trafficking. This creates increasing demands and pressures on the police with fewer frontline resources.

That said, I am committed to fighting for increased funding for our police service and also recognise the important role of local authorities and other organisations in tackling crime and anti-social behaviour through partnership approaches and integrated place based teams.

I have made a commitment to put additional investment in the areas of the 101 response and the recruitment of additional police officers over the next 2 years with at least 50 additional officers recruited in 18/19.

The recruitment of additional officers is a key priority for me, I know how important this is to local residents. I am able to confirm that recruitment is progressing well and I am confident that the required number of officers will be recruited.

The Mayor's Office, Churchgate House, 56 Oxford Street, Manchester, M1 6EU

Improvement to the 101 service is a regular discussion item in the Deputy Mayor's meetings with the Chief Constable and I am encouraged that there is some improvement but am very clear that there is still a long way to go. Bev and I are working with GMP to monitor the effectiveness of an action plan to reduce call waiting times. It is important to me that there is an acceptable 101 response to calls made by the public.

Andy Burnham

**Mayor of Greater Manchester** 



### Report to COUNCIL

# **European Union Referendum Update**

#### Portfolio Holder:

Councillor Sean Fielding, Council Leader

Officer Contact: Helen Lockwood, Deputy Chief Executive -

People and Place

Report Author: Jon Bloor, Head of Service Economy & Skills

**Ext.** 4188

#### 7 November 2018

#### Reason for Decision

Following the UK referendum on continuing membership of the EU held on 23<sup>rd</sup> June 2016, the implications of the "leave" result are now better understood.

This report provides an update following the publication of the latest GMCA Brexit Monitor report (see Appendix).

#### **Executive Summary**

The report references the latest analysis from the GMCA Brexit Monitor. It reviews the timeline as the Brexit negotiations move into the final 6 months.

The Brexit Monitor reports that Gross Domestic Product has grown to 0.7% (although this in below the pre-Brexit predicted 2.1%).

The Prime Minister continues to iterate that trade models such as the European Economic Area or the Canadian Comprehensive Economic and Trade Agreement are not an option for any deal, calling instead for a creative solution that is unique to the UK. However, the issue of the Irish border has become a key focal point, which if not resolved, is likely to lead to a "no-deal" exit.

The EU accounted for 58 per cent of goods exports from Greater Manchester firms in 2015, representing a greater reliance on the EU as an export market than the average for England as a whole (42 per cent).

Analysis cross-referencing national data with local intelligence suggests that in general, low-skilled jobs are likely to be most vulnerable to potential changes in migration as a result of the UK leaving the EU.

The GM Industrial Strategy and devolution will be key to unlocking the lack of productivity and increasing wages benefits. The Council must ensure that businesses are able to continue to access the workforce they need and residents are able to find jobs which are well paid and secure. In Greater Manchester this means better integration of post-16 skills through approaches to planning, accountability and delivery which are jointly developed between Greater Manchester and the Government.

#### Recommendations

Council is asked to note the contents of the report.

#### 1.0 Background

- 1.1 Following the UK referendum on continuing membership of the EU held on 23rd June 2016, the implications of the "leave" result have been widely discussed and negotiations are now ongoing as to the type of deal the UK and EU will support.
- 1.2 Since the result, the Greater Manchester Combined Authority has been producing a monthly Brexit Monitor report, which is a monthly publication which examines the key political elements of the Brexit process, and reviews key economic indicators to understand if the process is having an impact on current economic conditions.
- 1.3 This report sets out a summary of the implications of leaving the EU on Oldham's economy and Greater Manchester based on this report (see Appendix 1)

#### 2. Brexit Monitor Key Headlines

- 2.1 The October report highlights the key issue of developing an agreed solution to the Irish Border/backstop and the time that the UK would remain in the customs unions as being time limited.
- 2.2 Following the October Summit, there is an expectation that there might be a further summit in November, with a final EU summit scheduled for the 13th December. The Prime Minister will present the final deal to MPs after this summit, with a legal requirement to declare if no deal is agreed by the 21st January 2019. The MPs will be required to vote on what should happen next. This could include requested and extension or even a second referendum. The EU27 will be required to vote through any deal and the last date for this is the 11-14<sup>th</sup> March 2019.
- 2.3 The primary issue/barrier remains the management of trade across the Irish border, with current negotiations focusing on how to implement a customs agreement which didn't create a hard border between Ireland and Northern Ireland.
- 2.4 The Brexit Monitor reviews a series of key economic indicators with the aim to judge economic function and confidence. The latest data suggests that the economic function remains relatively unchallenged. For example service, construction and manufacturing sectors have demonstrated growth which contributed to the UK Gross Domestic Product growing by 0.7% in the 2nd Quarter, which is in line with the 2016 growth predictions by HM Treasury, but is below the 2.1% pre-Brexit prediction.

#### 3.0 Implications/Next steps for Greater Manchester.

- 3.1 It is looking increasingly likely that a "no deal" Brexit is the most likely outcome. Although there is nearly a daily critique of this position. For example the latest report from the National Audit Office states that "If the government reaches a withdrawal agreement with the EU, industry and government will have until December 2020 to design and implement any new arrangements. This could involve significant work, such as the implementation of new customs arrangements, and the time available to meet these challenges is not long compared to many complex government programmes. However, the scale of this change will be nowhere near that required if the UK and the EU cannot reach an agreement." The NAO state that could have a negative impact on national security, trade, tourism, migration, healthy communities and the environment.
- 3.2 The GMCA Brexit Monitor authors have set out to provide a more detailed Brexit report in November which will aim to understand the impact of the proposed deal(s) and GM's readiness.

#### 4.0 What does Brexit mean for Oldham and Greater Manchester?

- 4.1 As stated in the December 2017 report, "Whilst the narrative on which areas are likely to lose (or lose out the most) depending on the level of dependency of key employment sectors on both trade with and immigration from the EU, history tells us that areas with high skills levels, strong social infrastructure and sectors of employment that are quick to adapt to technological change are likely to recover and adapt. This is most evident for the financial crisis and recession of 2007/8 (which saw London and the South East hit hardest before recovering much more strongly than other areas of the UK).
- 4.2 It is important to remember that the differences in expected impacts are swamped by existing disparities. Households in those areas start off poorer and may experience considerably more difficulty in adjusting negative shocks. Whilst LSE analysis predicted the biggest impact in the short term in areas dependent on EU trade, they also identified median wage levels as the most significant risk factor on the impact of Brexit."
- 4.3 This is the biggest risk to areas in Greater Manchester, Oldham and across the UK. That existing inequalities are exacerbated by shocks to trade, industry and employment as a result of exiting the EU.

#### 5.0 The view from business

- 5.1 Longer term growth in Greater Manchester is likely to be a lower due to Brexit because of lower net migration, less trade and lower productivity. Growth will be slower, more so for GVA than employment or demography
- 5.2 The 2017 GM Business Survey found that 85% of firms are experiencing rising costs and this has been seen most strongly in the cost of raw materials. More than half indicated that they were suffering increases in raw materials.
- 5.3 The Greater Manchester Business Survey provides a current insight on the performance, outlook at expectation of businesses across the region. The outlook for businesses in respect of Brexit continues to be one of uncertainty, however the Survey also acknowledges that Brexit brings substantial opportunities for the conurbation and the UK as a whole.
- 5.4 The EU accounted for 58 per cent of goods exports from Greater Manchester firms in 2015, representing a greater reliance on the EU as an export market than the average for England as a whole (42 per cent). However, for some local companies (e.g. Diodes, Crane Payments), they trade extensively within and outside of the EU boundaries, which means they already operate across alternative trading strategies with confidence.

#### 6.0 Greater Manchester priorities for Government

- 6.1 The UK's departure from the EU creates risks and opportunities for delivering the priorities of authorities such as GMCA, as they look to raise productivity and improve services. Meeting these will depend on close partnership working between central Government and local authorities. Key points from this evidence are:
  - Greater Manchester supports the Government's approach of developing a Local Industrial Strategy, which will set out clear objectives to increase productivity and will aim to provide greater stability for national and local economies through the Brexit transition and ensure that prosperity is shared. For example, the Strategies need to ensure that:

- The skills system can respond to changes in the labour supply caused by leaving the EU, ensuring that businesses are able to continue to access the workforce they need and residents are able to find jobs which are well paid and secure. In Greater Manchester this means better integration of post-16 skills through approaches to planning, accountability and delivery which are jointly developed between Greater Manchester and the Government so that they are more responsive to our businesses. This is linked to the devolution of the Adult Education Budget.
- The infrastructure is in place particularly transport, housing and digital which can support businesses to develop innovative services and products in order to be globally competitive, supporting prosperity across the Northern Powerhouse and beyond. This will include the roll out of 5G and Gigabit Broadband over the next 3 years.
- Global economic ties are broadened and deepened and the Department for International Trade works with city regions (and a Northern Trade Board) on the co-commissioning of support to business and the attraction of inward investment.
- 7.0 Options/Alternatives
- 7.1 The report is for information.
- 8.0 **Preferred Option**
- 8.1 N/A. The report is for information.
- 9. Consultation
- 9.1 N/A
- 10 Financial Implications
- 10.1 N/a
- 11.0 Legal Services Comments
- 11.1 No Legal comments: Paul Entwistle, Director of Legal
- 12.0 Co-operative Agenda
- 12.1
- 13.0 Human Resources Comments
- 13.1 N/A
- 14.0 Risk Assessments
- 14.1 N/A
- 15.0 **IT Implications**
- 15.1 N/A

16.0	Property Implications
16.1	N/A
17.0	Procurement Implications
17.1	N/A
18.0	Environmental and Health & Safety Implications
18.1	N/A
19.0	Equality, community cohesion and crime implications
19.1	N/A
20.0	Equality Impact Assessment Completed?
20.1	No
21.0	Key Decision
21.1	No
22.0	Key Decision Reference
22.1	N/A
23.0	Background Papers
23.1	N/A

- GM Brexit Monitor October

24.0 **Appendices** 

- GM Brexit Monitor October appendix



Date: 26<sup>th</sup> October 2018

Subject: Brexit Monitor Monthly Update

Report of: Councillor Richard Leese, Portfolio Lead for Business and Economy

and Jim Taylor, Portfolio Lead Chief Executive for Business and

Economy

#### **PURPOSE OF REPORT**

This report updates members on the key economic and policy developments of relevance to Greater Manchester in relation to the UK's decision to leave the European Union (EU).

#### **RECOMMENDATIONS:**

Members are asked to:

Note the contents of the October Brexit Monitor (Appendix 1)

#### **CONTACT OFFICERS:**

Simon Nokes, Executive Director, Policy and Strategy Simon.nokes@greatermanchester-ca.gov.uk

John Holden, Assistant Director, Research and Strategy John.holden@greatermanchester-ca.gov.uk

BOLTON	MANCHESTER	ROCHDALE	STOCKPORT	TRAFFORD
BURY	OLDHAM	SALFORD	TAMESIDE	WIGAN

#### 1. INTRODUCTION

- 1.1 Following the vote to leave the EU, the GMCA has been monitoring the economic and social trends and policy developments to develop an appropriate policy response. The impact of Brexit is being tracked across the following themes:
  - Macro-economy trends and developments;
  - Key sectors and business investment;
  - Trade, regulation, and access to European Funding;
  - Property investment, housing, and planning; and
  - Economic inclusion.

#### 2 KEY MESSAGES FROM THE OCTOBER BREXIT MONITOR

- 2.1 It has been announced that on October 29th the Chancellor of the Exchequer will announce the 2018 Budget to Parliament the last Budget before the UK's proposed formal exit from the EU on the 29th March 2019. This is three weeks earlier than last year, brought forward to fit around Brexit negotiations.
- 2.2 The UK and the EU have yet to agree on issues such as the Irish border and customs agreements, and Prime Minister Theresa May's talks with the EU in the next few weeks could make the difference between a relatively smooth departure from the bloc and a no-deal exit.
- 2.3 The EU's Chief Brexit Negotiator Michel Barnier has said that the EU had refined its planned "backstop" solution for Ireland, identifying solutions that would avoid a hard customs border between Northern Ireland and the rest of the UK.
- 2.4 Secretary of State for Exiting the EU Dominic Raab has announced in a House of Commons statement that any extension of Britain's participation in the customs union— seen as key to guaranteeing no hard border in Ireland would have to be "temporary, limited and finite".
- 2.5 Britain's long hot summer helped boost its economy in the three months to August, according to data published by the Office for National Statistics. According to monthly estimates from the Office for National Statistics (ONS), UK GDP grew by 0.7% in the three months to August 2018 (Jun-Aug), matching the upwardly revised 0.7% growth recorded in the previous three months (May-June).
- 2.6 The services sector had a rolling three-month growth of 0.5%, resulting in a large positive contribution to headline GDP growth. The production industries and construction also had positive contributions to GDP growth, with rolling three-month growths of 0.7% and 2.9%, respectively.

- 2.7 The end of the third quarter saw a mild improvement in the performance of the UK manufacturing sector, with the UK Manufacturing PMI rising to 53.8 in September (latest available data) from an upwardly revised 53.0 in August.
- 2.8 September data (latest available data) pointed to another solid increase in business activity across the UK service sector, with the rate of growth easing only slightly since August. The UK services PMI posted 53.9 in September, down from 54.3 in August. While the overall indicators are positive, there is anecdotal evidence that some of this increased activity may be down to firms stockpiling inventory ahead of a possible nodeal situation.
- 2.9 National statistics have shown that the labour market remains robust, driven by growth in full-time jobs. Surveys of local firms' recruitment intentions have risen this month, reflecting a tighter labour market. In the 12 months up to March 2018, unemployment stood at 4.9% in GM, down from 6.9% in the 12 month period up to June 2016. However, unemployment in GM still stands above national and regional rates, and the number claiming unemployment/underemployment benefits have risen to a four year high, although recent changes to unemployment benefits and the roll-out of Universal Credit in GM over the last year mean that long-term trends in claimant counts should be treated with a degree of caution.
- 2.10 In addition, the Consumer Prices Index and Household Finance Index both indicate a continued rise in consumer costs and resultant squeeze on household finances, with living costs rising faster than wages. Recent rises in costs have been driven in particular by rising transport costs.
- 2.11 Following last month's report on Brexit Readiness, work is ongoing to undertake the range of actions agreed. This will be reported back in future Brexit reports to the CA, particularly after November when the nature of any deal with the EU will be clearer.

#### 3 RECOMMENDATIONS

3.1 Recommendations appear at the front of this report.

### **Greater Manchester Brexit Monitor**

MANCHESTER ROCHDALE **OLDHAM** 

SALFORD

STOCKPORT TAMESIDE

TRAFFORD WIGAN

### Key economic trends & developments – October 2018

October 29th is the presentation of the Chancellor of the Exchequer's 2018 Budget to Parliament – the last Budget before the UK's proposed formal exit from the EU on the 29th March 2019. The UK and the EU have yet to agree on issues such as the Irish border and customs agreements, and Prime Minister Theresa May's talks with the EU in the next few weeks could make the difference between a relatively smooth departure from the bloc and a no-deal exit. Meanwhile, Britain's long hot summer helped boost its economy in the three months to August, according to data published by the Office for National Statistics. The economy grew 0.7% during the three months ending in August, while national statistics also show that the labour market remains robust, driven by growth in full-time jobs. Surveys of local firms' recruitment intentions have also risen this month, reflecting a tighter labour market. In the 12 months up to March 2018, unemployment stood at 4.9% in GM, down from 6.9% in the 12 month period up to June 2016. However, unemployment in GM still stands above national and regional rates, and the number claiming unemployment/underemployment benefits have risen to a four year high.

#### **Macro-Economic Trends & Developments**

- The North West along with Wales jointly led regional business activity growth in September 2018, with the regional PMI for the NW rising to 55.6, from 54.2 in August (above 50 = growth). This marked a second consecutive month of improvement in the NW, and puts business sentiment in the region back above pre-referendum levels (55.5) for the first time since February 2018.
- According to monthly estimates from the Office for National Statistics (ONS), UK  $_{\Omega}$  GDP grew by 0.7% in the three months to August 2018 (Jun-Aug), matching the upwardly revised 0.7% growth recorded in the previous three months (May-June). The To services sector had a rolling three-month growth of 0.5%, resulting in a large positive No contribution to headline GDP growth. The production industries and construction also had positive contributions to GDP growth, with rolling three-month growths of 0.7% and 2.9%, respectively.

#### Policy, Trade, & Regulation

- The Chancellor of the Exchequer will present his Budget to Parliament on Monday 29th October 2018 setting out government spending plans over the next year. This is three weeks earlier than last year, brought forward to fit around Brexit negotiations.
- · The EU's Chief Brexit Negotiator Michel Barnier has said that the EU had refined its planned "backstop" solution for Ireland, identifying solutions that would avoid a hard customs border between Northern Ireland and the rest of the UK.
- Secretary of State for Exiting the EU Dominic Raab has announced in a House of Commons statement that any extension of Britain's participation in the customs union— seen as key to guaranteeing no hard border in Ireland — would have to be "temporary, limited and finite".

For more information, please contact: Matt Mirecki, Lead Analyst - GMCA Economics Team matthew.mirecki@greatermanchester-ca.gov.uk

#### **Key Sectors & Business Investment**

- Research with GC Business Growth Hub clients in the 3 months to the end of September 2018 shows a cautiously improved picture around business hiring and investment plans. Businesses are showing a slightly brighter outlook around hiring plans (with 4% planning to increase hiring, up from <1% in the previous quarter (April-June)), as well as investment plans (with 8% planning to increase investment compared to 2% in the previous quarter). In both cases, however, the majority of businesses responded that their plans remain unchanged.
- The end of the third quarter saw a mild improvement in the performance of the UK manufacturing sector, with the **UK Manufacturing PMI rising to 53.8 in September** from an upwardly revised 53.0 in August.
- September data pointed to another solid increase in business activity across the UK service sector, with the rate of growth easing only slightly since August. The UK services PMI posted 53.9 in September, down from 54.3 in August.
- The underlying trend in the retail industry as suggested by the three-month on three-month measure is one of growing sales, with the quantity bought in the three months to August increasing by 2.0% when compared with the previous three months, with continued growth across all sectors.

#### **Property and Housing**

 July 2018 housing sales data from the Land Registry show that the vote to leave the EU has had little impact on house prices in Greater Manchester. House price growth in GM also accelerated recently, and overall prices in GM have risen faster than national and regional averages since the referendum.

#### **Economic inclusion**

- Trends in unemployment since the referendum broadly reflect previous long-term trends, with an overall decline in ILO unemployment rates in GM (to 4.9% in the 12 months to March, compared to 6.6% prereferendum). Unemployment in GM however is still above national and regional rates; and numbers of Job Seekers Allowance (JSA) and related universal credit claimants continue to rise.
- The Consumer Prices Index and Household Finance Index both indicate a continued rise in consumer costs and resultant squeeze on household finances, with living costs rising faster than wages. Recent rises in costs have been driven in particular by rising transport costs.

# **Macro-Economic Trends & Developments**

MANCHESTER ROCHDALE **OLDHAM** 

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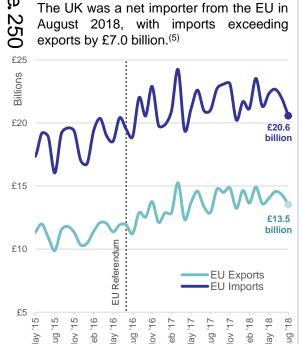
#### Macro-economy

- According to monthly estimates from the Office for National Statistics (ONS), UK GDP grew by 0.7% in the three months to August 2018 (Jun-Aug), matching the upwardly revised 0.7% growth recorded in the previous three months (May-June). The services sector had a rolling three-month growth of 0.5%, resulting in a large positive contribution to headline GDP growth. The production industries and construction also had positive contributions to GDP growth, with rolling three-month growths of 0.7% and 2.9%, respectively.(1)
- The Bank of England's Agents Report for Q3 2018 indicated rising (although still modest) consumer spending boosted by good weather, slowing manufacturing output and exports, rising business uncertainty around Brexit (particularly for investment plans), and recruitment difficulties resulting in higher average pay settlements. The Bank also left interest rates on hold at 0.75% in September, although highlighted concerns around 'greater uncertainty' in the future in light of Brexit and the increasing possibility of no deal. (2.3)

#### **UK International Trade**

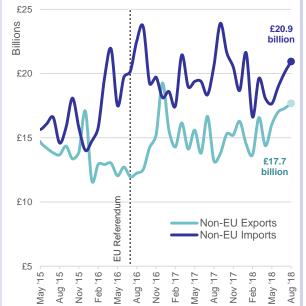
ين Trade

The total UK trade deficit (goods and services) narrowed by £4.7 billion to £2.8 billion in the three months to August 2018; this was driven by a £3.5 billion narrowing of the goods deficit, but mitigated somewhat by a £1.1 billion widening of the services surplus. (4)



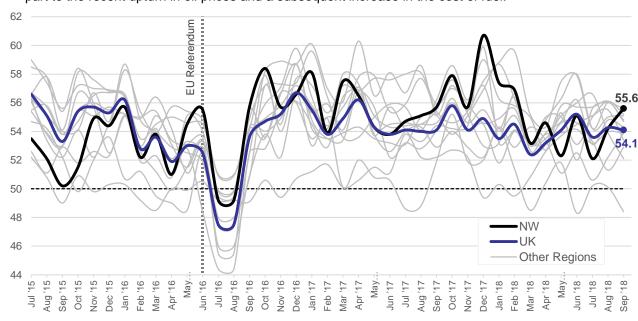
#### Non-EU Trade

The UK was a net importer from non-EU nations in August 2018, with imports exceeding exports by £3.3 billion.(5)



#### IHS Markit Regional Purchase Managers' Index (PMI)

- The North West along with Wales jointly led regional business activity growth in September **2018**, with the regional PMI for the NW rising to 55.6, from 54.2 in August (above 50 = growth). This marked a second consecutive month of improvement in the NW, and puts business sentiment in the region back above pre-referendum levels (55.5) for the first time since February 2018. All other regions shown in grey below.
- Businesses surveyed up and down the country reported a steep rise in their costs in September, due in part to the recent upturn in oil prices and a subsequent increase in the cost of fuel. (6)



# **Key Sectors & Business Investment**

MANCHESTER ROCHDALE **OLDHAM** 

SALFORD

STOCKPORT TAMESIDE

TRAFFORD WIGAN

### **Business Investment & Hiring**

· Research with GC Business Growth Hub clients in the 3 months to the end of September 2018 shows a cautiously improved picture around business hiring and investment plans. Businesses are showing a slightly brighter outlook around hiring plans (with 4% planning to increase hiring, up from <1% in the previous quarter (April-June)), as well as investment plans (with 8% planning to increase investment compared to 2% in the previous guarter). In both cases however, the majority of businesses responded that their plans remain unchanged. (7)

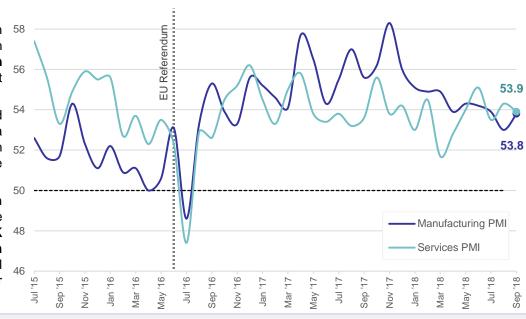
What impact is Brexit likely to have on your hiring plans?					What impa	ct is Brexit like	ely to have on	your <b>investm</b>	nent plans?	
Make redundancies	Decrease or freeze hiring	Remain the same	Increase hiring	Don't know		Decrease investment	Remain the same	Decision put on hold	Increase investment	Don't know
<1%	3%	62%	4% 1	31%	Quarter ending Sept '18	3%	65%	<1%	8%	23%
<1%	4%	65%	<1%	30%	Previous Quarter	3%	71%	<1%	2%	23%

#### **Greater Manchester Chamber of Commerce**

• The GM Chamber of Commerce's Q3 2018 Quarterly Economic Survey reported a continued upturn in both manufacturing and construction in Greater Manchester, although services experienced a slightly surprising drop, mirroring other survey results and a slowdown in financial services. Construction orders over the next quarter are anticipated to grow, but manufacturing orders appears to be slightly cooling off. Services orders are now back down to start of the year levels, which may reflect some early Brexit impact associated with financial/legal deferments. (8)

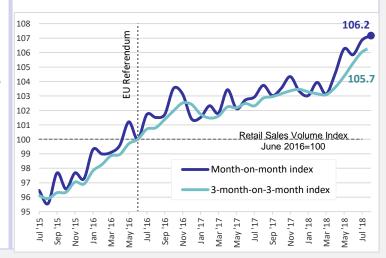
# N MS Markit/CIPS Manufacturing & Services PMIs®

- The end of the third quarter saw a mild improvement in 58 the performance of the UK manufacturing sector, with the UK Manufacturing PMI rising to 53.8 in September from an upwardly revised 53.0 in August (above 50 = growth).
- · Rates of expansion in output and new orders gained traction, while the trend in new export business saw a modest recovery following August's solid contraction. On 52 the price front, rates of input cost and output charge inflation both strengthened. (9)
- September data pointed to another solid increase in business activity across the UK service sector, with the rate of growth easing only slightly since August. The UK 48 services PMI posted 53.9 in September, down from 54.3 in August. However, the latest reading was still above the 50.0 no-change value and slightly stronger than the average in 2018 so far (53.6).(10)



#### **Retail Sales**

- The volume (not value) of retail sales grew by 0.3% in August 2018 compared to July 2018, with increases across all sectors except food, clothing and petrol.
- The underlying trend in the retail industry as suggested by the three-month on three-month measure - is one of growing sales, with the quantity bought in the three months to August increasing by 2.0% when compared with the previous three months, with continued growth across all sectors. (11)



# Policy, Trade, & Regulation

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#### **Budget**

- The Chancellor of the Exchequer will present his Budget to Parliament on Monday 29<sup>th</sup> October 2018, three week earlier than last year to fit around Brexit negotiations, setting out government spending plans over the next year. The plan is expected to address issues raised at the conservative conference such as ongoing austerity and funding for public services, as well as personal income allowances and the government's universal credit scheme. (12)
- However, the Democratic Unionist Party's 10 Westminster MPs have **threatened to vote down the Budget if they are unhappy about the government's Brexit plans**. The party has said any post-Brexit customs or regulatory border in the Irish Sea would be unacceptable and that it would oppose the October 29<sup>th</sup> Budget in response. (13)

#### Irish Border

• The EU's Chief Brexit Negotiator Michel Barnier has said that **the EU had refined its planned "backstop" solution for Ireland**, identifying solutions that would avoid a hard customs border between Northern Ireland and the rest of the UK.

Mr Barnier said that Brussels was sticking to the broad thrust of its backstop plan, which would see Northern Ireland stay in the EU single market and customs union even once the UK has left, but he stressed that the proposals did not pose any territorial or constitutional threat to the UK.<sup>(14)</sup>

### Stoms Union

Secretary of State for Exiting the EU Dominic Raab has announced in a House of Commons statement that any extension of Britain's participation in the customs union – seen as key to guaranteeing no hard border in Ireland – would have to be "temporary, limited and finite". However, Mr Raab's statement will have to be reconciled with an insistence in Brussels that a final deal would have to provide a lasting guarantee that Brexit will not result in a return to a hard north-south border in Ireland. (15)

#### **Brexit: Six Months to Go**

- The Institute for Government has published a paper entitled Brexit: Six Months to Go which looks at the progress made in delivering Brexit since the EU referendum and what to expect with just six months until the UK is scheduled to exit the EU. The paper examines the three main challenges of negotiation, legislation and implementation.
- The paper notes that the Prime Minister "faces major political hurdles" to realising a "smooth and orderly" Brexit, and highlights that March 2019 "is not the end of Brexit", with the much more difficult task of agreeing a future relationship with the EU and implementing it yet to come following any deal the UK reaches on withdrawal before December 2020.<sup>(16)</sup>

#### **Future of European Funding in Greater Manchester**

• From 2014-20 the Greater Manchester allocation of ERDF and ESF totalled €405m, for which the European Commission has announced the region will continue to be eligible until 2020/21. UK organisations have been advised to continue bidding for EU funding of all types, with the UK Government underwriting the continued payment of any successful funding application, even when projects are approved after the UK leaves the EU. In their recent 'no deal' technical notices, the government has reiterated that they will guarantee any funding secured before 29<sup>th</sup> March 2019 and continue all allocated 2014-20 ESF and ERDF funding, even in the event of a no deal. Current proposals for the EU and UK's future relationship also allow scope for the UK to continue in certain EU funding and science schemes as a 'third country'.

### **Brexit - Key Dates**

18 <sup>th</sup> October 2018	EU summit during which both the UK and EU hope to agree an outline of the future UK-EU relationship.
Late October 2018	Deadline set by the EU's chief negotiator Michel Barnier as the point by which Brexit negotiations must have concluded to give the EU time to sign off on the deal. It is expected UK parliament will need to have also voted on this final deal prior to this.
13 <sup>th</sup> December 2018	Final EU summit of 2018. A possible fallback option if the October deadline is not reached.
21 <sup>st</sup> January 2018	If no deal is agreed, the Prime Minister must announce a 'no deal' by this date giving MPs 14 days to vote on a plan of action, being leaving with no deal, seeking an extension of Article 50, or holding another referendum.
29 <sup>th</sup> March 2019	Britain's formal exit from the EU, two years following the trigger of Article 50. In the case of a 'no deal', all current EU legislation and agreements would cease to apply from this date in the absence of any other arrangements.
31 <sup>st</sup> December 2020	Planned end of the proposed Brexit transition period. Until this date, the UK will essentially function as if a member of the EU (including continuing current

funding and regulatory arrangements).

# **Property & Housing**

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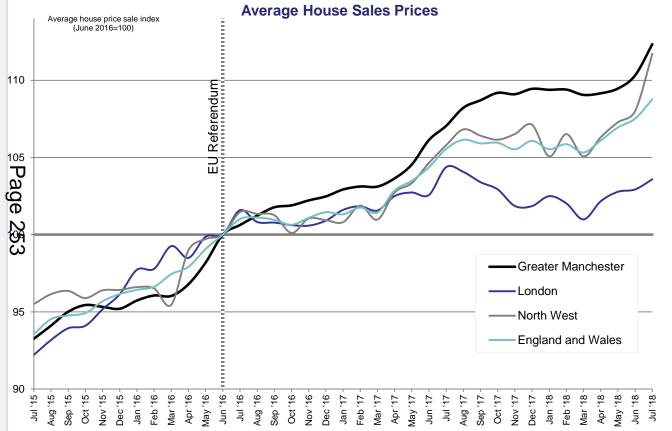
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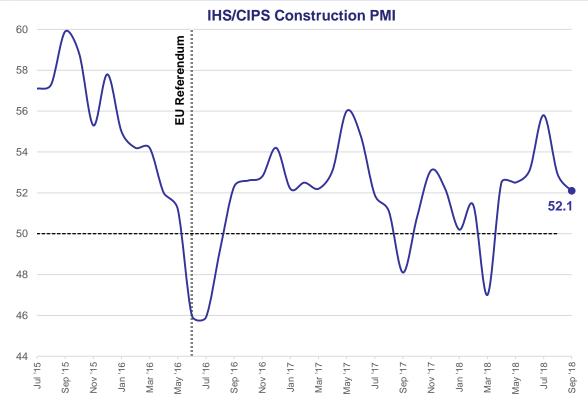
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#### **Housing sales**

· July 2018 housing sales data from the Land Registry shows that the vote to leave the EU has had little impact on house prices in GM, with post-referendum trends in house prices roughly in line with pre-referendum trends. London has however seen flatter growth since the referendum, although price growth has picked up in London in recent months. House price growth in GM has also accelerated recently, and overall prices in Greater Manchester have risen faster than national and regional averages since the referendum. (17)



July 2018 Average House Price									
Greater Manchester	Since last month	Annual Change	Since EU Referendum						
£167,928	+1.8%	+4.9%	+12.3%						



- The rate of expansion in the construction industry slowed for the second month running, with the UK construction PMI falling to 52.1 in September, down from 52.9 in August. This signalled the weakest growth in output for six months.
- There were mixed signals in terms of the near-term outlook. New order books strengthened to the greatest extent since December 2016, which was coupled with robust job creation. However, overall confidence about the year ahead was among the lowest seen since the start of 2013. (18)

### **Economic Inclusion**

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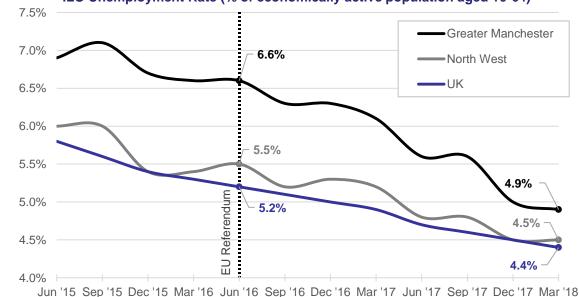
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#### **Unemployment and Claimant Count**

- Trends in unemployment since the referendum broadly reflect previous long-term trends, with an **overall decline in ILO unemployment rates** (the standard definition of unemployment).
- In the 12 months up to March 2018, unemployment stood at 4.9% in GM, down from 6.9% in the 12 month period up to June 2016. However, unemployment in GM still stands above national and regional rates, despite falling at a faster rate during the last 12 months. (19)
- Numbers of people claiming unemployment / underemployment benefits (Job Seekers Allowance and related Universal Credit) in GM have however risen to their highest levels in over four years in August, up 580 (1.1%) on the previous month to 54,015 people, with rises in all age groups.
- The total number of claimants is 16.6% (7,685) higher than pre-referendum levels. As a proportion of the working age population, the number of claimants has also risen to 3.0% from 2.6% in June 2016, mirroring national and regional trends. (20)

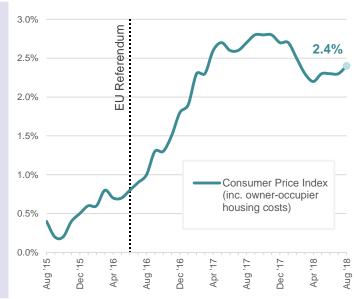
Due to recent changes to unemployment benefits and the roll-out of Universal Credit in GM over the last year, long-term trends in Claimant counts should be treated with caution. Greater numbers may be moved onto certain types of benefits or be expected to find counts work and may appear in counts, while total unemployment rates may not change. ILO unemployment rates are unaffected.

#### ILO Unemployment Rate (% of economically active population aged 16-64)

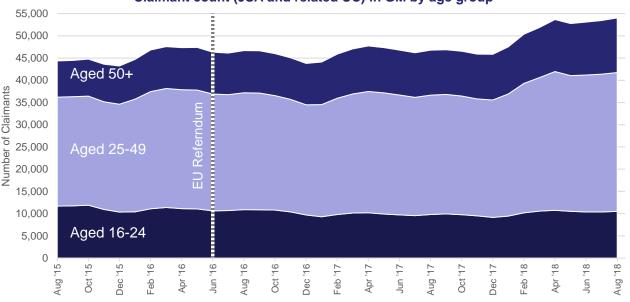


#### **Household Finances**

- The Household Finance Index (HFI) which tracks Britons' sense of financial wellbeing reveals a continued although relatively softer squeeze on UK household finances. September's HFI remained at the August level of 45.9 (below 50 signals deterioration). Though employment incomes continued to grow, uncertainty about job security also intensified.<sup>(21)</sup>
- The Consumer Prices Index (CPI-H) 12-month inflation rate was 2.4% in August 2018, up from 2.3% in July, indicating a continuing rise in consumer costs. Transport fares continued to make the largest upward contribution to inflation. (22)



#### Claimant count (JSA and related UC) in GM by age group



MANCHESTER ROCHDALE OLDHAM

SALFORD

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Section	Sources
Macro-Economic Trends & Developments	<ol> <li>ONS (10 October 2018): Statistical bulletin: GDP monthly estimate, UK: August 2018</li> <li>Bank of England (13 September 2018): Agents' summary of business conditions - 2018 Q3</li> <li>BBC News (13 September 2018): Bank of England leaves rates on hold amid Brexit uncertainty</li> <li>ONS (10 October 2018): UK trade: August 2018</li> <li>HMRC (10 October 2018): Overseas Trade Statistics - Non-EU and EU Trade: August 2018</li> <li>IHS Markit / NatWest UK Regional PMI (8 October 2018): "Wales outperforms all other UK regions for business activity growth in third quarter."</li> </ol>
Key Sectors & Business Investment ໝ ດ	<ol> <li>Manchester GC Business Growth Hub (end-September 2018 snapshot): Internal Survey of Client Companies</li> <li>Greater Manchester Chamber of Commerce Quarterly Economic Breakfast, 28 September 2018</li> <li>Markit/CIPS UK Manufacturing PMI (1 October 2018): "UK manufacturing growth improves at end of third quarter"</li> <li>Markit/CIPS UK Services PMI (3 October 2018): "Solid rate of service sector growth maintained in September, but input costs rise sharply"</li> <li>ONS (20 September 2018): Retail sales, Great Britain: August 2018</li> </ol>
ົດ N ບາ ບາ Policy, Trade, & Regulation	12. BBC (10 October 2018): "DUP 'could vote against the Budget' over Brexit deal"  13. FT (10 October 2018): "Unionists issue Budget threat to Brexit deal"  14. FT (10 October 2018): "EU has refined planned backstop solution for UK and Irish border: Barnier"  15. FT (9 October 2018): "Raab vows to curtail keeping UK in customs union"  16. Institute for Government (17 September 2018): "Brexit: six months to go"
Property & Housing	<ul> <li>17. HM Land Registry (19 September 2018): House Price Index Database: July 2018</li> <li>18. Markit/CIPS UK Construction PMI (2 October 2018): "Weakest rise in construction output for six months in September"</li> </ul>
Economic Inclusion	<ul> <li>20. ONS (2018): Labour Force Survey (model based estimates of unemployment), accessed October 2018</li> <li>21. ONS (2018): Claimant count (combined Job Seekers Allowance and unemployment element of Universal Credit), accessed October 2018</li> <li>22. IHS Markit Household Finance Index (17 September 2018): "Household finance index remains close to survey-high in September, supported by continued growth in employment incomes"</li> <li>23. ONS (19 September 2018): Consumer price inflation UK: August 2018</li> </ul>

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### **Report to COUNCIL**

### **District Plans**

Portfolio Holder:

Councillor Arooj Shah, Cabinet Member, Neighbourhood Services

Officer Contact: Helen Lockwood, Deputy Chief Executive,

People and Place

Report Author: Simon Shuttleworth, District Co-ordinator

**Ext.** 4720

7<sup>th</sup> November 2018

#### **Reason for Decision**

To sign-off the District Plans for 2018/19

#### Recommendation

To formally approve the District Plans that have been agreed by each District Executive.

Council 7<sup>th</sup> November 2018

#### **District Plans**

### 1 Background

1.1 The attached document set out the action plans for each of Oldham's seven Districts for the municipal year 2018/19. This is based on thorough consultation, analysis of the data, and deliberation by the elected Councillors in each District. It should be noted that the intention is for the priorities to be set on a rolling two year basis, but for the action plans to provide the detail of how these priorities will be delivered for one year.

2 Financial Implications

NA

- 3 Legal Services Comments
- 3.1 NA
- 4. Co-operative Agenda
- 4.1 NA
- 5 Human Resources Comments
- 5.1 NA
- 6 Risk Assessments
- 6.1 NA
- 7 IT Implications
- 7.1 NA
- 8 **Property Implications**
- 8.1 NA
- 9 Procurement Implications
- 9.1 NA
- 10 Environmental and Health & Safety Implications
- 10.1 NA
- 11 Equality, community cohesion and crime implications
- 11.1 NA
- 12 Equality Impact Assessment Completed?
- 12.1 No

- 17 **Key Decision**
- 17.1 No
- 18 Key Decision Reference
- 18.1 NA
- 19 **Background Papers**
- 19.1 NA
- 20 Appendices
- 20.1 Appendix 1: District Plans for 2018/19



# **Appendix 1 - District Plans**



# **Chadderton District Plan**

### 1. Prioritising And Supporting Young People & Children

Objective	By Who?	By When?	Resources needed	In which places?	Outcome
To develop a sustainable, voluntary youth provision that provides positive recreational and educational activities for the young people of the area.  Provide a range of training opportunities for local volunteers that will provide them with knowledge, experience and confidence that will empower to take on the voluntary leadership and delivery of the club and its programme.	District Team Councillors Partners	Ongoing	Various DE Funding	Across Chadderton	Full circle (now CIC) have had funding confirmed for the delivery of a 12 month pilot project - junior youth Club at Crossley. The organisations involved are:      Full Circle (now CIC)     Crossley Committee     Great Places     Boys & Girls Clubs of Greater Manchester.
Develop a good quality case study that can serve as an example of what can be achieved.  Develop a model of working that could be rolled out to other parts of Oldham where there is a need for a local youth centre, and also other parts of Greater Manchester.					The PBI team are in the process of implementing a multi-agency approach with youth partners in order to engage with youths and alleviate crime and ASB in North Chadderton/Westwood.
Develop links with other funding partners who could help establish local voluntary led youth clubs and centres in Oldham and across Greater Manchester.					
To ensure young people in Chadderton have a voice and input into local services and activities.	District Team Councillors	Ongoing	Awaiting findings from the Consultation.	Across Chadderton	The District Executive has met with Youth Councillors who will undertake a consultation on what is needed for young people and to address gaps in service in Chadderton. Youth members will report findings back at January's

						Strategic Briefing.
Addressing Holiday Hunger and supporting school holiday activities.	District Team Councillors	School holidays 2018/19	Ward Funding	Across Chadderton	•	Support for Brunch Club at The Crossley Community Centre.  The DE to continue to fund park events and activities in school holidays.
Support and promote mental health interventions for children and young people.	District Team (Health and Wellbeing subgroup) Off The Record	18 months 2018/19	£8,916 Funded by the DE	Across Chadderton	•	Of the Record Individual Counselling Sessions delivered in Chadderton
Encourage and educate young people to be health conscious	District Team Partners	2019		Across Chadderton	•	To ensure that young people are encouraged to attend the Chadderton Health Event.
Continue to improve Oral Health in Children	District Team & Oral Health Promotion Team	April 2019	3 Dental box sessions with Childminders and their Children x £45= £135	Across Chadderton	•	Continue to support with Oral Health: supporting Chadderton Childminders and Parent & Toddler Groups to implement the Supervised Brushing Scheme and the pledge to the Healthy Eating Award.

### 2. Supporting and Prioritising Elderly People

Objective	By Who?	By When?	Resources needed	In which	Outcome
				places?	
Reducing Social Isolation and	District Team	2018/19	The DE budget to fund	Across	Various Social Activities at The Crossley
loneliness for elderly people	Councillors		appropriate activities for people out of 10k	Chadderton	Centre (funded LA hours)

	Partners		allocated budget.	•	Continue to support Tea Dances Support new community & voluntary groups and activities (including for elderly men)
Supporting elderly people to keep active and well	District Team Councillors Partners	2018/19	The DE budget to fund appropriate activities for people out of 10k allocated budget.	•	Arm chair exercise with OCL (funded until March 2019) Support the GM Elderly Nutrition & Hydration Campaign, ensuring key messages and information are filtered down locally to all relevant community groups.
Encouraging elderly people to continue to learn	District Team Lifelong/ Adult Learning		To be determined	•	Continue working with Lifelong Learning, and other learning providers to identify appropriate learning opportunities for elderly people.

### 3. Ongoing Community Work

Objective	By Who?	By When?	Resources needed	In which places?	Outcome
Supporting local community events in Chadderton.		Ongoing	DE/Councillor budgets Chadderton to fund Remembrance Sunday/Armistice, Christmas Lights and local switch on events	Across Chadderton	Continue to support groups to deliver community events across the District in order to bring residents, groups and services together:  • Local Litter Picks • School Holiday Park Play events Remembrance Sunday Event. • Halloween • Christmas Lights and switch on events
Community Support, Early Help/Social	Positive	May 2019		Across	Weekly drop in presence and

Prescribing/CAB	Steps			Chadderton	appointments at the Wellbeing
To support residents with issues such as debt, parenting, housing, employment or loneliness.	& Thriving Communities & CAB		18K Pooled DE Funding		Centre by Positive Steps and Thriving Communities team  Councillor's Ward Surgeries to continue (including walking surgeries).  The DE fund two additional Citizens Advice Bureau sessions per week at
			Tok Fooled DE Fullding		The Wellbeing Centre.
Encouraging Community Cohesion	District team  Councillors  Partners	Ongoing	Various Ward Funding	Chadderton	<ul> <li>The District oversees the allocation of the LA hours at the Crossley Community Centre to support new groups in the early weeks of forming.</li> <li>Empowering and supporting voluntary groups to develop and access other funding streams to become independent.</li> </ul>
Support and educate Communities to improve, enhance and maintain their local environment	District Team Councillors Green Space Development Team	Ongoing	Initial Councillor Funding with possible external funding applications  District Time	Across Chadderton	<ul> <li>Continue to improve the physical environment across the District by supporting community groups with clean up initiatives.</li> <li>Support the Borough wide contamination' recycle 18/19 Campaign by via Social Media messages</li> <li>Educate residents on how to report fly tipping.</li> <li>Support and develop independent growing hubs</li> <li>Continued the support to fund and invest in Summer and Winter planting</li> </ul>
Supporting the Community to be	District Team	2019	Allocated DE budget  To be determined	Across	commitments and required maintenance works across the District.   Chadderton heath event to be planned
Capporting the community to be	District Team	2010	10 00 dotominiod	7.01000	onadderton neath event to be planned

healthy	Health partners via Health and Wellbeing Sub Group	Date to be confirmed		Chadderton	<ul> <li>and delivered in partnership with health partners to offer key health checks and lifestyle information and advice for all.</li> <li>Promote and develop a wider physical activity offer (Get Oldham Moving)</li> <li>Health Checks are available by appointment at the Wellbeing Centre.</li> <li>New Stop smoking sessions are held at the Chadderton Wellbeing Centre every Wednesday 3-6 pm.</li> </ul>
Improving Community Safety	District Team GMP Partners	Ongoing	No funding required at this time.	Across Chadderton	<ul> <li>Working in partnership with the Police (Partner Intelligence Meeting held Monthly).</li> <li>Support Neighbourhood Watch and encourage membership.</li> <li>Monitor Social Media pages.</li> <li>Address issues with parking, traffic and pedestrian safety, identifying hotspots across the district and working through potential interventions.</li> </ul>
Support Employment and Training opportunities	District Team GOW team	Ongoing		Across Chadderton	<ul> <li>Continue to identify local opportunities for residents through Get Oldham Working</li> <li>Inform Residents of training and development opportunities, encourage and support to access</li> <li>Promote the new Employment Service offer at the Wellbeing Centre every Wednesday 9.30am to 11.30.</li> </ul>

# **East Oldham District Plan**

### **Priority 1 – Improving the Environment**

Support communities to improve, enhance, and r	naintain the local enviro	nment		
Action	By Who?	By When?	Resources needed	In which places?
Supporting co-operative activity for winter maintenance.	Highways	Winter 2018	Funding as needed for additional grit bins.  2018/19 District Funding: £2,985.60 for 10 additional grit bins	As necessary within the district
Grass verge works	Highways	2018	£255 revenue funding agreed for reinstatement – Mayfield Road  £4,000 revenue funding (17/18) and £5,000 capital funding (18/19) allocated for Alexandra Ward verges	As identified by Members
Support groups working to make a regular, positive environmental impact in the area, including:  • Ghazali Trust  • Sacred Hub  • Roundthorn and Roxbury Community Association  • Clarksfield Community Group	District Team, local community organisations	Ongoing	Commissioned support available for a number of schemes from the flytipping steering group project budget. Further resources to be identified as necessary.	Across the district, in those neighbourhoods with active groups involved in these kinds of project.
Clarksfield Community Group (CCG) – improving alleys and other spaces in the area	Clarksfield Community Group	Ongoing	£2,076 capital funding to CCG agreed for unadopted road	Clarksfield
St James' Ward Highway / carpark improvements	Highways	2018/19	£4,610 capital funding agreed (17/18)	St James' Ward
Tree planting works in Derker	Parks	2018/19	2018/19 District Funding : £1,970	Derker

Priority 2 – Anti-poverty and Supporting People in Need

Support local hubs and services that people can	easily access			
Action	By Who?	By When?	Resources needed	In which places?
Continue to support the provision of high demand local advice services, via the C.A.B.	Citizen's Advice Bureau NEON - Holt Street Hub	Ongoing	£8,050 revenue funding agreed to fund service until June 2019	Greenacres (supports wider area)
Explore alternative ways of funding and/or providing local advice services.	District Team, Corporate Policy and Stronger Communities	Ongoing	Officer time	N/A
Support the development of community hubs across the district	District Team, Action Together, Various groups	During 2018/19	Officer time	Across the district
Holiday Hunger / Activities – expand provision of activities and food for young people and families over the school holidays.	District Team, Policy, GOFA, Oldham Education Partnership, IFOldham, various local groups and providers	Ongoing	Pilot programme (Summer 2018) - £18,500 match funding obtained from Growing Oldham Feeding Ambition (GOFA) and the Oldham Education partnership to expand existing provision in a number of neighbourhoods (including outside East Oldham)  Business case to be developed to fund future holiday provision.	Various locations in East Oldham, plus elsewhere in the Borough.
Period Poverty – support rollout and development of Red Box project, and other support as identified.	District Team, local community organisations	By March 2019	2018/19 District Funding: £2,000	Various locations in East Oldham

### Priority 3 – Improving health and well-being

Support local people to adopt healthy lifestyles				
Action	By Who?	By When?	Resources needed	In which places?
Support the roll-out of GP Cluster working	District Team, Health	Ongoing	Supported via GM Transformation	Across the district

arrangements, and development of the Thriving	partners, Action	fund	
Communities programme across the District	Together		

### Priority 4 – Community Engagement and Activities

Encourage co-operative activity and build commu	inity capacity			
Action	By Who?	By When?	Resources needed	In which places?
Groups to be supported to access other local funding streams	District Team, Action Together	Ongoing	Officer time	District-wide
Provide sports activities for young people	Kickz	During 2018/19	£2,880 allocated for provision in Stoneleigh Park	Derker
Support community activity within the St James' Ward	FOSP, SMCT, Moorside Cricket Club	During 2018/19	£3,000 revenue funding agreed	Derker, Sholver, Moorside
Supporting the development and implementation of the workplan for the Emerging Communities Team	District Team	August 2018 - 2021	Workplan funded by grant funding of approximately £940,000 (Big Lottery and Controlling Migration Fund)	Boroughwide
Support community engagement around developments at Clarksfield School and the new Oasis Leesbrook School	District Team	Ongoing	Officer time	Predominantly Clarksfield and Roundthorn areas
Development of activities at Sholver Community Centre	Sholver and Moorside Community team, District Team, Action Together	Ongoing	Officer time	Sholver
Support for a variety of community, cultural and sporting activities	District team  Local Community Organisations	During 2018/19	Councillor budget allocations made throughout the year	District-wide

**Priority 5 – Open Space, Community and Recreational Facilities** 

Action	By Who?	By When?	Resources needed	In which places?
Support the community to take on, improve and manage open space	Arundel Street – Clarksfield Community Group, Parks Team, IFOldham, District Team	During 2018/19	£3,426 revenue funding agreed (17/18) to support maintenance	Clarksfield and Waterhead
	Waterhead Park – VIP Project, Parks Team, District Team		£10,000 Capital towards provision of new building at Waterhead Park	

### Priority 6 – People feeling safe in their local area

Work with partners and communities to foster sa	fer neighbourhoods			
Action	By Who?	By When?	Resources needed	In which places?
Work with local services, agencies, and partners to monitor community safety issues and develop partnership responses	District Team, Police, FCHO, others	Ongoing	N/A	District-wide
Continuation of partnership activity in the Hathershaw area	District Team, GMP, Emerging Communities Team, Selective Licensing, Environmental Services, OHIP partners, Immigration, other partners	2018/19	£20,000 funding secured from GM (17/18) £2,000 funding from Community Safety (17/18)	Hathershaw
Development of partnership activity in the Roundthorn and lower Clarksfield area	District Team, GMP, Emerging Communities Team, Selective Licensing, Environmental	2018/19	Opportunities to be identified as engagement work develops.	Roundthorn / lower Clarksfield

	Services, other partners			
Security lighting scheme – Alexandra Ward	District Team, Community Safety	2018/19	£1,000 budget (17/18) for installation of pilot scheme	Alexandra Ward
Securing domestic properties through installation of alleygates	Community Safety	2018/19	Funding to be identified as schemes come forward  2018/19 District Funding: £2,000 capital (St Mary's)	Locations as identified with Members

# **Failsworth and Hollinwood District Plan**

Improving the environment

improving the environment						
Making Failsworth & Hollinwood a greener and cleaner space for its residents						
Who: Failsworth & Hollinwood District	When:	Resources Required:				
Executive and partners						
How we will achieve this:	How we will achieve this:					
<ul> <li>Support communities to improve, enhance and maintain the local environment</li> <li>Working with partners within the district on their commitment to improve the local environment</li> <li>To encourage sustainable methods of transportation</li> <li>Look at all options to encourage a Clean Air environment</li> </ul>						
Ensure the roads, streets, pavements and g	reenspaces are maintained					
Who: Failsworth & Hollinwood District	When	Resources Required:				
Executive and partners						
<ul> <li>Encourage residents to report issues of fly tipping, litter and pot holes via the online reporting form</li> <li>Ensure that reporting mechanisms for highways defects are regularly promoted on district communication channels.</li> <li>Lobby the Council's highways department to influence the capital programme such that it reflects local priorities and complement the capital programme with our devolved budgets</li> </ul>						
To encourage an affordable housing offer						
Who: Failsworth & Hollinwood District	When:	Resources Required:				
	Executive and partners					
<ul> <li>How we will achieve this:</li> <li>Elected members to work with social landlords to encourage a high standard of customer service</li> </ul>						

### Improving health and well-being

Improve and enhance relationships with health and wellbeing providers to increase activity in all ages throughout the district					
Who: Failsworth & Hollinwood District	When:	Resources Required:			
Executive and partners					
How we will achieve this:					
<ul> <li>Promotion and enhancement of action</li> </ul>	vities available within district				
<ul> <li>Work with partners to provide additi</li> </ul>	onal resource within the district				
<ul> <li>Encourage and promote informal or</li> </ul>					
3					
Promote key health campaigns					
Who: Failsworth & Hollinwood District	When:	Resources Required:			
Executive and partners					
How we will achieve this:					
<ul> <li>Utilising social media to highlight the</li> </ul>	e campaign				
<ul> <li>Hold specific events where possible</li> </ul>	through our partners				
<ul> <li>Encourage residents to get tested w</li> </ul>	here applicable				
Support and enhance community groups					
Who: Failsworth & Hollinwood District	When:	Resources Required:			
Executive and partners					
How we will achieve this:					
<ul> <li>Establishing new voluntary groups</li> </ul>					
Providing support to new and existing groups					
Play an integral role in the development of Thriving Communities and place based working within each district					
Who: Failsworth & Hollinwood District	When:	Resources Required:			
Executive and partners					
How we will achieve this:					

### Residents feeling safe in the community

Reducing Anti-Social Behaviour within the	District			
Who: Failsworth & Hollinwood District	When:	Resources Required:		
Executive and partners				
How we will achieve this:				
Work with local services, agencies,	and partners to monitor community safety is	sues and develop partnership response		
Coordinating activity with partners to tackle	e seasonal trends			
Who: Failsworth & Hollinwood District	When:	Resources Required:		
Executive and partners				
How we will achieve this:				
<ul> <li>Work with local services, agencies, and partners to monitor community safety issues and develop partnership responses</li> <li>Support and enhance school holiday provision through partners and community groups</li> </ul>				
Educational Attainment & Employment  Promote and support opportunities through Get Oldham Working				
Promote and Support Opportunities Infoligi	i Ger Cianam working			

Resources Required:

**When:** May 2019

#### How we will achieve this:

Executive and partners

Who: Failsworth & Hollinwood District

Increase and enhance the Careers Advice Service Advertise and engage with Get Oldham Working

# **Royton District Executive Priorities 2018/19**

- To inspire the next phase of the regeneration of Royton Town Centre through the renovation of the Town Hall and creating a brand new fit for purpose library.
- Work with private and public sector partners to support the growth and development of District Centre and be part of the Mayor's Town Centre Challenge.
- Building on our unique heritage and working with partners to make Royton a thriving place to live, work and socialise.
- Promoting volunteering opportunities and community organisations so residents can get involved in the community and do their bit
- Increasing the use of our outdoor spaces
- Work with the partners to engage positively with young people and reduce anti-social behaviour
- Provide opportunities in Royton for residents to take control and improve their own health for example through support to local sports and park clubs.
- Support the growth and development of voluntary groups and work with new and developing voluntary groups

# Saddleworth and Lees District Plan

**Thriving Communities and Co-operative Services** 

Action   By when?   Resources needed   in which	Action	By Who?	By When?	Resources needed	In which
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				places?
<ul> <li>Development of Thriving Communities and place based working</li> <li>Support Saddleworth Sports, Youth and Community Association (SSYCA) and the development of the former Satellite Centre         <ul> <li>Support the development of the BMW (Body Mind and Wellbeing) offer and explore opportunities for the centre to form a part of the district social prescribing offer</li> </ul> </li> </ul>	Lisa Macdonald/Christine Wilson/volunteers and trustees	June 2019	Options to be explored as required	Saddleworth South
Support for Lees Park ECO (Environment, Community and Opportunities) Centre     Develop/scope partnership opportunities     Explore community development opportunities	Lisa Macdonald/ Christine Wilson	June 2019		
Development of cluster east place based working     Develop social prescribing model for cluster east     Develop the community	Lisa Macdonald/Christine wilson	June 2019		
<ul> <li>development/connector workforce</li> <li>Work with Cluster transformation manager to engage with GP's</li> <li>Build on community asset mapping for the district including what's on in Saddleworth and Lees document and prevention services mapping for</li> </ul>	Lisa Macdonald/Christine Wilson	June 2019		

Saddleworth and Lees and Cluster East  • Support for Holts and Lees place based working  • Support ROC develop community activity in Lees				
Support community development     Dawson's Field Annual Fun Day     Support for Scouthead and     Austerlands Community Association	Christine Wilson/ Scouthead and Austerlands Community Association/Saddleworth Parish Council	Annually – next event 26 July 2018	DE/Councillor budgets level of support TBC	Dawson's Field Scouthead
<ul> <li>Support community/voluntary activity through small grants in line with the priorities of the Saddleworth and Lees District Executive</li> <li>Help community groups and organisations access funding through Action Together and alternative funding sources</li> </ul>	Lisa Macdonald/Christine Wilson	June 2019	Councillor budget allocations throughout the year	Whole of Saddleworth and Lees
<ul> <li>Support for Saddleworth and Lees         Christmas Lights costs and switch on events     </li> </ul>	Lisa Macdonald/Jane Soriente	Dec 2018	DE allocation (based on 2017/18 costs £6,590)	Whole of Saddleworth and Lees
<ul> <li>Support for additional winter maintenance and hand held gritters</li> </ul>	Lisa Macdonald/Jane Soriente	Winter 2018	DE allocation (based on 2017/18 costs £1,716)	Whole of Saddleworth and Lees

			1	1
<ul> <li>Support residents to make best use of buildings/land in the community</li> </ul>	Lisa Macdonald/Christine Wilson	June 2019	No funding required at this time	Whole of Saddleworth and Lees
<ul> <li>Develop allotments and growing hubs/food networks - explore and scope additional opportunities</li> </ul>	Lisa Macdonald/Christine Wilson	June 2019	No funding required at this time	Whole of Saddleworth and Lees
<ul> <li>Support events of cultural and traditional significance in Saddleworth and Lees</li> </ul>				
<ul> <li>Band Contest         Assistance with traffic         management and attendance         at partner agency planning         meeting     </li> </ul>	Lisa Macdonald/Christine Wilson Lisa Macdonald	June 2019	DE/Councillor Budgets (£15,000 to date)	Whole of Saddleworth and Lees
<ul><li>Whit Walks</li><li>Remembrance Sunday Co-</li></ul>	Lisa Macdonald	May 2019 November 2018	Councillor Budgets (2,500 indicative allocation TBC)	
ordination				
<ul> <li>Support for children and young people</li> <li>Support and develop the delivery of activities for young people through the community and volunteers</li> <li>Ensure safe, good quality provision for young people</li> </ul>	Lisa Macdonald/Sue Palfrey	June 2019	No funding required at this time	Whole of Saddleworth and Lees

• <i>D</i>	upport Councillors in their role as local eaders Development of local history project in	Lisa Macdonald	June 2019	Funding allocation to be agreed	Saddleworth West and Lees
Si	<ul> <li>addleworth West and Lees</li> <li>Annie Kenney story board</li> <li>Local history walk – Lees and</li> <li>Springhead</li> </ul>			3	
	council <ul> <li>Supporting the development of the Saddleworth Neighbourhood plan</li> <li>Supporting GMSF response and</li> </ul>	Lisa Macdonald/Jane Soriente	June 2019	No funding required at this time	Saddlewoth Parish boundary
0	Fletchers Mill	Lisa Macdonald	June 2019	No funding required at this	Whole of Saddleworth and Lees
	cupport the work of the Traffic and Transport cub Group Review of car parking in Uppermill Review of community transport			time	
	(including Local Link)  mprove communication between esidents/businesses with the Council and	Saddleworth and Lees District Team – Christine Wilson/Jane Soriente	June 2019	No funding required at the time	Whole of Saddleworth and Lees
pa	<ul> <li>artners</li> <li>Help residents navigate council services more effectively</li> <li>Expand the reach of the district enetwork and Facebook page</li> </ul>				

<ul> <li>Continue to develop the district e network</li> <li>Develop a programme of 'pop up' engagement events in the Library Gardens</li> <li>Support Castleshaw Working Party</li> </ul>	Christine Wilson	June 2019	No funding required at this time	Saddleworth North
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Improving health and well-being

Action	By Who?	By When?	Resources needed	In which places?
Outdoor Health and Wellbeing     Promote informal     recreation/sport activity in     council parks and open     spaces and footpath networks	Lisa Macdonald/ Health and Wellbeing Sub Group	June 2019	Existing resources (there may be opportunities to commission additional activity)	Whole of Saddleworth and Lees
<ul> <li>Promote and develop the wider physical activity offer available for residents in the district</li> <li>Support introduction of junior park run</li> </ul>	Lisa Macdonald/ Christine Wilson	June 2018		
<ul> <li>Invest in the improvement of sports facilities and clubs</li> </ul>	Lisa Macdonald/Green	June 2019	Funding sources to be explored	

<ul> <li>where opportunities arise</li> <li>Development of a Churchill 'trim trail' and improvement of woodland area</li> <li>Redevelopment of the skate park and lighting at Churchill Playing Fields</li> </ul>	Space Development Team Lisa  Macdonald/Cllr Hewitt/Green Space Development Team	June 2019	as and when necessary  Funding sources to be explored along with DE Capital if agreed	
Support local people to adopt healthy lifestyles through     Oral health promotion     Promotion of health checks     MECC (making every contact count) messages     Targeted campaigns e.g.     Mens Health, mental health     Improved awareness of wider health campaigns	Lisa Macdonald (Health and Wellbeing Sub Group)	June 2019	No funding required at this time	Whole of Saddleworth and
<ul> <li>Support for GM and Oldham initiatives</li> <li>Support GM Nutrition and Hydration Project (over 65's)</li> <li>Support for GM Older People's Strategy</li> <li>Dementia Allience</li> </ul>	Lisa Macdonald/ Christine Wilson/Jane Soriente	June 2019	No funding required at this time	Whole of Saddleworth and Lees

<ul> <li>Support for plastic-less</li> <li>Oldham</li> </ul>				
<ul> <li>Promote good mental health</li> <li>Support mental health interventions for all ages</li> <li>Support TOG MIND delivery of community model</li> </ul>	Lisa Macdonald/ Lisa Macdonald/ Christine Wilson	June 2019 June 2019	Initial investment secured  Funding options to be explored	Whole of Saddleworth and Lees
Reduce Isolation and Loneliness     Continued development and promotion of 'Saddleworth Rambler' (inter village shuttle bus)	Lisa Macdonald/ Christine Wilson/TfGM/ Traffic and Transport Sub Group Christine	June 2019 June 2019	No funding required at this time	Saddleworth North and South
<ul> <li>Continue to support women's DIY/She Sheds (currently Saddleworth West and Lees)</li> </ul>	Wilson/volunteer workers  Christine Wilson/Age	June 2019	No funding required at this time  No funding required at this time	Saddleworth west and Lees
<ul> <li>Help to ensure the sustainability of the Men in Sheds project</li> </ul>	UK Lisa Macdonald/	June 2019 June 2019	No funding required at this time  No funding required at this time	Whole of Saddleworth and Lees
<ul> <li>Develop opportunities for intergenerational projects</li> </ul>	Christine Wilson/Sue Palfrey Christine Wilson (Age UK where necessary)	June 2019	No funding required at this time	Whole of Saddleworth and Lees Whole of Saddleworth and
<ul> <li>Expand 'pub brunch' initiative successfully trialled at the King William Pub in Greenfield</li> </ul>	Christine Wilson			Lees Whole of Saddleworth and
<ul> <li>Continue to support 'Chatty Café' initiative</li> </ul>				Lees

Facilitate the Saddlewo  Lackton and Walls sing Co.		June 2019	
Health and Wellbeing S	•		
<ul> <li>Organise meeting</li> </ul>	gs and		
agendas			
<ul> <li>Introduce new pa</li> </ul>	irtners as		
appropriate			
<ul> <li>Develop priorities</li> </ul>	and actions		
for the district			
<ul> <li>Connect with the</li> </ul>	work of		
Cluster East			

Improving the environment

Action		By Who?	By When?	Resources needed	In which places?
•	Support communities to improve, enhance and maintain the local environment	Lisa Macdonald/Paul Byrne (Environment Committee)	June 2019	Existing resources any additional TBC	Whole of Saddleworth and Lees
	<ul> <li>Support Summer and Winter planting commitments</li> </ul>	Lisa Macdonald	Summer and winter 2018/19	Allocation from the DE £3,555	Whole of Saddleworth and Lees

Investment in the natural and built environment     Improve the environment by investing in environmental improvement schemes such as footpath improvements and enhanced maintenance works	Lisa Macdonald/Paul Byrne	June 2019	Councillor and DE allocations Indicative allocation £4,000	Whole of Saddleworth and Lees
Investment in pedestrian and traffic safety	Lisa Macdonald/Traffic and Transport sub group	June 2019	Councillor and DE Capital/revenue TBC as issues and solutions arise	Hot spots across Saddleworth and Lees
potential interventions  Further Improvements to Saddleworth Leisure Centre Car Park to improve the safety for school swimming coaches, pedestrians and vehicles.		June 2019	DE Capital Budget if necessary	Saddleworth South
<ul> <li>To investigate opportunities to improve the safety and environment in Lees Village centre to benefit pedestrians and businesses</li> </ul>	Lisa Macdonald/Saddleworth West and Lees Ward Councillors/Traffic Engineers	June 2019	Funding opportunities to be explored	Saddleworth West and Lees

Response to flooding incidents     Investigate community     response to flooding issues     in Saddleworth and Lees	DP in partnership with the Parish Council	June 2019	No funding required at this time	Hot spots across Saddleworth and Lees
Tackle fly tipping hot spot locations across the district     Work with Police and Environmental Enforcement (main hotspot at Shipp Lane/ Hill Top)	Lisa Macdonald	June 2019	No funding required at this time	Hot spots across Saddleworth and Lees

People feeling safe in their local area

Action		By Who?	By When?	Resources needed	In which places?
•	Work with Police and partners to enhance community safety  O Continue to work with businesses in Uppermill and Lees  Investment in zero zone initiative	Lisa Macdonald/GMP/Community Safety Services	June 2019 June 2019	No funding required at this time  Funding allocated from DP/Councillor allocations	Saddleworth South with potential to be replicated across whole of Saddleworth and Lees
	<ul> <li>Invest in crime         prevention measures         such as target         hardening and alley         gating</li> </ul>	Lisa Macdonald/GMP	June 2018	Councillor and DE allocations £2,000 allocations	Hot spots across Saddleworth and Lees

<ul> <li>Continue to grow         effective working         relationships with Police         and partners and share         appropriate intelligence</li> </ul>	Lisa Macdonald	June 2018	No funding required at this time	Whole of Saddleworth and Lees
<ul> <li>Work with Police and partners to ensure pedestrian and vehicle safety at Dove Stone – continuation of Dove Stone Marshal project</li> </ul>	Lisa Macdonald/GMP	June 2018	£2,500 allocated from Councillor budgets	Dove Stone

Inclusive Economy

Action	By Who?	By When?	Resources needed	In which places?
<ul> <li>Support Business to thrive</li> <li>Support Lees High Street</li> <li>Investment Fund</li> </ul>	Lisa Macdonald/Liz Kershaw	June 2019	Existing Resources	Saddleworth West and Lees
Support residents to access support and training     Support community organisations to provide IT for local residents	Lisa Macdonald/ Christine Wilson	June 2019	No funding required at this time	Whole of Saddleworth and Lees
Explore opportunities to promote     Saddleworth and Lees as a     tourism destination     Work with the Council's Economy     and Skills Team to scope     stakeholder/ partnership     opportunities and funding sources     to support the tourism economy     through the draft Tourism     Strategy	Lisa Macdonald/ Louise Slater	June 2019	No funding required at this time	Whole of Saddleworth and Lees

Get Oldham Working     Explore local opportunities for residents through Get Oldham Working	Lisa Macdonald/GOW team	June 2019	No funding required at this time	Whole of Saddleworth and Lees
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# **Shaw and Crompton District Priorties**

- Campaign against the GMSF and protect our green belt by resisting the massive housing and industrial proposals for our district.
- Have a viable and sustainable provision for young people across the district.
- Work with the Police, the local community and other partners to reduce anti-social behaviour and crime.
- To work with GMP to improve public safety through the introduction of ANPR.
- Enhancing the local environment through continual improvement of the physical environment.
- Protect public open space in our area and ensure the protection and management of the surrounding green belt.
- To ensure that the Shop Direct site in Shaw is repurposed in a manner compatible with the local area.
- Encourage Health awareness and activity participation with improvement to Health Services.
- Support activities which encourage residents to keep active, reduce social isolation and for our ageing population, to age well.
- To create a dementia friendly district Town Centre and a dementia friendly Shaw and Crompton.
- To work with housing partners to improve residents lives.
- Improve road safety and road conditions.
- Encourage residents to reduce the amount of litter, dog fouling and fly tipping.
- Encourage the growth and development of voluntary groups and work with new and developing voluntary groups and community groups.
- Continue to increase our event lighting display.

# **West Oldham District Plan**

# Improving the Environment

Support communities to improve, enhance, and maintain the local environment, with a view to tackling the issues of flytipped waste					
Action	By Who?	By When?	Resources needed	In which places?	
Support local community activity to improve the environment and tackle flytipping	District Team and local volunteers	March 2019	Materials and equipment to support and promote community activity	West Oldham	
Alleyway projects – Happy Alley					
Coldhurst clean ups					
SPARC - Coppice/Primrose Bank					
Hathershaw			Intense activity with local residents to address local issues		
Supporting co-operative activity for winter maintenance.	Highways	Oct 2018	Refill for 10 additional grit bins and provision of one new grit bin £3,600 Revenue	Coldhurst Werneth Coppice Bardsley	

# **Improving Community Facilities**

Support local hubs and services that people can easily access						
Action	By Who?	By When?	Resources needed	In which places?		
Continue to support the provision of high demand local advice services, via the C.A.B.	CAB	Ongoing	Continue the current half day drop in advice service at Werneth and Freehold Community Development Project and the Honeywell Centre. £8,000 Revenue	Freehold Werneth Coppice Hathershaw		
Explore alternative ways of funding and/or providing local advice services.	Community Services	April 2019	Oldham Council commission for Advice services	Oldham		
Support a partnership approach to improve Tudor St kickpitch	Primrose Centre District Team	April 2019	External funding to resurface the pitch	Coppice/Primrose Bank		
Review and influence future direction of Council assets in Werneth: Coppice Community Centre	District Team Charitable Trust Committee	Ongoing		Werneth		

Werneth Music Rooms			
Werneth Lifelong Learning Centre			
Support proposals to keep Grange pitch available for	District Team	March 2019	Coldhurst
community use. Work with local community groups		and beyond	
to access external funds.		-	

# Improving health and well-being

Support local people to adopt healthy lifestyles					
Action	By Who?	By When?	Resources needed	In which places?	
Develop health and wellbeing advice and activities from community hubs, as appropriate.  Oral Health, health checks, exercise classes, walking groups, social activity	District Team	March 2019	Local hubs where appropriate activity can take place	West Oldham	
Support the Schools Out For Summer delivery in Fitton Hill – engage young people in positive and healthy activity during the school holidays – incorporating holiday hunger	Community Group Network	School holidays 2018/2019	The Community Group Network members delivering activity Funding for activity	Fitton Hill Hathershaw	
Build stronger links with local GP Clusters to adapt and develop local approaches to improve wellbeing	District Team GP Clusters	Ongoing	Capacity to build links and develop partnerships with GPs	West Oldham	

# Supporting local community groups

Encourage co-operative activity and build community capacity					
Action	By Who?	By When?	Resources needed	In which places?	
Continue a small grant scheme to support local community activity that meets District priorities.	Elected Members and District Team	March 2019	Councillors funding £45,000 Revenue	West Oldham	
Werneth women's support and capacity building	Werneth and Freehold Community Development Project	Upto March 2019	Additional capacity at Werneth and Freehold Community Development Project Some Revenue funding needed	Freehold/Werneth	
Local community groups to be supported to access other funding streams	District Team and Action Together	Ongoing	Officer time	West Oldham	

# **Educational Attainment & Employment**

Access to schools places for families living in West Oldham					
Action	By Who?	By When?	Resources needed	In which places?	

Ensure increased provision of appropriate secondary	District Executive	Sept 2022	DfE Free School funding for a new	Oldham Town Centre
school places for residents that live around Oldham	Education		school	
Town Centre				

People feeling safe in their local area

Work with partners and communities to foster safer neighbourhoods						
Action	By Who?	By When?	Resources needed	In which places?		
To support local communities to take ownership of shared spaces to improve safety	Community Safety Services	Ongoing	Funding to cover the costs of installing new alleygate schemes £20,000 Capital	Freehold Werneth Coppice		
Work with local services, agencies, and partners to monitor community safety issues and develop partnership responses	District Team	Ongoing	Partnership plans and resources	West Oldham		

# Housing

Support the development of new affordable housing						
Action	By Who?	By When?	Resources needed	In which places?		
Identification and development of vacant sites for	District Executive	Ongoing		Fitton Hill		
new housing	Housing and			Hartford Mill – North		
	Investment			Werneth		

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# **Report to COUNCIL**

# Constitutional Amendments – Procedural and Land and Property Protocol

Officer Contact: Paul Entwistle, Director of Legal Services

Report Author: Elizabeth Drogan, Head of Constitutional Services

and Elizabeth Cunningham Doyle, Solicitor

**Ext.** 4840

7<sup>th</sup> November 2018

### **Reason for Decision**

- To provide consistency across all committees and District Executives in relation to public question time.
- To enable motions to be submitted without a signature.
- Amendments are required to the Land and Property Protocol to clarify the legal position in relation to the sale of land.

#### Recommendations

That Council approves;

- 1. The time limit of public question time for all Committees and District Executives be 30 minutes.
- 2. Each public question asked to be no longer that 2 minutes.
- 3. Motions can be submitted without a signature.
- 4. Public questions to be submitted two working days before the date of the meeting.
- 5. The proposed amendments to the Land and Property Protocol in Part 5 of the Council's Constitution (Codes and Protocols).

Full Council 7<sup>th</sup> November 2018

### **Land and Property Protocol**

# 1 Background

1.1 Full Council must approve all changes to the Constitution. Proposed changes have been considered by the Constitutional Working Group and recommended to Council.

#### 2 **Current Position**

# 2.1 <u>Procedural Changes</u>

#### **Public Question Time**

Public question time for Committees and District Executives is not consistent. There are no timings currently for the duration of time members of the public may ask questions for and there are differences in the deadline for submission of questions. To achieve consistency across all Committee meetings and District Executives, it is proposed to have standard timings for public question time and deadline for submission of questions. (amendments to Part 3 p.32, Public Question Time, to read 'Public questions can be submitted to Constitutional Services by noon up to two working days before the day of the meeting' and to Part 8 Appendix 1 – Public Access to Information). Motions

Written/electronic notice of every motion signed by at least one Member must be delivered to the Chief Executive no later than 12 noon, seven working days before the meeting of Council.

As motions are now delivered by email, it is suggested that a physical signature is no longer required and the sending of the email by the relevant mover and seconder is proof of intention. (Amendment to Part 4 – Council Procedure Rules, 8 Notice of Motion remove '....signed by at least one Member.').

## 2.2 Land and Property Protocols

In recent years there have been a number of legal challenges in relation to sale of land by public authorities which have resulted in seminal case law.

These legal cases have revolved around the distinction between disposals of land per se and sales of land where a public authority imposes specific requirements/obligations on the purchaser which have the effect of converting a sale of property into a "works contract" within the definition of the law. In such circumstances, the proposed transaction becomes a procurement which requires an open and transparent process following the requirements of an EU Procurement Directive and the Public Contracts Regulations 2015. The amendments proposed in the Appendix to this report seek to clarify the positon for officers, so that sales of Council property, which are exempt from the Council's Contract Procedure Rules, remain disposals of land and do not stray into the field of procurement law.

All of the proposed amendments are set out in the table appended to this report which provides details of the existing wording in the Protocol, the justification for the amendment and the proposed new wording.

# 3 Options/Alternatives

3.1 Option 1 – Approve the proposed amendments to the Constitution

Option 2 – Do not approve the proposed amendments. This would not provide consistency in the procedural rules and The Land and Property Protocols would not be in line with seminal case law.

4	<b>Preferred</b>	Option
-	i i eieii eu	Option

4.1 The preferred option is to approve the proposed amendments.

## 5 Consultation

5.1 Not applicable

# 6 Financial Implications

6.1 None

# 7 Legal Services Comments

7.1 The Council has power to make these amendments and any consequential updates to the Land and Property Protocol in line with up to date case law.

# 8. Co-operative Agenda

8.1 Not applicable

# 9 Human Resources Comments

9.1 Not applicable

#### 10 Risk Assessments

10.1 The changes to the rules are considered appropriate to reduce the future risk relating to a sale of property by the Council.

#### 11 IT Implications

Not applicable

#### 12. **Property Implications**

Not applicable

# 13 Procurement Implications

Not applicable

# 14 Environmental and Health & Safety Implications

Not applicable

# 15 Equality, community cohesion and crime implications

Not applicable

# 16 Equality Impact Assessment Completed?

Not applicable

# 17 Key Decision

No

#### 18 **Key Decision Reference**

n/a

- 19 **Background Papers**
- 19.1 Oldham Council Constitution
   EU Procurement Directive and the Public Contracts Regulations 2015
- 20 Appendices
- 20.1 Extract from Land and Property Protocol

# Appendix 1

	Reason for Proposed Amendment	Proposed Amendment
Application of the EU Public Procurement Regime  Certain disposals of land may fall within the definition of "works" contained within the Public Contracts Regulations 2015, which give effect to European law on public procurement. This will need to be considered, for example, where the Council is providing land within a development scheme or is imposing obligations on a developer in order to meet its regeneration objectives, whether through the use of a Section 106 agreement or development agreement.  This remains a complex area of law and legal advice should be sought at an early stage to determine whether any proposed disposal to a developer should be advertised under the Public Contracts		Application of the EU Public Procurement Regime  Certain disposals of land may fall within the definition of a "works" contract within the scope of the Public Contracts Regulations 2015, which give effect to European law on public procurement. This will need to be considered, for example, where the Council is providing land within a development scheme or is imposing obligations on a developer in order to meet its regeneration objectives, whether through the use of a Section 106 agreement or development agreement  Care and advice needs to be taken prior to Heads of Terms stage and advertisement so as to ensure that the Regulations are not inadvertently triggered by for example: the exercise of a decisive influence over the type or design of the works; or, works carried out from which the Council either derives an immediate economic benefit; or imposes a legally enforceable obligation to undertake the works (rather than allowing the other party the option of not carrying out or completing the works even if the consequence of that is the loss

There are no provisions giving guidance as to the communications which officers of the Council can engage in with potential bidders post advert and preaward

Officers of the Council should not discuss the details of an individual bid with a prospective bidder before the decision to award the Contract is made. Any discussions as to a potential bidder's proposals for the site could prejudice the decision making for the award of the Contract. Therefore, any communications should be limited and restricted to writing and all communications should be made with the principles of proportionality, transparency and fairness borne in mind. If the Council wants to test the market for a site to understand what is the best value for money use for the site would be, Officers should look to undertake soft market testing, before advertising the site for sale.

This remains a complex area of law and legal advice should be sought at an early stage to determine whether any proposed disposal to a developer should be advertised under the Public Contracts Regulations.



# COUNCIL

# Council Calendar 2019/2020

Officer Contact: Paul Entwistle, Director of Legal Services

Report Author: Liz Drogan, Head of Constitutional Services

**Ext.** 4705

7<sup>th</sup> November 2018

# **Reason for Decision**

This report sets out the draft calendar of meetings for the 2019/20 Municipal Year.

## Recommendations

It is recommended that:

- 1. The current version of the Council's calendar of meetings for 2019/20 be approved, as set out at Appendix 1.
- 2. Approval of any outstanding dates or changes to dates be delegated to the Chief Executive in consultation with Group Leaders.

Council 7<sup>th</sup> November 2018

#### Council Calendar 2019/20

1.1 This report sets out the draft Calendar for the 2019/20 Municipal Year.

# 2 Options/Alternatives

2.1 The Council is entitled to amend any of the dates in the calendar, but should note it is required to approve a version of the calendar at its annual meeting.

## 3 Preferred Option

3.1 To approve the calendar as set out in Appendix 1.

## 4 Consultation

- 4.1 Consultation has taken place with relevant officers and Councillors.
- 5 Financial Implications
- 5.1 n/a

# 6 Legal Services Comments

6.1 There are no legal comments (Paul Entwistle).

# 7 Human Resources Comments

7.1 There are no human resources issues.

### 8 Risk Assessments

8.1 A risk assessment is not required.

# 9 IT Implications

9.1 There are no IT implications.

# 10 **Property Implications**

10.1 There are no property implications.

# 11 **Procurement Implications**

11.1 There are no procurement implications.

# 12 Environmental and Health & Safety Implications

12.1 There are no environmental or health and safety implications.

# 13 Equality, community cohesion and crime implications

- 13.1 There are no community cohesion implications.
- 14 Equality Impact Assessment Completed?
- 14.1 No
- 17 Key Decision
- 17.1 No
- 18 **Key Decision Reference**
- 18.1 n/a
- 19 **Background Papers**
- 19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

Council's calendar of meetings 2019/20 Liz Drogan tel: 0161 770 4705 Level 4 Civic Centre Oldham OL1 1UL

- 20 Appendices
- 20.1 Appendix 1 Council Calendar 2019/20



# **CALENDAR OF MEETINGS**

1 MAY 2019 - 28 MAY 2020

**DRAFT CALENDAR 1.0** 

MAY, 2019					
Monday	Tuesday	Wednesday	Thursday	Friday	
		1	2 Elections	3	
6 Bank Holiday	7	8 5.30 pm Liberal Democrat Group (AGM)	9 Members Induction	10	
13	14 2.00 pm Members Training	15 6.00 pm Members Training	16	17	
<b>20</b> 5.30 pm Liberal Democrat Group	21	22 12.00 pm (Annual), Council	23	24	
27 Bank Holiday Half-Term Starts	28	29	30 1.00 pm Commissioning Partnership Board	31 Half-Term Ends	

JUNE, 2019					
Monday	Tuesday	Wednesday	Thursday	Friday	
3	4	5	6	7	
6.00 pm Royton District Executive	9.30 am Licensing Committee	6.00 pm Planning Eid al Fitr	9.30 am Appeals 5.30 pm TRO		
10	11	12	13	14	
3.30 pm Leadership	9.30 am Licensing Driver Panel 6.00 p.m. East Oldham DE 6.00 p.m. Shaw & Crompton DE	2.00 pm Members Training 5.00 pm Chadderton DE 6.00 pm West Oldham DE	7.00 pm Failsworth & Hollinwood DE 7.00 pm Saddleworth & Lees DE		
<b>17</b> 6.00 pm Members Training	9.30 am Licensing Panel 6.00 pm Overview & Scrutiny Board	19	2.00 pm Members Training 6.00 pm Standards	21	
24	25	26	27	28	
3.30 pm Leadership 6.00 pm Cabinet	2.00 pm Health and Wellbeing Board 6.00 pm Members Training	Youth Mayor Making (TBC)	1.00 pm Commissioning Partnership Board 6.00 pm PVFM		

JULY, 2019				
Monday	Tuesday	Wednesday	Thursday	Friday
1	2	3	4	5
	6.00 pm Health Scrutiny LGA Conference	LGA Conference	9.30 am Appeals LGA Conference	
8	9	10	11	12
3.30 pm Leadership	9.30 am Licensing Driver Panel 2.00 pm Local NJC	6.00 pm Council	7.00 pm Failsworth & Hollinwood DE	
15	16	17	18	19
4.30 pm Audit (Final Accounts) 6.00 pm Royton DE	9.30 am Licensing Panel 6.00 pm East Oldham DE 6.00 pm Shaw & Crompton DE	6.00 pm Planning	7.00 pm Saddleworth & Lees DE	Summer term starts
22	23	24	25	26
3.30 pm Leadership 6.00 pm Cabinet	2.00 pm Health & Wellbeing Board (Development Session) 6.00 pm Overview & Scrutiny Board	2.00 pm Members Training 5.00 pm Chadderton DE 6.00 pm West Oldham DE	1.00 pm Commissioning Partnership Board 5.30 pm TRO	
29	30	31		
Recess Starts				

<b>AUGUST, 2019</b>				
Monday	Tuesday	Wednesday	Thursday	Friday
			1	2
5	6	7	8	9
12 Eid Al Adha	13	14	15	16 Recess Ends
19	20	21	22	23
3.30 pm Leadership 6.00 pm Cabinet		6.00 pm Planning	6.00 PVFM	
26 Bank Holiday	27	28	29 1.00 pm Commissioning Partnership Board	30

SEPTEMBER, 2019				
Monday	Tuesday	Wednesday	Thursday	Friday
2 3.30 pm Leadership	3 6.00 pm Health Scrutiny Summer term ends	4 6.00 Members Training	5 9.30 am Appeals 6.00 Charitable Trust Committee	6
9	9.30 am Licensing Driver Panel 2.00 pm Members Training 6.00 pm Overview and Scrutiny Board	6.00 pm Council	<b>12</b> 6.00 pm Audit	13
16 3.30 pm Leadership 6.00 pm Cabinet  Liberal Democrat Party Conference	9.30 am Licensing Panel 2.00 pm Local NJC  Liberal Democrat Party Conference	18 6.00 pm Planning Liberal Democrat Party Conference	19 Liberal Democrat Party Conference	20
Labour Party Conference	24 2.00 pm Health & Wellbeing Board Labour Party Conference	25 Labour Party Conference	26 1.00 pm Commissioning Partnership Board 5.30 pm TRO Panel Labour Party Conference	27
30 Conservative Party Conference				

OCTOBER, 2019				
Monday	Tuesday	Wednesday	Thursday	Friday
	1	2	3 9.30 am Appeals 6.00 pm PVFM	4
	Conservative Party Conference	Conservative Party Conference	Conservative Party Conference	
7 3.30 pm Leadership	9.30 am Licensing Driver Panel 6.00 pm East Oldham DE 6.00 pm Shaw & Crompton DE	5.00 pm Chadderton DE 6.00 pm West Oldham DE	7.00 pm Failsworth & Hollinwood DE 7.00 pm Saddleworth & Lees DE	11
14 6.00 pm Royton DE	9.30 am Licensing Panel 6.00 pm Health Scrutiny	16 6.00 pm Planning	17 2.00 pm Members Training 6.00 pm Standards	18
21 3.30 pm Leadership 6.00 pm Cabinet	6.00 pm Overview & Scrutiny Board	23 6.00 pm Members Training	24	25
28 Half-term Starts	29	30	31 1.00 pm Commissioning Partnership Board	

<b>NOVEMBER, 20</b>	NOVEMBER, 2019				
Monday	Tuesday	Wednesday	Thursday	Friday	
				1 Half-Term ends	
<b>4</b> 3.30 pm Leadership	9.30 am Licensing Committee (Bonfire Night)	6 6.00 pm Council	7 9.30 am Appeals 6.00 pm PVFM (Administration Budget)	8	
11	9.30 am Licensing Driver Panel 2.00 pm Health and Wellbeing Board	13 2.00 pm Members Training	<b>14</b> 5.30 pm TRO	15	
3.30 pm Leadership 6.00 pm Cabinet	9.30 am Licensing Panel 6.00 pm PVFM (Opposition Budget)	20 6.00 pm Planning	21	22	
25 6.00 pm Royton DE	6.00 pm Overview and Scrutiny Board	27 2.00 pm Members Training	28 1.00 pm Commissioning Partnership Board 7.00 pm Failsworth & Hollinwood DE 7.00 pm Saddleworth & Lees DE	29	

DECEMBER, 2019					
Monday	Tuesday	Wednesday	Thursday	Friday	
3.30 pm Leadership 6.00 pm Budget Cabinet	3 6.00 pm East Oldham DE 6.00 pm Shaw & Crompton DE	4 5.00 pm Chadderton DE 6.00 pm West Oldham DE	5 9.30 am Appeals TOP Awards	6	
9	9.30 am Licensing Driver Panel 2.00 pm Health and Wellbeing Board (Development Session) 6.00 pm Health Scrutiny	11 6.00 pm Council	12 6.00 pm PVFM	13	
16 3.30 Leadership 6.00 pm Cabinet	9.30 am Licensing Panel 2.00 pm Local NJC	18 6.00 pm Planning	19 6.00 pm Audit	20 Half-term starts	
23	24	25 Bank Holiday Christmas Day	<b>26</b> Bank Holiday Boxing Day	27	
30	31				

JANUARY, 2020					
Monday	Tuesday	Wednesday	Thursday	Friday	
		1	2	3 Half-term ends	
6	7	8	9	10	
13 3.30 pm Leadership	9.30 am Licensing Driver Panel 6.00 pm East Oldham DE 6.00 pm Shaw & Crompton DE	2.00 pm Members Training 6.00 pm Planning	16 9.30 am Appeals 7.00 pm Failsworth & Hollinwood DE 7.00 pm Saddleworth & Lees DE	17	
10.00 am Independent Remuneration Panel 6.00 pm Royton DE	9.30 am Licensing Panel 6.00 pm Overview and Scrutiny Board	5.00 pm Chadderton DE 6.00 pm West Oldham DE	23 6.00 pm PVFM (Administration Budget)	24	
27 3.30 pm Leadership 6.00 pm Cabinet	28 2.00 pm Health and Wellbeing Board 6.00 pm Health Scrutiny	29 6.00 pm Members Training	<b>30</b> 5.30 pm TRO	31	

FEBRUARY, 2020				
Monday	Tuesday	Wednesday	Thursday	Friday
3 3.30 pm Leadership (Budget)	4 9.30 am Licensing Driver Panel 6.00 pm PVFM (Opposition Budget)	5 2.00 pm Members Training	6 9.30 am Appeals 6.00 pm Standards	7
3.30 pm Leadership 6.00 pm Budget Cabinet	9.30 am Licensing Panel 6.00 pm Members Training	12 6.00 pm Planning	13	14
17 Half-term starts	18	19	20	21 Half-term ends
24 3.30 pm Leadership 6.00 pm Cabinet	25	26 6.00 pm Council (Budget)	27	<b>28</b> Mayor's Ball

MARCH, 2020 Monday	Tuesday	Wednesday	Thursday	Friday
Monday	Tucoudy	Wednesday	Indisday	Triday
2 6.00 pm Royton DE	3 9.30 am Licensing Committee 6.00 pm Overview and Scrutiny Board	4 5.00 pm Chadderton DE 6.00 pm West Oldham DE	5 9.30 am Appeals 7.00 pm Failsworth & Hollinwood DE 7.00 pm Saddleworth & Lees DE	6
9 3.30 pm Leadership	9.30 am Licensing Driver Panel 6.00 pm East Oldham DE 6.00 pm Shaw & Crompton DE	11 2.00 pm Members Training 6.00 pm Planning	<b>12</b> 6.00 pm PVFM	13
16	9.30 am Licensing Panel 2.00 pm Health and Wellbeing Board	18 6.00 pm Council	<b>19</b> 6.00 pm Audit	20
3.30 pm Leadership 6.00 pm Cabinet	24 2.00 pm Local NJC 6.00 pm Health Scrutiny	25 6.00 pm Standards	<b>26</b> 5.30 pm TRO	27
30	31 6.00 pm Members Training			

APRIL, 2020					
Monday	Tuesday	Wednesday	Thursday	Friday	
		1	2	3	
6 3.30 pm Leadership Half-term starts	7 9.30 am Licensing Driver Panel	8 6.00 pm Planning	9	10 Bank Holiday Good Friday	
13 Bank Holiday Easter Monday	14 9.30 am Licensing Panel	15	16	17 Half-term ends	
20	21	22	23 Ramadan Starts	24	
27	28	29	30		

MAY, 2020					
Monday	Tuesday	Wednesday	Thursday	Friday	
				1	
<b>4</b> Bank Holiday	5	6	7 Elections	8	
11	12	13	14	15	
18	19	20 12.00 noon Annual Council	21	22	
<b>25</b> Bank Holiday Half-term starts	26	27	28	29 Half-term ends	